U.S. FOOD AND DRUG ADMINISTRATION PUBLIC MEETING

PREPARATION FOR THE 2015 INTERNATIONAL COOPERATION
ON COSMETICS REGULATION (ICCR) MEETING

Thursday, September 10, 2015

Location:

Center for Food Safety and Applied Nutrition
5100 Paint Branch Parkway
Wiley Auditorium
College Park, Maryland 20740

Reported by: Natalia Thomas

Capital Reporting Company

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                       S P E A K E R S
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                    PROCEEDINGS
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              DR. KATZ: Okay. I guess we'll go ahead
   and we'll get started.
              It's now five after 2:00. It seems that
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   we're a small group in a big room. And what I
 5
   might suggest is that if people want to come down
   a little bit, it might make it a little bit cozier
   and friendlier as we go ahead and get started.
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              While I'm hoping that -- we do have one
   person who has requested to speak who does not
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   appear to be here, I'll just go ahead and give
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   some general introductory remarks and then I'll
   start with the presentations themselves.
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              For those of you who may not know me, I
   am Linda Katz. I'm the Director for the Office of
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16
   Cosmetics and Colors here at the Food and Drug
   Administration and I'm also the lead for the FDA
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   in ICCR.
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              Today's meeting is a public meeting
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   which we do every year in preparation for the ICCR
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meetings. This is our way to find out from

constituents and others who might have an interest

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- 1 in cosmetics, any interesting ideas or thoughts
- 2 that they might have or would like us to bring
- 3 with us to our annual meeting. So that's the
- 4 purpose of this meeting this time of the year.
- 5 For some very -- housekeeping purposes,
- 6 if anyone needs to use a restroom, the restrooms
- 7 are up the stairs and over to the side. Someone
- 8 will escort you. And there are some people here
- 9 from FDA in the back who will go ahead and bring
- 10 you there and bring you back to the room if that
- 11 needs to happen.
- For those of you who may have cell
- 13 phones that are on, please put them to silence
- 14 because for those who may be speaking and in fact,
- 15 it may only be me, it's a little disconcerting
- 16 when the cell phones kind of go off particularly
- 17 in this big room with -- where things will vibrate
- 18 and echo.
- 19 And this meeting itself is being
- 20 recorded. There will be a transcription available
- 21 probably several months down the line and you'll
- 22 be able to find it when it is available in the

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   docket itself.
              And with that, let me just ask the
   question, John, do you know if there's anybody who
    is waiting to register before I start?
 4
               (Brief pause.)
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              DR. KATZ: Okay. And if not, then I'll
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 7
   go ahead and get started with my presentation.
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               (Brief pause.)
              DR. KATZ: Okay. We'll just wait for
   the one extra person since again, we're a small
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    group. And as soon as that person walks into the
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12
   room, I will go ahead and get started with the
   presentation.
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14
               (Short recess.)
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              DR. KATZ: All right. Well, let me go
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   ahead and get started then.
              As I mentioned before, I am Linda Katz,
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    I'm the Director for the Office of Cosmetics and
   Colors here at the FDA. And the time that I have
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    this afternoon, what I'm going to do is to really
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   outline a little bit the ICCR process. As you
21
   could see from the first slide, ICCR stands for
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- 1 International Cooperation on Cosmetics Regulation.
- 2 I will talk a little bit about what our
- 3 outcomes were at last year's meeting, ICCR 8, and
- 4 go through the upcoming issues for ICCR 9.
- 5 So let me give a -- start back with a
- 6 little bit of historical reference. Basically,
- 7 prior to the 1990's or in the 1990's, the FDA set
- 8 about a policy on international harmonization.
- 9 And the policy was set up really to look at ways
- 10 that we could harmonize and work with our
- 11 counterparts throughout the world.
- 12 And many of the overreaching goals were
- 13 to include the ability to facilitate trade and
- 14 promote mutual understanding, to facilitate the
- 15 exchange of scientific and regulatory knowledge
- 16 -- with the foreign government officials. That is
- 17 to allow transparency to the extent permitted by
- 18 laws of each of the different lands. To accept
- 19 equivalent standards, compliant activities -- look
- 20 at compliance activities and enforcement programs
- 21 of other countries and if such programs met our
- 22 FDA level of public health protection, we would

- 1 work to adopt them whenever possible. But the
- 2 primary goal was to avoid the lowering of public
- 3 health protections afforded by U.S. law. In other
- 4 words, to avoid downward harmonization.
- 5 So let me go back a little bit. Before
- 6 we have ICCR, in keeping with the harmonization
- 7 processes, we had what was called CHIC. And CHIC
- 8 was a way that we established a cosmetic -- it was
- 9 originally set up to establish cosmetic
- 10 harmonization between four governing regions and
- 11 those were the United States, Canada, Japan and
- 12 the European Commission. The same four primary
- 13 stakeholders or the steering committee that I'll
- 14 talk about in the ICCR process.
- 15 CHIC itself was established really more
- 16 as an information exchange. It really wasn't set
- 17 up in a way to really do anything, but really just
- 18 to talk about how the different jurisdictions
- 19 regulated differently.
- 20 CHIC met every year, year and a half or
- 21 so or whenever it was convenient. And again, at
- 22 the time of the last CHIC meeting which would have

- 1 been in 2006, we basically decided that it was
- 2 time to form something new and that's when we
- 3 established ICCR.
- 4 And ICCR was established in 2006 as a
- 5 way to go forward to actually sit and try to come
- 6 up with substantive ideas of things that we could
- 7 try to harmonize or -- I loosely say harmonize,
- 8 but really more to cooperate with. That we all
- 9 agreed was that whatever issues we decided to
- 10 discuss would be issues that would not necessarily
- 11 cause any one jurisdiction to change their
- 12 regulations because we all agreed that even though
- 13 we all knew what cosmetics were, we all regulated
- 14 cosmetics a little differently.
- So our first meeting of ICCR was in
- 16 2007. The members at that time were Canada, EU,
- 17 Japan, the U.S. and later in July of 2014, Brazil
- 18 joined the steering committee. We set up a terms
- 19 of reference and that was a voluntary consensus
- 20 model in which we all agreed that that would be
- 21 the way to go forward.
- We looked at the precedence from ICH,

- 1 VICH, GHTF as ways to kind of model what it is
- 2 that we could do. But in addition to that, we
- 3 became a little bit more broader reaching and
- 4 included input from industry trade associations as
- 5 partners.
- 6 This slide really just -- it shows the
- 7 locations of where we've been since ICCR has been
- 8 in existence. As you can see, the first ICCR
- 9 meeting was held in Brussels in 2007 and we've
- 10 completed at least two rounds through and we're
- 11 now beginning our third round with ICCR 9 that
- 12 will be held again in Brussels on November 4th
- 13 through 6th.
- 14 ICCR itself has the following process
- 15 and we've been fairly consistent since its
- 16 initiation. And that is, we have an annual meeting
- 17 and interim telephone conferences. We all agreed
- 18 that it was important to have at least one face-
- 19 to-face meeting a year and logistics really
- 20 precluded us from getting together more frequently
- 21 than that. Well, we agree that we needed to stay
- 22 in touch and we usually do these teleconferences

- 1 on a quarterly basis. More if needed.
- The meeting venue, as you can see from
- 3 the previous slide, rotates amongst the four
- 4 regions and soon to be the five regions. That
- 5 the notice of the meetings and draft
- 6 guidelines are announced publicly for stakeholder
- 7 comments. And for the U.S., that would be -- our
- 8 announcements are put in the Federal Register.
- 9 The hosting country also is the region's
- 10 chair for the ICCR meeting and takes on the role
- 11 of the secretariat. So this year, the secretariat
- 12 for ICCR has been Europe. ICCR also has -- may
- 13 charter subsidiary working groups as needed to get
- 14 the work processes done.
- With regard to the actual structure
- 16 itself, on the first day, it's a regulators only
- 17 meeting. And this gives the regulators time to
- 18 talk about items that we feel are really more
- 19 relevant for regulators and ways to go forward and
- 20 to hear about any problems that may have occurred
- 21 recently within each jurisdiction.
- On the second day we have our regulators

- 1 and industry meeting. And that last session of
- 2 that day we usually have about one to two hours,
- 3 depending upon stakeholder interest, for
- 4 stakeholders to present to us information of
- 5 concern or interest to them.
- 6 On the third day we have the regulator
- 7 meeting and we adopt -- with adoptions of the
- 8 meeting outcomes at the close. And those meeting
- 9 outcomes previously had been posted to each
- 10 individual website, but now that we have an ICCR
- 11 website as I've put up on here, those outcomes are
- 12 posted there so that all can see it. And again,
- 13 it's a way to increase our transparency.
- 14 ICCR 8 was held in Ottawa last year and
- 15 I'll kind of go through the agenda and the items -
- 16 the outcomes from that meeting. It was a busy
- 17 meeting as you can see. We talked about the ICCR
- 18 8 year in review, ICCR web, governance, allergens,
- 19 in silico, quantitative structure-activity
- 20 relationship or QSAR models, alternatives to
- 21 animal testing, trace impurities, microbial
- 22 contaminants and we got the update from observing

- 1 regulators.
- The outcomes are as follows. With
- 3 regard to the ICCR 8 year review, this group
- 4 presented their views and perspectives of what
- 5 happened over the preceding eight years. Part of
- 6 the reason why they decided to do this was because
- 7 it was at the end of the second go round of
- 8 cycles. As I mentioned, we're now beginning our
- 9 third round.
- 10 The regulators and industry agreed that
- 11 the ICCR is important to continue and to maintain
- 12 the goals of the highest level for safety for
- 13 cosmetics while minimizing the barriers to trade.
- 14 We announced that our ICCR website was
- 15 available and that, as I mentioned before, the
- 16 reason for this website was to improve the
- 17 transparency of the ICCR process until our
- 18 stakeholders and others know what is of interest
- 19 to us and what documents we have worked on during
- 20 the course of the year and haven't been agreed to.
- 21 One caveat I will mention is that even
- 22 if a document gets posted and we've agreed to it

- 1 as the regulators at the meeting, it does not hold
- 2 any actual regulatory stance. Meaning that we
- 3 don't approve them, but we agree that this is the
- 4 best science and the best information for us to go
- 5 forward and to take that information back to our
- 6 own respective jurisdictions.
- With regard to governance, the
- 8 regulators provided an update on the ICCR
- 9 expansion criteria and process and Brazil joined
- 10 ICCR as part of the steering committee at the end
- 11 of that meeting. And so this will be their first
- 12 meeting where they attend as the member of the
- 13 steering committee as opposed to an observer
- 14 country.
- With regard to allergens, we set up a
- 16 terms of reference and a report was posted. This
- 17 was
- 18 Allergens and Cosmetics and Personal
- 19 Care Products: Comparison of Jurisdictional
- 20 Regulations and Approaches. What we've done over
- 21 the course of the year is to look at that further
- 22 and to see where there are differences amongst the

- 1 jurisdictions and where there could be continued
- 2 interest to go forward in the subsequent years.
- With regard to our in silico and QSAR
- 4 models, the in silico approaches for safety
- 5 assessment of cosmetic ingredients was accepted
- 6 and posted. And this working committee has also
- 7 agreed to continue forward to look at other
- 8 modelling and look for certain specific models
- 9 that might be relevant again for looking at
- 10 cosmetic safety.
- 11 For alternative test methods, the
- 12 regulators received an update on the International
- 13 Cooperation on Alternative Test Methods
- 14 Activities, ICATM. And that this again, we
- 15 created an annex to the original report that would
- 16 be updated on a semiannual basis. And the updates
- 17 include any new methods that have been currently
- 18 accepted as being valid to go forward.
- 19 With regard to the trace issues, the
- 20 document on lead was accepted and posted and this
- 21 document talks about the maximum level of ten
- 22 parts per million that should be strived for in a

- 1 cosmetic product. The documents on mercury and
- 2 1,4-dioxane are still undergoing final review.
- With regard to updates from observing
- 4 regulators, ANVISA presented their updates on
- 5 cosmetic regulation and innovations in Brazil from
- 6 the previous year.
- 7 And finally, for the involvement of
- 8 interested parties in ICCR, the regulators
- 9 finalized the criteria to allow interim parties to
- 10 submit detailed proposals for work items for ICCR
- 11 members for consideration. The interested parties
- 12 include new regulators, our international trade
- 13 associations that are associated with the new
- 14 regulators, NGO's, and academia.
- In addition, we went ahead and had, as
- 16 participants, both Brazil and representatives from
- 17 the People's Republic of China and the open public
- 18 session for stakeholders had presentations made on
- 19 nanotechnology, cosmetic product safety,
- 20 alternatives to animal testing and endocrine
- 21 disruptors.
- 22 The ICCR steering committee reviewed the

- 1 proposals for consistencies with objectives in the
- 2 scope of the terms of references of ICCR and any
- 3 other work items that might be submitted were also
- 4 discussed as to what to do with them during the
- 5 course of the interim year before the next ICCR
- 6 meeting.
- 7 So that brings us up to ICCR 9. And as
- 8 I mentioned earlier, this will be held -- Europe
- 9 is the host. EU. And it will be held in Brussels
- 10 on November 4th through 6th. We have had our
- 11 interim telephone calls and the last of our
- 12 quarterly calls occurred earlier this month.
- The agenda looks fairly similar to last
- 14 year because we're finishing up on some of the
- 15 additional items that we had started. So we're
- 16 going back to revisit governance, we're looking at
- 17 allergens to proceed and look forward to see how
- 18 we might want to proceed with regard to specific
- 19 allergens or recommendations for labeling and
- 20 things along those lines.
- We're also looking again at alternatives
- 22 to animal testing to see which new tests have been

- 1 validated in the course of the past year. We're
- 2 going to get the update on our trace impurities
- 3 particularly for mercury and 1,4-dioxane.
- 4 We'll hear from the in silico -- or the
- 5 QSAR modelling group about the activities that
- 6 they proposed and have done over the last year and
- 7 where they propose to go for the future. We'll
- 8 talk about cosmetic preservation which is a new
- 9 topic for ICCR and any new proposed agenda items
- 10 that might come in as a result of this meeting or
- 11 other sources will also be raised.
- 12 So with that, I will conclude my remarks
- 13 and I will now turn the microphone over to our
- 14 first speaker. And our first requested speaker is
- 15 David Steinberg from Steinberg and Associates.
- 16 MR. STEINBERG: Thank you very much. I
- 17 have a couple comments to make before I give you
- 18 my actual presentation.
- 19 First, I'm sorry I was late. Blame
- 20 Amtrak and Metro. They were just taking forever.
- 21 The Amtrak train was a half hour late out of New
- 22 York City and they don't tell you anything.

- 1 Second thing is, please forgive all of
- 2 my typo mistakes. I hunt and peck. I type with
- 3 two fingers. I was able to type five books, over
- 4 100 columns on cosmetic regulations, countless
- 5 numbers of papers and chapters in books and things
- 6 like that, and I got older I noticed that my mind
- 7 thinks and sees one thing and I type something
- 8 else. So it's September not what's up there.
- 9 The second thing is my disclaimer. If I
- 10 can move this forward. Which button do I push?
- 11 (Brief pause.)
- MR. STEINBERG: Okay. Let's go back.
- I am here for myself. I am not
- 14 representing any trade association, any
- 15 government, any cosmetic company, any manufacturer
- 16 of any raw materials or anything like that. These
- 17 are strictly the warped ideas that came from my
- 18 brain. I'll be talking about two of them today.
- 19 On Tuesday I spent twelve terrible hours trying to
- 20 fly four hours and I came up with a third one, but
- 21 I'll wait until next year unless you beg me and
- 22 then I'll tell you what my other brain child is.

- 1 So my suggestions have to do with two
- 2 specific things and they have a common thread.
- 3 And the first thing is safety and the second thing
- 4 is transparency. And of course, the third thing
- 5 is harmonization. Okay?
- 6 So the first thing I want to talk to you
- 7 about is alcohol. And I have had this discussion
- 8 with the other part of the FDA better known as
- 9 CDER or Brand X or I don't know -- their friends
- 10 over there.
- 11 The CDER regulations on alcohol are in
- 12 conflict with each other so it causes confusion.
- 13 But I wanted to talk to the confusion we have here
- 14 in the cosmetic industry.
- 15 Alcohol. The word alcohol alone -- not
- 16 cetyl alcohol, not fatty alcohol, just the word
- 17 alcohol when used as an ingredient declaration is
- 18 ethyl alcohol chemically or ethanol. Okay? It
- 19 has a CAS number. It has an EINECS number. It
- 20 specifically describes alcohol that is pure or the
- 21 only thing that's with it is water or aqua or 0.
- 22 We'll go through that -- details, but everyone

- 1 seems to ignore that.
- It is drinkable, it is undenatured which
- 3 means we're not adding anything to it that makes
- 4 it unfit to drink. It goes by many names. My
- 5 favorite is martinis or scotch. Okay?
- 6 And when we label our product as
- 7 alcohol, we are saying it is undenatured. This
- 8 leads to an area that I don't know anything about.
- 9 I don't want to know anything about and that is
- 10 the taxation of alcohol for ingested use. That's
- 11 a money enhancing -- revenue enhancing product.
- Okay. We add denaturants to alcohol to
- 13 make it unfit to drink. Everyone understands
- 14 this. It recognizes the fact that alcohol has
- 15 other uses besides getting smashed. It has uses
- 16 that are in cosmetics, we use them in many
- 17 different formulations and we make them so they're
- 18 unfit to be consumed.
- 19 If you try drinking denatured alcohol
- 20 you will get sick. That does not stop teenagers.
- 21 It does not stop them. This is a health issue
- 22 which is why I have this as my first suggestion.

- Okay. The European Union, when they
- 2 were formed, when it was the European Common
- 3 Market before it was the European Union, they
- 4 recognized that each one of their member states,
- 5 and in those dates I think there were eight, had
- 6 different rules for denaturing alcohol. They
- 7 agreed to have a mutual respect of each country's
- 8 denatured alcohol.
- 9 So if you have an alcohol that's
- 10 denatured according to the British specification,
- 11 that will be acceptable in France or Germany or
- 12 Italy and now they're up to 28 countries and they
- 13 still do this.
- To label this, they came up with the
- 15 word Alcohol Denat. And Denat. is the
- 16 abbreviation for denatured. Okay?
- Now, the INCI dictionary states that
- 18 Alcohol Denat. is ethyl alcohol, okay, that is
- 19 denatured with one or more denaturing agents in
- 20 accordance with the national legislation of each
- 21 of the European community countries. All of the
- 22 EU member states recognize this.

- 1 The INCI name may also be used in the
- 2 United States on the provision that the alcohol
- 3 meets the regulations as defined in the alcohol,
- 4 Tobacco and Trade Bureau -- they changed the name
- 5 several times -- and is represented and listed in
- 6 27CFR in Section 20 and 21. We have specific
- 7 spelled out rules.
- I know this is hard to read. You just
- 9 need to go to the 21CFR and go to the -- 27CFR and
- 10 you will find these exact things.
- 11 They have all of these different grades
- 12 and this is just the ones that I've listed here
- 13 that are permitted in products that we are
- 14 interested in and they listed different ones.
- 15 Bath brush preparations, colognes, hair and scalp,
- 16 lotions, creams, all the different toilet -- and
- 17 you see all the different ones.
- 18 And the way we labeled them was SD
- 19 alcohol and then after the word alcohol the number
- 20 and if it's the number with a dash and a letter
- 21 that -- so you saw on your label SD alcohol-40.
- 22 And we knew what it was. That meant that you were

- 1 using alcohol that met the FDA -- the alcohol,
- 2 Tobacco and Firearms regulations.
- 3 This is something I put together just
- 4 for everyone's information. What alcohols do we
- 5 really use in the United States? It is one thing
- 6 to have that huge list here of all of these
- 7 different alcohols, but do we use them? And the
- 8 answer is no. We use a little SD alcohol-1, you
- 9 can see it has a grand total of two reporting to
- 10 the FDA under their voluntary cosmetic
- 11 notification process.
- 12 The denaturant is principally methanol
- 13 which raises some very serious questions. It
- 14 certainly is a health question. If you drink
- 15 denatured alcohol that's denatured with methanol,
- 16 we have problems. We have problems.
- We have 3A which is isopropyl. That
- 18 I've just seen in a couple formulations that were
- 19 sent to me. I was rather surprised.
- 20 You really have to skip down until we
- 21 get to 39C. And 39C, it is denatured with diethyl
- 22 phthalate. This is probably the favorite denatured

- 1 alcohol for fragrances. But under today's
- 2 environmental climate, it contains a phthalate.
- 3 Oh, my God, what are we going to do?
- 4 The most popular one for years and years
- 5 and years was SD alcohol-40. Now it's down to 139
- 6 registrations. I can remember looking at these
- 7 numbers probably 20 years ago it was probably over
- 8 1200.
- 9 Why the decline? The decline is that
- 10 the denatured denaturant in SD-40 is brucine and
- 11 brucine is prohibited in the European Union. So
- 12 if you're going to harmonize your product, you
- 13 can't do SD-40. Or do you?
- 14 Okay. Let's go to the major one that
- 15 we're using right now and that is SD-40B which is
- 16 basically a mixture of tertiary butyl alcohol and
- 17 denatonium benzoate.
- 18 I see formulations constantly coming in
- 19 from Europe claiming Alcohol Denat., which is
- 20 correct and it's legal and it's coming from
- 21 England and their favorite denaturant is -- is
- 22 exactly this, but they don't put the tertiary

- 1 butyl alcohol in it. So in reality, they're not
- 2 in compliance with the U.S.
- 3 regulations, but they're in compliance
- 4 with the European regulations.
- 5 And nothing happens because they label
- 6 it Alcohol Denat. There's no transparency,
- 7 there's no disclosure about what's happening. You
- 8 can see that most companies are now hiding what
- 9 they're actually using by labeling and registering
- 10 it as Alcohol Denat. 4,600 hits on this. So we're
- 11 not having transparency.
- We really need to deal with this and
- 13 it's easy to say we have a problem. How do you
- 14 deal with it? And I have a solution. Because
- 15 otherwise I think it's too easy to say, here are
- 16 the problems, someone else go solve it. We call
- 17 those people politicians. I want to give solutions
- 18 to the problem.
- There are two reasons why I think you
- 20 need to disclose the denaturants. First, we want
- 21 to see if they're allowed here and the second
- 22 thing is the medical or safety issue.

- 1 When someone drinks denatured alcohol
- 2 and is rushed to the emergency room, the product
- 3 is labeled SD alcohol-40, the medical people know
- 4 exactly how to treat it. If it's labeled Alcohol
- 5 Denat, they use just the generic way to treat
- 6 alcohol poisoning which may or may not be
- 7 appropriate. It's time for disclosure and I think
- 8 this is just as true in Canada and just as true in
- 9 Europe and Japan and Brazil.
- 10 Okay. Here is Alcohol Denat. This is
- 11 just going over what I have already said. There's
- 12 no reason to go any further with it. But I do
- 13 have this really strange problem with the European
- 14 Union and some of their for hire representative
- 15 persons.
- The RP's are constantly saying that you
- 17 have to list on your ingredient listing of your
- 18 product all of the trace amounts of anything and
- 19 everything. Any mixture that you put into a
- 20 cosmetic down to the fourth decimal place. It has
- 21 to go on the label which is silly. But they
- 22 absolutely refuse to put the denaturants in. That

- 1 is ridiculous.
- 2 I want to know what the denaturant is in
- 3 my alcohol that is being used more than I care
- 4 that they have got .0001 percent propylene glycol
- 5 which was used as a partial solvent in one tenth
- 6 of a percent of some stupid plant extract that I
- 7 put in for marketing purposes. That's not
- 8 disclosure. This is important. Knowing what the
- 9 denaturant is.
- 10 So here's the solution. We'll keep
- 11 exactly where we are right now. If you use the
- 12 word alcohol in your ingredient labeling, that is
- 13 pure alcohol, it is not denatured. If you are
- 14 using denatured alcohol, just put in parenthesis
- 15 right next to it what the denaturants are.
- 16 Full disclosure. It's simple. It's not
- 17 going to cause major legislation anywhere to adopt
- 18 this, it gives you transparency. Really. Let's
- 19 do it.
- 20 Okay. The second one is one in which
- 21 the history is just as important as to what is
- 22 happening. And that is the section of cosmetic

- 1 ingredient labeling that is called "may contains".
- 2 In Europe they use the plus/minus symbol. In
- 3 Canada you also have -- use the French
- 4 translation. I don't know what Brazil -- Brazil
- 5 has gone to English so I don't need to worry about
- 6 their ingredient labeling, but I would have no
- 7 idea what it would be in Portuguese.
- 8 Okay. The FDA, when we came out with
- 9 ingredient labeling, recognized that even though a
- 10 certified batch by the FDA is supposed to be the
- 11 same thing, there are different shades that occur
- 12 because of the way these dyes are manufactured.
- 13 And it's not the dyes we think about. It is the
- 14 lakes. Okay?
- Dyes we can deal with. Lakes are used
- 16 principally in colored cosmetics such as
- 17 lipsticks, some liquid makeups, but rarely, a lot
- 18 of eye shadows and nail polish. And we need
- 19 pigments, not dyes for this. So we convert them
- 20 to the lake. And if you don't know basic
- 21 chemistry, a lake is simply a way to take a
- 22 soluble dye and make it a pigment. Something

- 1 that's insoluble.
- 2 And so the FDA recognized that if you
- 3 wanted to come up with the exact same shade of
- 4 lipstick and you're using red 6 or as we used to
- 5 call it, D&C red number 6, aluminum lake. We'll
- 6 go through the whole thing. Now it's just red 6
- 7 lake. You were allowed to add a little bit of
- 8 other permitted colors so they got the exact same
- 9 shade. And those minor additions that you may or
- 10 may not be putting into your product have the
- 11 exact same shade were called "may contains" and
- 12 that's where we listed them.
- In for a nickel, in for a thousand
- 14 dollars, industry came back very shortly
- 15 thereafter and said, if we have a common base of
- 16 lipsticks. Why can't we just list all of the
- 17 colors as may contains and that way we don't have
- 18 to spend as much time on labeling and things like
- 19 this? And that became what was acceptable and
- 20 what is done.
- 21 Even though I have some real issues as
- 22 to whether this is really the purpose of may

- 1 contains, but this is what is happening now. And
- 2 as other countries have adopted ingredient
- 3 labeling, they are allowing all of the colors to
- 4 be listed as long as the base is constant as may
- 5 contains.
- 6 Well, what we knew in 19 -- in the 70's
- 7 changed. And it changed dramatically. There were
- 8 two separate areas in which we changed what we
- 9 were putting into our products to give them color.
- 10 The first is what I call the major chemical
- 11 changes. We started coating pigments and we
- 12 coated them with all sorts of wonderful different
- 13 things which gave us better slip, better feel,
- 14 better coverage, better stability. It's endless.
- 15 Okay?
- 16 The second branch were what we used to
- 17 call interference pigments, but since that's
- 18 prohibited, now we give them other names. But
- 19 these were the pearlescent pigments that when
- 20 light struck them they gave us this wonderful
- 21 pearl effect.
- Now, I'm not going to argue and I'm not

- 1 going to talk about whether titanated
- 2 mica is a new colorant or not. The FDA has been
- 3 dealing with that or trying to deal with it for
- 4 years. The manufacturers say no, it's strictly a
- 5 mixture. So it's heated to 800 degrees Celsius.
- 6 You can't separate them. Okay. I'm not going to
- 7 deal with that.
- But what we have come up with, and it's
- 9 been in the past ten to fifteen years, is a lot
- 10 more new technology. And we have to have a way to
- 11 deal with this. And we're not. We're ignoring
- 12 it. No transparency.
- We did something -- this was a major
- 14 concern with the FDA in the -- around 1985. We
- 15 did something. We borrowed it from Broadway. When
- 16 you had actors and actresses in the heavy light in
- 17 the Broadway shows, one of the problems was when
- 18 they had the big lights on them, they really
- 19 didn't look that good and normal theater make up
- 20 wasn't answering the problem. And I don't know
- 21 who thought of this, but they took the glitter
- 22 that we used to play with when we were in first

- 1 grade. You know, that fancy stuff that we would
- 2 paste and on have a picture of Santa Claus so we
- 3 would take red glitter and white glitter and
- 4 yellow glitter and we'd glue it on. They took
- 5 that glitter.
- 6 What was the glitter? The glitter was
- 7 polyethylene terephthalate. A thin sheet. A
- 8 color. Usually it was a dye, followed by another
- 9 sheet of polyethylene terephthalate and then it
- 10 was heat sealed. Then it was chopped up. And I
- 11 mean chopped up. And that was one of the reasons
- 12 why it adhered to Broadway theater skin. Because
- 13 of all of the jagged edges.
- In 1985 the FDA had major issues because
- 15 we started using this glitter in cosmetics. And
- 16 this glitter, because of the jagged edges, if you
- 17 get it in your eye, you got to see a doctor to try
- 18 removing it. Don't try removing it yourself,
- 19 you'll scratch your cornea. It's still exists
- 20 today.
- 21 The issue surfaced around five years ago
- 22 and I believe the country was England and it was

- 1 from the retail level. A store there went to a
- 2 major cosmetic company and said, polyethylene
- 3 terephthalate is not a color. Polyethylene
- 4 terephthalate is basically colorless. Why is this
- 5 stuff green or blue or gold? What dyes do you have
- 6 in there? We don't know. What do you mean you
- 7 don't know? Well, we buy it from the supplier and
- 8 he's not going to tell us.
- 9 These are color additives, people. And
- 10 the store final said, okay. It's real simple.
- 11 You have 24 hours to tell us what dye is in that
- 12 composite called polyethylene terephthalate or
- 13 we're throwing all of your products out of the
- 14 store.
- 15 24 hours later they said, oh, the blue
- 16 dye is something that's totally prohibited in
- 17 every cosmetic that has a positive list and every
- 18 country usually does have a positive list of
- 19 colors. So we were putting unapproved colorants
- 20 on our face and our hair. Those were the major
- 21 applications. Some nail polish.
- 22 So we really are hiding things and I

- 1 believe in transparency. So let's have solutions.
- 2 So here are some of the things that have
- 3 happened. Companies have come up with being more
- 4 creative. They have their ingredient listing and
- 5 they have the normal ingredients -- we'll take a
- 6 nail polish base for example. And it has the
- 7 normal ingredients there. And then they have a
- 8 may contains list of colorants and then a may also
- 9 contain list of all of the things that come with
- 10 the colorant.
- 11 Let's start as simple as titanium
- 12 dioxide. You cannot buy pure titanium dioxide.
- 13 All titanium dioxide is treated. How many of you
- 14 know what the treatment is that's given to most
- 15 pigment grade titanium dioxide? I'll venture to
- 16 guess no one in this room knows. It's a trade
- 17 secret. But it's also known if you want to do
- 18 enough homework. Okay?
- 19 And so depending on what you're using
- 20 the titanium dioxide -- our biggest use in
- 21 applying it to the skin is as a white pigment and
- 22 the most common coating is aluminum stearate. You

- 1 ever see that in the ingredient list? No. Should
- 2 we? Absolutely.
- 3 So I decide, what are all of these other
- 4 things that we are buying that we're not
- 5 disclosing and I started to make a list. Okay?
- 6 And the first one that same to mind immediately
- 7 was mica because mica causes problems. Mica is a
- 8 permitted colorant in the United States so
- 9 therefore we can put it in the may contains.
- 10 We're not violating any of the FDA regulations or
- 11 guidelines.
- Mica is not a permitted colorant in the
- 13 European Union. It is a permitted cosmetic
- 14 ingredient. It has a CI number. That does not
- 15 mean it is permitted as a colorant in the European
- 16 Union for cosmetics. And they have taken
- 17 regulatory action against companies who have
- 18 listed mica with its CI number because that
- 19 indicates it's an approved colorant.
- 20 So we have a conflict we can't
- 21 harmonize. We've got to do something about this.
- 22 Tin oxide is an approved colorant in the

- 1 European Union. In the United States it's a
- 2 cosmetic ingredient. It's not a colorant. Where
- 3 is tin oxide showing up? Some of these new
- 4 interference pigments. It gives a white cast
- 5 background. It gives you better brilliance in
- 6 what you're using.
- 7 So I started looking at some of the
- 8 others. And I'm not going to list them. I got
- 9 about this far as you can see and I stopped. Why?
- 10 Because this was about ten, maybe eight percent of
- 11 all of the different additives that we are now
- 12 putting on pigments for cosmetic purposes. It's
- 13 an astronomical list.
- 14 So let's have a solution. Here's the
- 15 problem. What do we do? And the answer is just
- 16 what I did with Alcohol Denat. We will put the
- 17 color. Titanium dioxide. Europe wants the CI
- 18 number so we put it up there. CI77891. And our
- 19 coating is aluminum stearate.
- 20 So right next to it we're going to add
- 21 aluminum stearate. We're going to have iron
- 22 oxides. This time we're using CI77492. And it's

- 1 coated with dimethicone so it has better smoothing
- 2 properties when you put it on your face.
- 3 Blue number 1. Here we go. We
- 4 discovered one of the interesting polyethylene
- 5 terephthalate glitters. It's just as good using
- 6 blue 1 which is an FDA approved certified color.
- 7 So what is the colorant? It should be labeled
- 8 blue 1, (polyethylene terephthalate). That's the
- 9 carrier, that's not the colorant. We have a
- 10 solution.
- 11 That's what I wanted to say. I hope
- 12 ICCR at some points looks at this. It has several
- 13 advantages. First, it's simple. Second, it
- 14 doesn't require major legislation. Third, it
- 15 allows for total transparency on what we're doing.
- 16 So therefore, I think it's a good idea.
- 17 And I'll be glad to answer any
- 18 questions. And if you really bug me and you have
- 19 the time, I'll tell you what my third suggestion
- 20 is. But I don't want to tell until next year.
- 21 DR. KATZ: Thank you, David.
- 22 And we have one other comment that

- 1 Rosemary Cook will read.
- MS. COOK: Good afternoon. This is a
- 3 public comment in response to the Federal Register
- 4 notice, submitted by Jean Publi.
- I do not want animals used for cosmetic
- 6 testing anymore. No dogs, cats, cows, goats,
- 7 guinea pigs, et cetera. It's time to stop abusing
- 8 animals for animal testing.
- 9 I also do not want lowering of American
- 10 test standards to meet international lower
- 11 standards. The profiteers would just love to get
- 12 lower standards.
- 13 This comment is for the public record.
- 14 Jean Publi.
- Thank you.
- DR. KATZ: And with that ends the actual
- 17 requests for speaking at today's meeting.
- I want to thank everyone for coming. If
- 19 you have any particular comments or suggestions
- 20 that you could like to make for ICCR, you're
- 21 welcome to do so into the docket. And we will
- 22 take that with us to the ICCR meeting in Brussels.

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              In addition, I would like to thank the
 1
   following people for their help at this meeting.
   And it's in no particular order, but I'd like to
   thank Juanita Yates, Adrien Choice, Nolan Chase,
 4
   Rob Collins, Tiona Shackleford, Beth Myers, Donnie
 5
   Lowther, John Misock and Rosemary Cook for all of
   their help in having this meeting today.
 7
 8
              Thank you very much and thank you again
   for coming.
 9
               (Whereupon, the FDA Public Meeting for
10
              Preparation for the 2015 International
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12
               Cooperation on Cosmetics Regulation (ICCR)
               Meeting concluded at 2:47 p.m.)
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