



**Republic of the Philippines
Department of Health
Food and Drug Administration**



CDRR Public Consultation

Draft Schedule of Fees and Charges and Rationalization of the Services of FDA

**Center for Drug Regulation and Research
Food and Drug Administration**

15 July 2015

Presentation Outline

Consultation Rules

- I. Legal Bases**
- II. Background**
- III. Financial Review**
- IV. Proposed Changes**
- V. Considerations for the Proposed Fees**
- VI. Sample Computation**
- VII. Proposed Fees and Charges**
- VIII. Discussion**



**Republic of the Philippines
Department of Health
Food and Drug Administration**



Consultation Rules



Objective

Discuss and solicit **comments from stakeholders** on the CDRR Fee restructuring.

Consultation Process

Balancing
and
Sound
Innovation
Regulation

Review of policies at the Center level



Small/Focus Group Discussion



Review



Public Consultation

1. Focus on the objective.
2. No single interest shall prevail.
3. All comments and suggestions are based on sound, scientific, technical and unbiased knowledge.
4. Be concise and specific.
5. Treat everyone with dignity, honesty, and respect.

Ground Rules

6. Do not take comments personally.
7. Do not interrupt others.
8. Speak clearly.
9. Actively listen and participate.
10. Turn off your mobile phones or set them to silent mode.

Ground Rules



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I. Legal Bases

Article XIII – Social Justice and Human Rights, Health, Section 12

Section 12. The State shall establish and maintain an effective food and drug regulatory system and undertake appropriate health, manpower development, and research, responsive to the country's health needs and problems.

The 1987 Constitution of the Philippines



Chapter III – Creation of Food and Drug Administration, Section 4, f

f. To levy, assess and collect fees for inspection, analysis and testing of products and materials submitted in compliance with the provisions of this Act.

Chapter XIII – Financing, Section 31

The amount of one million pesos is hereby appropriated from any funds in the National Treasury not otherwise appropriated to augment the funds transferred to this Office under Section eight for the implementation of this Act. All income derived from fees authorized in Section four of this Act shall accrue to the General Fund.

**Republic Act No.
3720**



Section 15

"SECTION 21-C. The Secretary shall promulgate a schedule of fees for the issuance of the certificate of product registration and the license to operate provided for under Section 21, 21-A, and 21-B."

**Executive Order No.
175**



Section 17 – Amending Section 31 of RA 3720

“SEC. 34. Fees and Other Income. –

“(a) Upon the sole approval of the Secretary, the authorization and other fees shall annually be determined and reviewed by the FDA and any proposed increase shall be published in two (2) leading newspapers of general circulation.

“(b) There shall be determined and constituted additional fees such as sale of publications and services, assessment fees, fines, penalties, and other fees and charges outside the usual licensing and registration fees, to be known as ‘other related regulatory fees’.

Republic Act No. 9711



Section 17 – Amending Section 31 of RA 3720

“(c) The Director-General of the FDA, upon approval of the Secretary, shall be authorized to promulgate rules and regulations governing the collection of the ‘other related regulatory fees’. Upon approval of the Secretary, these fees shall likewise be reviewed periodically and any proposed increase shall be published in two (2) leading newspapers of general circulation.”

Republic Act No. 9711



Section 18

SEC. 18. All income that the FDA is allowed to retain under Section 31 of the Universally Accessible Cheaper and Quality Medicines Act of 2008 shall, any provision of law to the contrary notwithstanding, be deposited in an authorized government depository bank as a special regulatory fund. Any interest earned by such fund shall form part of the retained income. Such fund shall be used primarily for the acquisition of office and laboratory space, human resource development and expansion, purchase of laboratory equipment and motor

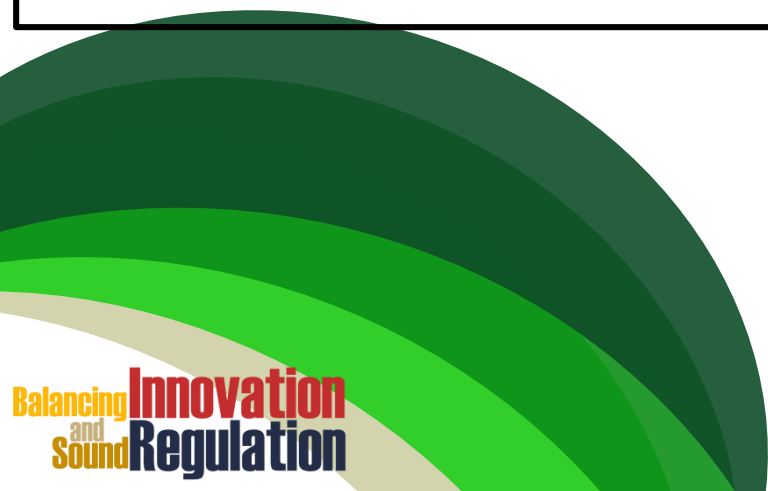
**Republic Act No.
9711**



Chapter 4 – Strengthening of the Bureau of Food and Drugs, Section 31, (a)-(b)

(a) For a more effective and expeditious implementation of this Act, the Director or head of the Bureau of Food and Drugs shall be authorized to retain, without need of a separate approval from any government agency, and subject only to existing accounting and auditing rules and regulations, all the fees, fines, royalties and other charges, collected by the Bureau of Food and Drugs under this Act and other laws that it is mandated to administer based on the immediately prior year of operations, for use in its operations, like upgrading of its facilities, equipment outlay, human resource development and expansion, and the acquisition of the appropriate office space, among others, to improve the delivery of its services to the public. This amount, which shall be in addition to the annual budget of the Bureau of Food and Drugs, shall be deposited and maintained in a separate account or fund, which may be used or disbursed directly by the Director or head.

Republic Act No. 9502



Chapter 4 – Strengthening of the Bureau of Food and Drugs, Section 31, (a)-(b)

(b) After five (5) years from the coming into force of this Act, the Director or head of the Bureau of Food and Drugs shall, subject to the approval of the Secretary of the Department of Health, determine if the fees and charges, mentioned in Subsection (a) hereof, are sufficient to meet its budgetary requirements. If so, it shall retain all the fees and charges it shall collect under the same conditions indicated in said Subsection (a) but shall forthwith **cease to receive any funds from the annual budget of the National Government**; if not, the provisions of Subsection (a) shall continue to apply until such time when the Director or head of the Bureau of Food and Drugs, subject to the approval of the Secretary of the Department of Health, certifies that the above stated fees and charges the Bureau of Food and Drugs shall collect are enough to fund its operations.

Republic Act No. 9502





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II. Background

Administrative Order

No. 50 s. 2001



Republic of the Philippines
DEPARTMENT OF HEALTH
OFFICE OF THE SECRETARY
San Lazaro Compound, Rizal Avenue,
Sta. Cruz, Manila

September 17, 2001

ADMINISTRATIVE ORDER
No. 50 s. 2001

Subject: **REVISED 2001 SCHEDULE OF FEES AND CHARGES FOR THE
CORRESPONDING SERVICES RENDERED BY THE BUREAU OF FOOD AND
DRUGS**

Pursuant to Executive Order No. 197, s. directing "all departments, bureaus, offices, agencies and units, including government owned or controlled corporations to review and upgrade their rates of fees and charges by not less than twenty percent (20%)", the new fees and charges for the corresponding services rendered by the Bureau of Food and Drugs are hereby prescribed.



Passing of RA 9502



**Technical Assistance to the
Health Sector Policy Support Programme**

**DEVELOPMENT OF REVISED AND UPDATED BFAD
MASTER PLAN FOR 2010 TO 2014**

**THE BUREAU OF FOOD AND DRUGS (BFAD)
REVIEW OF FEES AND CHARGES**

Passing of RA 9502

Financial Management Advisor for Bureau of Food and Drugs
(BFAD)

June 2009



Technical Assistance to the Health Sector Policy Programme in the Philippines
An EU funded programme managed by the EC Delegation and the DoH



This was financed by the European Commission and executed by the GTZ-International Service Consortium for the Technical Assistance to the Health Sector Policy Support Programme. The opinions expressed are those of the consultant and do not represent any official view of the European Commission.



Draft Revised Schedule of Fees 2009

25 August 2009

ADMINISTRATIVE ORDER

No. _____

Subject: Revised Schedule of Fees for Services Rendered by the Food and Drug Administration

I. RATIONALE:

The FDA's financial sustainability is anchored on increases in income/revenue, continued cost-effectiveness, enhanced financial management, and an appropriate cost-recovery framework. Full financial sustainability requires full cost recovery. Through all this, FDA is expected to pursue its strengthening objectives and improvements of its services.



Draft Revised Schedule of Fees 2009

- Consultation conducted 3 December 2009

Draft Revised Schedule of Fees 2013



Republic of the Philippines
Department of Health
OFFICE OF THE SECRETARY

14 June 2013

ADMINISTRATIVE ORDER

No. 2013 - _____

SUBJECT: Revised Schedule of Fees and Rationalization of Services of the Food and Drug Administration



Draft Revised Schedule of Fees 2013

- Consultation conducted last May 2013
- Attendees
 - CHIPI
 - DSAP
 - PAPPI
 - PAPVI
 - PCPI
 - PCRP
 - PPMA
 - PVDA



Business Plan

- February 2015 - approval of the organogram and 1st year staffing pattern
- Revised schedule of fees is needed

23 March 2015

FGD



Republic of the Philippines
Department of Health
Food and Drug Administration



Focus Group Discussion

CDRR

Fee Restructuring

Center for Drug Regulation and Research
Food and Drug Administration

23 March 2015



March – June 2015

- Creation of the FDA TWG for the review of fees and charges
- Financial advisor
- Review of income, applications received

Summary

- **Income retention**
- **Financial sustainability**
- **Fees and charges as the only source of funding support for operations and capital expenditures**



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III. Financial Review

Findings

- Last adjustment of fees was in 2001, almost 15 years
- Automation of services/electronic submission was implemented in 2013 to improve operation efficiency but no adjustments in rates
- Replacement of equipment has been very selective
- Last capital outlay approved for FDA was in 2006

Findings

- Main sources of revenue:
 - Product Registration (49%)
 - License Fees (20%)
- Main expense
 - Personnel costs (45%)

Findings

- Net income will not be enough to support salary adjustments, inflationary adjustments, capital expenditures
 - FDA Rationalization Plan
 - 5-year prescriptive period for self-sufficiency
- Thus the need to rationalize the FDA rates



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Department of Health
Food and Drug Administration**



IV. Highlights of the New Schedule of Fees

Highlights

- Authenticated Copy vs Re-issuance
- Pre-Evaluation
- Legal Research Fee
- Phasing-in

“Authenticated Copy”

term used to indicate an **issuance of a valid authorization**, whether CPR or LTO, which already issued by the FDA for special purposes, e.g. as part of the requirements to be submitted during biddings in government agencies. The client shall be issued **a scanned copy of the authorization**

Definition of Terms

“Re-issuance”

term used is a term used to indicate an **issuance of a lost or damaged but still with valid authorization** or LTO. The client has to present an affidavit of loss or the damaged document as a requirement for re-issuance. The client shall be **issued an original copy of the authorization but will have the same number.**

Definition of Terms

1. Schedule for submission
2. Payment of filing fee
 - LTO: P500.00
 - CPR: P500.00 or 1% of the total CPR application fee, whichever is higher
3. Pre-evaluation at PAIR/Regional Office for the completeness of documents based on the Checklist of Requirements

Pre-Evaluation



4. If complete, full payment and submission of document
5. If found to be incomplete, client may re-apply → re-payment of filing fee

Pre-Evaluation





Legal Research Fee

- Republic Act No. 3870
- Proposed fees are inclusive of LRF that is equivalent to 1% of the particular application fee

Phasing-in

no phasing-in of fees, and payments shall be according to the schedule of fees as shown in the Annexes



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V. Considerations for the Proposed Fees

- Drug Establishments – no SME classification
- Cover inspection fees once a year for every valid year
- Validity changes:
 - Initial: from 1 year to 2 years
 - Renewal: from 2 years to 3 years
- From amendment to variations:
 - Major, Minor-Prior Approval, Minor-Notification

Licensing Fees

- Evaluation costs
- Supply costs
- Inspection costs
- TEV
- Indirect Costs*
- Mark-up margins

Licensing Fees: Inclusions

- New drug classification:
 - New Chemical Entities
 - Generic Products
 - Biotechnological Products
 - Other class: OTC, Veterinary, TM, HR, Medical Gas
- One-step submission – quality and clinical/non-clinical review (streamlined process)



Registration Fees

- Cover PMS fees (sampling and lab testing**) throughout the validity
- From amendment to variations:
 - Major, Minor-Prior Approval, Minor-Notification
- Removal of the distinction between branded and unbranded registration fees

Registration Fees



- Evaluation costs
- NDAC evaluation costs
- PMS costs***
- Sampling costs
- Laboratory testing costs
- Supply costs
- Indirect Costs*

Registration Fees



Indirect Costs*

- salaries and wages
- advertisement costs
- communication costs
- consultancy costs
- Fuel, oil, and lubricants
- General services
- Legal fees
- Other professional expense

Indirect Costs*

- Other supplies and materials
- Printing and publication
- Subscription
- Training
- Transportation
- Utilities (lights and water)
- Repairs and maintenance
- Taxes and licenses

Indirect Costs*

- Representation
- Extraordinary and miscellaneous expense
- Other maintenance and Operating expenses
- Depreciation

Laboratory Testing**

Dosage Form	Tests Considered
Tablets	Visual Examination, Assay, Dissolution, Disintegration, ID Test, Purity Test, Moisture Content
Capsules	Visual Examination, Assay, Dissolution, ID Test, Purity Test, Moisture Content, pH, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate
Emulsion	Visual Examination, Assay, ID Test, Purity Test, pH, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate

Laboratory Testing**

Dosage Form	Tests Considered
Oral Solutions/ Suspensions	Visual Examination, Assay, ID Test, Purity Test, pH, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate
Oral Powders for Reconstitution	Visual Examination, Assay, ID Test, Purity Test, Moisture content, pH, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate
Metered Dose Inhalation/Nasal Aerosols	Visual Examination, Assay, ID Test, Purity Test, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate

Laboratory Testing**

Dosage Form	Tests Considered
Nasal Sprays	Visual Examination, Assay, ID Test, Purity Test, pH, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate
Tropical Preparation	Visual Examination, Assay, ID Test, Purity Test, Moisture content, pH, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate
Ophthalmic/Otic Solution	Visual Examination, Assay, ID Test, Purity Test, Sterility

Laboratory Testing**

Dosage Form	Tests Considered
Suppositories	Visual Examination, Assay, Dissolution, ID Test, Purity Test, Aerobic Plate, Aerobic Halophilic, Aerobic Thermophilic, Coliform Plate
Small Volume Parenterals	Visual Examination, Assay, ID Test, Purity Test, pH, Sterility, LAL
Large Volume Parenterals	Visual Examination, Assay, ID Test, Purity Test, pH, Sterility, LAL
Drug Admixture	Visual Examination, Assay, ID Test, Purity Test, pH, Sterility, LAL

Dosage forms and the corresponding tests were derived from the ASEAN Guideline on Stability of Drug Product

Laboratory Testing**

Dosage Form	Tests Considered
Freeze Dried Products	Visual Examination, Assay, ID Test, Purity Test, Moisture Content, pH

PMS costs***

- Complaints processing
- Product Verification
- ADR Report processing
- RMP Evaluation and Post-marketing Commitments



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VI. Sample Computation

Sample Computation

- Initial Licensing Fee - Distributor
- New Chemical Entity Registration

Initial Licensing Fee - Distributor

Evaluation costs

+ Supply costs

+ Inspection costs

+ TEV

+ Indirect Costs*

+ Mark-up margins

Initial Licensing Fee - Distributor

Evaluation costs

Step 1(SG x processing time)
+ Step 2(SG x processing time)
+ Step 3(SG x processing time)..
+ Step n(SG x processing time)

3470.48 (12.6 hours)

Supply Costs

50.00

Inspection Cost

$$\begin{aligned} & \text{SG per day of inspector} \\ & \times \text{average length of inspection (3 days)} \\ & \times \text{number of inspectors (1)} \\ & \times \text{year validity (2)} \\ & \hline & \mathbf{\underline{16,714.08}} \end{aligned}$$

TEV

$$\begin{array}{r} \text{Reasonable TEV per day (400)} \\ \times \text{average length of inspection (3 days)} \\ \times \text{number of inspectors (1)} \\ \times \text{year validity (2)} \\ \hline \mathbf{\underline{2,400.00}} \end{array}$$

Indirect Costs

Total processing time (12.6 hours)
x indirect costs per hour (410.5)

5,172.30

Mark-up Margin

5%

Initial Licensing Fee - Distributor

Evaluation costs

+ Supply costs

+ Inspection costs

+ TEV

+ Indirect Costs*

+ Mark-up margins

Initial Licensing Fee - Distributor

Initial Licensing Fee - Distributor

3470.48

+ 50.00

+ 16,714.08

+ 2,400.00

+ 5,172.30

+ 5%

29,270.38

NCE Registration Fee

Evaluation costs

+ NDAC evaluation costs

+ PMS costs

+ Sampling costs

+ Laboratory testing costs

+ Supply costs

+ Indirect Costs*

+ Mark-up Margins

NCE Registration Fee

Evaluation Costs

Step 1(SG x processing time)
+ Step 2(SG x processing time)
+ Step 3(SG x processing time)..
+ Step n(SG x processing time)

36,618.84 (97.85 hours)

NDAC Evaluation Costs

$$\begin{array}{r} \text{SG per day of NDAC} \\ \times \text{average length of evaluation (3 days)} \\ \times \text{number of NDAC experts (2)} \\ \hline \mathbf{\underline{12,000.00}} \end{array}$$

PMS costs

[Step 1(SG x processing time)
+ Step 2(SG x processing time)
+ Step 3(SG x processing time)..
+ Step n(SG x processing time)]

68,413.76

Sampling Costs

Sampling allotment (400)
x sampling frequency (4 times)

1600.00

Laboratory Testing Costs

Laboratory testing fees
x testing frequency (4 times)

42,219.55

Supply Costs

50.00

Indirect Costs

$$\begin{array}{r} \text{Total processing time (97.85 hours)} \\ \times \text{indirect costs per hour (410.5)} \\ \hline \underline{40,167.43} \end{array}$$

Mark-up Margin

5%

NCE Registration Fee

Evaluation costs

+ NDAC evaluation costs

+ PMS costs

+ Sampling costs

+ Laboratory testing costs

+ Supply costs

+ Indirect Costs

+ Mark-up Margins

NCE Registration Fee

NCE Registration Fee

36,618.84
+ 12,000.00
+ 68,413.76
+ 1,600.00
+ 42,219.55
+ 50.00
+ 40,167.43
+ 5%

211,652.19



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VII. Proposed Fees

License to Operate

Category		Fee (in PhP)			
		Initial (2-year validity)	Renewal (3-year validity)	Variation	
				MaV	MiV-PA MiV-N
	Drug Manufacturer (Repacker, Packer)	110,000.00	157,000	9,500.00	1,500.00 1,500.00
	Drug Trader/ Distributor (Exporter, Importer, Wholesaler)	30,000.00	36,500.00	6,500.00	1,500.00 1,500.00
	Drugstore/Pharmacy/ Botica and similar outlets	6,500.00	9,500.00	3,500.00	1,500.00 1,500.00
	Retail Outlet for Non- Prescription Drugs (RONPD)	6,500.00	9,500.00	3,500.00	1,500.00 1,500.00
	Sponsor/Contract Research Organization	30,000.00	36,500.00	6,500.00	1,500.00 1,500.00

Product Registration

Category		Fee (in PhP)			
		Initial (5-year validity)	Renewal (5-year validity)	Variation	
				MaV	MiV-PA MiV-N
	New Chemical Entity (NCE)	215,000.00	74,000.00	64,500.00	6,500.00 1,500.00
	Generic Drugs	105,500.00	74,000.00	64,500.00	6,500.00 1,500.00
	Biotechnological Products	235,000.00	94,000.00	64,500.00	6,500.00 1,500.00
	Other Drug Product Classification	105,500.00	74,000.00	64,500.00	6,500.00 1,500.00

Other Licensing/ Authorization Fees

Category	Fee (in PhP)
Permits and Clearances	
GLE Permit/year	1,500.00
Conversion to PCPR	1,500.00
Donation	1,500.00
Export Certificate	1,500.00
BOC Clearances	
Permit for Samples for Regn	1,000.00
Permit for CT Use	
CoPP	1,500.00
Other Permits and Clearances	1,000.00
Product Classification	1,500.00

Other Licensing/ Authorization Fees

Category	Fee (in PhP)
Foreign GMP Application Fees	
Initial Application	10,000.00
Renewal Application	6,000.00
Foreign GMP Inspection App	6,000.00

General Certification Fees

Category	Fee (in PhP)
Authenticated Copy	1,000.00
Re-issuance	2,000.00
Other BOC Certification	1,000.00
CFS	1,000.00
Verification Certificate	1,000.00
Certification for Exhibit/Demo	1,000.00
Permit to Carry/Mail	500.00/transaction
Promo Permit (across all prizes)	6,000.00



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Department of Health
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VIII. Discussion

Discussion

- Comparison of Proposed Fees
- Position Papers/Comments

Category	2001 Fees	2009 Proposed	2013 Proposed	2015 Proposed
Drug Manufacturer - Initial				
<20M below****	20,000	74,000	108,000	110,000
20-50 M	30,000	108,000	108,000	110,000
>50 M	40,000	141,000	108,000	110,000
Drug Manufacturer - Renewal				
<20M below	30,000	111,000	162,000	157,000
20-50 M	45,000	162,000	162,000	157,000
>50 M	60,000	211,500	162,000	157,000
Drug Trader - Initial*****				
<20M below	6,000	23,000	108,000	30,000
20-50 M	10,000	38,000	108,000	30,000
>50 M	14,000	52,000	108,000	30,000
Drug Trader - Renewal				
<20M below	9,000	34,500	162,000	36,500
20-50 M	15,000	57,000	162,000	36,500
>50 M	21,000	78,000	162,000	36,500
Drug Distributor - Initial	10,000	35,000	32,400	30,000
Drug Distributor - Renewal	15,000	52,500	48,600	36,500
Drugstore/RONPD - Initial	2,000	7,000	14,400	6,500
Drugstore/RONPD - Renewal	3,000	10,500	21,600	9,500

Category	2001 Fees	2009 Proposed	2013 Proposed	2015 Proposed
NCEs	40,000	350,000	350,000	215,000
Generic - Initial				
Unbranded	10,000	142,500	142,500	105,500
Branded	15,000	180,000	180,000	105,500
Generic - Renewal				
Unbranded	7,500	142,500	142,500	74,000
Branded	10,000	180,000	180,000	74,000
Biotech products – Initial				
Unbranded	7,500	142,500	142,500	235,500
Branded	10,000	180,000	180,000	235,500
Biotech products – Renewal				
Unbranded	7,500	142,500	142,500	94,000
Branded	10,000	180,000	180,000	94,000
Other Products – Initial				
Unbranded	7,500	142,500	142,500	105,500
Branded	10,000	180,000	180,000	105,500
Other Products – Renewal				
Unbranded	7,500	142,500	142,500	74,000
Branded	10,000	180,000	180,000	74,000
Major Variation	15,000	180,000	100,000	64,500
Minor Variation-PA	3,000	4,500	24,000	6,500
Minor Variation-N	500	4,500	2,000	1,500

Position papers, Comments

- Position papers
- FGD Inquiries - 23 March 2015
- Email inquiries

(1) Query

- What are the expected improvements in the delivery of FDA's services? Shortened processing timeline?
- Expect change will happen however do not expect it to be immediate. Please understand that changes will be implemented on a stepwise approach, starting with additional personnel to address the existing backlogs, followed by expansion, and automation that will redound to reduction in the processing time
- FDA addresses other issues on several fronts, including policy changes all in the direction of a more responsive regulatory agency

(2) Query

- What will FDA do with the expected influx of licensing and registration applications?
- As early as now, FDA is informing the public of the implementation of new fees.
- Appropriate scheduling by PAIR will be implemented.
- Additional manpower

(3) Query

- Classification of veterinary drugs lumped as “other classes”. How about new veterinary drug products, will it fall under NCE fee?
- Veterinary drugs also refer to new veterinary drug products.

(4) Query

- Why is the distinction for unbranded and branded fees removed?
- The evaluation process for safety, efficacy, and quality, is the same

(5) Query

- Why is the SME classification removed?
- Drug products are higher risk products.

(6) Query

- Early renewal applications be considered prior to the implementation of the new fees.
- As much as we want to assist stakeholders, the existing policies clearly state that the earliest submission of renewal applications:
 - LTO: within 6 months (AO 34)
 - CPR: within 3 months (MC 7)

(7) Query

- When will the fees be implemented?
- The draft provides 15 days following publication in two newspaper of general circulation

(8) Query

- Can the pre-evaluation be brought back? We have several applications that are denied because we have failed to comply with some of the requirements. The pre-evaluation will help us in ensuring we are compliant
- Already included in the Draft AO

(9) Query

- Will the new fees have implication on the variations following turned initial fees?
- If a variation falls under turned initial, the corresponding variation fee shall apply

(10) Query

- For products with multiple variations, will the fees be per variation?
- If a major variation is included, the fee for major variation will only be collected