

**BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION**

**IN THE MATTER OF SOUTHWESTERN )  
PUBLIC SERVICE COMPANY'S )  
APPLICATION FOR: (1) REVISION OF )  
ITS RETAIL RATES UNDER ADVICE )  
NOTICE NO. 292; (2) AUTHORIZATION ) CASE NO. 20-00238-UT  
AND APPROVAL TO ABANDON ITS )  
PLANT X UNIT 3 GENERATING )  
STATION; AND (3) OTHER )  
ASSOCIATED RELIEF, )  
)  
SOUTHWESTERN PUBLIC SERVICE )  
COMPANY, )  
)  
APPLICANT. )  
)  
)**

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**DIRECT TESTIMONY**

*of*

**RICHARD R. SCHRUBBE**

*on behalf of*

**SOUTHWESTERN PUBLIC SERVICE COMPANY**

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## **GLOSSARY OF ACRONYMS AND DEFINED TERMS**

<b><u>Acronym/Defined Term</u></b>	<b><u>Meaning</u></b>
ADIT	Accumulated Deferred Income Taxes
Base Period	October 1, 2019 through September 30, 2020
Commission	New Mexico Public Regulation Commission
ERISA	Employee Retirement Income Security Act
EROA	Expected Return on Assets
FAS	Statement of Financial Accounting Standard
FERC	Federal Energy Regulatory Commission
GAAP	Generally Accepted Accounting Principles
HSA	Health Savings Account
IBNR	Incurred But Not Reported
IRC	Internal Revenue Code
LTD	Long-Term Disability
NCE	New Century Energies
O&M	Operation and Maintenance
PBGC	Pension Benefit Guaranty Corporation
PBO	Projected Benefit Obligation
SPS	Southwestern Public Service Company, a New Mexico corporation
Test Year	Historical Test Year Period consisting of the Base Period and further incorporating all proper adjustments and capital additions

<b><u>Acronym/Defined Term</u></b>	<b><u>Meaning</u></b>
WACC	Weighted Average Cost of Capital
Xcel Energy	Xcel Energy Inc.
XES	Xcel Energy Services Inc.

## LIST OF ATTACHMENTS

<b><u>Attachment</u></b>	<b><u>Description</u></b>
RRS-1	Total Company Amounts and Jurisdictional Percentages ( <i>Filename: RRS-1.xls</i> )
RRS-2	2019 Actuarial Report Excerpts ( <i>Non-native format</i> )
RRS-3	2020 Actuarial Report Excerpts ( <i>Non-native format</i> )
RRS-4	Calculation of Actuarially Determined Pension and Benefit Amounts ( <i>Filename: RRS-4.xls</i> )
RRS-5	Calculation of Active Health and Welfare Amounts ( <i>Filename: RRS-5.xlsx</i> )
RRS-6	Average Balances of Qualified and Non-Qualified Pension Fund Amounts ( <i>Filename: RRS-6.xls</i> )
RRS-7	Development of Prepaid Pension Asset Balance ( <i>Filename: RRS-7.xlsx</i> )

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of  
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1           **I.       WITNESS IDENTIFICATION AND QUALIFICATIONS**

2   **Q.       Please state your name and business address.**

3   A.       My name is Richard R. Schrubbe. My business address is 401 Nicollet Mall,  
4            Minneapolis, Minnesota 55401.

5   **Q.       On whose behalf are you testifying in this proceeding?**

6   A.       I am filing testimony on behalf of Southwestern Public Service Company, a New  
7            Mexico corporation (“SPS”). SPS is a wholly-owned electric utility subsidiary of  
8            Xcel Energy Inc. (“Xcel Energy”).

9   **Q.       By whom are you employed and in what position?**

10   A.       I am employed by Xcel Energy Services Inc. (“XES”), the service company  
11            subsidiary of Xcel Energy, as Area Vice-President of Financial Analysis and  
12            Planning.

13   **Q.       Please briefly outline your responsibilities as Area Vice-President of Financial**  
14            **Analysis and Planning.**

15   A.       My responsibilities include the oversight and management of the Business Area  
16            Finance group, which includes Energy Supply, Transmission, Distribution, Gas  
17            Engineering & Operations, Nuclear and Corporate Services. Within that group, I  
18            oversee budget planning, reporting, and analysis. I am also responsible for the  
19            accounting for all employee benefits programs, playing a liaison role with the

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1 Human Resources department, external actuaries, and senior management with  
2 benefit fiduciary roles for Xcel Energy and its subsidiaries. I am also responsible  
3 for coordinating the benefits operation and maintenance (“O&M”) and capital  
4 budgeting and forecasting processes, as well as the monthly analysis of actual  
5 results against these budgets and forecasts.

6 **Q. Please describe your educational background.**

7 A. I received a Bachelor of Science degree, with a major in finance, from Marquette  
8 University in 1996.

9 **Q. Please describe your professional experience.**

10 A. From 2000 to 2005, I was employed by the DoALL Company, first as a Staff  
11 Accountant, later as Assistant Controller, and then as Corporate Controller. From  
12 2005 to 2007, I was employed by Wilsons Leather as a Financial Analyst. In 2007,  
13 I joined XES as a Consultant. I became the Manager of Corporate Accounting in  
14 2010 and the Director of Corporate and Benefits Accounting in 2013. Additionally,  
15 in 2014, I was assigned responsibilities associated with the oversight of the  
16 administration of XES, including accounting, billing, allocations, policies and  
17 procedures, service agreements, internal audits, external audits, and external  
18 reporting to state and federal regulatory agencies. In 2016, I was promoted to my  
19 current position.

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1 **Q. Have you testified or filed testimony previously before any regulatory**  
2 **authorities?**

3 A. Yes. I testified on SPS's behalf in New Mexico Public Regulation Commission  
4 ("Commission") Case No. 17-00255-UT<sup>1</sup> on pension and other post-employment  
5 benefit expenses, active health care expenses, and the proper treatment of SPS's  
6 prepaid pension asset, among other issues. I also submitted pre-filed testimony to  
7 the Commission on those same issues in Case Nos. 19-00170-UT<sup>2</sup> and  
8 15-00296-UT.<sup>3</sup> In addition, I have testified or submitted pre-filed written testimony  
9 on pension and benefit issues in numerous cases before the Public Utility  
10 Commission of Texas, the Colorado Public Utilities Commission, and the  
11 Minnesota Public Utilities Commission.

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<sup>1</sup> *In the Matter of Southwestern Public Service Company's Application for Revision of Its Retail Rates Under Advice Notice No. 272*, Case No. 17-00255-UT, Direct Testimony of Richard R. Schrubbe (Oct. 27, 2017).

<sup>2</sup> *In the Matter of Southwestern Public Service Company's Application for: (1) Revision of Its Retail Rates Under Advice Notice No. 282; (2) Authorization and Approval to Shorten the Service Life of and Abandon Its Tolk Generating Station Units; and (3) Other Related Relief*, Case No. 19-00170-UT, Direct Testimony of Richard R. Schrubbe (Jul. 1, 2019).

<sup>3</sup> *In the Matter of Southwestern Public Service Company's Application for Revision of Its Retail Rates Under Advice Notice No. 256*, Case No. 15-00296-UT, Direct Testimony of Richard R. Schrubbe (Oct. 16, 2016).



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1                   **II.     ASSIGNMENT AND SUMMARY OF TESTIMONY**

2   **Q.     What is your assignment in this proceeding?**

3   A.     My testimony addresses five topics related to SPS's employee pensions and other  
4           non-cash benefits:

- 5           1. I support SPS's request to recover its reasonable and necessary expenses for  
6           qualified and non-qualified pension benefits calculated under Statement of  
7           Financial Accounting Standard ("FAS") 87,<sup>4</sup> retiree medical expense  
8           calculated under FAS 106, and self-insured long-term disability ("LTD")  
9           expense calculated under FAS 112;
- 10          2. I support SPS's request to recover its active health and welfare expense,  
11          which includes costs incurred for active health care, miscellaneous benefits,  
12          life insurance, and third party-insured LTD benefits;
- 13          3. I support SPS's request to recover the reasonable and necessary costs  
14          incurred for workers' compensation benefits;
- 15          4. I support SPS's request to recover costs incurred in connection with other  
16          reasonable and necessary benefits such as the 401(k) match, certain benefit-  
17          related consulting costs, and deferred compensation; and
- 18          5. I quantify SPS's prepaid pension asset and support the request that the  
19          Commission continue to allow SPS to include that prepaid pension asset in  
20          rate base and to earn a return at SPS's weighted average cost of capital  
21          ("WACC").

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<sup>4</sup> In 2009, FAS 87 was renamed Accounting Standards Codification 715-30, but for the sake of brevity I will refer to it in this testimony as "FAS 87." I will also refer to the other accounting standards by their former FAS designations.

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1 **Q. Please summarize your testimony and recommendations.**

2 A. I support SPS's request for recovery of New Mexico retail jurisdictional pension  
3 and other post-employment and retirement benefits expense. I recommend that SPS  
4 be authorized to recover \$2,750,840 (\$9,150,444 total company) of pension and  
5 other post-employment benefits expense. That amount is composed of \$2,602,157  
6 (\$8,655,864 total company) of qualified pension expense; \$139,088 (\$462,665 total  
7 company) of non-qualified pension expense; \$(7,130) (\$23,717 total company) of  
8 FAS 106 retiree medical expense; and \$16,725 (\$55,633 total company) of FAS  
9 112 self-insured LTD expense.

10 I also support SPS's request to recover its reasonable and necessary active  
11 health and welfare costs, and I recommend that SPS be authorized to recover  
12 \$4,508,445 (\$14,996,975 total company) for active health and welfare costs. That  
13 amount is composed of \$4,173,178 (\$13,881,738 total company) of active health  
14 care costs; \$147,259 (\$489,846 total company) of third-party-insured LTD costs;  
15 \$20,007 (\$66,552 total company) of life insurance costs; and \$168,000 (\$558,839  
16 total company) of miscellaneous benefit costs.

17 I further support SPS's request to recover third party-insured workers'  
18 compensation costs, and I recommend that SPS be authorized to recover \$258,593

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1 (\$860,189 total company) of third party-insured workers' compensation costs. I  
2 also recommend that SPS be authorized to recover \$1,027,334 (\$3,417,343 total  
3 company) of other pension and benefit-related costs, which include 401(k)  
4 matching expense, consulting expense, and deferred compensation.

5 Finally, I recommend that SPS continue to be allowed to include its prepaid  
6 pension asset in rate base in accordance with the standard ratemaking treatment of  
7 prepayments and Commission precedent. Customers earn a return on the prepaid  
8 pension asset in the form of reduced annual pension cost, and therefore it is  
9 appropriate for SPS to earn a return on the asset as well. SPS's thirteen-month  
10 average net prepaid pension asset balance as of September 30, 2020 was  
11 \$46,343,138 on a New Mexico retail basis (\$155,314,373 total company). SPS  
12 requests that it be allowed to include the prepaid pension asset in rate base and to  
13 earn a return on that asset at SPS's WACC, consistent with Commission precedent.

14 **Q. Is any other SPS witness addressing compensation or benefit issues?**

15 A. Yes. SPS witness Michael T. Knoll discusses the cash compensation paid by SPS  
16 and the overall reasonableness of Xcel Energy's Total Rewards Package, which  
17 consists of both the cash and non-cash components of the compensation and  
18 benefits offered to SPS and XES employees.

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1 **Q. How were the New Mexico retail jurisdictional amounts in your testimony and**  
2 **attachments calculated?**

3 A. Throughout this testimony, I quantify the expense and asset amounts on a New  
4 Mexico retail basis based upon the jurisdictional allocation percentages SPS  
5 witness Stephanie N. Niemi uses to develop the New Mexico retail revenue  
6 requirement in her Attachment SNN-6. Ms. Niemi is responsible for calculating  
7 jurisdictional allocation percentages that apply to the various cost components in  
8 the cost of service. My staff and I conferred with Ms. Niemi and her staff to  
9 determine these New Mexico retail jurisdictional amounts presented in my  
10 testimony and attachments. If the percentages used to allocate amounts to the New  
11 Mexico retail jurisdiction change, those new allocation percentages will need to be  
12 applied to the total company numbers to derive updated New Mexico retail  
13 amounts. Attachment RRS-1 contains the total company numbers and the  
14 jurisdictional percentages used to derive the New Mexico retail amounts in my  
15 testimony.

16 **Q. Were Attachments RRS-1 and RRS-4 through RRS-7 prepared by you or**  
17 **under your direct supervision and control?**

18 A. Yes.

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1 **Q. Are Attachments RRS-2 and RRS-3 true and correct copies of the documents**  
2 **that you have represented them to be?**

3 **A. Yes.**

1 **III. PENSION AND BENEFITS OVERVIEW**

2 **Q. Please summarize the pension and other benefits that SPS offers to its eligible**  
3 **employees.**

4 **A.** In addition to the cash compensation discussed by Mr. Knoll, SPS and XES offer  
5 the following non-cash benefits to their employees:

- 6 • pension and other post-employment and retirement benefits, which  
7 include:
  - 8 ○ a defined benefit qualified pension plan that provides eligible  
9 employees with a defined benefit amount upon retirement;
  - 10 ○ a non-qualified pension restoration benefit that allows SPS to  
11 attract and retain employees who would otherwise be  
12 disadvantaged by the restrictions imposed under the qualified  
13 pension plan;
  - 14 ○ a retiree medical plan available to certain retired employees; and
- 15 • LTD benefits;
- 16 • active health and welfare benefits, which include medical, dental,  
17 pharmaceutical, vision, life insurance, and other miscellaneous benefits;
- 18 • workers' compensation benefits, including both self-insured and  
19 third-party-insured benefits; and
- 20 • other types of benefits, including a 401(k) defined contribution plan and  
21 certain types of deferred compensation.

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1 **Q. What is the requested amount for each of the elements of non-cash**  
2 **compensation offered by SPS?**

3 A. Table RRS-1 (on the next page) sets forth the total company and New Mexico retail  
4 amounts of the pension and benefit costs that SPS seeks to recover in rates. Column  
5 B represents the per book amount for each element of expense during the Base  
6 Period, which is the twelve-month period from October 1, 2019 through September  
7 30, 2020. Column C shows the known and measurable adjustments to the Base  
8 Period amounts. Column D contains the total company amounts for the Test Year,<sup>5</sup>  
9 and Column E shows the New Mexico retail amount for each element of expense  
10 that is included in the cost of service in this case.

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<sup>5</sup> The Test Year is the Historical Test Year Period consisting of the Base Period and further incorporating all proper adjustments and capital additions.

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1

**Table RRS-1**

A	B	C	D	E <sup>6</sup>
Benefit	Base Period (12 months ended September 30, 2020)	Known and Measurable Adjustment	Test Year Amount (Total Company)	Test Year Amount Included in Cost of Service
Qualified Pension	\$8,739,363	\$(83,499)	\$8,655,864	\$2,602,157
Non-Qualified Pension	438,251	24,414	462,665	139,088
FAS 106 Retiree Medical	(28,131)	4,414	(23,717)	(7,130)
FAS 112 Long-Term Disability (Self-Insured)	30,832	24,801	55,633	\$16,725
Active Health Care <sup>7</sup>	13,103,614	778,124	13,881,738	4,173,178
Long-Term Disability (Third Party-Insured)	489,846	-	489,846	147,259
Life Insurance	66,552	-	66,552	20,007
Miscellaneous Benefit Programs and Costs	558,839	-	558,839	168,000
401(k) Match	3,126,454	87,904	3,214,358	966,312
Miscellaneous Retirement-Related Costs	202,985	-	202,985	\$61,022
Workers Compensation (Third Party-Insured)	860,190	-	860,190	258,593
<b>Total Pension and Benefits Expense</b>	<b>\$27,588,795</b>	<b>\$836,158</b>	<b>\$28,424,953</b>	<b>\$8,545,212</b>

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<sup>6</sup> Amounts in Column D are multiplied by the jurisdictional allocator for Federal Energy Regulatory Commission (“FERC”) Accounts 925 and 926 to arrive at the New Mexico retail amount included in the cost of service. The jurisdictional allocator for both FERC Accounts 925 and 926 is 30.0624%.

<sup>7</sup> The per book amount for active health care in the cost of service is \$13,103,614. That amount is an estimate, and it must be adjusted to reflect health care claims that were incurred near the end of the Base Period but not reported until after the Base Period. After adding the Incurred But Not Reported (“IBNR”) amount, which is \$(7,635), and the known and measurable adjustment of \$785,759 that are discussed later in my testimony, the Test Year amount is \$13,881,738.



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1 **Q. Is SPS seeking to recover any other amounts related to pension and benefits?**

2 A. Yes. SPS also seeks Commission approval to continue including a prepaid pension  
3 asset in rate base and to earn a return on that asset at SPS's WACC, consistent with  
4 the Commission's treatment of SPS's prepaid pension asset in Case No.  
5 12-00350-UT<sup>8</sup> and Case No. 17-00255-UT.<sup>9</sup>

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<sup>8</sup> *In the Matter of Southwestern Public Service Company's Application for Revision of Its Retail Electric Rates Under Advice Notice No. 245*, Case No. 12-00350-UT, Final Order Partially Adopting Recommended Decision at 11 (Mar. 26, 2014).

<sup>9</sup> *In the Matter of Southwestern Public Service Company's Application for Revision of Its Retail Electric Rates Under Advice Notice No. 272*, Case No. 17-00255-UT, Final Order Adopting Recommended Decision with Modifications at 17-18 (Sept. 5, 2018).

1                   **IV.    RECOVERY OF PENSION AND OTHER POST-**  
2                   **EMPLOYMENT BENEFITS EXPENSE**

3   **Q.    What topic do you discuss in this section of your testimony?**

4    A.    I discuss the amounts requested for pension and other post-employment benefit  
5           expenses, which include qualified pension expense, non-qualified pension expense,  
6           FAS 106 retiree medical expense, and FAS 112 LTD benefits.

7   **Q.    Are the pension and other post-employment and retirement benefit amounts**  
8           **that SPS seeks to include in the cost of service determined by actuarial studies**  
9           **or similar studies prepared in accordance with Generally Accepted**  
10          **Accounting Principles (“GAAP”)?**

11   A.    Yes. SPS’s pension and other post-employment and retirement benefit expense  
12          amounts are calculated in accordance with GAAP and the applicable actuarial  
13          standards, and the results are set forth in actuarial studies that are attached to my  
14          testimony as Attachment RRS-2 and Attachment RRS-3.

15   **A.    Qualified Pension**

16   **Q.    How are qualified pension costs determined?**

17   A.    Pension costs are determined under FAS 87, Employers’ Accounting for Pensions.

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1 **Q. Please describe SPS's qualified pension plan and the nature of the costs of the**  
2 **plan.**

3 A. The qualified pension plan is a traditional defined benefit pension plan, which  
4 promises bargaining employees monthly pension annuity payments based upon  
5 their level of pay and years of service. It promises non-bargaining employees a  
6 choice of either a lump sum payout or a monthly pension annuity based upon their  
7 level of pay and years of service. Under a defined benefit pension plan, the  
8 promised pensions are a commitment by SPS.

9 **Q. Do accounting rules and laws determine the cost for SPS's pension plan?**

10 A. Yes. As I noted earlier, SPS accounts for the cost of its pension plan under the rules  
11 set forth in FAS 87, which prescribes the rules that companies must follow in  
12 determining whether their pension costs comply with GAAP. However, FAS 87  
13 does not dictate how a company must fund the plan. The funding of the plan is  
14 determined based upon prudent business practices, with constraints imposed by the  
15 requirements of the Pension Protection Act of 2006, the Employee Retirement  
16 Income Security Act ("ERISA"), and the Internal Revenue Code ("IRC"):

- 17
- there are minimum required contributions;
  - there are maximum contributions that can be deducted for tax purposes;
- 18 and  
19

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- 1                   • SPS has a fiduciary responsibility to prudently protect the interests of  
2                   the plan participants and beneficiaries.

3                   The minimum and maximum funding rules set forth under the Pension Protection  
4                   Act, ERISA, and the IRC are different from the methodology used under FAS 87  
5                   to determine pension cost. Over the long run, the cumulative employer  
6                   contributions made to a plan should equal the cumulative recognized pension  
7                   expense calculated under FAS 87, but in the short and intermediate run there can  
8                   be significant differences.

9                   **Q. How is pension cost determined under FAS 87?**

10                  A. Under FAS 87, pension cost is composed of the following:

- 11                   1. the value of pension benefits that employees will earn during the current  
12                   year (service cost);
- 13                   2. increases in the present value of the pension benefits that plan  
14                   participants have earned in previous years (interest cost);
- 15                   3. investment earnings on the pension plan assets that are expected to be  
16                   earned during the year (expected return on assets (“EROA”));
- 17                   4. recognition of costs (or income) resulting from experience that differs  
18                   from the assumptions (amortization of unrecognized gains and losses);  
19                   and
- 20                   5. recognition of the cost of benefit changes the plan sponsor provides for  
21                   service the employees have already performed (amortization of  
22                   unrecognized prior service cost).

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1 **Q. Taking each of these five components in order, how is the service cost**  
2 **component calculated?**

3 A. The service cost component recognized in a period is the actuarial present value of  
4 benefits attributed by the pension benefit formula to current employees' service  
5 during that period. Actuarial assumptions are used to reflect the time value of  
6 money (the discount rate) and the probability of payment (assumptions as to  
7 mortality, turnover, early retirement, and so forth).

8 **Q. Next, how is the interest cost component calculated?**

9 A. The interest cost component recognized in a fiscal year is determined as the increase  
10 in the projected benefit obligation ("PBO") due to the passage of time. Measuring  
11 the PBO as a present value requires accrual of an interest cost at a rate equal to the  
12 assumed discount rate. Essentially, the interest cost identifies the time value of  
13 money by recognizing that anticipated pension benefit payments are one year closer  
14 to being paid from the pension plan.

15 **Q. How is the third component, EROA, calculated?**

16 A. The dollars in the pension trust are invested in a portfolio of stocks, bonds,  
17 commodities, and other types of income-producing assets. The EROA is  
18 determined based on the expected long-term rate of return on plan assets and the  
19 market-related value of plan assets. The market-related value of plan assets for SPS

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1 is a calculated value that recognizes changes in the fair value in a systematic and  
2 rational manner over five years.

3 **Q. With regard to the fourth component, what are the unrecognized gains and**  
4 **losses?**

5 A. Unrecognized gains and losses are the asset gains and losses or the liability gains  
6 and losses from prior periods. In effect, those asset or liability gains and losses  
7 arise when the experience in a prior period differ from what was expected.

8 **Q. Please explain the distinction between asset gains and losses and liability gains**  
9 **and losses.**

10 A. SPS experiences an asset gain when the actual return in a particular year exceeds  
11 the EROA for that year, and SPS experiences an asset loss when the actual return  
12 is less than the EROA for that year. Suppose, for example, that the plan has an  
13 EROA of 7% on \$1 billion of pension trust assets, which would produce an  
14 expected return of \$70 million. If the actual return in that year is 9%, the plan earns  
15 a return of \$90 million, which produces an asset gain of \$20 million. Of course,  
16 the opposite can also occur. If the EROA is 7% and the actual return on the assets  
17 is 5%, the plan realizes a \$20 million asset loss.<sup>10</sup>

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<sup>10</sup> The \$20 million loss in this example is not an actual loss in the value of the trust assets. In the example, the pension has earned a return of \$50 million, meaning that the trust's value has increased by \$50 million, all else being equal. But because the expected return was \$70 million, the pension trust records a \$20 million actuarial loss.

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1           Liability gains and losses arise when the components of pension cost  
2 affecting the PBO differ from expectations. Those components include such things  
3 as the discount rate, the expected number of retirements, mortality rates, and wage  
4 increases. For example, if SPS assumes a 4% discount rate at the beginning of the  
5 year but the actual discount rate measured at year end for the next year turns out to  
6 be 5%, SPS will have a liability gain because the higher discount rate reduces the  
7 amount SPS must set aside to satisfy future pension liabilities.

8 **Q. Is the distinction between asset gains and losses and liability gains and losses**  
9 **important?**

10 A. Yes. The distinction is important because, as I will discuss in more detail below,  
11 the asset gains and losses are phased in over time, whereas the liability gains and  
12 losses are not. Asset gains and losses are phased into an amortization “pool,” for  
13 lack of a better term, over a five-year period. Liability gains and losses are not  
14 phased in, but instead are placed into the amortization pool in a single year.  
15 Because gains and losses may reflect refinements in estimates as well as real  
16 changes in economic values, and because some gains in one period may be offset  
17 by losses in another or vice versa, FAS 87 does not require recognition of gains and  
18 losses as a component of net pension cost in the period in which they arise.

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1 **Q. Please describe what you mean by the term “phase-in” of gains or losses.**

2 A. The term “phase-in” is used to describe the process of moving asset gains or losses  
3 into an amortization pool. Under FAS 87, the asset gains or losses are incorporated  
4 into the calculation of pension cost over a period of five years. Thus, 20% of an  
5 asset gain or loss is phased into the amortization pool during the first year after the  
6 gain or loss occurs, another 20% is phased into the amortization pool during the  
7 second year after the gain or loss occurs, and so forth until the fifth year, when the  
8 full amount of the asset gain or loss is phased-in. Unlike asset gains or losses,  
9 liability gains and losses are not phased in, as I mentioned earlier. The gains and  
10 losses that enter the amortization pool are then amortized over a specific period of  
11 years if they satisfy the criteria I discuss below.

12 **Q. Why does SPS phase-in asset gains and losses and then amortize them over the**  
13 **average years to retirement of active employees?**

14 A. When SPS moved to FAS 87 accounting in 1987, it elected to phase-in asset gains  
15 and losses and to amortize these gains and losses over a period not to exceed the  
16 average remaining service life (average years to retirement) of employees. The  
17 purpose of the election was to reduce financial statement volatility in individual  
18 accounting periods by ensuring that gains and losses are spread out over time, and  
19 that they are not recognized in just the period that they occur. This phase-in and



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1 amortization approach reduces volatility in recognized costs by smoothing gains  
2 and losses over the longest allowed duration.

3 **Q. Why are asset gains and losses phased-in but not liability gains and losses?**

4 A. The assumptions used to establish pension liability (e.g., mortality rates, discount  
5 rates, etc.) typically do not vary greatly from year to year, and therefore the drafters  
6 of FAS 87 did not consider it necessary to require the phase-in of liability gains and  
7 losses. In contrast, the market returns on pension fund assets can vary greatly from  
8 year to year, as evidenced by the dramatic difference between the EROA and the  
9 actual returns that SPS experienced on its pension fund assets in 2019.<sup>11</sup> Because  
10 of the effects that such volatility would have on businesses' income statements, the  
11 drafters of FAS 87 decided that it was appropriate to phase-in market gains and  
12 losses.

13 **Q. How are unrecognized gains and losses amortized?**

14 A. SPS aggregates its current year's gains or losses with the prior years' gains or losses  
15 to calculate a net unamortized gain or loss. That net unamortized gain or loss is  
16 then compared to the present value of the PBO and to the market-related value of  
17 the assets in the pension trust. If the net unamortized gain or loss is outside a 10%

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<sup>11</sup> For example, in 2019, the EROA was approximately 7.0%, but the actual return exceeded 20.0%. In other years, the actual return has been less than the EROA.

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1 corridor – that is, if it is more than 10% of the greater of the PBO or the market-  
2 related value of the trust assets – SPS must amortize that net gain or loss. If  
3 amortization of the unrecognized gains or losses is required, the amortization  
4 amount is equal to the amount of the unrecognized gain or loss in excess of the  
5 corridor divided by the average remaining future service of the active participants  
6 in the plan. For SPS’s bargaining employees this is approximately 15 years, and  
7 for SPS’s non-bargaining employees it is approximately 10 years.

8 **Q. Returning to the five elements of FAS 87 pension cost, what is the fifth element**  
9 **– unrecognized prior service cost?**

10 A. Unrecognized prior service cost results from pension plan amendments that change  
11 benefits based on services rendered in prior periods. FAS 87 does not generally  
12 require the cost of providing such retroactive benefits (prior service cost) to be  
13 included in net periodic pension cost entirely in the year of the amendment but  
14 instead provides for recognition over the future years.

15 **Q. How is unrecognized prior service cost amortized?**

16 A. Unrecognized prior service cost is amortized in the same manner as unrecognized  
17 gains and losses, with the exception of the 10% corridor.

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1 **Q. Please summarize the calculation that is required to be used under FAS 87 to**  
2 **quantify annual pension cost.**

3 A. Annual pension cost is quantified using the following calculation:

4           Current service cost  
5 +       Interest cost  
6 -       EROA  
7 +/-     Loss (gain) due to difference between expected and actual experience of  
8         plan assets or liabilities from prior periods  
9 +/-     Amortization of unfunded prior service cost  
10 =       Annual pension cost

11 **Q. Is the annual pension cost produced by this formula always a positive number?**

12 A. No. In some years, the negative amounts in the calculation (i.e., the EROA and the  
13 gains resulting from the difference between expected and actual experience from  
14 prior periods) can be larger than the positive amounts. When that happens, the  
15 annual pension cost is actually negative. And if that occurs in a rate case test year,  
16 the annual pension cost included in the cost of service may be a negative number,  
17 which reduces the overall cost of service. But even when the annual pension cost  
18 is negative, shareholders are still providing the capital to fund the prepaid pension  
19 asset.

20 **Q. What amount of expense did SPS incur during the Base Period for qualified**  
21 **pension expense?**

22 A. SPS incurred \$2,627,259 (\$8,739,363 total company) for qualified pension  
23 expense.

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1 **Q. Is SPS proposing to make any known and measurable changes to the qualified**  
2 **pension expense for events occurring after the end of the Base Period?**

3 A. Yes. SPS is requesting a known and measurable adjustment of \$(25,102), which is  
4 \$(83,499) on a total company basis, for qualified pension expense. This known and  
5 measurable amount is based on the 2020 calendar year qualified pension expense  
6 included in the Attachment RRS-3 actuarial report.

7 **Q. What amount of qualified pension expense is SPS requesting in the cost of**  
8 **service?**

9 A. SPS is requesting approval of \$2,602,157 (\$8,655,864 total company) of qualified  
10 pension expense. Ms. Niemi has included the qualified pension expense in the cost  
11 of service.

12 **Q. Have you provided the numbers and assumptions that SPS used to determine**  
13 **its qualified pension expense amount in the cost of service?**

14 A. Yes. Attachment RRS-4 contains the calculation of the total company qualified  
15 pension expense amounts included in the cost of service.<sup>12</sup> Attachments RRS-2 and  
16 RRS-3 contain the source documents for those calculations.

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<sup>12</sup> SPS's actuary, Willis Towers Watson, calculates the pension and benefit amounts on a total company basis. Thus, the amounts in Attachments RRS-2 through RRS-7 are presented on a total company basis. Please refer to Attachment RRS-1 for the conversion of those amounts to New Mexico retail amounts.

1       **B.    Non-Qualified Pension**

2       **Q.    What is the purpose of a non-qualified pension plan?**

3       A.    A non-qualified pension plan is designed to provide comparable benefits to certain  
4           employees whose compensation exceeds the limits provided by tax law for  
5           deducting pension-related expense.

6       **Q.    How does a non-qualified pension plan differ from a qualified pension plan?**

7       A.    Qualified plans are those that “qualify” under Section 400 of the IRC, which  
8           confers significant tax advantages on both the employer and employee. Those  
9           advantages include:

- 10                   • the employer receives a current tax deduction for contributions to the  
11                    plan;
- 12                   • the employee is not taxed on the contributions, but instead is taxed only  
13                    when he or she receives benefits;
- 14                   • the plan assets accumulate tax-free until they are distributed; and
- 15                   • the plan assets are placed in a trust that is beyond the reach of creditors.

16           In exchange for those advantages, the employer and employee must strictly follow  
17           the restrictions set forth in the IRC, which include limits on the amount of annual  
18           benefits awarded to the employee. Currently, the IRC limits the maximum annual  
19           benefit that can be paid through a defined benefit plan to \$230,000 per year. In

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1 addition, the maximum amount of compensation that can be included in  
2 determining benefits in a qualified pension plan is \$285,000.

3 In contrast, there is no statutory restriction on the amount of the benefit that  
4 may be offered under a non-qualified pension plan, which is used to restore the  
5 amount of retirement benefits that employees lose as a result of the limitations on  
6 the qualified plans.

7 **Q. How are non-qualified pension costs determined?**

8 A. Non-qualified pension costs are determined under the same standard as qualified  
9 pension costs, which is FAS 87. Unlike the qualified pension, however, the non-  
10 qualified pension does not have trust assets set aside for the payment of the benefit.  
11 Therefore, it does not have an EROA. It also does not have prior-period asset gains  
12 or losses, although it may have prior-period liability gains and losses that result  
13 from changes in the discount rate.

14 **Q. What amount of expense did SPS incur during the Base Period for non-  
15 qualified pension expense?**

16 A. SPS incurred \$131,749 (\$438,251 total company) for non-qualified pension  
17 expense.

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1 **Q. Is SPS proposing to make any known and measurable changes to the non-**  
2 **qualified pension expense for events occurring after the end of the Base**  
3 **Period?**

4 A. Yes. SPS is requesting a known and measurable adjustment of \$7,339 (\$24,414  
5 total company), for non-qualified pension expense. This known and measurable  
6 adjustment is based on the 2020 calendar year non-qualified pension expense  
7 included in the Attachment RRS-3 actuarial report.

8 **Q. What amount of non-qualified pension expense is SPS requesting in the cost**  
9 **of service?**

10 A. SPS is requesting approval of \$139,085 (\$462,655 total company) of non-qualified  
11 pension expense. Ms. Niemi has included the non-qualified pension expense in the  
12 cost of service.

13 **Q. Have you provided the numbers and assumptions that SPS used to determine**  
14 **its non-qualified pension expense amount in the cost of service?**

15 A. Yes. Attachment RRS-4 contains the calculation of the non-qualified pension  
16 expense amount included in the cost of service. Attachments RRS-2 and RRS-3  
17 contain the source documents for those calculations.

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1           **C.     Retiree Medical**

2           **Q.     How are retiree medical costs determined?**

3           A.     Retiree medical costs are determined under FAS 106, Employers' Accounting for  
4           Post-Retirement Benefits Other than Pensions. The components and calculation  
5           are identical to FAS 87, with one exception: the pension asset gains and losses are  
6           phased into the loss amortization calculation by 20% each year, whereas retiree  
7           medical asset gains and losses are not.

8           **Q.     Please describe SPS's retiree medical plan and the plan expenses.**

9           A.     SPS's plan consists primarily of retiree medical benefits, but it also includes retiree  
10          life and dental insurance. SPS eliminated those benefits for all active non-  
11          bargaining employees more than ten years ago, and SPS bargaining employees  
12          hired on or after January 1, 2012 are no longer eligible to receive retiree medical  
13          benefits. Thus, the current expense for retiree medical benefits is a legacy of the  
14          prior programs.

15          **Q.     What amount of expense did SPS incur during the Base Period for retiree  
16          medical expense?**

17          A.     SPS incurred \$(8,457) (\$(28,131) total company), for retiree medical expense.



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1 **Q. Is SPS proposing to make any known and measurable changes to the retiree**  
2 **medical expense for events occurring after the end of the Base Period?**

3 A. Yes. SPS is requesting a known and measurable adjustment of \$1,327 (\$4,414 total  
4 company) for retiree medical expense. This known and measurable is based on the  
5 2020 calendar year retiree medical expense included in the Attachment RRS-3  
6 actuarial report.

7 **Q. What amount of retiree medical expense is SPS requesting in the cost of**  
8 **service?**

9 A. SPS is requesting approval of \$(7,130) (\$(23,717) total company) for retiree  
10 medical expense. Ms. Niemi has included that amount of retiree medical credit in  
11 the cost of service.

12 **Q. Have you provided the numbers and assumptions that SPS used to determine**  
13 **its retiree medical expense amounts?**

14 A. Yes. Attachment RRS-4 contains the calculations of the retiree medical expense  
15 amounts. Attachments RRS-2 and RRS-3 contain the source documents for those  
16 calculations.

17 **D. Self-Insured Long-Term Disability**

18 **Q. Please describe LTD in more detail and explain how it is accounted for.**

19 A. The LTD costs are attributable to benefits provided by SPS to former or inactive  
20 employees after employment but before retirement. The LTD plan provides

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1 employees with income protection by paying a portion of an employee's income  
2 while he or she is disabled by a covered physical or mental impairment.

3 SPS has two types of LTD – a self-insured benefit and a third party-insured  
4 benefit. In a third party-insured plan, which I will discuss in more detail later in  
5 this testimony, SPS purchases an insurance plan from an outside insurance provider  
6 that assumes the risk. In a self-insured plan, SPS provides the benefits to the  
7 covered individuals and therefore effectively acts as the insurer. For the self-  
8 insured piece, SPS is required to accrue for LTD costs under FAS 112, Employers'  
9 Accounting for Post-Employment Benefits. The FAS 112 accrual represents the  
10 expected disability benefit payments for employees that are not expected to return  
11 to work.

12 **Q. Which groups of employees are covered under the self-insured plan and which**  
13 **groups are covered under the third party-insured plan?**

14 A. Within the LTD benefit, all employees disabled before January 1, 2008 are covered  
15 under the self-insured plan, and all employees disabled on and after January 1, 2008  
16 are covered under a third party-insured plan.

17 **Q. What amount of expense did SPS incur during the Base Period for self-insured**  
18 **LTD expense?**

19 A. SPS incurred \$9,269 (\$30,832 total company) for self-insured LTD expense.

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1 **Q. Is SPS proposing to make any known and measurable changes to the self-**  
2 **insured LTD expense for events occurring after the end of the Base Period?**

3 A. Yes. SPS is requesting a known and measurable adjustment of \$7,456 (\$24,801  
4 total company) for self-insured LTD expense. This known and measurable amount  
5 is based on the 2020 calendar year self-insured LTD expense included in the  
6 Attachment RRS-3 actuarial report.

7 **Q. What amount of self-insured LTD expense is SPS requesting in the cost of**  
8 **service?**

9 A. SPS is requesting approval of \$16,725 (\$55,633 total company) of self-insured  
10 LTD expense. Ms. Niemi has included that amount of self-insured LTD expense  
11 in the cost of service.

12 **Q. Have you provided the numbers and assumptions that SPS used to determine**  
13 **its self-insured LTD benefits expense amounts in the Test Year?**

14 A. Yes. Attachment RRS-4 contains the calculations of the self-insured LTD benefits  
15 expense amounts. Attachments RRS-2 and RRS-3 contain the source documents  
16 for those calculations.

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1           **E.    Reasonableness of SPS's Pension and Other Post-**  
2           **Employment and Retirement Benefits Expense**

3   **Q.    Are the amounts of SPS's pension and other post-employment and retirement**  
4           **benefits expense reasonable?**

5    A.    Yes. SPS follows a well-established, objective, and verifiable process to determine  
6           the assumptions used within the actuarial calculations that yield the pension and  
7           other post-employment and retirement benefits expense amounts. The assumptions  
8           and the actuarially calculated total cost amounts appear in my Attachment RRS-4.  
9           In addition, Mr. Knoll discusses the reasonableness of Xcel Energy's Total  
10          Rewards Program design, which includes pension and other post-employment and  
11          retirement benefits.



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1 **Q. Does the Test Year amount match the per book amount of active health care**  
2 **costs?**

3 A. No. The per book numbers for active health care amounts include estimates  
4 because there is generally an average lag of approximately 30 days between when  
5 health care is provided and when SPS receives a bill for that care.<sup>13</sup> Therefore, the  
6 actual amount of active health care expense was not available at the time SPS  
7 recorded its per book amount at the end of September 2020. Because SPS needs to  
8 close its books before it receives all of those health care claims, it takes the actual  
9 amounts recorded through a certain point in the year and estimates the additional  
10 amount that will be incurred but not reported by the end of the year, which is the  
11 IBNR reserve. During the following quarter, SPS receives the actual amounts  
12 attributable to care provided in the last part of the prior year, and at that time it trues  
13 up the IBNR estimate to the actual incurred expense.

14 **Q. Is SPS proposing to make any known and measurable changes to the active**  
15 **health care expense for events occurring after the end of the Base Period?**

16 A. Yes. SPS is requesting a known and measurable adjustment of \$233,922 (\$778,124  
17 total company) for active health care expense.

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<sup>13</sup> The difference between the estimated amount and the actual amount is generally not material enough to restate SPS's GAAP books when the actual amount becomes known.

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1 **Q. Please discuss the process that SPS undertook to determine the Active Health**  
2 **Care amounts for the Test Year.**

3 A. SPS first took the Base Period per book amounts after making a reduction of  
4 \$(2,295) (\$(7,635) total company) IBNR reserve adjustments described above and  
5 then applied a known and measurable adjustments to arrive at the Test Year active  
6 health care amount: SPS applied a 6% trend increase to the HTY incurred medical  
7 amount, which increased costs by \$236,218 (\$785,759 total company). These  
8 adjustments result in a net increase of \$233,922 (\$778,124 total company) to the  
9 overall amount.

10 **Q. Is that known and measurable adjustment to active health care expense**  
11 **related to the Covid-19 pandemic?**

12 A. No. SPS routinely makes known and measurable adjustments to active health care  
13 expense in Commission rate cases to account for the year-over-year increases that  
14 SPS experiences with respect to health care costs.<sup>14</sup> The requested increase is  
15 unrelated to Covid-19.

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<sup>14</sup> See, e.g., Case No. 19-00170-UT, Direct Testimony of Richard R. Schrubbe at 33.

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1 **Q. Did Covid-19 have any effect on SPS's health care costs during the Base**  
2 **Period?**

3 A. Yes. Like many other employers, SPS saw its active health care costs drop in 2020  
4 because of reluctance on the part of employees and their dependents to seek routine  
5 medical and dental care in the midst of the pandemic. Because SPS's active health  
6 care costs were anomalously low during the Base Period, SPS's requested amount  
7 of active health care expense is likely conservative relative to the amount of active  
8 health care expense that SPS will incur during the period the rates set in this case  
9 will be in effect.

10 **Q. What amount of active health care expense is SPS requesting in the cost of**  
11 **service?**

12 A. SPS is requesting approval of \$4,173,178 (\$13,881,738 total company) of active  
13 health care expense. Ms. Niemi has included that amount of active health care  
14 expense in the cost of service.

15 **B. Third Party-Insured Long-Term Disability**

16 **Q. Please describe the third party-insured LTD costs that SPS incurs.**

17 A. As explained earlier, SPS offers long-term disability coverage that provides  
18 benefits to former or inactive employees after employment but before retirement.



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1 The LTD plan provides employees with income protection by paying a portion of  
2 an employee's income while he or she is disabled by a covered physical or mental  
3 impairment. In a third-party-insured plan, SPS purchases an insurance plan from  
4 an outside insurance provider that assumes the risk, and the cost of the third-party-  
5 insured piece is simply the cost of the insurance premium incurred each year along  
6 with any other miscellaneous costs.

7 **Q. What groups of employees are covered under the third party-insured benefit?**

8 A. As noted earlier, the third-party insured plan covers all employees disabled on and  
9 after January 1, 2008.

10 **Q. What amount of third party-insured LTD benefit expense is SPS seeking to**  
11 **recover?**

12 A. SPS is requesting approval of \$147,259 (\$489,846 total company) of third party-  
13 insured LTD expense for the Test Year. Ms. Niemi has included that amount of  
14 third party-insured LTD benefits expense in the cost of service.

15 **C. Life Insurance**

16 **Q. Please describe the life insurance cost that SPS incurs.**

17 A. The life insurance category consists of life insurance premiums and offsetting  
18 employee life insurance withholdings. Life insurance is provided to non-bargaining

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1 employees at 100% of base pay and to SPS bargaining employees at 50% of base  
2 pay. Employees also have the option to purchase additional life insurance.

3 **Q. What amount of expense is SPS seeking to recover for life insurance benefits?**

4 A. SPS is requesting approval of \$20,007 (\$66,552 total company) of life insurance  
5 expense. Ms. Niemi has included that amount of life insurance expense in the cost  
6 of service.

7 **D. Miscellaneous Benefits**

8 **Q. What types of miscellaneous benefit programs does SPS offer to its employees?**

9 A. The types of costs included in the miscellaneous benefit programs and costs  
10 category are:

- 11 • tuition reimbursement;
- 12 • Employee Assistance Program costs;
- 13 • wellness program costs;
- 14 • costs incurred by the HR Service Center to answer employee retirement  
15 or benefit questions;
- 16 • health and welfare plan actuarial and audit fees;
- 17 • administrative fees for short-term and long-term disability plans; and
- 18 • administrative fees for employee flexible spending and HSAs.

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1 **Q. What amount of expense did SPS incur during the Base Period for**  
2 **miscellaneous benefits?**

3 A. SPS incurred \$168,000 (\$558,839 total company) of miscellaneous benefit expense  
4 for the Base Period. Ms. Niemi has included that amount of miscellaneous benefits  
5 expense in the cost of service.

6 **E. Reasonableness of Health and Welfare Costs**

7 **Q. Are the amounts of SPS's health and welfare expense reasonable?**

8 A. Yes. It is appropriate for the cost of service to include these benefits because they  
9 reflect a reasonable and necessary level of expense. As Mr. Knoll explains in more  
10 detail, Xcel Energy's compensation plans and benefits are required for Xcel Energy  
11 and its subsidiaries to attract, retain, and motivate employees needed to perform the  
12 work necessary to provide quality services for SPS customers. Without these  
13 benefits, SPS and XES would have to pay significantly higher current  
14 compensation to attract employees.



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1 **Q. What amount of expense is SPS seeking to recover for third party-insured**  
2 **workers' compensation benefits?**

3 A. SPS is requesting approval of \$258,593 (\$860,190 total company) of third party-  
4 insured workers' compensation expense. Ms. Niemi has included that amount of  
5 third party-insured workers' compensation expense in the cost of service.

6 **Q. Is it reasonable for the cost of service to include third party-insured workers'**  
7 **compensation costs incurred by SPS?**

8 A. Yes. It is appropriate for the cost of service to include these benefits because they  
9 reflect a reasonable and necessary level of expense. Xcel Energy's workers'  
10 compensation plans and benefits are required for Xcel Energy and its subsidiaries  
11 to attract, retain, and motivate employees needed to perform the work necessary to  
12 provide quality services for SPS customers. Without these benefits, SPS and XES  
13 would have to pay significantly higher current compensation to attract employees.

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**VII. OTHER BENEFIT COSTS**

**Q. Is SPS seeking recovery of any retirement benefits in addition to the ones discussed earlier?**

A. Yes. SPS is seeking recovery of 401(k) match costs and miscellaneous retirement-related costs.

**A. 401(k) Match**

**Q. Please briefly describe SPS's 401(k) Match plan.**

A. SPS's retirement income plan is based on a combination of a defined benefit pension plan and a 401(k) plan, which is a defined contribution plan. Unlike some defined benefit pension plans, SPS's defined benefit pension plan is not intended to provide an employee's total retirement income. Rather, the defined benefit pension plan and 401(k) plan are designed so that the two plans in combination provide retirement income to SPS and XES employees.

**Q. How are the 401(k) Match costs determined?**

A. The 401(k) plan is a defined contribution plan to which employees must contribute in order to obtain employer matching. It is based on the amount that employees contribute as a percentage of their salary with a maximum match of 4%. For the majority of SPS's workforce, the employee must contribute 8% of eligible income for SPS to contribute the maximum company match of 4% of eligible income. The

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1 remaining employees, who are in the Traditional Plan, receive a maximum match  
2 of \$1,400.

3 **Q. What amount of expense did SPS incur during the Base Period for 401(k)**  
4 **Match benefits?**

5 A. SPS incurred \$939,886 (\$3,126,454 total company) for 401(k) Match benefits.

6 **Q. Is SPS proposing to make any known and measurable changes to the 401(k)**  
7 **Match expense for events occurring after the end of the Base Period?**

8 A. Yes. SPS is requesting a known and measurable adjustment of \$26,426 (\$87,904  
9 total company) for 401(k) Match expense. Because the 401(k) Match is based on  
10 the amount that employees contribute as a percentage of their salary, escalation  
11 factors of 3.0% and 2.5% have been applied to non-bargaining and bargaining  
12 employees, respectively. For justification of the merit increase, please refer to Mr.  
13 Knoll's direct testimony.

14 **Q. What is the amount of 401(k) Match expense included in the cost of service?**

15 A. After including the known and measurable adjustment mentioned above, the 401(k)  
16 Match expense requested by SPS is \$966,312 (\$3,214,358 total company). Ms.  
17 Niemi has included the 401(k) Match expense in the cost of service.

1       **B.     Miscellaneous Retirement-Related Costs**

2       **Q.     What costs are included in miscellaneous retirement-related costs?**

3       A.     This category includes costs such as 401(k) plan administration fees, compensation  
4           consulting and survey costs, retirement plan actuarial and audit fees, and a small  
5           amount for the deferred compensation plan.

6       **Q.     What amount of expense did SPS incur during the Base Period for  
7           miscellaneous retirement-related costs?**

8       A.     SPS incurred \$61,022 (\$202,985 total company) for miscellaneous retirement-  
9           related costs. Ms. Niemi has included the miscellaneous retirement-related expense  
10          in the cost of service.

11       **C.     Reasonableness of Other Benefit Costs**

12       **Q.     Is it reasonable for the cost of service to include the 401(k) Match and  
13           miscellaneous retirement-related costs incurred by SPS?**

14       A.     Yes. It is appropriate for the cost of service to include these benefits because they  
15           reflect a reasonable and necessary level of expense. Xcel Energy's compensation  
16           plans and benefits are required for Xcel Energy and its subsidiaries to attract, retain,  
17           and motivate employees needed to perform the work necessary to provide quality  
18           services for SPS customers. Without these benefits, SPS and XES would have to  
19           pay significantly higher current compensation to attract employees.



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1 **VIII. SPS'S PREPAID PENSION ASSET**

2 **Q. What topic do you discuss in this section of your testimony?**

3 A. I describe SPS's prepaid pension asset, and I explain that the net prepaid pension  
4 asset should be included in rate base and should earn a return at SPS's WACC.

5 **Q. What is a prepaid pension asset?**

6 A. A prepaid pension asset represents the difference between: (1) the cumulative  
7 actuarially determined net periodic pension cost calculated in accordance with FAS  
8 87; and (2) the cumulative cash contributions to the pension trust fund.

9 **Q. Please provide an example of how the difference arises.**

10 A. Suppose that the pension plan has been in existence for five years, and that the cash  
11 contribution to the pension trust for each of five years has been \$100 million.  
12 Further suppose that the pension cost calculated in accordance with FAS 87 has  
13 been \$90 million in each of those five years. Table RRS-3 (next page) shows how  
14 the excess of cash contributions each year creates a cumulative prepaid pension  
15 asset:

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1

**Table RRS-3 (amounts in millions)**

<b>Year</b>	<b>Pension Contribution</b>	<b>Pension Cost</b>	<b>Cumulative Prepaid Pension Asset</b>
1	\$100	\$90	\$10
2	\$100	\$90	\$20
3	\$100	\$90	\$30
4	\$100	\$90	\$40
5	\$100	\$90	\$50
<b>Total</b>	<b>\$500</b>	<b>\$450</b>	<b>\$50</b>

2

At the end of the five-year period, the utility has cumulative cash contributions of

3

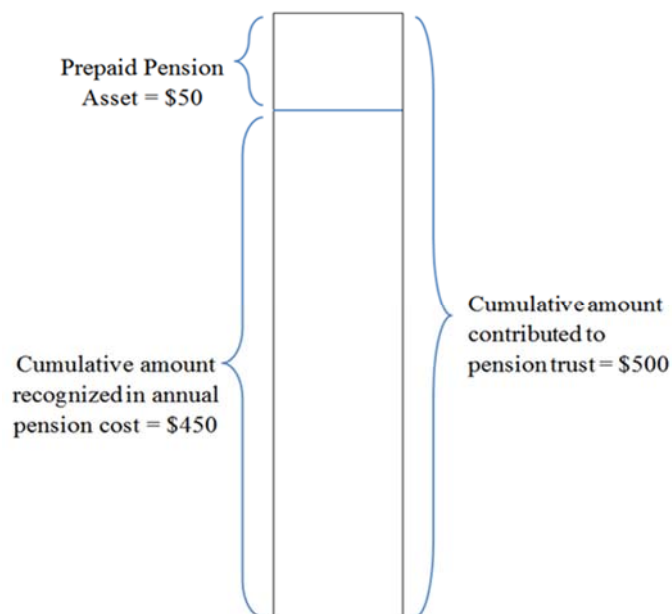
\$500 million and cumulative pension cost of \$450 million, which produces a

4

prepaid pension asset of \$50 million, as shown in Figure RRS-1:

5

**Figure RRS-1 (amounts in millions)**



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1 **Q. Why are the contributions and cost different in any given year?**

2 A. As I explained earlier in my discussion of qualified pension expense, the annual  
3 pension expense calculation is governed by FAS 87, but the contributions are driven  
4 by federal law requirements under ERISA, the IRC, and the Pension Protection Act.  
5 Although the cost and contribution calculations both use accrual methodologies,  
6 the assumptions, attribution methods, and periods of time over which the costs are  
7 required to be recognized are different and thus can often result in different annual  
8 amounts.

9 **Q. Can a utility withdraw the prepaid pension asset and use it to fund capital  
10 requirements or to pay for O&M expense?**

11 A. No. Federal law prohibits the withdrawal of any amounts from the pension trust  
12 fund except for the payment of benefits and plan expenses. After the utility makes  
13 the contributions, they are essentially locked away. Moreover, all of the earnings  
14 on the assets in the trust are locked away.

15 **Q. Does SPS currently have a prepaid pension asset?**

16 A. Yes. The thirteen-month average of SPS's net prepaid pension asset balance as of  
17 September 30, 2020 was \$46,343,138 on a New Mexico retail basis.<sup>15</sup>

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<sup>15</sup> The net prepaid pension asset that appears in the cost of service is \$155,314,373 on a total company basis. That is the net of the prepaid qualified pension asset of \$155,743,854 and the non-qualified pension unfunded liability of \$(429,482). See Attachment RRS-6. Multiplying the net total company amount of \$155,314,373 by the 29.8383% New Mexico retail allocator produces a net prepaid pension asset of \$46,343,138.

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1 **Q. Is SPS seeking to include that prepaid pension asset in rate base?**

2 A. Yes. SPS is requesting Commission approval to include the prepaid pension asset  
3 in rate base and to earn a return on the asset at the WACC that SPS has proposed  
4 in this case, which is 7.61%.

5 **Q. Do you recommend that the Commission include the prepaid pension asset in**  
6 **rate base?**

7 A. Yes. The standard ratemaking practice is for prepayments to earn a return at the  
8 utility's WACC. For example, Accumulated Deferred Income Taxes ("ADIT")  
9 balances, which reflect customer prepayments of taxes before they must be paid to  
10 the Internal Revenue Service, are subtracted from rate base, effectively earning a  
11 WACC return for customers.

12 Moreover, the prepaid pension asset is a used and useful utility asset  
13 because the pension plan earns a return on the prepaid pension asset, and that return  
14 reduces the pension expense included in rates on a dollar-for-dollar basis. There is  
15 no reason to treat the used and useful prepaid pension asset any differently than  
16 other used and useful assets, such as transmission and distribution lines.

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1   **Q.    Please explain what you mean when you state that the return on the prepaid**  
2       **pension asset reduces the pension expense included in rates on a dollar-for-**  
3       **dollar basis.**

4    A.    As I explained in a prior section of my testimony, the assets in the pension trust are  
5        invested in stocks, bonds, and other asset classes. Under FAS 87, the total amount  
6        of the assets in the trust, inclusive of contributions, is multiplied by the expected  
7        return on those assets (i.e., the EROA), and the resulting amount *reduces* the annual  
8        pension expense on a dollar-for-dollar basis.<sup>16</sup> Suppose, for example, that a pension  
9        trust has assets of \$500 million and is expected to earn a return of 7% in the current  
10       year, for an annual return of \$35 million. Under those assumptions, \$35 million  
11       would be included in the annual pension cost calculation as a reduction to pension  
12       expense.

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<sup>16</sup> I explained earlier in my testimony that annual pension expense is calculated in accordance with the following formula:

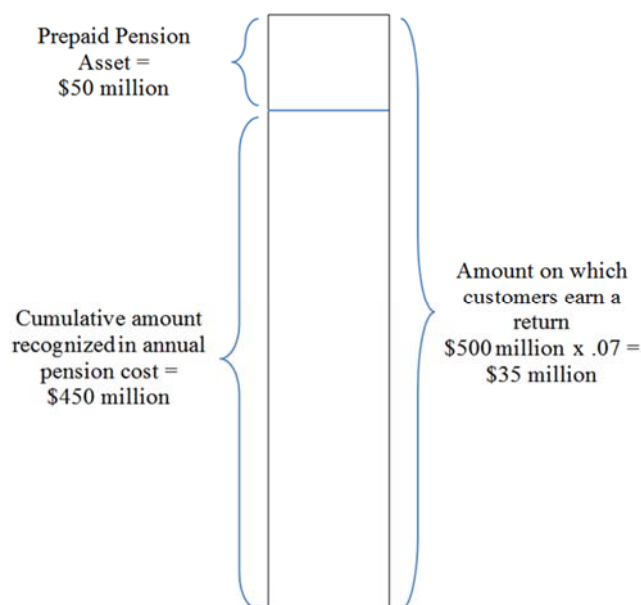
	Current service cost
+	Interest cost
-	EROA
+/-	Loss (gain) due to difference between expected and actual experience of plan assets or liabilities from prior periods
+/-	<u>Amortization of unfunded prior service cost</u>
=	Annual pension cost

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1 **Q. Does the pension trust asset balance that is multiplied by the EROA include**  
2 **the prepaid pension asset?**

3 A. Yes. As shown in Figure RRS-2, customers receive the benefit of the expected  
4 return on the entire amount of assets in the pension trust, not just the amount that  
5 has been recognized in annual pension cost.

6 **Figure RRS-2<sup>17</sup>**



7 That means all of the assets in the pension trust, including the assets that comprise  
8 the prepaid pension asset, are used and useful to SPS's New Mexico retail  
9 customers.

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<sup>17</sup> The amounts in this figure are just examples that have been simplified for ease of understanding.

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1 **Q. Please turn now from the hypothetical examples you have been discussing to**  
2 **SPS’s actual prepaid pension asset. How much are SPS’s New Mexico retail**  
3 **customers saving in annual pension cost as a result of the prepaid pension**  
4 **asset?**

5 A. As Table RRS-4 shows, SPS’s New Mexico retail customers are saving \$3,147,075  
6 in annual pension costs because of the return on the prepaid pension asset.

7 **Table RRS-4**

<b>Pension Plan</b>	<b>Total Company Qualified Prepaid Pension Asset 13-Month Average</b>	<b>EROA</b>	<b>Total Company Cost Reduction from Prepaid Pension Asset</b>	<b>New Mexico Retail Cost Reduction from Prepaid Pension Asset</b>
NCE Non-Bargaining <sup>18</sup>	\$22,925,502	6.90%	\$1,581,860	\$472,000
SPS Bargaining	\$132,818,352	6.75%	\$8,965,239	\$2,675,075
<b>Total</b>	<b>\$155,743,854<sup>19</sup></b>		<b>\$10,547,098</b>	<b>\$3,147,075</b>

8 **Q. Please explain SPS’s request regarding its prepaid pension asset.**

9 A. SPS is requesting that the net prepaid pension asset, which is \$46,343,138 on a New  
10 Mexico retail basis, be included in rate base to provide a corresponding return to

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<sup>18</sup> NCE refers to New Century Energies, Inc., which merged with Northern States Power Company in 2000 to create Xcel Energy.

<sup>19</sup> The unfunded liability for the non-qualified pension plan is an offset for ratemaking purposes only; it does not reduce the amount on which customers earn a return. That is why this number is larger than the total company prepaid pension asset included in the cost of service, which is \$155,314,373.

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1           shareholders. The calculation to support the prepaid pension asset thirteen-month  
2           average can be found in my Attachment RRS-6, and the cumulative qualified  
3           prepaid pension asset balance since the adoption of FAS 87 can be found in my  
4           Attachment RRS-7.

5   **Q.   If SPS had an unfunded accrued cost instead of a prepaid pension asset, would**  
6           **you be recommending that amount be subtracted from rate base?**

7   A.   Yes. In fact, that is the situation with SPS's FAS 106 retiree medical balance, FAS  
8           87 non-qualified expense balance, and FAS 112 LTD balance. For those elements  
9           of cost, the cumulative amount of expense recognized for GAAP purposes is larger  
10          than the cumulative contributions by SPS to the trusts. Thus, SPS has reduced its  
11          rate base to reflect those accrued liabilities.

12   **Q.   Is SPS's requested WACC return on the prepaid pension asset higher than the**  
13          **EROA return that customers earn on the prepaid pension asset?**

14   A.   Yes. In this case, SPS's requested WACC is 7.61% and the weighted average of  
15          the 2020 EROA for the SPS Bargaining Plan and the NCE Non-Bargaining Plan is  
16          6.77%.<sup>20</sup>

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<sup>20</sup> The EROA for the SPS Bargaining Plan is 6.75%, and the EROA for the NCE Non-Bargaining Plan is 6.90%. The weighted average of those amounts is 6.77%.



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1 **Q. Given that the WACC is higher than the EROA, it is fair to customers to use**  
2 **the WACC as the return on the prepaid pension asset?**

3 A. Yes. It is fair and reasonable for customers to pay the WACC return for three  
4 separate reasons:

5 1. The SPS pension plan balance on which customers earn an EROA return is  
6 much larger than the balance on which they pay a WACC return.

7 2. Customers earn a return on the XES prepaid pension asset, but they do not  
8 pay any return on that asset because it is not included in rate base for  
9 ratemaking purposes.

10 3. The prepaid pension asset allows the Company to avoid paying incremental  
11 Pension Benefit Guaranty Corporation (“PBGC”) premiums that would  
12 otherwise be added to the pension expense paid by customers.

13 **Q. Please explain the first reason, which is that the balance of the SPS prepaid**  
14 **pension asset on which customers earn an EROA return is much larger than**  
15 **the balance on which they pay a WACC return.**

16 A. The 6.77% EROA is applied to the full amount of the SPS prepaid pension asset,  
17 which totals approximately \$46.5 million on a New Mexico retail basis.<sup>21</sup> As  
18 shown in Table RRS-4, that reduces the pension expense included in rates by more  
19 than \$3.1 million per year on a New Mexico retail basis. In contrast, SPS is asking  
20 that customers pay a 7.61% percent WACC return on approximately \$30.7 million

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<sup>21</sup> The amount SPS seeks to include in rate base is \$46.3 million, but that includes the offset for the non-qualified pension unfunded liability. As noted earlier, qualified pension expense is reduced by the return on the full amount of the prepaid pension asset, which is \$46.5 million.

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1 because the net prepaid pension asset included in rate base is reduced by offsets for  
2 ADIT and for the unfunded liabilities for non-qualified pension, FAS 106 and FAS  
3 112. Because the balance on which customers earn a return is far larger than the  
4 balance on which they pay a return, customers realize a net benefit even when the  
5 WACC exceeds the EROA.

6 **Q. The second reason you listed earlier is that customers earn a return on the**  
7 **XES prepaid pension asset but do not pay a return on it. What is the balance**  
8 **of the XES plan prepaid pension asset?**

9 A. The thirteen-month average balance of the XES Plan net prepaid pension asset  
10 associated with the New Mexico retail electric retail jurisdiction is approximately  
11 \$5.2 million. With an EROA of 7.10% for the XES Plan, SPS's New Mexico retail  
12 customers receive the benefit of \$365,997 of return, and that amount reduces the  
13 pension expense included in rates on a dollar-for-dollar basis. SPS's customers,  
14 however, do not pay any return on the XES Plan prepaid pension asset.

15 **Q. The third reason you listed for why it is reasonable for customers to pay a**  
16 **WACC return on the prepaid pension asset is that the asset allows SPS to avoid**  
17 **incurring PBGC premiums that would otherwise be included within the**  
18 **annual pension cost charged to customers. Please describe the PBGC.**

19 A. The PBGC is a federal agency established by Congress as part of ERISA to insure  
20 pension benefits under private sector defined benefit pension plans. If a pension

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1 plan is terminated without sufficient money to pay all benefits, PBGC's insurance  
2 program will pay employees the benefits promised under the pension plan, up to  
3 the limits set by law. The funding for the PBGC comes partly from premiums  
4 charged to pension sponsors and partly from returns on assets held by the PBGC.

5 **Q. What types of premiums does the PBGC charge?**

6 A. The PBGC charges two types of premiums: (1) a per capita premium that is charged  
7 to all single-employer defined benefit plans; and (2) a variable premium charged to  
8 underfunded plans. The amounts of the premiums are set by Congress and must be  
9 paid by sponsors of the defined benefit plans, such as SPS.

10 **Q. Are the variable premiums applicable to underfunded plans increasing?**

11 A. Yes. For 2020, the variable-rate premium for a single-employer plan such as that  
12 of SPS is \$45 per \$1,000 of unfunded vested benefits.

13 **Q. Are SPS's pension plans currently underfunded?**

14 A. Yes. And absent the prepaid pension asset, the plan would be further  
15 underfunded.<sup>22</sup>

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<sup>22</sup> As I explained earlier, a plan can be underfunded at the same time it has a prepaid pension asset because they measure different things. The prepaid pension asset is the amount by which cumulative contributions exceed cumulative recognized pension expense. A pension plan is underfunded when its pension benefit obligations exceed the value of its assets.

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1 **Q. By how much would the pension plans be underfunded in the absence of the**  
2 **prepaid pension asset?**

3 A. In the absence of the prepaid pension asset, the SPS pension plans would be further  
4 underfunded by \$46.5 million on a New Mexico retail basis (\$155.3 million total  
5 company).

6 **Q. By how much would the PBGC premiums increase in 2020 in the absence of**  
7 **the prepaid pension asset?**

8 A. The PBGC premiums would be \$531,342 higher in 2020 on a New Mexico retail  
9 basis without the prepaid pension asset.

10 **Q. Are PBGC premiums included in the annual pension cost?**

11 A. Yes. PBGC premiums are included in the annual pension cost calculation. Therefore,  
12 the existence of the prepaid pension asset avoids the need for SPS's New Mexico  
13 retail customers to pay an additional \$531,342 of annual pension expense in 2020.

14 **Q. Can you demonstrate mathematically that, because of the three factors you**  
15 **have discussed, SPS's New Mexico retail customers benefit from the prepaid**  
16 **pension asset even when they pay a WACC return on that asset?**

17 A. Yes. Table RRS-5 (below) shows that SPS's New Mexico customers receive  
18 approximately \$3.1 million of benefit as a result of EROA that is applied to the SPS  
19 prepaid pension asset. In addition, they receive \$365,997 of return on the XES

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1 prepaid pension asset, even though they pay no return on that asset. Because of the  
2 prepaid pension asset, customers also avoid \$531,342 PBGC premiums. Together,  
3 those amounts save customers more than \$4 million in annual pension expense that  
4 would otherwise be included in base rates.

5 In contrast, after offsetting the pension-related ADIT and unfunded  
6 pension-related liabilities, the net prepaid pension asset included in rate base is  
7 \$30.7 million. Multiplying that amount by the 7.61% WACC requested by SPS  
8 results in a return of approximately \$2.3 million on a New Mexico retail  
9 basis. Even when that amount is grossed up for taxes, the total amount paid by  
10 customers is \$3,024,739, which is \$1,018,706 less than the savings that customers  
11 realize from the prepaid pension asset.<sup>23</sup>

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<sup>23</sup> If the Commission were to approve a WACC lower than 7.61%, the net benefit to customers would be even larger than \$1,018,706.

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1  
2

**Table RRS-5**  
**All Amounts are New Mexico Retail**

Prepaid pension asset balance (excluding the XES prepaid pension asset)	\$46,471,288	a
Weighted average EROA for SPS Bargaining and NCE Non-Bargaining Plans	6.77%	b
Initial return benefit to customers	\$3,146,106	a * b = c
Balance of XES prepaid pension asset	\$5,154,886	d
EROA for XES prepaid pension asset	7.10%	e
Return on XES prepaid pension asset	\$365,997	d * e = f
Avoided PBGC premiums	\$531,342	g
Total annual reduction in rates attributable to prepaid pension assets	\$4,043,445	c + f + g = h
Prepaid pension asset net of ADIT and after unfunded liability offsets	\$30,748,238	i
Requested WACC	7.61%	j
Requested return on prepaid pension asset	\$2,339,941	i * j = k
Tax gross-up factor	1.292656	l
Total return paid by customers	\$3,024,739	k * l = m
<b>Net benefit to customers from prepaid pension asset</b>	<b>\$1,018,706</b>	<b>h - m = n</b>

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1 **Q. Would including SPS's prepaid pension asset in rate base be consistent with**  
2 **New Mexico precedent?**

3 A. Yes. In Case No. 12-00350-UT, the Commission allowed SPS to include its prepaid  
4 pension asset in rate base and to earn a WACC return on it.<sup>24</sup> The New Mexico  
5 Attorney General appealed that issue to the New Mexico Supreme Court, which  
6 upheld the Commission's decision to include the prepaid pension asset in rate base:

7 It is uncontested that SPS investors made contributions to the  
8 pension fund that are required by law. These contributions  
9 exceeded expenses and generating earnings that effectively reduced  
10 SPS's – and consequently the ratepayers' – pension expense. Had  
11 the ratepayers advanced the contributions to the pension fund, their  
12 contributions would not have been included in rate base. [Citation  
13 omitted]. However, because the ratepayers did not make the  
14 contributions, the investors, not the ratepayers, absorbed the cost of  
15 funding the pension program, and therefore the net prepaid pension  
16 asset was property included in the rate base.<sup>25</sup>

17 In Case No. 17-00255-UT, the Commission again rejected parties' arguments that  
18 SPS's prepaid pension asset should be excluded from rate base and should earn no  
19 return.<sup>26</sup>

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<sup>24</sup> Case No. 12-00350-UT, Final Order Partially Adopting Recommended Decision at 11 (Mar. 26, 2014).

<sup>25</sup> *New Mexico Attorney General v. New Mexico Public Regulation Comm'n*, 2015-NMSC-032 at ¶ 21.

<sup>26</sup> Case No. 17-00255-UT, Final Order Adopting Recommended Decision with Modifications at 17-18 (Sept. 5, 2018).

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1 **Q. Is there any material difference between the prepaid pension assets at issue in**  
2 **those earlier cases and the prepaid pension asset that SPS seeks to include in**  
3 **rate base in this case?**

4 A. No.

5 **Q. Please summarize SPS's request with respect to the prepaid pension asset.**

6 A. SPS requests that the prepaid pension asset be included in rate base and that the  
7 prepaid pension asset be allowed to earn a WACC. That is how other prepayments  
8 are treated, including prepayments by customers, and there is no reason to treat the  
9 prepaid pension asset differently. Moreover, customers realize a significantly  
10 greater rate reduction from the prepaid pension asset than the return they are asked  
11 to pay, so it is reasonable and equitable for the prepaid pension asset to be included  
12 in rate base and to earn a WACC return. Finally, including the prepaid pension  
13 asset in rate base is consistent with Commission precedent and New Mexico  
14 Supreme Court precedent.

15 **Q. Does this conclude your pre-filed direct testimony?**

16 A. Yes.



**BEFORE THE NEW MEXICO PUBLIC REGULATION COMMISSION**

**IN THE MATTER OF SOUTHWESTERN )  
PUBLIC SERVICE COMPANY'S )  
APPLICATION FOR: (1) REVISION OF )  
ITS RETAIL RATES UNDER ADVICE )  
NOTICE NO. 292; (2) AUTHORIZATION ) **CASE NO. 20-00238-UT**  
AND APPROVAL TO ABANDON ITS )  
PLANT X UNIT 3 GENERATING )  
STATION; AND (3) OTHER )  
ASSOCIATED RELIEF, )  
)  
SOUTHWESTERN PUBLIC SERVICE )  
COMPANY, )  
)  
**APPLICANT.** )  
)  
\_\_\_\_\_ )**

**VERIFICATION**

On this day, December 21, 2020, I, Richard R. Schrubbe, swear and affirm under penalty of perjury under the law of the State of New Mexico, that my testimony contained in Direct Testimony of Richard R. Schrubbe is true and correct.

*/s/ Richard R. Schrubbe*  
\_\_\_\_\_  
RICHARD R. SCHRUBBE

Southwestern Public Service Company

Total Company Amounts and Jurisdictional Percentages

Line No.	Witness	Description	Page No.	Line No.	Total Company Amount	Number Scale	Allocator (Name)	TY Allocator (%)	NM Retail Amount
1	Schrubbe	Section II - Total Pension and Other Post-Employment	5	3	\$ 9,150,444	dollars	LABXAG	0.300624	\$ 2,750,840
2	Schrubbe	Section II - Qualified Pension	5	5	\$ 8,655,864	dollars	LABXAG	0.300624	\$ 2,602,157
3	Schrubbe	Section II - Non-Qualified Pension	5	5&6	\$ 462,665	dollars	LABXAG	0.300624	\$ 139,088
4	Schrubbe	Section II - FAS 106 Retiree Medical	5	6	\$ (23,717)	dollars	LABXAG	0.300624	\$ (7,130)
5	Schrubbe	Section II - FAS 112 Self-Insured LTD	5	7&8	\$ 55,633	dollars	LABXAG	0.300624	\$ 16,725
6	Schrubbe	Section II - Active Health & Welfare	5	11	\$ 14,996,975	dollars	LABXAG	0.300624	\$ 4,508,445
7	Schrubbe	Section II - Active Healthcare	5	12	\$ 13,881,738	dollars	LABXAG	0.300624	\$ 4,173,178
8	Schrubbe	Section II - Third-Party LTD	5	13	\$ 489,846	dollars	LABXAG	0.300624	\$ 147,259
9	Schrubbe	Section II - Life Insurance	5	14	\$ 66,552	dollars	LABXAG	0.300624	\$ 20,007
10	Schrubbe	Section II - Miscellaneous Benefits	5	14	\$ 558,839	dollars	LABXAG	0.300624	\$ 168,000
11	Schrubbe	Section II - Third-Party-Insured Workers' Compensation	5	17&18	\$ 860,189	dollars	LABXAG	0.300624	\$ 258,593
12	Schrubbe	Section II - Other Pension and Benefit-Related	5	19	\$ 3,417,343	dollars	LABXAG	0.300624	\$ 1,027,334
13	Schrubbe	Section II - Thirteen-Month Average Net Prepaid Asset	6	9	\$ 155,314,373	dollars	LABOR	0.298383	\$ 46,343,138
14	Schrubbe	Section III - Qualified Pension	10	Table RRS-1	\$ 8,655,864	dollars	LABXAG	0.300624	\$ 2,602,157
15	Schrubbe	Section III - Non-Qualified Pension	10	Table RRS-1	\$ 462,665	dollars	LABXAG	0.300624	\$ 139,088
16	Schrubbe	Section III - FAS 106 Retiree Medical	10	Table RRS-1	\$ (23,717)	dollars	LABXAG	0.300624	\$ (7,130)
17	Schrubbe	Section III - FAS 112 Long-Term Disability (Self-Insured_	10	Table RRS-1	\$ 55,633	dollars	LABXAG	0.300624	\$ 16,725
18	Schrubbe	Section III - Active Health Care	10	Table RRS-1	\$ 13,881,738	dollars	LABXAG	0.300624	\$ 4,173,178
19	Schrubbe	Section III - Long-Term Disability (Third-Party-Insured)	10	Table RRS-1	\$ 489,846	dollars	LABXAG	0.300624	\$ 147,259
20	Schrubbe	Section III - Life Insurance	10	Table RRS-1	\$ 66,552	dollars	LABXAG	0.300624	\$ 20,007
21	Schrubbe	Section III - Miscellaneous Benefit Programs and Costs	10	Table RRS-1	\$ 558,839	dollars	LABXAG	0.300624	\$ 168,000
22	Schrubbe	Section III - 401(k) Match	10	Table RRS-1	\$ 3,214,358	dollars	LABXAG	0.300624	\$ 966,312
23	Schrubbe	Section III - Miscellaneous Retirement-Related Costs	10	Table RRS-1	\$ 202,985	dollars	LABXAG	0.300624	\$ 61,022
24	Schrubbe	Section III - Workers Compensation (Third-Party-Insured)	10	Table RRS-1	\$ 860,190	dollars	LABXAG	0.300624	\$ 258,593
25	Schrubbe	Section IV - Qualified Pension (Base Period)	22	3	\$ 8,739,363	dollars	LABXAG	0.300624	\$ 2,627,259
26	Schrubbe	Section IV - Qualified Pension (K&M Adjustment)	23	8&9	\$ (83,499)	dollars	LABXAG	0.300624	\$ (25,102)
27	Schrubbe	Section IV - Qualified Pension	23	14	\$ 8,655,864	dollars	LABXAG	0.300624	\$ 2,602,157
28	Schrubbe	Section IV - Non-Qualified Pension (Base Period)	25	3	\$ 438,251	dollars	LABXAG	0.300624	\$ 131,749
29	Schrubbe	Section IV - Non-Qualified Pension (K&M Adjustment)	25	8	\$ 24,414	dollars	LABXAG	0.300624	\$ 7,339
30	Schrubbe	Section IV - Non-Qualified Pension	25	14	\$ 462,655	dollars	LABXAG	0.300624	\$ 139,085
31	Schrubbe	Section IV - FAS 106 Retiree Medical (Base Period)	27	10	\$ (28,131)	dollars	LABXAG	0.300624	\$ (8,457)
32	Schrubbe	Section IV - FAS 106 Retiree Medical (K&M Adjustment)	27	13	\$ 4,414	dollars	LABXAG	0.300624	\$ 1,327
33	Schrubbe	Section IV - FAS 106 Retiree Medical	28	3	\$ (23,717)	dollars	LABXAG	0.300624	\$ (7,130)
34	Schrubbe	Section IV - FAS 112 Self-Insured LTD (Base Period)	29	14	\$ 30,832	dollars	LABXAG	0.300624	\$ 9,269
35	Schrubbe	Section IV - FAS 112 Self-Insured LTD (K&M Adjustment)	29	17	\$ 24,801	dollars	LABXAG	0.300624	\$ 7,456
36	Schrubbe	Section IV - FAS 112 Self-Insured LTD	30	5	\$ 55,633	dollars	LABXAG	0.300624	\$ 16,725

Southwestern Public Service Company

Total Company Amounts and Jurisdictional Percentages

Line No.	Witness	Description	Page No.	Line No.	Total Company Amount	Number Scale	Allocator (Name)	TY Allocator (%)	NM Retail Amount
37	Schrubbe	Section V - Active Health Care	32	15	\$ 13,881,738	dollars	LABXAG	0.300624	\$ 4,173,178
38	Schrubbe	Section V - Active Health Care (K&M Adjustment)	33	16&17	\$ 778,124	dollars	LABXAG	0.300624	\$ 233,922
39	Schrubbe	Section V - Active Health Care (K&M Adjustment)	34	4	\$ (7,635)	dollars	LABXAG	0.300624	\$ (2,295)
40	Schrubbe	Section V - Active Health Care (K&M Adjustment 2)	34	7	\$ 785,759	dollars	LABXAG	0.300624	\$ 236,218
41	Schrubbe	Section V - Active Health Care (K&M Adjustment)	34	8	\$ 778,124	dollars	LABXAG	0.300624	\$ 233,922
42	Schrubbe	Section V - Active Health Care	35	10	\$ 13,881,738	dollars	LABXAG	0.300624	\$ 4,173,178
43	Schrubbe	Section V - Third-Party LTD	36	17	\$ 489,846	dollars	LABXAG	0.300624	\$ 147,259
44	Schrubbe	Section V - Life Insurance	37	10	\$ 66,552	dollars	LABXAG	0.300624	\$ 20,007
45	Schrubbe	Section V - Miscellaneous Benefit Programs and Costs (Base)	38	9	\$ 558,839	dollars	LABXAG	0.300624	\$ 168,000
46	Schrubbe	Section VI - Third-Party-Insured Workers' Compensation	40	5	\$ 860,190	dollars	LABXAG	0.300624	\$ 258,593
47	Schrubbe	Section VII - 401(k) Match (Base Period)	42	5	\$ 3,126,454	dollars	LABXAG	0.300624	\$ 939,886
48	Schrubbe	Section VII - 401(k) Match (K&M Adjustment)	42	8	\$ 87,904	dollars	LABXAG	0.300624	\$ 26,426
49	Schrubbe	Section VII - 401(k) Match	42	16	\$ 3,214,358	dollars	LABXAG	0.300624	\$ 966,312
50	Schrubbe	Section VII - Miscellaneous Retirement-Related Costs (Base)	43	8	\$ 202,985	dollars	LABXAG	0.300624	\$ 61,022
51	Schrubbe	Section VIII - Prepaid Pension Asset (13-Month Average)	46	17	\$ 155,314,373	dollars	LABOR	0.298383	\$ 46,343,138
52	Schrubbe	Section VIII - Prepaid Pension Asset	51	5	\$ 155,314,373	dollars	LABOR	0.298383	\$ 46,343,138



May 17, 2019

Mr. Richard R. Schrubbe  
AVP, Financial Analysis & Planning  
Xcel Energy Inc.  
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Minneapolis, Minnesota 55401

**2019 VALUATION RESULTS AND 2020-2024 COST ESTIMATES**

Dear Rick:

This letter summarizes the results of the 2019 plan year IRS funding valuations for Xcel Energy’s qualified pension plans. Also included are final 2019 costs and updated 2020-2024 cost estimates for the Long-Term Disability (LTD) and Workers’ Compensation plans. The results for these plans have been updated from the March 29, 2019, results to reflect 2019 census data for both plans. Costs for all other plans are unchanged from March 29, 2019.

Attached to this letter are benefit cost exhibits and an exhibit that provides plan specific details of the cost reconciliations for the qualified pension plans.

**PENSION PLAN FUNDING**

**Summary of Key Results**

The key results for each plan are provided in the following table:

(\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
Effective Interest Rate	5.36%	5.25%	5.53%	5.50%
<b>Contribution Requirements for the 2019 Plan Year (as of January 1, 2019)</b>				
Minimum Required Contribution Before Funding Balance	\$98.8	\$12.5	\$12.8	\$40.9
Minimum Required Contribution After Funding Balance	\$0.0	\$8.0	\$0.0	\$0.0
<b>2019 PBGC Premiums</b>				
PBGC Variable Rate Premiums	\$5.5	\$0.9	\$0.9	\$3.5

For all plans except the NCE Nonbargaining Plan, there is sufficient funding balance to satisfy the entire 2019 plan year minimum funding requirements. For the NCE Nonbargaining Plan, there is not enough funding

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balance remaining to satisfy the entire 2019 plan year requirement. As a result, the following contributions, reflecting interest from the January 1, 2019 valuation date to the payment due date, are required:

- \$1.1 million by July 15, 2019
- \$2.9 million by October 15, 2019
- \$2.9 million by January 15, 2020
- \$1.8 million by September 15, 2020.

Under the current contribution forecast, Xcel Energy has a planned contribution of \$15 million to the NCE Nonbargaining Plan for the 2019 plan year, expected to be contributed in January 2020. Our recommendation is to split the contribution into two payments. For example, an initial payment of \$4 million before July 15, 2019 to cover the 2019 plan year requirements due in 2019 and a second payment of \$11 million before January 15, 2020.

### **Funded Status**

A plan's funded status is measured by comparing the present value of plan benefits to the value of plan assets. The following table summarizes the 2019 plan year funded percentages:

Minimum Funding and Benefit Restrictions – 2019 (\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
1. Effective Interest Rate	5.36%	5.25%	5.53%	5.50%
2. Target Liability as of January 1	\$1,500.4	\$241.3	\$325.1	\$920.2
3. Actuarial Value of Assets as of January 1	\$1,530.4	\$230.6	\$358.6	\$907.6
4. Funding Balance as of January 1	\$202.2	\$4.5	\$61.2	\$117.9
5. Funded Percentage before funding balance reduction from plan assets [(3) / (2)]	102.0%	95.6%	110.3%	98.6%
6. Funded Percentage with funding balance reduction from plan assets (FTAP) [((3) – (4)) / (2)]	88.5%	93.7%	91.5%	85.8%
7. Preliminary Adjusted Funding Target Attainment Percentage (AFTAP) <sup>1</sup>	102.0%	93.7%	110.3%	85.8%

<sup>1</sup> If Actuarial Value of Assets/Target Liability >= 100%, the AFTAP matches line 5; otherwise it matches line 6

### **Benefit Restrictions**

Based on the 2019 funding results, benefit restrictions are not expected to apply for the 2019 plan year since the preliminary AFTAP for each plan exceeds 80.0%. We will provide our certification of the funded status for the plans prior to the September 30, 2019 deadline.

### **Funding Balances**

The following summarizes the funding balance activity for the Xcel Energy pension plans.

(\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
<b>Funding Balances at January 1, 2018</b>	<b>\$191.7</b>	<b>\$11.4</b>	<b>\$60.2</b>	<b>\$102.0</b>
Funding Balances used for the 2018 plan year	(44.3)	(7.5)	(6.9)	(12.2)
Excess contributions elected to be added to funding balance	61.1	0.8	10.2	32.0
Investment experience adjustments	(6.3)	(0.2)	(2.3)	(3.9)
Amount of funding balance forfeited for AFTAP purposes	0.0	0.0	0.0	0.0
<b>Funding Balances at January 1, 2019</b>	<b>\$202.2</b>	<b>\$4.5</b>	<b>\$61.2</b>	<b>\$117.9</b>

**PBGC Premiums**

The PBGC variable rate premium amounts in the table on page one are based on the Standard Premium Funding Target for the PSCo Bargaining Plan and the NCE Nonbargaining Plan. The Alternative Premium Funding Target is used for the Xcel Energy Pension Plan and the SPS Bargaining Plan, but both plans are eligible to switch to the Standard Premium Funding Target method. If the method is changed, the 2019 premiums shown above and the contributions required to eliminate variable rate premiums shown below would be lower. Similar to prior years, we will analyze and discuss the option to switch methods with you in early September before a final decision is required in early October. The PSCo Bargaining Plan and the NCE Nonbargaining Plan are above the per-participant cap and the variable rate premium is limited to \$541 per participant.

The plans can eliminate variable rate premiums with the September 15, 2019 contribution amounts below:

Contribution to Avoid PBGC Variable Rate Premium (\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
Contribution (as of September 15, 2019)	\$134.0	\$38.4	\$22.7	\$147.2

**ERISA 4010 Funded Status**

An ERISA 4010 filing is required if any 4010 Funding Target Attainment Percentage (4010 FTAP) for a plan within the controlled group of the plan sponsor is less than 80%. For this purpose, the target liability is calculated using interest rates that do not reflect interest rate stabilization and plan assets are reduced by the amount of the prefunding balance and funding standard carryover balance. This determination is done as of the valuation date for the plan year ending within the information year ending December 31, 2019 (i.e., the 2019 plan year). The valuation date for the 2019 plan year is January 1, 2019. The January 1, 2019 4010 FTAPs for all Xcel Energy pension plans are as follows:

4010 FTAP – 2019 (\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
1. Effective Interest Rate	3.87%	3.76%	4.01%	3.99%
2. Target Liability as of January 1	\$1,700.4	\$269.3	\$385.8	\$1,081.6
3. Actuarial Value of Assets as of January 1	\$1,530.4	\$230.6	\$358.6	\$907.6
4. Funding Balance as of January 1	\$202.2	\$4.5	\$61.2	\$117.9
5. Funded Percentage with funding balance reduction from plan assets (4010 FTAP) [((3) – (4)) / (2)]	78.1%	84.0%	77.1%	73.0%

Based on the results above, a filing will be required for the 2019 information (fiscal) year unless additional contributions for the 2018 plan year are made on or before September 15, 2019. Alternatively, funding balances may be forfeited such that the 4010 FTAP for each plan is above 80%. More specifically, Xcel Energy can avoid an ERISA 4010 filing with contributions and/or funding balance forfeitures by September 15, 2019 of \$32.1 million, \$11.2 million, and \$75.6 million to the Xcel Energy Pension Plan, SPS Bargaining Plan, and PSCo Bargaining Plan respectively (amounts as of January 1, 2019). If no action is taken and a 4010 filing is required for the 2019 information year, the submission deadline will be April 15, 2020.

### LONG-TERM DISABILITY AND WORKERS' COMPENSATION RESULTS

The combined 2019 cost/(income) for the Workers' Compensation plan and the Long-Term Disability plan is (\$1.9) million, a \$1.4 million increase in income (decrease in cost) from our March estimate of (\$0.5) million. The final discount rate used for these plans is 4.25%, which is a 2 basis point increase from our March results.

The actual 2019 cost/(income) for the Long-Term Disability plan is \$(0.1) million, which is the same as the 2019 estimated cost/(income) for the plan provided in March. The actual 2019 cost/(income) for the Workers' Compensation plan is (\$1.8) million, which is a \$1.4 million increase in income from the estimated 2019 cost/(income) of (\$0.4) million for the plan provided in March. The decrease is primarily due to favorable indemnity claims experience in Minnesota and South Dakota.

### RESULTS EXHIBITS

Final 2019 benefit costs (prior to potential settlement charges) and 2020-2024 benefit cost forecasts are attached to the end of this letter. Benefit cost results for all plans except the LTD and Workers' Compensation plans have not been updated from the results provided on March 29, 2019. 2019 benefit costs and estimates of 2020-2024 benefit costs summarized by legal entity are presented in the attached exhibits as follows:

- Exhibit I: Benefit Cost Estimates – Qualified Pension Plans
- Exhibit II: Benefit Cost Estimates – Nonqualified Pension Plans
- Exhibit III: Benefit Cost Estimates – Retiree Medical and Life Insurance Plan
- Exhibit IV: Liabilities – LTD and Workers' Compensation
- Exhibit V: Claims and Expenses – LTD and Workers' Compensation
- Exhibit VI: Benefit Cost Estimates – LTD and Workers' Compensation
- Exhibit VII: Benefit Cost Reconciliation Details – Qualified Pension Plans

**Plans Valued**

The attached exhibits include estimates for the following employee benefit plans maintained by Xcel Energy Inc. (Xcel Energy):

- Xcel Energy Pension Plan
- Xcel Energy Inc. Nonbargaining Pension Plan (South) [NCE Nonbargaining Plan]
- New Century Energies Inc. Retirement Plan for SPS Bargaining Unit Employees and Former Nonbargaining Unit Employees [SPS Bargaining Plan]
- New Century Energies Inc. Retirement Plan for PSCo Bargaining Unit Employees and Former Nonbargaining Unit Employees [PSCo Bargaining Plan]
- Xcel Energy Nonqualified Defined Benefit Plan
- Xcel Energy SERP
- SPS SERP
- Employment Agreements
- Fort St. Vrain Nuclear Operations Personnel Plan
- NMC SERP Part A
- Xcel Energy Retiree Medical and Life Insurance Plan (including Executive Life Insurance)
- Xcel Energy Workers' Compensation
- Xcel Energy Long-Term Disability (LTD) Income

**FORECAST RESULTS**

Forecast results are based on the information summarized below.

The following provides a reconciliation of actual 2019 costs to 2020 estimated costs, prior to regulatory effects and potential settlement charges:

**Reconciliation of Benefit Costs (prior to regulatory effects and potential settlement charges)**

(\$ in Millions)	Qualified Pension <sup>1</sup>	Nonqualified Pension	Retiree Medical	Workers' Compensation	Long Term Disability	Total
<b>Final 2019</b>	<b>\$107.0</b>	<b>\$3.6</b>	<b>(\$2.0)</b>	<b>(\$1.8)</b>	<b>(\$0.1)</b>	<b>\$106.7</b>
Historical asset performance	11.5	0.0	0.0	0.0	0.0	11.5
Expected liability, asset, and loss amortization changes	(14.2)	0.0	1.3	2.1	0.5	(10.3)
<b>Initial 2020 Estimate</b>	<b>\$104.3</b>	<b>\$3.6</b>	<b>(\$0.7)</b>	<b>\$0.3</b>	<b>\$0.4</b>	<b>\$107.9</b>

<sup>1</sup>Qualified Pension Plan costs reflect the assumption that NSP-MN and Xcel Energy Nuclear costs are determined under the Aggregate Cost Compensation Method. No additional regulatory deferrals have been reflected. See Exhibit VII for additional details.

**DATA, ASSUMPTIONS, METHODS AND PLAN PROVISIONS FOR BENEFIT COSTS**

The 2019 benefit costs, and estimated 2020-2024 costs reflect the following data, assumptions, methods and plan provisions:



**Data**

For the qualified and nonqualified pension plans and the retiree medical plan, the 2019 benefit cost results and estimates for 2020-2024 are based on participant data as of January 1, 2018, projected to the end of the year based on status, compensation and benefit changes through November 30, 2018, and known retirements for December 2018. Actual new entrants through November 30, 2018, and expected new entrants through December 31, 2018, are included. See our March 29, 2019, letter for more details. For the Workers' Compensation and Long-Term Disability plans, the 2019 benefit cost results and estimated costs for 2020-2024 are based on participant data as of January 1, 2019.

**Economic Assumptions**

The key assumptions used to determine the actual 2019 and estimated 2020-2024 benefit cost results are provided below. The assumptions used to calculate the cost under the aggregate cost method are the same as used to prepare the ASC 715 results, except as noted. Actual asset returns net of administrative expenses are assumed to equal the expected return on assets assumptions throughout the forecast period.

May 17, 2019 Results	
<b>Benefit Cost</b>	
<b>Discount Rate – ASC 715:</b>	
Xcel Energy Pension Plan	4.31%
NCE Nonbargaining Pension Plan	4.25%
SPS Bargaining Pension Plan	4.37%
PSCo Bargaining Pension Plan	4.36%
Nonqualified Pension Plan	4.26%
Retiree Medical and Life Insurance Plan	4.32%
Workers' Compensation and LTD	4.25%
<b>Expected Return on Assets Assumption – Pension:</b>	
Xcel Energy Pension Plan	7.10%
NCE Nonbargaining Pension Plan	6.90%
SPS Bargaining Pension Plan	6.75%
PSCo Bargaining Pension Plan	6.50%
Weighted Average Expected Return	6.87%
<b>Expected Return on Assets Assumption – VEBA (Bargaining/Nonbargaining)</b>	
	5.30%
<b>Discount Rate – Aggregate Cost</b>	
	7.10%
<b>Salary Scale<sup>1</sup></b>	
	3.75%
<b>Initial Medical Trend:</b>	
Pre-Medicare	6.50%
Post-Medicare	5.30%
<b>Ultimate Medical Trend</b>	
	4.50%
<b>Year Ultimate Trend is Reached</b>	
	2023

<sup>1</sup> Career average of age-graded table (nonbargaining) and service-graded table (bargaining)

- The interest rate for converting lump sums to annuities and annuities to lump sums was updated from 3.50% to 4.10% in all years. The pre-PPA lump sum conversion interest rate was updated from 2.75% to 3.10%.
- The interest crediting rate for the 5% cash balance formula was updated from 2.75% to 3.10%. The interest crediting rate for the Retirement Spending Account was updated from 2.50% to 3.60%.
- The HRA trend assumption remains at 2.0%.

**Demographic Assumptions**

- Active participant counts are assumed to remain level throughout the forecast period.
- The mortality assumption is the RP-2014 tables (blue collar for bargaining participants and white collar for nonbargaining participants, as adjusted for 2014 Xcel Energy mortality study) projected with generational mortality improvements using an adjusted SOA MP-2016 methodology.
- The mortality assumption for converting lump sums to annuities or annuities to lump sums is the 2018 IRS mortality tables projected to the commencement date using the SOA MP-2017 methodology.
- Retirement rates were updated to reflect later retirement ages as indicated in our January 4, 2019 letter. The decrement timing model was also updated from beginning of year to middle of year decrements.

**Pension Contributions**

The benefit cost forecasts reflect 2019 contributions of \$150 million made on January 2, 2019, and planned contributions provided by Xcel Energy for 2020 through 2024. The table below summarizes the amounts assigned to each plan over the forecast period:

Plan	Year					
	2019	2020	2021	2022	2023	2024
Xcel Energy Pension Plan	\$ 90.0	\$ 85.0	\$ 68.0	\$ 48.0	\$ 45.0	\$ 60.0
NCE Nonbargaining Plan	5.0	15.0	12.0	12.0	10.0	5.0
SPS Bargaining Plan	15.0	10.0	10.0	5.0	10.0	0.0
PSCo Bargaining Plan	40.0	40.0	35.0	35.0	35.0	35.0
<b>Total Contribution</b>	<b>\$ 150.0</b>	<b>\$ 150.0</b>	<b>\$ 125.0</b>	<b>\$ 100.0</b>	<b>\$ 100.0</b>	<b>\$ 100.0</b>

- Contributions in 2020 and beyond are assumed to be paid on January 15 and assigned to the prior plan year.
- The above planned contributions may not be sufficient to meet minimum requirements under all economic scenarios. As noted above, an additional contribution of \$4 million is required during calendar year 2019 to satisfy minimum funding requirements. The planned contributions will be reviewed later this year and updated as needed to reflect current economic conditions and Xcel Energy’s capital plans.

**Plan Provision Updates**

- Effective February 22, 2018, employees hired or rehired into the PSCo Bargaining Plan receive a 5% Cash Balance benefit. Due to the one year participation requirement, new hires will not be included in the valuation until year-end 2019. Rehired employees and transfers participate immediately.

## DATA, ASSUMPTIONS, METHODS AND PLAN PROVISIONS FOR PENSION PLAN FUNDING

### *Data*

The 2019 pension funding results are based on data as of January 1, 2019. The January 1, 2019 census data will be summarized in our upcoming data memos which are expected to be provided within the next month.

### *Economic Assumptions*

All economic assumptions for the funding results are the same as noted above under the Benefit Cost section, except the discount rates. The discount rates equal to the effective interest rates which are noted in the results sections above. The effective interest rates were determined using the following 3-segment rates:

- 3-segment rates reflecting stabilization (3.74% / 5.35% / 6.11%)
- 3-segment rates not reflecting stabilization (2.28% / 3.87% / 4.46%)
- Applicable month: September

### *Demographic Assumptions*

All demographic assumptions for the funding results are the same as noted above under the Benefit Cost section, except the mortality assumption. The mortality assumption reflects the IRS prescribed static mortality assumption for 2019 valuations.

### *Plan Provision Updates*

All plan provisions valued for the funding results are the same as noted above under the Benefit Cost section.

## ACTUARIAL CERTIFICATION

As requested by Xcel Energy Inc., this report provides results of the actuarial valuations of the Xcel Energy Inc. employee benefit plans indicated above. This report should not be used for other purposes, distributed to others outside Xcel Energy Inc. or relied upon by any other person without prior written consent from Willis Towers Watson. Except where we expressly agree in writing, this report should not be disclosed or provided to any third party, other than as provided below. In the absence of such consent and an express assumption of responsibility, no responsibility whatsoever is accepted by us for any consequences arising from any third party relying on this report or any advice relating to its contents.

Xcel Energy Inc. may make a copy of this report available to auditors or appropriate governmental agencies of the plan or the plan sponsor, but we make no representation as to the suitability of this report for any purpose other than that for which it was originally provided and accept no responsibility or liability to the auditors in this regard. Xcel Energy Inc. should draw the provisions of this paragraph to the attention of the auditors or appropriate governmental agencies when providing this report to them.

In preparing this valuation, we have relied upon information and data provided to us by Xcel Energy Inc. and other persons or organizations designated by Xcel Energy Inc. We have relied on all the data and information provided as complete and accurate. We have reviewed this information for overall reasonableness and consistency, but have neither audited nor independently verified this information. Based on discussions with and concurrence by the plan sponsor, assumptions or estimates may have been made if data were not available. We are not aware of any errors or omissions in the data that would have a significant effect on the results of our calculations. The results presented in this report are directly dependent upon the accuracy and completeness of the underlying data and information. Any material inaccuracy in the data, assets, plan provisions or other information provided to us may have produced results that are not suitable for the purposes of this report and such inaccuracies, as corrected by Xcel Energy Inc., may produce materially different results that could require that a revised report be issued.

This valuation reflects our understanding of the relevant provisions of the Pension Protection Act of 2006. The IRS has yet to issue final guidance with respect to certain aspects of this law. It is possible that such guidance may conflict with our understanding of the law and could therefore affect results shown in this report.

The results summarized in this report involve actuarial calculations that require assumptions about future events. We believe the assumptions and methods used in this report are reasonable and appropriate for the purposes for which they have been used. In our opinion, all methods, assumptions and calculations are in accordance with requirements of the Internal Revenue Code and ERISA, and the applicable financial accounting standards, including ASC 712 and 715 and the procedures followed and presentation of results are in conformity with generally accepted actuarial principles and practices.

As required by U.S. GAAP, the actuarial assumptions and methods employed in the development of the pension and other postretirement benefit cost and other financial reporting have been selected by Xcel Energy Inc. Willis Towers Watson has concurred with these assumptions and methods. U.S. GAAP requires that each significant assumption "individually represent the best estimate of a particular future event. Xcel Energy Inc. uses the standards set out in ASC 715 to calculate pension cost for each plan in total; pension cost for the subsidiaries is calculated based on plan assets allocated to each subsidiary in proportion to the PBO for each subsidiary. Beginning in fiscal 2010, Discontinued Operations is allocated assets in proportion to its PBO, similar to nondiscontinued operations. The gain/(loss) amortization is allocated to each subsidiary in proportion to the gain/(loss) balance for each subsidiary (excluding deferred asset gains and losses). This methodology is consistent with former NSP's methodology since 1998 and has been applied to the former NCE pension plans since January 1, 2001. A similar methodology is used for the ASC 715 costs for the Retiree Medical and Life Plan, except separate asset accounts are used for each subsidiary.

Except as otherwise provided herein, the results presented are based on the data, assumptions, methods, plan provisions and other information, outlined in the actuarial valuation reports to determine accounting requirements for the plan for the plan year beginning January 1, 2019 dated March 29, 2019. Therefore, such information, and the reliances and limitations of the valuation report and its use, should be considered part of this letter.

The funding results prepared in this letter are subject to Actuarial Standard of Practice (ASOP) 51 regarding disclosure of significant risks related to the calculation of actuarially determined contributions. We will follow up with our ASOP 51 statement within 30 days and this statement should be considered part of this report.

The undersigned consulting actuaries are members of the Society of Actuaries and meet the "Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States" relating to pension and postretirement welfare plans. Our objectivity is not impaired by any relationship between the plan sponsor and our employer, Willis Towers Watson US LLC ("Willis Towers Watson").

**NEXT STEPS**

If you have any questions or would like to discuss, please contact Mark at 952-842-6445, Kristoff at 952-842-6359 or Ali at 952-842-6225.

Sincerely,



Mark A. Afdahl, FSA, EA  
Director, Retirement



Kristoff M. Hendrickson, FSA, EA  
Director, Retirement



Ali Rehan Rattansi, ASA, EA  
Associate Director, Retirement

cc: Todd Degrugillier — Xcel Energy Inc.  
Darla Figoli — Xcel Energy Inc.  
Levi Glines — Xcel Energy Inc.  
Kris Lindemann — Xcel Energy Inc.  
Ruth Lowenthal — Xcel Energy Inc.  
Garrett Mikrut — Xcel Energy Inc.  
Debbie Robin — Xcel Energy Inc.  
Jeff Savage — Xcel Energy Inc.  
Sarah Soong — Xcel Energy Inc.  
Brian Van Abel — Xcel Energy Inc.  
Greg Zick — Xcel Energy Inc.

Mark Anderson — Willis Towers Watson  
Mark Bilderback — Willis Towers Watson  
Beth Fernandez — Willis Towers Watson  
Scott Lund — Willis Towers Watson  
Jim Shaddy — Willis Towers Watson  
Tyler Tanck — Willis Towers Watson  
Ariah Tough — Willis Towers Watson

**XCCEL ENERGY INC. - Qualified Pension Plans**  
**Cost by Legal Entity**  
 (\$ in Thousands)

	Amortizations				Net (Gain)/Loss	Settlement Charge <sup>1</sup>	Aggregate Cost Compensation Method	Aggregate Cost 20-year Amortization Method	January 1 Prepaid (Accrued)	Contribution	PBO
	Service Cost	Interest Cost	Expected Return on Assets	Prior Service Cost							
<b>2019</b>											
<b>Xcel Energy Pension Plan (XEPP)</b>											
Discontinued Operations <sup>2</sup>	-	3,051	(4,468)	-	3,050	1,633	N/A	N/A	33,632	3,785	73,890
Xcel Energy Nuclear	5,834	4,153	(6,079)	(214)	630	4,324	3,834	3,392	(8,658)	5,052	100,213
NSP - MN	19,598	32,928	(48,176)	100	29,580	34,030	30,873	27,312	313,067	41,669	808,830
NSP - WI	4,433	5,709	(8,356)	(30)	4,447	6,203	N/A	N/A	43,681	7,239	139,764
Xcel Services <sup>3</sup>	21,737	26,085	(38,200)	(985)	13,112	21,759	N/A	N/A	84,737	32,227	632,568
XEPC (former EMI)	-	23	(33)	-	2	(8)	N/A	N/A	(58)	-	546
<b>Total XEPP</b>	<b>51,602</b>	<b>71,959</b>	<b>(105,312)</b>	<b>(1,129)</b>	<b>50,821</b>	<b>67,941</b>	<b>34,707</b>	<b>30,704</b>	<b>466,401</b>	<b>90,000</b>	<b>1,753,811</b>
<b>NCE Non-Bargaining Pension Plan</b>											
Discontinued Operations - Cheyenne	-	146	(203)	-	146	89	N/A	N/A	1,545	65	3,601
PSCo	3,915	7,642	(10,625)	(165)	3,321	4,088	N/A	N/A	17,104	3,434	187,999
SPS	2,431	3,347	(4,645)	(137)	2,608	3,604	N/A	N/A	23,427	1,501	85,030
<b>Total NCE</b>	<b>6,346</b>	<b>11,135</b>	<b>(15,473)</b>	<b>(302)</b>	<b>6,075</b>	<b>7,781</b>	<b>N/A</b>	<b>N/A</b>	<b>42,076</b>	<b>5,000</b>	<b>274,630</b>
<b>SPS Bargaining Plan</b>											
SPS	6,377	16,788	(23,998)	-	8,741	7,908	N/A	N/A	120,664	15,000	394,752
<b>Total SPS</b>	<b>6,377</b>	<b>16,788</b>	<b>(23,998)</b>	<b>-</b>	<b>8,741</b>	<b>7,908</b>	<b>N/A</b>	<b>N/A</b>	<b>120,664</b>	<b>15,000</b>	<b>394,752</b>
<b>PSCo Bargaining Plan</b>											
Discontinued Operations - Cheyenne	-	416	(547)	-	421	290	N/A	N/A	6,218	386	9,963
PSCo	21,667	43,985	(57,881)	(3,212)	22,122	26,681	N/A	N/A	242,695	39,614	1,041,247
<b>Total PSCo</b>	<b>21,667</b>	<b>44,401</b>	<b>(58,428)</b>	<b>(3,212)</b>	<b>22,543</b>	<b>26,971</b>	<b>N/A</b>	<b>N/A</b>	<b>248,913</b>	<b>40,000</b>	<b>1,051,210</b>
<b>Total Xcel Energy</b>	<b>85,992</b>	<b>144,283</b>	<b>(203,211)</b>	<b>(4,643)</b>	<b>88,180</b>	<b>110,601</b>	<b>34,707</b>	<b>30,704</b>	<b>878,054</b>	<b>150,000</b>	<b>3,474,403</b>

<sup>1</sup> Settlement accounting may be required if lump sum benefit payments exceed the sum of service cost and interest on a plan by plan basis. No settlements have been estimated at this time.

<sup>2</sup> Includes NRG, BMG, Viking, Natro Gas, Utility Engineering, Seren, Quixx, Crockett and QPS

<sup>3</sup> Includes Eloigne

**Assumptions**

Discount Rate - U.S. GAAP

XEPP	4.31%
NCE	4.25%
SPS	4.37%
PSCo	4.36%
Discount Rate - Aggregate Normal Cost	7.10%
Salary Scale	3.75%
Expected Return on Assets	
XEPP	7.10%
NCE	6.90%
SPS	6.75%
PSCo	6.50%

**Assumed Mortality Table**

Bargaining Participants

Non-bargaining Participants

RP-2014 Blue Collar projected with generational mortality improvements using an adjusted SOA MP-2016 methodology  
 RP-2014 White Collar, as adjusted for 2014 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2016 methodology  
 See May 17, 2019 letter for additional information on data, assumptions, methods, and plan provisions.  
 Contributions already made are allocated in accordance with the January 2, 2019 contribution directives.

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XCEL ENERGY INC. - Nonqualified Pension Plans  
Cost by Legal Entity  
(\$ in Thousands)

Amortizations

	Service Cost	Interest Cost	Expected Return on Assets	Prior Service Cost	Net (Gain)/Loss	Settlement Charge <sup>1</sup>	Net Cost	January 1 Prepaid (Accrued)	Expected Benefit Payments
<b>2019</b>									
Discontinued Operations <sup>2</sup>	-	30	-	-	(53)	-	(23)	(1,291)	91
Xcel Energy Nuclear	80	22	-	-	(13)	-	89	(663)	42
NSP - MN	33	142	-	-	318	-	493	(272)	472
NSP - WI	17	19	-	-	2	-	38	(458)	49
PSCO <sup>3</sup>	41	126	-	-	300	-	467	(58)	416
SPS	11	67	-	-	120	-	198	(462)	251
Xcel Services <sup>4</sup>	721	898	-	133	578	-	2,330	(16,717)	4,048
XEPC (former EMI)	-	-	-	-	(3)	-	(3)	(27)	-
<b>Total Xcel Energy</b>	<b>903</b>	<b>1,304</b>	<b>-</b>	<b>133</b>	<b>1,249</b>	<b>-</b>	<b>3,589</b>	<b>(19,948)</b>	<b>5,369</b>

<sup>1</sup> Settlement accounting may be required if lump sum benefit payments exceed the sum of service cost and interest cost. No settlements have been estimated at this time.

<sup>2</sup> Includes NRG, BMG, Viking, Natogas, Quixx, Seren and UE

<sup>3</sup> Includes Fort St. Vrain

<sup>4</sup> Includes Eloigne

Assumptions

Discount Rate	4.26%
Salary Scale (career average)	3.75%
Assumed Mortality Table	RP-2014 White Collar, as adjusted for 2014 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2016 methodology

See May 17, 2019 letter for additional information on data, assumptions, methods and plan provisions.

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**XCEL ENERGY INC. - Postretirement Benefits**  
**U.S. GAAP Cost Estimates by Legal Entity**  
**(\$ in Thousands)**

	Amortizations						Contribution
	Service Cost	Interest Cost	Expected Return on Assets	Prior Service Cost	Net (Gain)/Loss	Net Cost	
<b>2019</b>							
Discontinued Operations <sup>1</sup>	-	309	(71)	(110)	79	207	658
Xcel Energy Nuclear	14	36	-	57	(15)	92	17
NSP - MN <sup>2</sup>	112	3,091	(129)	(3,075)	1,523	1,522	7,187
NSP - WI	27	528	(23)	(351)	299	480	1,168
PSCO	478	15,626	(18,936)	(5,399)	2,936	(5,295)	-
SPS <sup>3</sup>	879	1,741	(2,039)	(466)	(420)	(305)	-
Xcel Services <sup>3</sup>	43	1,132	(33)	(565)	676	1,253	1,587
XEPC (former EMI)	-	1	-	-	(4)	(3)	5
<b>Total Xcel Energy</b>	<b>1,553</b>	<b>22,464</b>	<b>(21,231)</b>	<b>(9,909)</b>	<b>5,074</b>	<b>(2,049)</b>	<b>10,622</b>

<sup>1</sup>Includes NRG, BMG, Viking, Natrogas, Cheyenne, Quixx and UE.

<sup>2</sup>Includes Eloigne and Seren.

<sup>3</sup>Includes Executive Life Insurance benefits.

**Assumptions**

Discount Rate	4.32%
Expected Return on Assets	5.30%
Medical Trend	Pre-65
Initial (2019)	Post-65
Ultimate	5.30%
Year Ultimate Reached	4.50%
Assumed Mortality Table	2023

**Bargaining:**

RPH-2014 Blue Collar headcount-weighted table adjusted for Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA  
MP-2016 methodology.  
Non-bargaining: RPH-2014 White Collar headcount-weighted table adjusted for Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA  
MP-2016 methodology.

Contributions for PSCO and SPS are assumed equal to the net cost, but not less than zero. Contributions for other legal entities are assumed equal to the expected benefit payments. See May 17, 2019 letter for additional information on data, assumptions, and plan provisions.

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**Xcel Energy Inc. - LTD and Workers' Compensation  
Benefit Cost Estimates by Legal Entity  
(\$ in Thousands)**

Fiscal Year Ending	2018	2019	2020	2021	2022	2023	2024
<b>U.S. GAAP</b>	Actual	Actual	Budget	Budget	Budget	Budget	Budget
<i>Discount Rate - Workers' Compensation</i>	3.51%	4.25%	4.25%	4.25%	4.25%	4.25%	4.25%
<i>Former NSP - Workers' Compensation</i> <sup>1</sup>	339	(1,517)	270	253	235	220	205
MN/SD	(53)	(22)	3	3	3	4	3
MI/WI	286	(1,539)	273	256	238	224	208
<i>Former NCE - Workers' Compensation</i> <sup>1</sup>	555	-250	52	51	48	48	46
Colorado - PSCo							
<i>Deductible States - Workers' Compensation</i>	-3	0	0	0	0	0	0
Deductible States - SPS (KS, OK, NM, and TX)							
<b>Total Xcel Energy Workers' Compensation</b>	<b>838</b>	<b>(1,789)</b>	<b>325</b>	<b>307</b>	<b>286</b>	<b>272</b>	<b>254</b>
<i>Discount Rate - LTD Income</i>	3.51%	4.25%	4.25%	4.25%	4.25%	4.25%	4.25%
<b>LTD Income</b>	(21)	11	4	3	3	2	1
<i>Discontinued Operations - Cheyenne</i>	89	89	22	20	19	18	17
<i>Discontinued Operations</i> <sup>2</sup>	(22)	(153)	226	212	200	187	176
NSP-MN	(258)	(16)	48	45	43	41	38
NSP-WI	(117)	70	37	29	25	19	15
PSCo	(7)	(76)	16	10	8	4	2
SPS	(3)	(3)	1	1	2	1	1
Utility Engineering	91	3	8	6	6	6	5
Xcel Services	3	-	-	-	-	-	-
XEPC							
<b>Total Xcel Energy LTD Income</b>	<b>(245)</b>	<b>(75)</b>	<b>362</b>	<b>326</b>	<b>306</b>	<b>278</b>	<b>255</b>
<b>Total Xcel Energy U.S. GAAP</b>	<b>593</b>	<b>(1,864)</b>	<b>687</b>	<b>633</b>	<b>592</b>	<b>550</b>	<b>509</b>

<sup>1</sup> Results for former NSP states include income replacement and medical benefits as well as reserve for bankrupt insurers.

Colorado results include reserve for bankrupt insurers.

<sup>2</sup> Includes NRG, BMG, Viking and Natrogas.

<sup>3</sup> See May 17, 2019 letter for additional information on data, assumptions, methods, and plan provisions.

May 15, 2020

Mr. Richard R. Schrubbe  
AVP, Financial Analysis & Planning  
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## 2020 VALUATION RESULTS AND 2021-2025 COST ESTIMATES

Dear Rick:

This letter summarizes the results of the 2020 plan year IRS funding valuations for Xcel Energy's qualified pension plans. Also included are final 2020 costs and updated 2021-2025 cost estimates for the Long-Term Disability (LTD) and Workers' Compensation plans, the Xcel Energy Pension Plan and the Nonqualified Pension Plan. The results for these plans have been updated from the February 7, 2020 results to reflect the following:

- 2020 census data and final discount rate for the LTD and Workers' Compensation plans.
- Final Mankato Energy Center (MEC) census data for 2020 Xcel Energy Pension Plan cost. The 2021-2025 Xcel Energy Pension Plan cost estimates also assume the MEC sale closes and all benefits are paid by the end of 2020.
- A \$2.0 million 2020 settlement charge estimate for the Nonqualified Pension Plan.

2020 costs and 2021-2025 cost estimates for all other plans are unchanged from February 7, 2020.

Attached to this letter are benefit cost exhibits and an exhibit that provides plan specific details of the cost reconciliations for the qualified pension plans.

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## PENSION PLAN FUNDING

### Summary of Key Results

The key results for each plan are provided in the following table:

(\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
Effective Interest Rate	5.22%	5.14%	5.38%	5.35%
<b>Contribution Requirements for the 2020 Plan Year (as of January 1, 2020)</b>				
Minimum Required Contribution Before Funding Balance	\$81.9	\$9.8	\$12.4	\$38.6
Minimum Required Contribution After Funding Balance	\$0.0	\$0.0	\$0.0	\$0.0
<b>2020 PBGC Premiums</b>				
PBGC Variable Rate Premiums	\$0.0	\$0.0	\$0.0	\$1.5

For all plans, there is sufficient funding balance to satisfy the entire 2020 plan year minimum funding requirements.

### Funded Status

A plan's funded status is measured by comparing the present value of plan benefits to the value of plan assets. The following table summarizes the 2020 plan year funded percentages:

Minimum Funding and Benefit Restrictions – 2020 (\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
1. Effective Interest Rate	5.22%	5.14%	5.38%	5.35%
2. Target Liability as of January 1	\$1,489.1	\$225.3	\$333.2	\$931.3
3. Actuarial Value of Assets as of January 1 <sup>1</sup>	\$1,591.4	\$234.3	\$378.7	\$960.2
4. Funding Balance as of January 1	\$223.2	\$11.4	\$70.1	\$139.3
5. Funded Percentage before funding balance reduction from plan assets [(3) / (2)]	106.9%	104.0%	113.7%	103.1%
6. Funded Percentage with funding balance reduction from plan assets (FTAP) [((3) – (4)) / (2)]	91.9%	99.0%	92.6%	88.1%
7. Preliminary Adjusted Funding Target Attainment Percentage (AFTAP) <sup>2</sup>	106.9%	104.0%	113.7%	103.1%

<sup>1</sup> Includes present value of receivable contributions

<sup>2</sup> If Actuarial Value of Assets/Target Liability >= 100%, the AFTAP matches line 5; otherwise it matches line 6

**Benefit Restrictions**

Based on the 2020 funding results, benefit restrictions are not expected to apply for the 2020 plan year since the preliminary AFTAP for each plan exceeds 80.0%. The PSCo Bargaining Plan was certified on March 31, 2020 and no benefit restrictions apply for the 2020 plan year. We will provide our certification of the funded status for the other plans prior to the September 30, 2020 deadline.

**Funding Balances**

The following summarizes the funding balance activity for the Xcel Energy pension plans.

(\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
<b>Funding Balances at January 1, 2019</b>	<b>\$202.2</b>	<b>\$4.5</b>	<b>\$61.2</b>	<b>\$117.9</b>
Funding Balances used for the 2019 plan year	(49.3)	(4.5)	(7.8)	(13.5)
Excess contributions elected to be added to funding balance	37.8	11.4	5.4	12.7
Investment experience adjustments	32.5	0.0	11.3	22.2
Amount of funding balance forfeited for AFTAP purposes	0.0	0.0	0.0	0.0
<b>Funding Balances at January 1, 2020</b>	<b>\$223.2</b>	<b>\$11.4</b>	<b>\$70.1</b>	<b>\$139.3</b>

**PBGC Premiums**

The PBGC variable rate premium amounts in the table on page two are based on the Alternative Premium Funding Target for all four plans. This assumes that the NCE Nonbargaining Plan and the PSCo Bargaining Plan switch to the Alternative Premium method this year to reduce premiums. Once an election is made to change methods, that election can not be changed again for five years. Similar to prior years, we will analyze and discuss the method alternatives with you in early September before a final decision is required in early October.

The plans can eliminate variable rate premiums with the September 15, 2020 contribution amounts below:

Contribution to Avoid PBGC Variable Rate Premium (\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
Contribution (as of September 15, 2020)	\$0.0	\$0.0	\$0.0	\$35.3

**ERISA 4010 Funded Status**

An ERISA 4010 filing is required if any 4010 Funding Target Attainment Percentage (4010 FTAP) for a plan within the controlled group of the plan sponsor is less than 80%. For this purpose, the target liability is calculated using interest rates that do not reflect interest rate stabilization and plan assets are reduced by the amount of the prefunding balance and funding standard carryover balance. This determination is done as of the valuation date for the plan year ending within the information year ending December 31, 2020 (i.e., the 2020 plan year). The valuation date for the 2020 plan year is January 1, 2020. The January 1, 2020 4010 FTAPs for all Xcel Energy pension plans are as follows:

4010 FTAP – 2020 (\$ in Millions)	Xcel Energy Pension Plan	NCE Nonbargaining Plan	SPS Bargaining Plan	PSCo Bargaining Plan
1. Effective Interest Rate	3.95%	3.89%	4.06%	4.04%
2. Target Liability as of January 1	\$1,655.8	\$247.3	\$386.3	\$1,070.6
3. Actuarial Value of Assets as of January 1	\$1,591.4	\$234.3	\$378.7	\$960.2
4. Funding Balance as of January 1	\$223.2	\$11.4	\$70.1	\$139.3
5. Funded Percentage with funding balance reduction from plan assets (4010 FTAP) [((3) – (4)) / (2)]	82.6%	90.1%	79.9%	76.7%

Based on the results above, a filing will be required for the 2020 information (fiscal) year unless additional contributions for the 2019 plan year are made on or before September 15, 2020. Alternatively, funding balances may be forfeited such that the 4010 FTAP for each plan is above 80%. More specifically, Xcel Energy can avoid an ERISA 4010 filing with contributions and/or funding balance forfeitures by September 15, 2020 of \$0.4 million, and \$35.6 million to the SPS Bargaining Plan, and PSCo Bargaining Plan respectively (amounts as of January 1, 2020). If no action is taken and a 4010 filing is required for the 2020 information year, the submission deadline will be April 15, 2021.

**LONG-TERM DISABILITY AND WORKERS' COMPENSATION RESULTS**

The combined 2020 cost/(income) for the Workers' Compensation plan and the Long-Term Disability plan is \$1.6 million, a \$0.1 million decrease in cost from our February estimate of \$1.7 million. The final discount rate used for these plans is 3.41%, which is a five basis point decrease from our February results.

The actual 2020 cost/(income) for the Long-Term Disability plan is \$0.9 million, which is the same as the 2020 estimated cost/(income) for the plan provided in February. The actual 2020 cost/(income) for the Workers' Compensation plan is \$0.8 million, which is a \$0.1 million decrease in cost from the estimated 2020 cost/(income) of \$0.9 million for the plan provided in February. The decrease is primarily due to higher than expected medical payments in Minnesota and South Dakota and favorable indemnity claims experience in Colorado, which was partially offset by unfavorable incurred indemnity and medical claims experience in Minnesota and South Dakota.

## RESULTS EXHIBITS

Final 2020 benefit costs (prior to potential/final settlement charges) and 2021-2025 benefit cost forecasts are attached to the end of this letter. Except as noted on page one of this letter, benefit cost results and forecasts are unchanged from the results provided on February 7, 2020. 2020 benefit costs and estimates of 2021-2025 benefit costs summarized by legal entity are presented in the attached exhibits as follows:

- Exhibit I: Benefit Cost Estimates – Qualified Pension Plans
- Exhibit II: Benefit Cost Estimates – Nonqualified Pension Plans
- Exhibit III: Benefit Cost Estimates – Retiree Medical and Life Insurance Plan
- Exhibit IV: Liabilities – LTD and Workers’ Compensation
- Exhibit V: Claims and Expenses – LTD and Workers’ Compensation
- Exhibit VI: Benefit Cost Estimates – LTD and Workers’ Compensation
- Exhibit VII: Benefit Cost Reconciliation Details – Qualified Pension Plans

### *Plans Valued*

The attached exhibits include estimates for the following employee benefit plans maintained by Xcel Energy Inc. (Xcel Energy):

- Xcel Energy Pension Plan
- Xcel Energy Inc. Nonbargaining Pension Plan (South) [NCE Nonbargaining Plan]
- New Century Energies Inc. Retirement Plan for SPS Bargaining Unit Employees and Former Nonbargaining Unit Employees [SPS Bargaining Plan]
- New Century Energies Inc. Retirement Plan for PSCo Bargaining Unit Employees and Former Nonbargaining Unit Employees [PSCo Bargaining Plan]
- Xcel Energy Nonqualified Defined Benefit Plan
- Xcel Energy SERP
- SPS SERP
- Employment Agreements
- Fort St. Vrain Nuclear Operations Personnel Plan
- NMC SERP Part A
- Xcel Energy Retiree Medical and Life Insurance Plan (including Executive Life Insurance)
- Xcel Energy Workers’ Compensation
- Xcel Energy Long-Term Disability (LTD) Income

## FORECAST RESULTS

Forecast results are based on the information summarized below.

The following provides a reconciliation of actual 2020 costs to 2021 estimated costs, prior to regulatory effects and potential qualified plan settlement charges:

### *Reconciliation of Benefit Costs (prior to regulatory effects and potential settlement charges)*

(\$ in Millions)	Qualified Pension <sup>1</sup>	Nonqualified Pension	Retiree Medical	Workers' Compensation	Long Term Disability	Total
<b>Final 2020<sup>2</sup></b>	<b>\$103.6</b>	<b>\$4.2</b>	<b>(\$4.4)</b>	<b>\$0.8</b>	<b>\$0.9</b>	<b>\$105.1</b>
Historical asset performance	(6.0)	0.0	0.0	0.0	0.0	(6.0)
Expected liability, asset, and loss amortization changes	(12.3)	0.0	(0.5)	(0.5)	(0.6)	(13.9)
Reduced loss amortization from estimated 2020 settlement charge	0.0	(0.3)	0.0	0.0	0.0	(0.3)
<b>Initial 2021 Estimate</b>	<b>\$85.3</b>	<b>\$3.9</b>	<b>(\$4.9)</b>	<b>\$0.3</b>	<b>\$0.3</b>	<b>\$84.9</b>

<sup>1</sup> Qualified Pension Plan costs reflect the assumption that NSP-MN and Xcel Energy Nuclear costs are determined under the Aggregate Cost Compensation Method. No additional regulatory deferrals have been reflected. See Exhibit VII for additional details.

<sup>2</sup> Not including estimated 2020 settlement charges.

## DATA, ASSUMPTIONS, METHODS AND PLAN PROVISIONS FOR BENEFIT COSTS

The 2020 benefit costs, and estimated 2021-2025 costs reflect the following data, assumptions, methods and plan provisions:

### *Data*

For the qualified and nonqualified pension plans and the retiree medical plan, the 2020 benefit cost results and estimates for 2021-2025 are based on participant data as of January 1, 2019, projected to the end of the year based on status, compensation and benefit changes through November 30, 2019, and known retirements for December 2019. Actual new entrants through November 30, 2019, and expected new entrants through December 31, 2019 are included for the pension plans. Mankato Energy Center employees are also included for the Xcel Energy Pension Plan. See our February 7, 2020 letter and February 28, 2020 valuation report appendices for more details. For the Workers' Compensation and Long-Term Disability plans, the 2020 benefit cost results and estimated costs for 2021-2025 are based on participant data as of January 1, 2020.

**Economic Assumptions**

The key assumptions used to determine the actual 2020 and estimated 2021-2025 benefit cost results are provided below. The assumptions used to calculate the cost under the aggregate cost method are the same as used to prepare the ASC 715 results, except as noted. Actual asset returns net of administrative expenses are assumed to equal the expected return on assets assumptions throughout the forecast period.

May 15, 2020 Results	
<b>Benefit Cost</b>	
<b>Discount Rate – ASC 715:</b>	
Xcel Energy Pension Plan	3.48%
NCE Nonbargaining Pension Plan	3.39%
SPS Bargaining Pension Plan	3.58%
PSCo Bargaining Pension Plan	3.58%
Nonqualified Pension Plan	3.33%
Retiree Medical and Life Insurance Plan	3.47%
Workers' Compensation and LTD	3.41%
<b>Expected Return on Assets Assumption – Pension:</b>	
Xcel Energy Pension Plan	7.10%
NCE Nonbargaining Pension Plan	6.90%
SPS Bargaining Pension Plan	6.75%
PSCo Bargaining Pension Plan	6.50%
Weighted Average Expected Return	6.87%
<b>Expected Return on Assets Assumption – VEBA (Bargaining/Nonbargaining)</b>	4.50%
<b>Discount Rate – Aggregate Cost</b>	7.10%
<b>Salary Scale<sup>1</sup></b>	3.75%
<b>Initial Medical Trend:</b>	
Pre-Medicare	6.00%
Post-Medicare	5.10%
<b>Ultimate Medical Trend</b>	4.50%
<b>Year Ultimate Trend is Reached</b>	2023

<sup>1</sup> Career average of age-graded table (nonbargaining) and service-graded table (bargaining)

- The interest rate for converting lump sums to annuities and annuities to lump sums was updated from 4.10% to 3.25% in all years. The pre-PPA lump sum conversion interest rate was updated from 3.10% to 2.50%.
- The interest crediting rate for the 5% cash balance formula was updated from 3.10% to 2.50%. The interest crediting rate for the Retirement Spending Account was updated from 3.60% to 2.50%.



**Demographic Assumptions**

- Active participant counts are assumed to remain level throughout the forecast period.
- The mortality assumption was updated from the RP-2014 Collar distinct tables, as adjusted for 2014 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2016 methodology to the Pri-2012 Collar distinct tables, as adjusted for 2019 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2019 methodology.
- The mortality assumption for converting between lump sums and annuities was updated to the 2020 IRS for 2020 commencements, the 2021 IRS table for 2021 commencements and the 2021 IRS table projected to commencement date using the MP-2019 improvement scale for commencements in 2022 and beyond.

**Pension Contributions**

The benefit cost forecasts reflect 2020 contributions of \$150 million made on January 2, 2020, and planned contributions provided by Xcel Energy for 2021 through 2025. The table below summarizes the amounts assigned to each plan over the forecast period:

Plan	Year					
	2020	2021	2022	2023	2024	2025
Xcel Energy Pension Plan	\$ 85.1	\$ 68.0	\$ 48.0	\$ 70.0	\$ 90.0	\$ 75.0
NCE Nonbargaining Plan	15.0	12.0	12.0	15.0	5.0	5.0
SPS Bargaining Plan	10.0	10.0	5.0	0.0	5.0	15.0
PSCo Bargaining Plan	40.0	35.0	35.0	15.0	55.0	60.0
<b>Total Contribution</b>	<b>\$ 150.1</b>	<b>\$ 125.0</b>	<b>\$ 100.0</b>	<b>\$ 100.0</b>	<b>\$ 155.0</b>	<b>\$ 155.0</b>

- Contributions in 2021 and beyond are assumed to be paid on January 15 and assigned to the prior plan year.
- The above planned contributions may not be sufficient to meet minimum requirements under all economic scenarios. The planned contributions will be reviewed later this year and updated as needed to reflect current economic conditions and Xcel Energy’s capital plans.

**Plan Provision Updates**

- Effective January 1, 2020, the “greater-of” calculation for NSP Bargaining employees was extended through 2022.

**DATA, ASSUMPTIONS, METHODS AND PLAN PROVISIONS FOR PENSION PLAN FUNDING**

**Data**

The 2020 pension funding results are based on data as of January 1, 2020 with the inclusion of 21 Mankato Energy Center employees within the Xcel Energy Pension Plan. The January 1, 2020 census data will be summarized in our upcoming data memos which are expected to be provided within the next month.

### ***Economic Assumptions***

All economic assumptions for the funding results are the same as noted above under the Benefit Cost section, except the discount rates and interest rates for converting between form of payment types. For funding purposes, the discount rates and form of payment conversions are based on the following 3-segment rates:

- 3-segment rates reflecting stabilization (3.64% / 5.21% / 5.94%)
- 3-segment rates not reflecting stabilization (2.79% / 3.92% / 4.38%)
- Applicable month: September

### ***Demographic Assumptions***

All demographic assumptions for the funding results are the same as noted above under the Benefit Cost section, except the mortality assumption. The mortality assumption reflects the IRS prescribed static mortality assumption for 2020 valuations.

### ***Plan Provision Updates***

All plan provisions valued for the funding results are the same as noted above under the Benefit Cost section.

## **ACTUARIAL CERTIFICATION**

This valuation has been conducted in accordance with generally accepted actuarial principles and practices. However please note the information discussed below regarding this valuation.

### ***Reliances***

In preparing the results presented in this report, we have relied upon information regarding plan provisions, participants, assets, sponsor accounting policies and methods and sponsor elections provided Xcel Energy Inc. and other persons or organizations designated by Xcel Energy Inc. In addition, the results in this report are dependent on contributions reported for the prior plan year and maintenance of funding balance elections after the valuation date. We have relied on all the data and information provided as complete and accurate. We have reviewed this information for overall reasonableness and consistency, but have neither audited nor independently verified this information. Based on discussions with and concurrence by the plan sponsor, assumptions or estimates may have been made if data were not available. We are not aware of any errors or omissions in the data that would have a significant effect on the results of our calculations. The results presented in this report are directly dependent upon the accuracy and completeness of the underlying data and information. Any material inaccuracy in the data, assets, plan provisions or other information provided to us may have produced results that are not suitable for the purposes of this report and such inaccuracies, as corrected by Xcel Energy Inc., may produce materially different results that could require that a revised report be issued.

### ***Assumptions and methods under ERISA and the Internal Revenue Code for funding purposes***

The plan sponsor selected, as prescribed by regulation, key assumptions and funding methods (including the mortality assumption, asset valuation method and the choice among prescribed interest rates) employed in the development of the contribution amounts and communicated them to us in the letter(s) dated March 13, 2020. To the extent not prescribed by ERISA, the Internal Revenue Code and regulatory guidance from the Treasury and the IRS, or selected by the sponsor, the actuarial assumptions and methods employed in the development of the contribution amounts have been selected by Willis Towers Watson, with the concurrence of the plan sponsor. It is beyond the scope of this actuarial valuation to analyze the reasonableness and

appropriateness of prescribed methods and assumptions, or to analyze other sponsor elections from among the alternatives available for prescribed methods and assumptions. Other than prescribed assumptions, ERISA and the Internal Revenue Code require the use of assumptions each of which is “reasonable (taking into account the experience of the plan and reasonable expectations), and which, in combination, offer the actuary’s best estimate of anticipated experience under the plan.” The results shown in this report have been developed based on actuarial assumptions that, to the extent evaluated or selected by Willis Towers Watson, we consider to be reasonable. Other actuarial assumptions could also be considered to be reasonable. Thus, reasonable results differing from those presented in this report could have been developed by selecting different reasonable assumptions. Note that any subsequent changes in methods or assumptions for the 2020 plan year for any plan will change the results shown in this report for such plan, and could result in plan qualification issues under IRC §436 if the application of benefit restrictions is affected by the change.

This valuation reflects our understanding of the relevant provisions of the Pension Protection Act of 2006 and subsequent amendments. The IRS has yet to issue final guidance with respect to certain aspects of these laws. It is possible that such guidance may conflict with our understanding of these laws based on currently available guidance and could therefore affect results shown in this report.

The funding results prepared in this letter are subject to Actuarial Standard of Practice (ASOP) 51 regarding disclosure of significant risks related to the calculation of actuarially determined contributions. The ASOP 51 appendices in the actuarial valuation reports to determine funding requirements for the plan year beginning January 1, 2020 dated March 31, 2020 (PSCo) and January 1, 2019 dated September 30, 2019 (All other plans) should be considered part of this report.

#### ***Assumptions and methods under US-GAAP***

As required by U.S. GAAP, the actuarial assumptions and methods employed in the development of the pension cost and other financial reporting have been selected by Xcel Energy Inc. Willis Towers Watson has concurred with these assumptions and methods, except for the expected rate of return on plan assets selected as of January 1, 2020. A complete evaluation of the expected return assumption was outside the scope of Willis Towers Watson’s assignment and would have required substantial additional work that we were not engaged to perform. Based on information Willis Towers Watson received from Xcel Energy Inc.’s investment advisors, we do not believe the expected return on plan assets assumption is significantly biased. U.S. GAAP requires that each significant assumption “individually represent the best estimate of a particular future event.” The results shown in this report have been developed based on actuarial assumptions that, to the extent evaluated by Willis Towers Watson, we consider to be reasonable. Other actuarial assumptions could also be considered to be reasonable. Thus, reasonable results differing from those presented in this report could have been developed by selecting different reasonable assumptions. Note that any subsequent changes in methods or assumptions for the January 1, 2020 measurement date will change the results shown in this report.

Xcel Energy Inc. uses the standards set out in ASC 715 to calculate pension cost for each plan in total; pension cost for the subsidiaries (excluding MEC) is calculated based on plan assets allocated to each subsidiary in proportion to the PBO for each subsidiary. For 2020, pension cost for MEC has been calculated assuming the beginning of year asset value is \$0. Beginning in fiscal 2010, Discontinued Operations is allocated assets in proportion to its PBO, similar to nondiscontinued operations. The gain/(loss) amortization is allocated to each subsidiary in proportion to the gain/(loss) balance for each subsidiary (excluding deferred asset gains and losses). This methodology is consistent with former NSP’s methodology since 1998 and has been applied to the former NCE pension plans since January 1, 2001. A similar methodology is used for the ASC 715 costs for the Retiree Medical and Life Plan, except separate asset accounts are used for each subsidiary.

***Nature of actuarial calculations***

The results shown in this report are estimates based on data that may be imperfect and on assumptions about future events that cannot be predicted with any certainty. The effects of certain plan provisions may be approximated, or determined to be insignificant and therefore not valued. Reasonable efforts were made in preparing these valuations to confirm that items that are significant in the context of the actuarial liabilities or costs are treated appropriately, and are not excluded or included inappropriately. Any rounding (or lack thereof) used for displaying numbers in this report is not intended to imply a degree of precision, which is not a characteristic of actuarial calculations. If overall future plan experience produces higher benefit payments or lower investment returns than assumed, the relative level of plan costs or contribution requirements reported in this valuation will likely increase in future valuations (and vice versa). Future actuarial measurements may differ significantly from the current measurements presented in this report due to many factors, including: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for the measurements (such as the end of an amortization period); or additional contribution requirements based on the plan's funded status; and changes in plan provisions or applicable law. It is beyond the scope of this valuation to analyze the potential range of future pension contributions, but we can do so upon request.

***Limitations on use***

This report is provided subject to the terms set out herein and in our engagement letter dated June 1, 2011 and any accompanying or referenced terms and conditions. The information contained in this report was prepared for the internal use of Xcel Energy Inc. and its auditors in connection with our actuarial valuation of the pension plans. It is not intended for and may not be used for other purposes, and we accept no responsibility or liability in this regard. Xcel Energy Inc. may distribute this actuarial valuation report to the appropriate authorities who have the legal right to require Xcel Energy Inc. to provide them this report, in which case Xcel Energy Inc. will use best efforts to notify Willis Towers Watson in advance of this distribution. Further distribution to, or use by, other parties of all or part of this report is expressly prohibited without Willis Towers Watson's prior written consent. Willis Towers Watson accepts no responsibility for any consequences arising from any other party relying on this report or any advice relating to its contents.

Except as otherwise provided herein, the results presented are based on the data, assumptions, methods, plan provisions and other information, outlined in the actuarial valuation reports to determine accounting requirements for the plan year beginning January 1, 2020 dated February 28, 2020 for all plans other than Workers' Compensation and LTD and for the plan year beginning January 1, 2020 to be delivered in the next month for the Workers' Compensation and LTD plan. The results are also based on the actuarial valuation reports to determine funding requirements for the plan year beginning January 1, 2020 dated March 31, 2020 for the PSCo Bargaining Plan and except as noted above the plan year beginning January 1, 2019 dated September 2019 for the other plans. Therefore, such information, and the reliances and limitations of the valuation report and its use, should be considered part of this letter.

***Professional qualifications***

The undersigned consulting actuaries are members of the Society of Actuaries and meet the "Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States" relating to pension and postretirement welfare plans. Our objectivity is not impaired by any relationship between the plan sponsor and our employer, Willis Towers Watson US LLC.

**NEXT STEPS**

If you have any questions or would like to discuss, please contact Mark at 952-842-6445, Kristoff at 952-842-6359 or Ali at 952-842-6225.

Sincerely,



Mark A. Afdahl, FSA, EA  
Director, Retirement



Kristoff M. Hendrickson, FSA, EA  
Director, Retirement



Ali Rehan Rattansi, ASA, EA  
Associate Director, Retirement

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[http://natct.internal.towerswatson.com/clients/609084A/XcelIRETActuarial-2020/Documents/Projections/May/L\\_05152020\\_Schrubbe\\_2020\\_Cost\\_Funding.docx](http://natct.internal.towerswatson.com/clients/609084A/XcelIRETActuarial-2020/Documents/Projections/May/L_05152020_Schrubbe_2020_Cost_Funding.docx)

	Amortizations			Net (Gain)/Loss	Settlement Charge <sup>1</sup>	Aggregate Cost Compensation Method	Aggregate Cost 20-year Amortization Method	January 1 Prepaid (Accrued)	Contribution	PBO
	Service Cost	Interest Cost	Expected Return on Assets							
<b>2020</b>										
<b>Xcel Energy Pension Plan (XEPP)</b>										
Discontinued Operations <sup>2</sup>	-	2,572	(4,525)	3,345	-	N/A	N/A	35,792	3,493	76,854
Xcel Energy Nuclear	5,830	3,543	(6,236)	874	-	3,529	3,222	(7,919)	4,846	105,931
NSP - MN	21,118	27,680	(48,698)	179	31,904	27,855	25,437	320,792	39,113	836,251
NSP - WI	4,723	4,790	(8,441)	(24)	5,812	N/A	N/A	44,732	6,734	143,385
Xcel Services <sup>3</sup>	23,511	22,522	(39,614)	(985)	20,625	N/A	N/A	95,273	30,787	675,394
XEPC (former EMI)	-	21	(35)	7	(7)	N/A	N/A	(22)	27	714
Mainkato Energy Center <sup>4</sup>	78	-	-	-	78	N/A	N/A	-	78	-
Total XEPP	55,260	61,128	(107,549)	(1,044)	63,601	31,384	28,659	488,648	85,078	1,838,529
<b>NCE Non-Bargaining Pension Plan</b>										
Discontinued Operations - Cheyenne	-	116	(200)	151	67	N/A	N/A	1,426	193	3,579
PSCO	3,875	6,204	(10,688)	(165)	3,117	N/A	N/A	15,687	10,379	191,074
SPS	2,484	2,632	(4,525)	(137)	3,093	N/A	N/A	20,024	4,428	81,928
Total NCE	6,359	8,952	(15,413)	(302)	6,277	N/A	N/A	37,137	15,000	276,581
<b>SPS Bargaining Plan</b>										
SPS	7,148	15,243	(24,816)	-	8,052	N/A	N/A	127,961	10,000	436,854
Total SPS	7,148	15,243	(24,816)	-	8,052	N/A	N/A	127,961	10,000	436,854
<b>PSCO Bargaining Plan</b>										
Discontinued Operations - Cheyenne	-	351	(529)	448	270	N/A	N/A	6,314	354	10,217
PSCO	26,603	39,586	(59,815)	(2,650)	29,708	N/A	N/A	255,652	39,646	1,138,688
Total PSCO	26,603	39,937	(60,344)	(2,650)	29,978	N/A	N/A	261,966	40,000	1,148,905
<b>Total Xcel Energy</b>	95,370	125,260	(208,122)	(3,996)	107,908	31,384	28,659	915,712	150,078	3,700,869

<sup>1</sup> Settlement accounting may be required if lump sum benefit payments exceed the sum of service cost and interest on a plan by plan basis. No settlements have been estimated at this time.

<sup>2</sup> Includes NRG, BMG, Viking, Natro Gas, Utility Engineering, Seren, Quixx, Crockett and QPS

<sup>3</sup> Includes Eloigne

<sup>4</sup> Cost reflects final census data. See May 15, 2020 letter for additional details.

**Assumptions**

Discount Rate - U.S. GAAP

XEPP	3.48%
NCE	3.39%
SPS	3.58%
PSCO	3.58%
Discount Rate - Aggregate Normal Cost	7.10%
Salary Scale	3.75%
Expected Return on Assets	
XEPP	7.10%
NCE	6.90%
SPS	6.75%
PSCO	6.50%

**Assumed Mortality Table**

Bargaining Participants

Non-bargaining Participants

See May 15, 2020 letter for additional information on data, assumptions, methods, and plan provisions.

Contributions already made are allocated in accordance with the January 2, 2020 contribution directives.

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Pri-2012 Blue Collar, as adjusted for 2019 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2019 methodology  
 Pri-2012 White Collar, as adjusted for 2019 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2019 methodology

**XCEL ENERGY INC. - Nonqualified Pension Plans**  
**Cost by Legal Entity**  
(\$ in Thousands)

Amortizations

	Service Cost	Interest Cost	Expected Return on Assets	Prior Service Cost	Net (Gain)/Loss	Settlement Charge <sup>1</sup>	Net Cost	January 1 Prepaid (Accrued)	Expected Benefit Payments
<b>2020</b>									
Discontinued Operations <sup>2</sup>	-	22	-	-	(58)	-	(36)	(1,265)	91
Xcel Energy Nuclear	98	23	-	-	2	-	123	(715)	63
NSP - MN	34	104	-	-	309	-	447	(345)	436
NSP - WI	17	15	-	-	4	-	36	(448)	50
PSCo <sup>3</sup>	54	87	-	-	294	-	435	(8)	472
SPS	15	64	-	-	170	-	249	(416)	275
Xcel Services <sup>4</sup>	840	848	-	133	1,143	2,000	4,964	(17,481)	6,663
XEPC (former EMI)	-	-	-	-	(2)	-	(2)	(24)	-
<b>Total Xcel Energy</b>	<b>1,058</b>	<b>1,163</b>	<b>-</b>	<b>133</b>	<b>1,862</b>	<b>2,000</b>	<b>6,216</b>	<b>(20,702)</b>	<b>8,050</b>

<sup>1</sup> Settlement charge of \$2M is a high-level estimate and assumes \$3.6 million of lump sum payments representing approximately 9% of the projected liability

<sup>2</sup> Includes NRG, BMG, Viking, Natrogas, Quixx, Seren and UE

<sup>3</sup> Includes Fort St. Vrain

<sup>4</sup> Includes Eloigne

**Assumptions**

Discount Rate	3.33%
Salary Scale (career average)	3.75%
Assumed Mortality Table	Pri-2012 White Collar, as adjusted for 2019 Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2019 methodology

See May 15, 2020 letter for additional information on data, assumptions, methods, and plan provisions.

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**XCEL ENERGY INC. - Postretirement Benefits**  
**U.S. GAAP Cost Estimates by Legal Entity**  
**(\$ in Thousands)**

Amortizations

2020	Service Cost	Interest Cost	Expected Return on Assets	Prior Service Cost	Net (Gain)/Loss	Net Cost	January 1 Prepaid (Accrued)	Contribution
Discontinued Operations <sup>1</sup>	-	242	(75)	(111)	57	113	(4,270)	606
Xcel Energy Nuclear	16	33	-	95	(9)	135	(914)	20
NSP - MN <sup>2</sup>	143	2,466	(115)	(3,014)	1,279	759	(44,593)	6,880
NSP - WI	35	429	(14)	(337)	240	353	(6,736)	1,140
PSCo	248	12,690	(17,378)	(3,762)	1,542	(6,660)	55,187	-
SPS <sup>3</sup>	1,021	1,448	(1,897)	(425)	(411)	(264)	(12,837)	-
Xcel Services <sup>3</sup>	54	968	(37)	(365)	577	1,197	(12,250)	1,645
XEPC (former EMI)	-	1	-	-	(3)	(2)	(114)	2
Total Xcel Energy	1,517	18,277	(19,516)	(7,919)	3,272	(4,369)	(26,527)	10,293

<sup>1</sup>Includes NRG, BMG, Viking, Natrogas, Cheyenne, Quixx and UE.

<sup>2</sup>Includes Eloigne and Seren.

<sup>3</sup>Includes Executive Life Insurance benefits.

Assumptions

Discount Rate	3.47%
Expected Return on Assets	4.50%
Medical Trend	Pre-65
Initial (2020)	6.00%
Ultimate	4.50%
Year Ultimate Reached	2023
Assumed Mortality Table	

Bargaining:

PriH-2012 Blue Collar headcount-weighted table adjusted for Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2019 methodology.  
 PriH-2012 White Collar headcount-weighted table adjusted for Xcel Energy mortality study, projected with generational mortality improvements using an adjusted SOA MP-2019 methodology.

Non-bargaining:

Contributions for PSCo and SPS are assumed equal to the net cost, but not less than zero. Contributions for other legal entities are assumed equal to the expected benefit payments. See May 15, 2020 letter for additional information on data, assumptions, methods, and plan provisions.

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**Xcel Energy Inc. - LTD and Workers' Compensation  
Benefit Cost Estimates by Legal Entity  
(\$ in Thousands)**

Fiscal Year Ending	2019		2020		2021		2022		2023		2024		2025	
	Actual	3.41%	Actual	3.41%	Budget	3.41%	Budget	3.41%	Budget	3.41%	Budget	3.41%	Budget	3.41%
<b>U.S. GAAP</b>														
<i>Discount Rate - Workers' Compensation</i>	4.25%		3.41%											
<i>Former NSP - Workers' Compensation<sup>1</sup></i>	(1,517)	707	(46)	210	2	197	2	182	3	171	2	159	3	
<i>MN/SD</i>	(22)													
<i>MI/WI</i>	(1,539)	661		212		199		185		173		162		
<i>Subtotal</i>														
<i>Former NCE - Workers' Compensation<sup>1</sup></i>	(250)	95		40		39		37		36		34		
<i>Colorado - PSCo</i>														
<i>Deductible States - Workers' Compensation</i>	-	-	-	-	-	-	-	-	-	-	-	-	-	
<i>Deductible States - SPS (KS, OK, NM, and TX)</i>														
<b>Total Xcel Energy Workers' Compensation</b>	<b>(1,789)</b>	<b>756</b>		<b>252</b>		<b>238</b>		<b>222</b>		<b>209</b>		<b>196</b>		
<i>Discount Rate - LTD Income</i>	4.25%		3.41%											
<b>LTD Income</b>														
<i>Discontinued Operations - Cheyenne</i>	11	(27)		3		1		2		2		-		
<i>Discontinued Operations<sup>2</sup></i>	89	93		19		17		17		15		14		
<i>NSP-MN</i>	(153)	516		177		166		156		146		137		
<i>NSP-WI</i>	(16)	(54)		36		33		31		29		28		
<i>PSCo</i>	70	177		25		21		16		14		11		
<i>SPS</i>	(76)	79		9		6		4		2		1		
<i>Utility Engineering</i>	(3)	(3)		1		1		1		2		-		
<i>Xcel Services</i>	3	93		6		6		4		4		3		
<i>XEPC</i>	-	-		-		-		-		-		-		
<b>Total Xcel Energy LTD Income</b>	<b>(75)</b>	<b>874</b>		<b>276</b>		<b>251</b>		<b>231</b>		<b>214</b>		<b>194</b>		
<b>Total Xcel Energy U.S. GAAP</b>	<b>(1,864)</b>	<b>1,630</b>		<b>528</b>		<b>489</b>		<b>453</b>		<b>423</b>		<b>390</b>		

<sup>1</sup> Results for former NSP states include income replacement and medical benefits as well as reserve for bankrupt insurers. Colorado results include reserve for bankrupt insurers.

<sup>2</sup> Includes NRG, BMG, Viking and Natrogas.

See May 15, 2020 letter for additional information on data, assumptions, methods, and plan provisions.

Southwestern Public Service Company

Calculation of Actuarially Determined Pension and Benefit Amounts

Total Cost Amounts from Actuarial Reports

	QUALIFIED PENSION		OPEB RETIREE MEDICAL	
	2019	2020	2019	2020
SPS-NCE	3,604,000	3,093,000		
SPS-Barg	7,908,000	8,052,000		
SPS Total	11,512,000	11,145,000	(305,000)	(264,000)
Xcel Service	21,759,000	20,625,000	1,253,000	1,197,000
	(1)	(5)	(3)	(7)

Calculation of Total Cost Amounts to Cost of Service Amounts

	QUALIFIED PENSION			OPEB RETIREE MEDICAL		
	Test Year 12 Months Ending 9/30/20	2020 Cost	Known & Measurable Incr/(Decr) from Test Year	Test Year 12 Months Ending 9/30/20	2020 Cost	Known & Measurable Incr/(Decr) from Test Year
<b>SPS</b>						
SPS-NCE Total Cost	3,220,750	3,093,000	(127,750)			
SPS-Barg Total Cost	8,016,000	8,052,000	36,000			
Total SPS	11,236,750	11,145,000	(91,750)	(274,250)	(264,000)	10,250
Percent to SPS O&M FERC 926	57.76%	57.76%		57.76%	57.76%	
Amount to SPS O&M FERC 926	6,490,160	6,437,167	(52,993)	(158,402)	(152,482)	5,920
<b>Xcel Service</b>						
Xcel Service Total Cost	20,908,500	20,625,000	(283,500)	1,211,000	1,197,000	(14,000)
Percent to SPS O&M FERC 926	10.76%	10.76%		10.76%	10.76%	
Amount to SPS O&M FERC 926	2,249,194	2,218,697	(30,497)	130,271	128,765	(1,506)
<b>Affiliate Charges</b>	8	-	(8)	-	-	-
<b>Total Amount to SPS O&amp;M</b>	<b>8,739,363</b>	<b>8,655,864</b>	<b>(83,498)</b>	<b>(28,131)</b>	<b>(23,717)</b>	<b>4,414</b>

- 1) Attachment RRS-2, Exhibit I Page 1 of 6
- 3) Attachment RRS-2, Exhibit III Page 1 of 6
- 5) Attachment RRS-3, Exhibit I Page 1 of 6
- 7) Attachment RRS-3, Exhibit III Page 1 of 6

Southwestern Public Service Company

Calculation of Actuarially Determined Pension and Benefit Amounts

Total Cost Amounts from Actuarial Reports

	NON-QUALIFIED PENSION	
	2019	2020
SPS	198,000	249,000
Xcel Service	2,330,000	2,964,000
	(2)	(6)

	FAS 112 LONG-TERM DISABILITY AND WORKERS COMPENSATION	
	2019	2020
	(76,000)	79,000
	3,000	93,000
	(4)	(8)

Calculation of Total Cost Amounts to Cost of Service Amounts

	NON-QUALIFIED PENSION		
	Test Year 12 Months Ending 9/30/20	2020 Cost	Known & Measurable Incr/(Decr) from Test Year
<b>SPS</b>			
SPS Total Cost	236,250	249,000	12,750
Percent to SPS O&M FERC 926	57.76%	57.76%	
Amount to SPS O&M FERC 926	136,454	143,818	7,364
<b>Xcel Service</b>			
Xcel Service Total Cost	2,805,500	2,964,000	158,500
Percent to SPS O&M FERC 926	10.76%	10.76%	
Amount to SPS O&M FERC 926	301,797	318,847	17,050
<b>Affiliate Charges</b>			
Total	438,251	462,665	24,415
Amount to SPS O&M			

	FAS 112 LONG-TERM DISABILITY AND WORKERS COMPENSATION		
	Test Year 12 Months Ending 9/30/20	2020 Cost	Known & Measurable Incr/(Decr) from Test Year
	40,250	79,000	38,750
	57.76%	57.76%	
	23,248	45,629	22,381
	70,500	93,000	22,500
	10.76%	10.76%	
	7,584	10,004	2,420
Total	30,832	55,633	24,802

	TOTAL NON-QUALIFIED PENSION, FAS 112 LONG-TERM DISABILITY & FAS 112 WORKERS COMPENSATION		
	Test Year 12 Months Ending 9/30/20	2020 Cost	Known & Measurable Incr/(Decr) from Test Year
	276,500	328,000	51,500
	57.76%	57.76%	
	159,702	189,447	29,746
	2,876,000	3,057,000	181,000
	10.76%	10.76%	
	309,381	328,851	19,471
Total	469,082	518,299	49,216

2) Attachment RRS-2, Exhibit II Page 1 of 6  
4) Attachment RRS-2, Exhibit VI  
6) Attachment RRS-3, Exhibit II Page 1 of 6. (Does not include Settlement Charge)  
8) Attachment RRS-3, Exhibit VI

Southwestern Public Service Company

Calculation of Health and Welfare Costs and the Active Health Care Known and Measurable Adjustment

Calculation of Total Cost Amounts to Cost of Service Amounts

	ACTIVE HEALTH CARE			MISC BENEFIT PROGRAMS AND LIFE INSURANCE			TOTAL HEALTH AND WELFARE		
	Test Year 12 Months Ending 9/30/20	Amount Included in Cost of Service	Known & Measurable Incr/(Decr) from Base Period Adjusted	Test Year 12 Months Ending 9/30/20	Amount Included in Cost of Service	Known & Measurable Incr/(Decr) from Base Period Adjusted	Test Year 12 Months Ending 9/30/20	Amount Included in Cost of Service	Known & Measurable Incr/(Decr) from Test Year Adjusted
<b>SPS</b>									
Total Cost Per Book Amount	15,566,151	16,561,554		823,419	823,419		16,389,570	17,384,973	
Percent to SPS O&M FERC 926	57.75%	57.76%		57.76%	57.76%		57.76%	57.76%	
Amount to SPS O&M FERC 926	8,989,537	9,565,679	576,142	475,593	475,593	-	9,465,130	10,041,272	576,142
<b>Xcel Service</b>									
Total Cost on Incurred Basis	38,104,762	40,121,964		5,946,119	5,946,119		44,050,881	46,068,083	
Percent to SPS O&M FERC 926	10.80%	10.76%		10.76%	10.76%		10.76%	10.76%	
Amount to SPS O&M FERC 926	4,114,066	4,316,048	201,982	639,643	639,643	-	4,753,709	4,955,691	201,982
<b>Affiliate/Other Charges</b>									
	11	11	0	1	1	-	12	12	0
<b>Total</b>									
Amount to SPS O&M FERC 926	13,103,614	13,881,738	778,124	1,115,237	1,115,237	-	14,218,851	14,996,975	778,124

Southwestern Public Service Company

Average Balances Qualified and Non-Qualified

Prepaid Pension Asset - Qualified		Account Description		Sep	Oct	Nov	Dec	Jan	Feb	Mar
FERC Account	JDE Object	SAP Object	Account	LTD (2019)	LTD (2019)	LTD (2019)	LTD (2019)	LTD (2020)	LTD (2020)	LTD (2020)
228.3	431110.1000	2421006	Acord Qual Pen Post 15	\$ (68,113,000)	\$ (68,138,000)	\$ (68,163,000)	\$ (60,640,000)	\$ (46,059,167)	\$ (45,906,333)	\$ (45,753,500)
182.3	150201.1700	1151021	FAS 158 Reg Asset Pensi	\$ 11,093,500	\$ 11,093,500	\$ 11,093,500	\$ 11,054,000	\$ (11,054,000)	\$ (11,054,000)	\$ (12,578,750)
182.3	244510.9997	1402006	FAS 158 RA Pension Cont	\$ (11,093,500)	\$ (11,093,500)	\$ (11,093,500)	\$ (11,054,000)	\$ 11,054,000	\$ 11,054,000	\$ 12,578,750
182.3	244510.1700	1402006	FAS 158 Reg Asset Pensi	\$ 221,280,109	\$ 220,345,776	\$ 219,411,442	\$ 208,761,253	\$ 207,543,670	\$ 206,462,086	\$ 205,380,503
<b>Total Prepaid Pension Asset - Qualified</b>				\$ 153,167,109	\$ 152,207,776	\$ 151,248,442	\$ 148,121,253	\$ 161,484,503	\$ 160,555,753	\$ 159,627,003
Prepaid Pension Asset - Non-Qualified		Account Description		Sep	Oct	Nov	Dec	Jan	Feb	Mar
182.3	244510.1800	1402001	FAS 158 Reg Asset Nqual	\$ 358,861	\$ 355,748	\$ 352,635	\$ 693,869	\$ 687,882	\$ 681,895	\$ 675,909
182.3	150201.1800	1151001	FAS 158 RA Non Qualified Curr	\$ (36,606)	\$ (36,606)	\$ (36,606)	\$ (49,712)	\$ (49,712)	\$ (49,712)	\$ (70,842)
182.3	244510.9998	1402001	FAS 158 RA NQual Pensi	\$ 36,606	\$ 36,606	\$ 36,606	\$ 49,712	\$ 49,712	\$ 49,712	\$ 70,842
242	338310.1000	2244031	A/P NonQualified Pen Po	\$ (251,000)	\$ (251,000)	\$ (251,000)	\$ (275,000)	\$ (275,000)	\$ (275,000)	\$ (275,000)
219	488200.160	3152011	OCI NonQ Pension FAS 158	\$ 794,089	\$ 787,202	\$ 780,315	\$ 947,545	\$ 939,365	\$ 931,185	\$ 923,005
228.3	431440	2421036	Accrued Nonqual Pension	\$ (1,321,331)	\$ (1,310,400)	\$ (1,299,468)	\$ (1,783,000)	\$ (1,772,152)	\$ (1,761,304)	\$ (1,750,455)
<b>Total Prepaid Pension Asset - Non-Qualified</b>				\$ (419,381)	\$ (418,449)	\$ (417,518)	\$ (416,586)	\$ (419,904)	\$ (423,223)	\$ (426,541)

<b>Total Net Prepaid Pension Costs</b>				\$ 152,747,728	\$ 151,789,327	\$ 150,830,925	\$ 147,704,667	\$ 161,064,598	\$ 160,132,530	\$ 159,200,462
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Southwestern Public Service Company

Average Balances Qualified and Non-Qualified

Prepaid Pension Asset - Qualified		SAP Object		Apr	May	June	July	Aug	Sep	13 Month
FERC	JDE Object	Account	Account Description	LTD (2020)	LTD (2020)	LTD (2020)	LTD (2020)	LTD (2020)	LTD (2020)	Average
228.3	431110.1000	2421006	Accrd Qual Pen Post 15	\$ (45,600,667)	\$ (45,447,833)	\$ (45,295,000)	\$ (45,142,167)	\$ (44,989,333)	\$ (44,836,500)	
182.3	150201.1700	1151021	FAS 158 Reg Asset Pensi	\$ (12,578,750)	\$ (12,578,750)	\$ (12,178,500)	\$ (12,178,500)	\$ (12,178,500)	\$ (11,778,250)	
182.3	244510.9997	1402006	FAS 158 RA Pension Cont	\$ 12,578,750	\$ 12,578,750	\$ 12,178,500	\$ 12,178,500	\$ 12,178,500	\$ 11,778,250	
182.3	244510.1700	1402006	FAS 158 Reg Asset Pensi	\$ 204,298,920	\$ 203,217,336	\$ 202,135,753	\$ 201,054,170	\$ 199,972,586	\$ 198,891,003	
<b>Total Prepaid Pension Asset - Qualified</b>				\$ 158,698,253	\$ 157,769,503	\$ 156,840,753	\$ 155,912,003	\$ 154,983,253	\$ 154,054,503	\$ 155,743,854
Prepaid Pension Asset - Non-Qualified		SAP Object		Apr	May	June	July	Aug	Sep	13 Month
FERC	JDE Object	Account	Account Description	LTD (2020)	LTD (2020)	LTD (2020)	LTD (2020)	LTD (2020)	LTD (2020)	Average
182.3	244510.1800	1402001	FAS 158 Reg Asset Nqual	\$ 669,922	\$ 663,935	\$ 657,948	\$ 651,961	\$ 645,974	\$ 639,988	
182.3	150201.1800	1151001	FAS 158 RA Non Qualified Curr	\$ (70,842)	\$ (70,842)	\$ (67,342)	\$ (67,342)	\$ (67,342)	\$ (65,092)	
182.3	244510.9998	1402001	FAS 158 RA NQual Pensi	\$ 70,842	\$ 70,842	\$ 67,342	\$ 67,342	\$ 67,342	\$ 65,092	
242	338310.1000	2244031	A/P NonQualified Pen Po	\$ (275,000)	\$ (275,000)	\$ (275,000)	\$ (275,000)	\$ (275,000)	\$ (275,000)	
219	488200.160	3152011	OCI NonQ Pension FAS 158	\$ 914,826	\$ 906,646	\$ 898,466	\$ 890,286	\$ 882,106	\$ 873,927	
228.3	431440	2421036	Accrued Nonqual Pension	\$ (1,739,607)	\$ (1,728,759)	\$ (1,717,911)	\$ (1,708,657)	\$ (1,700,456)	\$ (1,692,255)	
<b>Total Prepaid Pension Asset - Non-Qualified</b>				\$ (429,860)	\$ (433,178)	\$ (436,497)	\$ (441,409)	\$ (447,375)	\$ (453,340)	\$ (429,482)
<b>Total Net Prepaid Pension Costs</b>				\$ 158,268,393	\$ 157,336,325	\$ 156,404,256	\$ 155,470,594	\$ 154,535,878	\$ 153,601,162	\$ 155,314,373

Southwestern Public Service Company

Prepaid Qualified Pension Asset

(\$ in Thousands)	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual
	Aug. 31 1988	Aug. 31 1989	Aug. 31 1990	Aug. 31 1991	Aug. 31 1992	Aug. 31 1993	Aug. 31 1994	Aug. 31 1995	Aug. 31 1996	Actual Sep. - Dec. Transition	Actual Dec. 31 1997	Actual Dec. 31 1998	
Beginning Balance Pension Asset (Liability)	\$ 2,706	\$ 3,724	\$ 3,902	\$ 4,531	\$ (5,955)	\$ (7,207)	\$ (7,347)	\$ (7,039)	\$ (7,045)	\$ (6,905)	\$ (6,548)	\$ -	
Pension (Expense) Credit / Accrual	\$ 1,018	\$ (471)	\$ (1,332)	\$ (2,464)	\$ (2,487)	\$ (1,354)	\$ (761)	\$ (1,097)	\$ (855)	\$ 9	\$ 12,645	\$ 15,175	
Net Employer Contributions	\$ -	\$ 649	\$ 1,961	\$ -	\$ 1,235	\$ 1,214	\$ 1,069	\$ 1,091	\$ 995	\$ 348	\$ (6,097)	\$ -	
Other				\$ (8,022)								\$ 9,436	
Ending Balance Pension Asset (Liability)	\$ 3,724	\$ 3,902	\$ 4,531	\$ (5,955)	\$ (7,207)	\$ (7,347)	\$ (7,039)	\$ (7,045)	\$ (6,905)	\$ (6,548)	\$ -	\$ 24,611	

Southwestern Public Service Company

Prepaid Qualified Pension Asset

(\$ in Thousands)	Actual		Actual		Actual		Actual		Actual		Actual		Actual	
	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010		
Beginning Balance Pension Asset (Liability)	\$ 24,611	\$ 40,087	\$ 61,359	\$ 82,503	\$ 105,044	\$ 121,580	\$ 132,757	\$ 143,309	\$ 150,827	\$ 158,778	\$ 169,516	\$ 184,514		
Pension (Expense) Credit / Accrual	\$ 15,476	\$ 21,352	\$ 21,131	\$ 22,235	\$ 16,536	\$ 11,177	\$ 9,102	\$ 6,934	\$ 7,951	\$ 10,738	\$ 6,644	\$ (5,793)		
Net Employer Contributions	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,450	\$ 584	\$ -	\$ -	\$ 8,354	\$ -		
Other		\$ (80)	\$ 14	\$ 306										
Ending Balance Pension Asset (Liability)	\$ 40,087	\$ 61,359	\$ 82,503	\$ 105,044	\$ 121,580	\$ 132,757	\$ 143,309	\$ 150,827	\$ 158,778	\$ 169,516	\$ 184,514	\$ 178,721		



Southwestern Public Service Company

Prepaid Qualified Pension Asset

(\$ in Thousands)	Actual		Actual		Actual		Actual		Actual		Actual		Forecast	
	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31	Dec. 31
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020				
Beginning Balance Pension Asset (Liability)	\$ 178,721	\$ 171,936	\$ 167,329	\$ 167,773	153,681	147,626	144,174	153,002	144,091	148,121				
Pension (Expense) Credit Accrual	\$ (11,961)	\$ (17,624)	\$ (21,571)	\$ (16,829)	(17,706)	(15,404)	(14,566)	(13,732)	(11,512)	(11,145)				
Net Employer Contributions	\$ 5,176	\$ 13,060	\$ 22,015	\$ 4,869	11,651	18,088	23,503	8,033	17,916	14,428				
Other		\$ (44)		\$ (2,132)		(6,135)	(109)	(3,212)	(2,374)	(136)				
Ending Balance Pension Asset (Liability)	\$ 171,936	\$ 167,329	\$ 167,773	\$ 153,681	\$ 147,626	\$ 144,174	\$ 153,002	\$ 144,091	\$ 148,121	\$ 151,268				