

Gender Affirming/Reassignment Surgery — New York

Last Review Date: May 10, 2019 Number: MG.MM.SU.28IC

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Definitions

Gender dysphoria	General descriptive term that refers to an individual's discontent with the assigned gender. It is more specifically defined when used as a diagnosis. See APPENDIX to view complete DSM V Gender Dysphoria definition
Transgender	Refers to the broad spectrum of individuals who transiently or persistently identify with a gender different from their gender at birth.
Transsexual	Refers to an individual who seeks, or has undergone, a social transition from male to female or female to male. In many, but not all, cases this also involves a physical transition through cross-sex hormone treatment and genital surgery (sex reassignment surgery).
Hormonal gender reassignment	The administration of androgens to genotypic and phenotypic females and estrogen or progesterones to genotypic or phenotypic males for the purpose of effecting somatic changes to more closely approximate the physical appearance of the genotypically other sex. ¹ Hormones are also utilized for pubertal suppression.
Genital surgical gender reassignment	Genital surgery that alters the morphology to approximate the physical appearance of the genetically other sex. The surgical procedures in the table below (occurring in the absence of any diagnosable birth defect or other medically defined pathology [except gender dysphoria]) are included in this category.
Gender non-conforming (TGNC-Transgender/ Gender Non-Conforming)	Also referred to as non-binary. Gender nonconformity refers to the extent to which a person's gender identity, role, or expression differs from the cultural norms prescribed for people of a particular sex.

¹ Hormonal gender reassignment does not refer to the administration of hormones for the purpose of medical care or research conducted for the treatment or study of non–gender-dysphoric medical conditions (i.e., aplastic anemia, impotence, cancer).

Non-binary

The individual's identity does not exist as a dichotomy of male or female (binary) but rather identifies as belonging to neither male nor female genders and prefer pronouns such as *they* and *them*, and possibly label themselves as Gender Non-Conforming.

Common Medically Necessary Procedures		
Breast augmentation*	Phalloplasty [±]	
Breast reduction mammaplasty (trial of hormone	Prostatectomy	
therapy not pre-requisite)	Salpingectomy	
Clitoroplasty	Scrotoplasty	
Hysterectomy	Testicular/penile prosthesis implantation	
Labioplasty	Urethroplasty	
Mastectomy (trial of hormone therapy not pre- requisite)	Vaginectomy	
Metoidioplasty	Vaginoplasty [±]	
Oophorectomy	Vulvectomy	
Orchiectomy	Vulvoplasty	
Penectomy		

^{*} Breast augmentation is considered medically necessary provided that the member has completed a minimum of 24 months of hormone therapy, during which time breast growth has been negligible; or hormone therapy is medically contraindicated; or the member is otherwise unable to take hormones

Guideline

- **A.** Hormone therapy (whether or not in preparation for gender affirming/reassignment surgery) will be covered as follows:
 - 1. Treatment with gonadotropin-releasing hormone agents (pubertal suppressants) when based upon a determination by a qualified medical professional that the member is eligible and ready for such treatment, i.e., that the member:
 - a. Meets gender dysphoria diagnostic criteria
 - b. Has experienced puberty to at least Tanner stage 2 with pubertal changes resulting in increased gender dysphoria
 - c. Does not suffer from psychiatric comorbidity that interferes with diagnostic work-up or treatment
 - d. Has adequate psychological and social support during treatment
 - e. Demonstrates knowledge and understanding of expected treatment-outcomes associated with pubertal suppressants and cross-sex hormones, as well as the medical and social risks and benefits of sex reassignment

[±] Genital electrolysis is not considered a surgical procedure, but is performed in conjunction with genital surgery (i.e., when required for vaginoplasty or phalloplasty)

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2. Treatment with cross-sex hormones, including testosterone, cypionate, conjugated estrogen, and estradiol, for members greater than or equal to 16 years of age, when based upon a determination of medical necessity made by a qualified medical professional. (Members less than 18 years of age must meet Criteria # 1).

Note: Requests for coverage of cross-sex hormones for members less than 16 years of age will be reviewed on a case-by-case basis.

B. Gender affirming/reassignment surgery will be covered for members **greater than or equal to 18** years of age.

The request must be accompanied by letters from two qualified New York State (NYS) licensed health professionals, acting within the scope of his/her practice, who have independently assessed the member and are referring the member for the surgery.

One letter must be from a psychiatrist, psychologist, psychiatric nurse practitioner (NP) or licensed clinical social worker (CSW) with whom the member has an established and ongoing relationship.

The other letter may be from a psychiatrist, psychologist, physician, psychiatric NP or licensed CSW who has only an evaluative role with the member.

Together, the letters must establish that the member:

- 1. Has a persistent and well-documented case of gender dysphoria
- 2. Has received hormone therapy (not prerequisite for mastectomy) appropriate to member's gender goals for a minimum of 12 months prior to seeking genital surgery (unless medically contraindicated or the member is otherwise unable to take hormones)
- Has lived 12 months in gender role congruent with member's gender identity (inclusive of binary and Nonbinary Gender) and has received mental health counseling, as deemed medically necessary, during that time
- 4. Has no other significant medical or mental health conditions that would be a contraindication to gender reassignment surgery, or if so, that those are reasonably well-controlled prior to the gender reassignment surgery
- 5. Has the capacity to make fully informed decisions and consent to treatment

Limitations/Exclusions

- **A.** Requests for gender reassignment surgery for members less than 18 years will be reviewed on a case-by-case basis.
- **B.** The following services and procedures are excluded from coverage:
 - 1. Cryopreservation, storage, and thawing of reproductive tissue (including all related services and charges)
 - 2. Reversal of genital and/or breast surgery
 - 3. Reversal of surgery to revise secondary sex characteristics
 - 4. Reversal of any procedure resulting in sterilization
- **C.** Coverage is not available for any surgeries, services or procedures that are purely cosmetic (i.e., when performed solely to enhance appearance, but not to medically treat the underlying gender dysphoria).

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The following surgery, services and procedures will be reviewed on a case by case basis. It is expected that the clinical rationale for each requested procedure is specifically documented in the letter of medical necessity from the treating physician:

- 1. Abdominoplasty, blepharoplasty, neck tightening or removal of redundant skin
- 2. Breast, brow, face or forehead lifts
- 3. Calf, cheek, chin, nose or pectoral implants Collagen injections
- **4.** Drugs to promote hair growth or loss
- **5.** Electrolysis (unless required for vaginoplasty or phalloplasty)
- **6.** Facial bone reconstruction, reduction or sculpturing (including jaw shortening) and rhinoplasty
- **7.** Hair transplantation
- **8.** Lip reduction
- 9. Liposuction
- **10.** Thyroid chondroplasty
- 11. Voice therapy, voice lessons or voice modification surgery

Revision History

12/14/2018	1.	Correction of clerical errors in Limitations/Exclusions Section C
8/17/2018	1. 2.	Added New York to title Added complete DSM V gender dysphoria definition
6/8/2018	1. 2. 3.	Changed title from Gender Reassignment Surgery to Gender Affirming/Reassignment Surgery Added non-conforming non-binary and definitions Added the term "affirming" to the Hormone and Surgical sections to denote inclusiveness
4/11/2018	1. 2.	Moved augmentation mammoplasty from Limitations/Exclusions section (depicted as case-by- case when clinical criteria met) to covered procedures list (using same clinical criteria) Removed age prerequisite for pubertal suppressants
2/9/2018	1. 2. 3.	Added breast reduction mammaplasty coverage for Medicaid members Lowered hormone therapy age eligibility from 18 to 16 years of age for pubertal suppressants Clarified the roll of medical necessity review for procedures that may be regarded as cosmetic
8/11/2017	1.	Added breast reduction mammaplasty to covered procedures list (Commercial and Medicare only)
2/20/2017	1. 2. 3. 4. 5.	Removed outdated/subjective terminology Removed prerequisite that identified specific medical or mental health conditions which must be absent; clarifying, that no other significant medical or mental conditions should be present if contraindicated to surgery [or if so, reasonably well-controlled prior to surgery]) Lowered eligibility for coverage of hormonal services from 18 to 16 years of age Removed psychotherapy time-frame prerequisites and simplified requirements Added to Limitations/Exclusions: Voice therapy, voice lessons and voice modification surgery
1/13/2016	1.	Removed mammaplasty as a medically necessary procedure for MtF gender reassignment
6/20/2015	1. 2. 3.	Clarified which surgical procedures are considered medically necessary and which are not Added that hormone therapy is not pre-requisite to mastectomy Added that cryopreservation, storage and thawing of reproductive tissue is not reimbursable

Applicable ICD-10 Diagnosis Codes

F64.0	Transsexualism
F64.1	Gender Dysphoria (ICD 10 Code Diagnosis: Dual-Role Transvestism)
F64.8	Other gender identity disorders
F64.9	Gender identity disorder, unspecified
Z87.890	Personal history of sex reassignment

Applicable Procedure Codes

19303	Mastectomy, simple, complete
19304	Mastectomy, subcutaneous
19318	Reduction mammaplasty
19324	Mammaplasty, augmentation; without prosthetic implant
19325	Mammaplasty, augmentation; with prosthetic implant
53430	Urethroplasty, reconstruction of female urethra
54125	Amputation of penis; complete
54520	Orchiectomy, simple (including subcapsular), with or without testicular prosthesis, scrotal or inguinal approach
54660	Insertion of testicular prosthesis (separate procedure)
54690	Laparoscopy, surgical; orchiectomy
55150	Resection of scrotum
55175	Scrotoplasty; simple
55180	Scrotoplasty; complicated
55801	Prostatectomy, perineal, subtotal (including control of postoperative bleeding, vasectomy, meatotomy, urethral calibration and/or dilation, and internal urethrotomy)
55810	Prostatectomy, perineal radical;
55812	Prostatectomy, perineal radical; with lymph node biopsy(s) (limited pelvic lymphadenectomy)
55815	Prostatectomy, perineal radical; with bilateral pelvic lymphadenectomy, including external iliac, hypogastric and obturator nodes
55821	Prostatectomy (including control of postoperative bleeding, vasectomy, meatotomy, urethral calibration and/or dilation, and internal urethrotomy); suprapubic, subtotal, 1 or 2 stages
55831	Prostatectomy (including control of postoperative bleeding, vasectomy, meatotomy, urethral calibration and/or dilation, and internal urethrotomy); retropubic, subtotal
55840	Prostatectomy, retropubic radical, with or without nerve sparing;
55842	Prostatectomy, retropubic radical, with or without nerve sparing; with lymph node biopsy(s) (limited pelvic lymphadenectomy)
55845	Prostatectomy, retropubic radical, with or without nerve sparing; with bilateral pelvic lymphadenectomy, including external iliac, hypogastric, and obturator nodes

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	58543	Laparoscopy, surgical, supracervical hysterectomy, for uterus greater than 250 g

58544	Laparoscopy, surgical, supracervical hysterectomy, for uterus greater than 250 g; with removal of tube(s) and/or ovary(s)
58550	Laparoscopy, surgical, with vaginal hysterectomy, for uterus 250 g or less
58552	Laparoscopy, surgical, with vaginal hysterectomy, for uterus 250 g or less; with removal of tube(s) and/or ovary(s)
58553	Laparoscopy, surgical, with vaginal hysterectomy, for uterus greater than 250 g
58554	Laparoscopy, surgical, with vaginal hysterectomy, for uterus greater than 250 g; with removal of tube(s) and/or ovary(s)
58570	Laparoscopy, surgical, with total hysterectomy, for uterus 250 g or less
58571	Laparoscopy, surgical, with total hysterectomy, for uterus 250 g or less; with removal of tube(s) and/or ovary(s)
58572	Laparoscopy, surgical, with total hysterectomy, for uterus greater than 250 g
58573	Laparoscopy, surgical, with total hysterectomy, for uterus greater than 250 g; with removal of tube(s) and/or ovary(s)
58661	Laparoscopy, surgical; with removal of adnexal structures (partial or total oophorectomy and/or salpingectomy)
58720	Salpingo-oophorectomy, complete or partial, unilateral or bilateral (separate procedure)
58940	Oophorectomy, partial or total, unilateral or bilateral

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APPENDIX

DSM V

Gender Dysphoria in Children 302.6 (F64.2)

- A. A marked incongruence between one's experienced/expressed gender and assigned gender, or at least 6 months duration, as manifested by at least six of the following (one of which must be Criterion A1):
 - 1. A strong desire to be the other gender or an insistence that one is the other gender) or some alternative gender different from one's assigned gender).
 - 2. In boys (assigned gender), a strong preference for crossing-dressing or simulating female attire; or in girls (assigned gender), a strong preference for wearing only typical masculine clothing and a strong resistance to the wearing of typical feminine clothing.
 - 3. A strong preference for cross-gender roles in make-believe play or fantasy play
 - 4. A strong preference for the toys, games, or activities stereotypically used or engaged in by the other gender.
 - 5. A strong preference for playmates of the other gender
 - 6. In boys (assigned gender), a strong rejection of typically masculine toys, games and activities and a strong avoidance of rough-and-tumble play: or in girls (assigned gender), a strong rejection of typically feminine toys, games, and activities.
 - 7. A strong dislike of one's sexual anatomy.
 - 8. A strong desire for the primary and/or secondary sex characteristics that match one's experienced gender.
- B. The condition is associated with clinical significant distress or impairment in social, school, or other important areas of functioning.

Specify if:

With a disorder of sex development (e.g., a congenital adrenogenital disorder such as 255.2 (E25.) congenital adrenal hyperplasia or 259.50 (E34.50) androgen insensitivity syndrome).

Gender Dysphoria in Adolescent and Adults 302.85 (F64.1)

- A. A marked incongruence between one's experienced/expressed gender and assigned gender, of at least 6 months' duration, as manifested by at least two of the following:
 - 1. A marked incongruence between one' experienced/expressed gender and primary and/or secondary sex characteristics (or in young adolescents, the anticipated secondary sex characteristics).
 - 2. A strong desire to be rid of one's primary and/or secondary sex characteristics because of a marked incongruence with one's experienced/expressed gender (or in young adolescents, a desire to prevent the development of the anticipated secondary sex characteristics).
 - 3. A strong desire for the primary and/or secondary sex characteristics of the other gender.
 - 4. A strong desire to be of the other gender (or some) alternative gender different from one's assigned gender).
 - 5. A strong desire to be treated as the other gender (or some alternative gender different from one's assigned gender).
 - 6. A strong conviction that one has the typical feelings and reactions of the other gender (or some alternative gender different from one's assigned gender).
- B. The condition is associated with clinically significant distress or impairment in social occupational, or other important areas of functioning.

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Specify if:

With a disorder of sex development (e.g., a congenital adrenogenital disorder such as 255.2 (E25.) congenital adrenal hyperplasia or 259.50 (E34.50) androgen insensitivity syndrome).

Specify if:

Posttransition: The individual has transitioned to full-time living in the desired gender (with or without legalization of gender change) and has undergone (or is preparing to have) at least one cross-sex medical procedure or treatment regimen-namely, regular cross-sex hormone treatment or gender reassignment surgery confirming the desired gender (e.g., penectomy, vaginoplasty in a ntal male; mastectomy or phalloplasty in a natal female).

Specifiers

The posttranstion specifier may be used in the context of continuing treatment procedures that serve to support the new gender assignment.

Other Specified Gender Dysphoria 302.6 (F64.8)

This category applies to presentations in which symptoms characteristic of gender dysphoria that cause clinically significant distress or impairment in social, occupational, or other important areas of functioning predominate but do not meet the full criteria for gender dysphoria. The other specified gender dysphoria category is used in situations in which the clinician chooses to communicate the specific reason that the presentation does not meet the criteria for gender dysphoria. This is done by recording "other specified gender dysphoria" followed by the specific reason (e.g. "brief gender dysphoria").

An example of presentation that can be specified using the "other specified" designation is the following: The current disturbance meets symptom criteria for gender dyphoria, but the duration is less than 6 months.

Unspecified Gender Dysphoria 302.6 (F64.9)

This category applies to presentations in which symptoms characteristic of gender dysphoria that cause clinically significant distress or impairment in social, occupational, or other important areas of functioning predominate but do not meet the full criteria for gender dysphoria. The unspecified gender dysphoria category is used in situations in which the clinician chooses *not* to specify the reason that the criteria are not met for gender dysphoria, and includes presentations in which there is insufficient information to make a more specific diagnosis.