## DOCKET NO.

# APPLICATION OF SOUTHWESTERN §<br/>PUBLIC SERVICE COMPANY FOR §<br/>AUTHORITY TO CHANGE RATES §PUBLIC UTILITY COMMISSION<br/>OF TEXAS

#### DIRECT TESTIMONY of WILLIAM A. GRANT

#### on behalf of

#### SOUTHWESTERN PUBLIC SERVICE COMPANY

(Filename: GrantRRDirect.doc)

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<u>Acronym/Defined Term</u>	Meaning
A&G	Administrative & General
Btu	British Thermal Unit
Commission	Public Utility Commission of Texas
CRS	Customer Resources System
DC	Direct Current
DCRF	Distribution Cost Recovery Factor
EEI	Edison Electric Institute
EPA	Environmental Protection Agency
ERCOT	Electric Reliability Council of Texas
Eversheds Sutherland	Eversheds Sutherland (US) LLP
FERC	Federal Energy Regulatory Commission
GI Queue	Order of requests to SPP for interconnection of new generation resources
GSEC	Golden Spread Electric Cooperative, Inc.
Harrington	Harrington Generating Station
Hinkle Firm	Hinkle Shanor LLP
kV	Kilovolt
kWh	Kilowatt-hour
LP&L	Lubbock Power and Light
MMBtu	Million British Thermal Unit
MW	Megawatt
NAAQS	National Ambient Air Quality Standards

## **GLOSSARY OF ACRONYMS AND DEFINED TERMS**

<u>Acronym/Defined Term</u>	Meaning
NMPRC	New Mexico Public Regulation Commission
NSP-M	Northern States Power Company, a Minnesota corporation
NSP-W	Northern States Power Company, a Wisconsin corporation
OATT	Open Access Transmission Tariff
O&M	Operation and Maintenance
OPEB	Other Post-Employment Benefits
Operating Companies	NSP-M, NSP-W, PSCo, and SPS
PCRF	Purchased Power Cost Recovery Factor
Plant X 3	Plant X Unit 3 Generating Station
PPA	Purchased Power Agreement
PNM	Public Service Company of New Mexico
PSCo	Public Service Company of Colorado, a Colorado corporation
PTC	Production Tax Credits
PURA	Public Utility Regulatory Act
QF	Qualifying Facility
REC	Renewable Energy Credit
RFP	Rate Filing Package
ROE	Return on Equity
RSC	Regional State Committee
RTO	Regional Transmission Organization
Sagamore or Sagamore Project	Sagamore Wind Project

<u>Acronym/Defined Term</u>	Meaning
SAIDI	System Average Interruption Duration Index
SAIFI	System Average Interruption Frequency Index
SO <sub>2</sub>	sulfur dioxide
SPP	Southwest Power Pool Inc.
SPS	Southwestern Public Service Company, a New Mexico corporation
TAC	Texas Administrative Code
TCEQ	Texas Commission on Environmental Quality
TCRF	Transmission Cost Recovery Factor
Technical Depreciation Update	SPS-Texas Technical Update Depreciation Accrual Rate Study at June 20, 2020
Temporary Rate Date	35 <sup>th</sup> day following the filing of SPS's Application
Temporary Rate Period	Period from the Temporary Rate Date until the relate-back date in this case under PURA § 36.211
Test Year	October 1, 2019 through September 30, 2020
Tolk	Tolk Generating Station
Update Period	October 1, 2020 through December 31, 2020
Updated Test Year	January 1, 2020 through December 31, 2020
WACC	Weighted Average Cost of Capital
Winstead Firm	Winstead, P.C.
Xcel Energy	Xcel Energy Inc.
XES	Xcel Energy Services Inc.

## LIST OF ATTACHMENTS

<u>Attachment</u>	<b>Description</b>
WAG-RR-1	Summary of Texas Retail Rate Increase Request ( <i>Filename:</i> WAG-RR-1.xlsx)
WAG-RR-2	Summary of Texas Retail Fuel Savings ( <i>Filename:</i> WAG-RR-2.xlsx)
WAG-RR-3	Map of SPS High-Voltage System (Non-native format)
WAG-RR-4	Native O&M Costs ( <i>Filename:</i> WAG-RR-3.xlsx)
WAG-RR-5	Southwest Power Pool Inc. Organizational Chart – 2020 ( <i>Non-native format</i> )
WAG-RR-6	Summary of Southwest Power Pool Inc.'s Cost Allocation Methods ( <i>Non-native format</i> )
WAG-RR-7	Organizational Chart for Group President (Non-native format)
WAG-RR-8	Summary of Rate Case Expenses ( <i>Filename:</i> WAG-RR-7.xlsx)
WAG-RR-A (Updated Test Year)	Summary of XES Expenses to SPS by Affiliate Class and Billing Method ( <i>Filename:</i> WAG-RR-ABCD.xlsx)
WAG-RR-B(CD) (Updated Test Year)	XES Expenses by Affiliate Class, Activity, Billing Method and FERC Account ( <i>Filename:</i> WAG-RR-ABCD.xlsx)
WAG-RR-C (Updated Test Year)	Exclusions from XES Expenses to SPS by Affiliate Class and FERC Account ( <i>Filename:</i> WAG-RR-ABCD.xlsx)
WAG-RR-D (Updated Test Year)	Pro Forma Adjustments to XES Expenses by Affiliate Class and FERC Account ( <i>Filename:</i> WAG-RR-ABCD.xlsx)

## DIRECT TESTIMONY OF WILLIAM A. GRANT

1		I. WITNESS IDENTIFICATION AND QUALIFICATIONS
2	Q.	Please state your name and business address.
3	A.	My name is William A. Grant. My business address is 790 South Buchanan Street,
4		Amarillo, Texas 79101.
5	Q.	On whose behalf are you testifying in this proceeding?
6	A.	I am filing testimony on behalf of Southwestern Public Service Company, a New
7		Mexico corporation ("SPS") and wholly-owned electric utility subsidiary of Xcel
8		Energy Inc. ("Xcel Energy"). Xcel Energy is a utility holding company that owns
9		several electric and natural gas utility operating companies, a regulated natural gas
10		pipeline, and three electric transmission companies. <sup>1</sup>
11	Q.	By whom are you employed and in what position?
12	A.	I am employed by SPS as Regional Vice President, Rates and Regulatory Affairs.
13	Q.	Please briefly outline your responsibilities as Regional Vice President, Rates
14		and Regulatory Affairs.
15	A.	I am responsible for determining the appropriate planning strategy for SPS. In this
16		role, I work with generation and transmission planning personnel and coordinate

<sup>&</sup>lt;sup>1</sup> Xcel Energy is the parent company of four utility operating companies: Northern States Power Company, a Minnesota corporation ("NSPM"); Northern States Power Company, a Wisconsin corporation ("NSPW"); Public Service Company of Colorado, a Colorado corporation ("PSCo"); and SPS (collectively, "Operating Companies"). Xcel Energy's natural gas pipeline company is WestGas InterState, Inc. Through a subsidiary, Xcel Energy Transmission Holding Company, LLC, Xcel Energy also owns three transmission-only operating companies: Xcel Energy Southwest Transmission Company, LLC; Xcel Energy Transmission Development Company, LLC; and Xcel Energy West Transmission Company, LLC, all of which are regulated by the Federal Energy Regulatory Commission ("FERC").

1		with the Southwest Power Pool ("SPP") on regional policy and cost allocation
2		issues affecting SPS. I am also responsible for:
3 4 5 6		• overseeing the activities of the SPS regulatory department to ensure that SPS meets the regulatory requirements of the Texas Public Utility Commission ("Commission") and the New Mexico Public Regulation Commission ("NMPRC"), as well as FERC; and
7 8		• overseeing the relationships with the state and federal commissions and managing the relationships and policy decisions with the SPP.
9	Q.	Please describe your professional experience.
10	A.	I have over 30 years of experience in both power plant and system operations at
11		Xcel Energy and its predecessors. I have had responsibility for operating several
12		different types of electric generating units ranging from diesel generators, coal-fired
13		steam electric stations, and gas-fired steam units and combustion turbines. I have
14		five years' experience as a System Operator for the SPS transmission control center.
15		For seven years, I was Director, Power Operations for Xcel Energy Services Inc.
16		("XES"), in which I was responsible for the economic dispatch and analytical
17		support for all of the Xcel Energy Operating Companies, including SPS. For seven
18		years, I was Manager, Transmission Control Center and Wind Integration for SPS.
19		In 2012, I was named Director, Strategic Planning for SPS. In 2017, I was named
20		Regional Vice President of Regulatory and Strategic Planning, and I was named
21		Regional Vice President of Rates and Regulatory Affairs in 2020.
22	Q.	Please describe your experience with Regional Transmission Organizations
23		("RTO").
24	A.	Over my career, I have had extensive experience with RTOs and transmission
25		coordination organizations, including serving on a number of committees in SPP

1		and the Western Electricity Coordinating Council. Currently, I serve on the SPP
2		Markets and Operations Policy Committee and the Strategic Planning Committee.
3		I have also served on the Consolidated Balancing Authority Steering Committee
4		and the Operations Reliability Working Group, and I have chaired the wind
5		integration taskforce. Additionally, I am familiar with the Midcontinent
6		Independent System Operator Day 2 Market development and implementation.
7	Q.	Have you testified before any regulatory authorities?
8	A.	Yes. I have submitted pre-filed testimony to the Commission on behalf of SPS in
9		several recent proceedings, including:
10		• Docket Nos. 49831, 47527, 45524, 43695, and 42004 (SPS base rate cases);
11		• Docket Nos. 46042 (SPS CCN case);
12		• Docket Nos. 48973 and 46025 (SPS fuel reconciliation cases);
13		• Docket Nos. 48847 and 49616 (SPS fuel formula revision cases);
14 15 16		• Docket No. 46496 (SPS's request to recover amounts billed by SPP in 2016, under Attachment Z2, for transmission projects placed in service between 2008 and 2016);
17 18		• Docket Nos. 46877 and 42042 (transmission cost recovery factor ("TCRF") cases); and
19 20 21		• Docket No. 46936 (SPS's requests regarding two proposed SPS-owned wind energy facilities and a proposed wind energy purchased power agreement ("PPA").
22		I have also submitted pre-filed testimony to the NMPRC, the Colorado
23		Public Utilities Commission, the Kansas Corporation Commission, and FERC. My
24		testimony in those jurisdictions has covered, among other topics:
25		• SPP's operations and planning, and how those activities affect SPS;
26		• SPP fees and charges;

- SPP regional cost allocation for transmission facilities; 1 • 2
  - SPS generation dispatch and outages; and ٠

4

the proposed SPS-owned wind energy facilities and proposed wind energy • PPA.

## II. <u>PURPOSE AND SUMMARY OF TESTIMONY AND</u> <u>RECOMMENDATIONS</u>

3

22 23

## Q. What is the purpose of your testimony in this proceeding?

4	A.	In addition to describing the schedules that I either sponsor or co-sponsor, my
5		testimony supports and provides an overview of SPS's Application, including the
6		request for temporary rates, and the witnesses supporting SPS's requested relief. I
7		also explain that not later than the 45th day after the application is filed, SPS will
8		update its application in accordance with section 36.112 of the Public Utility
9		Regulatory Act ("PURA") <sup>2</sup> and 16 Tex. Admin. Code ("TAC") § 25.246 to replace
10		estimates with actual amounts for the "Update Period," which is the three-month
11		period from October 1, 2020 through December 31, 2020. In addition, I provide
12		testimony on the following topics:
13		• an overview of SPS and its operations;
14 15 16 17		• the new investment that SPS seeks to include in rate base in this proceeding, including the 522 megawatt ("MW") Sagamore Wind Project ("Sagamore Project") that was approved for construction by the Commission in Docket No. 46936; <sup>3</sup>
18		• the quality of service provided by SPS;
19 20		<ul> <li>the waivers requested by SPS with respect to the Commission's Rate Filing Package ("RFP");</li> </ul>
21		• SPS's compliance with obligations from prior dockets;

• the reasonableness of SPS's native operation and maintenance ("O&M") costs;

<sup>&</sup>lt;sup>2</sup> PURA is codified in Title II of the Texas Utilities Code. *See* Tex. Util. Code Ann. §§ 11.001-58.303 (West 2016), §§ 59.001-66.017 (West 2007 & Supp. 2016).

<sup>&</sup>lt;sup>3</sup> Application of Southwestern Public Service Company for Approval of Transaction with ESI Energy, Inc. and Invenergy Wind Development North America LLC, to Amend a Certificate of Convenience and Necessity for Wind Generation Projects and Associated Facilities in Hale County, Texas and Roosevelt County, New Mexico, and for Related Approvals, Docket No. 46936, Final Order (May 25, 2018).

1		• the services and related charges SPS receives from SPP;
2		• the Attachment Z2 regulatory asset;
3 4 5 6		• the COVID-19 regulatory asset, including SPS's request to recover incremental direct costs incurred as a result of COVID-19, establish a tracker for bad debt expense, and seek recovery of the additional bad debt expense in SPS's next base rate case;
7 8 9 10		• the known and measurable impact of Lubbock Power and Light ("LP&L") moving its transmission load to the Electric Reliability Council of Texas ("ERCOT") in June 2021, which results in a change in the allocation of transmission costs;
11 12 13 14 15 16		• approval of the SPS-Texas Technical Update Depreciation Accrual Rate Study at June 20, 2020 ("Technical Depreciation Update") and resulting depreciation rates, including the requested shorter operating lives of the Tolk Generating Station ("Tolk"), the coal-specific assets at the Harrington Generating Station ("Harrington"), and the Plant X Unit 3 Generating Station ("Plant X 3");
17		• capacity associated with SPS's solar PPAs;
18 19 20		• SPS's proposal to offer a voluntary resiliency service tariff for customers who choose to obtain behind-the-meter equipment to maintain service in the event of a disruption;
21 22		• the reasonableness and necessity of the costs of the Strategic Revenue Initiatives class of affiliate costs;
23 24		• the reasonableness and necessity of the costs of the PSCo President class of affiliate costs;
25 26		• the requested recovery of SPS's rate case expenses, and the inclusion of those expenses in base rates; and,
27 28		• a summary of the relief that SPS asks the Commission to grant in this docket.
29	Q.	Please summarize your testimony.
30	А.	The remainder of my testimony is organized into 19 sections, which are
31		summarized as follows:

1	Section III – I describe the RFP schedules that I sponsor or co-sponsor. I
2	also explain that a number of schedules related to fuel reconciliation proceedings
3	are not applicable in this case because SPS's application does not include a request
4	to reconcile eligible fuel and purchased power expenses;
5	<u>Section IV</u> – I list the waivers from the RFP that SPS is requesting in this
6	case. Most of the waivers relate to schedules that assume SPS will be filing a fuel
7	reconciliation proceeding along with a base rate case. Because fuel reconciliations
8	are no longer paired with base rate cases, certain RFP schedules are inapplicable to
9	this filing. SPS is also requesting waivers with respect to certain schedules that
10	require the provision of Test Year information because rates will be set in this case
11	based on information from the twelve-month period from January 1, 2020 through
12	December 31, 2020, which I refer to in my testimony as the "Updated Test Year";
13	Section $V - I$ provide an overview of the filing and SPS's request for an
14	overall base rate increase of \$143,365,836 for the Texas retail jurisdiction and
15	introduce the other SPS witnesses supporting SPS's request. My testimony
16	explains that SPS has elected to provide Test Year information, but it is also
17	providing estimates for the Update Period, as allowed by PURA § 36.112 and 16
18	TAC § 25.246. In addition, my testimony explains that the requested increase is
19	largely driven by the \$1.75 billion (Total Company) in new investment that SPS
20	has placed or expects to place into service between July 1, 2019 and December 31,
21	2020. Other factors driving the requested revenue requirement include a necessary
22	change in depreciation rates as supported by SPS's depreciation study and the
23	continuing reduction in SPS's wholesale purchased power sales;

1	Section VI – I provide a high-level overview of SPS, including its history,
2	its customer base, and its generation and long-term purchased power resources;
3	Section VII – I summarize the obligations that have been undertaken
4	voluntarily or imposed on SPS in prior cases and establish SPS's compliance with
5	those obligations, as well as its consistent treatment of renewable-energy credits as
6	part of eligible fuel expense;
7	Section VIII – I discuss SPS's quality of service.
8	Section IX – I summarize the \$1.75 billion of capital investment that SPS
9	has placed in service or expects to place in service since the test year in its last base
10	rate case, including the 522 MW Sagamore Project that was approved for
11	construction by the Commission in Docket No. 46936. The SPS witnesses
12	supporting the prudence of this capital investment are identified in Section V of my
13	direct testimony;
14	Section X - I describe certain native O&M and Administrative and General
15	("A&G") costs in FERC Accounts 912, 916, 921, 923, and 928 that SPS seeks to
16	recover. Those costs relate to demonstration and selling expense (FERC Account
17	912), office supplies and expenses (FERC Account 921), outside services and
18	consulting attorneys expense (FERC Account 923), and regulatory expense (FERC
19	Accounts 928). I explain that these expenses are reasonable and necessary to SPS's
20	operations. These costs include estimates that will be updated in the 45-day case
21	update filing, which I will explain later in my testimony;
22	Section XI – I describe the reasonable and necessary services provided to
23	SPS by SPP and support the recovery of those costs in SPS's base rates;

1	Section XII - I summarize SPS's request regarding the recovery of and
2	accounting for regulatory assets, including Attachment Z2 charges imposed by SPP
3	in accordance with the SPP Open Access Transmission Tariff ("OATT") for the
4	period from 2008-2016 and expenses resulting from the effects of COVID-19;
5	Section XIII – I discuss the known and measurable change in the allocation
6	of transmission costs resulting from LP&L moving its transmission load to ERCOT
7	in June 2021;
8	Section XIV – I describe SPS's request for approval of new depreciation
9	rates, including the requested shorter operating lives for the Tolk assets, the coal-
10	specific assets at Harrington, and Plant X Unit 3;
11	Section XV - I discuss SPS's treatment of capacity associated with the
12	Roswell Solar, Chaves County Solar, and Long Road Solar (formerly Sun Edison)
13	PPAs.
14	Section XVI – I discuss SPS's request for approval of a voluntary resiliency
15	service tariff that allows customers with a need for higher than standard service
16	reliability to acquire behind-the-meter equipment, such as battery storage or
17	back-up generation, to avoid interruptions in service.
18	<u>Section XVII</u> – I provide an overview of the affiliate classes that I support; <sup>4</sup>
19	Section XVIII – I support the \$147,093 of Updated Test Year costs that SPS
20	seeks to recover for costs recorded in the Strategic Revenue Initiatives affiliate class

<sup>&</sup>lt;sup>4</sup> As explained in more detail in Section XVII, I sponsor three affiliate classes, but one of those classes—Corporate Giving—has no dollars associated with it. Therefore, my testimony is limited to the two classes that do have dollars associated with them: Strategic Revenue Initiatives and PSCo President.

1		and demonstrate that these costs are reasonable and necessary and satisfy the
2		affiliate cost recovery standard;
3		Section XIX – I support the \$127,560 of Updated Test Year costs that SPS
4		seeks to recover for costs recorded in the PSCo President affiliate class and
5		demonstrate that these costs are reasonable and necessary and satisfy the affiliate
6		cost recovery standard;
7		<u>Section XX</u> – I support SPS's request for rate case expenses associated with
8		this case.
9		Section XXI – I summarize the relief that SPS is asking the Commission to
10		grant in the Revenue Requirement and Rate Design phases of this docket.
11	Q.	Were Attachments WAG-RR-1 through WAG-RR-4, and WAG-RR-8
12		prepared by you or under your direct supervision or control?
13	A.	Yes.
14	Q.	Are Attachments WAG-RR-5 through WAG-RR-7 true and correct copies of
14 15	Q.	Are Attachments WAG-RR-5 through WAG-RR-7 true and correct copies of the documents you represent them to be?
	<b>Q.</b> A.	
15		the documents you represent them to be?
15 16	A.	the documents you represent them to be? Yes.
15 16 17	A.	the documents you represent them to be? Yes. Were Attachments WAG-RR-A through WAG-RR-D prepared by you or
15 16 17 18	А. <b>Q.</b>	the documents you represent them to be? Yes. Were Attachments WAG-RR-A through WAG-RR-D prepared by you or under your direct supervision and control?
15 16 17 18 19	А. <b>Q.</b>	the documents you represent them to be? Yes. Were Attachments WAG-RR-A through WAG-RR-D prepared by you or under your direct supervision and control? Attachments WAG-RR-A through WAG-RR-D were prepared by SPS witness
15 16 17 18 19 20	А. <b>Q.</b>	the documents you represent them to be? Yes. Were Attachments WAG-RR-A through WAG-RR-D prepared by you or under your direct supervision and control? Attachments WAG-RR-A through WAG-RR-D were prepared by SPS witness Ross L. Baumgarten and his staff. My staff and I have reviewed those attachments,
15 16 17 18 19 20 21	А. <b>Q.</b>	the documents you represent them to be? Yes. Were Attachments WAG-RR-A through WAG-RR-D prepared by you or under your direct supervision and control? Attachments WAG-RR-A through WAG-RR-D were prepared by SPS witness Ross L. Baumgarten and his staff. My staff and I have reviewed those attachments, and I believe them to be accurate. The same information is presented in Mr.

1	Q.	Were the RFP schedules and portions of the Executive Summary that you
2		sponsor or co-sponsor prepared by you or under your direct supervision or
3		control?

- 4 A. Yes.
- 5 Q. Do you incorporate the RFP schedules and portions of the Executive Summary
  6 that you sponsor or co-sponsor into this testimony?
- 7 A. Yes.

1		III. <u>SCHEDULES SPONSORED</u>
2	Q.	What topic do you discuss in this section of your testimony?
3	А.	I describe the schedules that I sponsor or co-sponsor. As part of that description, I
4		note that a number of the schedules in the RFP are not applicable, including those
5		schedules applicable to fuel reconciliation proceedings. Because of an amendment
6		to 16 TAC § 25.236, utilities are no longer required to reconcile fuel and purchased
7		power costs in each base rate proceeding.
8	Q.	Please identify the schedules that you sponsor or co-sponsor.
9	A.	Table WAG-RR-1 contains the schedules that I sponsor or co-sponsor. I also
10		sponsor the portions of the Executive Summary to which these schedules

11 correspond.

12

## Table WAG-RR-1

Schedule B	1.4
Schedule C-6 Series Nuclear Fuel	All
Schedule E Fossil Fuel Supply Disruptions	2.1, 2.2, 2.3, 2.4, 2.5, 3.1, and 3.2
Schedule F Description of Company	F
Schedule G-4 Series Summary of Advertising, Contributions & Dues	All
Schedule G	5.1, 5.1a, 5.1b, 7.11, 8
Schedule G-14 Rate Case Expenses	14.1, 14.2
Schedule H Nuclear-Related Engineering Information	1.1, 1.1a, 1.1a1, 5.2a, 5.3a, 6.1, 6.1a, 6.1b, 6.1c, 6.3a, 10, 12.4b, 12.4d, 12.4e, 12.4f, 12.4g, 13.1, and 13.1c

Schedule I Fuel and Purchased Power Information	1.1, 1.2, 1.3, 2, 6, 7, 8, 9, 10, 11, 12, 13, 14, 16, 16.1, 16.2, 16.3, 16.4, 21, and 22
Schedule J Financial Statements: Reconciliation – Total Company to Total Electric	1
Schedule L Financial Information (River Authorities)	All
Schedule M Nuclear Plant Decommissioning	All
Schedule N Energy Efficiency Plan	All
Schedule O Variability of Average Fuel Costs with kWh Sales	5
Schedule P Class Cost of Service Analysis	1.5
Schedule Q Rate Design	1.1, 2 and 8.7
Schedule R Financial Information (G&T Cooperatives)	All
Schedule S Test Year Review	All
Schedule T Notice	All
Schedule U Compliance with PUCT Orders	All
Schedule V Request for Waiver of RFP Requirements	All
Schedule W Confidentiality Disclosure Agreement	All

## Q. What does Schedule B-1.4 address?

2	A.	Schedule B-1.4 requires quantification and identification of the attendant impacts
3		of any post-test year adjustments to rate base. This schedule is not applicable in
4		this case because SPS is not proposing any post-test year adjustments to rate base.
5	Q.	What do the C-6 schedules address?
6	A.	The C-6 schedules apply to nuclear fuel. Because SPS has no nuclear plants, none
7		of those schedules apply in this case.
8	Q.	Please summarize what is contained in the E schedules that you sponsor or
9		co-sponsor.
10	A.	The E schedules that I sponsor or co-sponsor contain the following information:
11 12 13		• Schedule E-2.1 presents the SPS fuel inventory policies that were in effect during the Test Year for natural gas, fuel oil, and coal. I co-sponsor this schedule with SPS witnesses Stephanie N. Niemi and H. Craig Romer.
14 15 16 17		• Schedule E-2.2 contains a discussion of the studies, if any, performed by the utility to optimize the fossil fuel inventory levels. This schedule describes how SPS evaluates its fuel inventories. I co-sponsor this schedule with Mr. Romer.
18 19 20 21		• Schedule E-2.3 presents an analysis of fossil fuel inventories on hand at the end of the Test Year by type and location at each generating station. It also contains information regarding the total storage capacity and the unused capacity at each location. I co-sponsor this schedule with Mr. Romer.
22 23		• Schedule E-2.4 presents the monthly fossil fuel inventory for the Test Year in dollars as well as volumes. I co-sponsor this schedule with Mr. Romer.
24 25 26 27		• Schedule E-2.5 describes the accounting treatment of the fossil fuel inventory in terms of how SPS determines the cost and British Thermal Unit ("Btu") content of the fuel burned from inventory. I co-sponsor this schedule with Mr. Romer.
28 29 30 31		• Schedule E-3.1 contains the amount of fuel oil burned in barrels, million Btu ("MMBtu"), and dollars by month, by plant, and by reason. The information is presented for the Test Year and by calendar year for the previous five years.

1 2 3		• Schedule E-3.2 requires information regarding natural gas supply disruptions during the Test Year or the previous five years. SPS experienced no natural gas supply interruptions during those periods.
4	Q.	What does Schedule F contain?
5	A.	Schedule F includes a general description of SPS's service area and the diversity of
6		its operations. This schedule also identifies all affiliates and briefly describes those
7		affiliates. I co-sponsor this schedule with Mr. Baumgarten.
8	Q.	Please describe the information contained in the G-4 schedules that you
9		co-sponsor.
10	A.	The G-4 schedules that I co-sponsor with SPS witness Bryan Davis contain the
11		following information:
12 13 14		• Schedule G-4 presents a summary of advertising, contributions, and dues expense subject to the 0.3% limitation imposed by 16 TAC § 25.231(b)(1)(E).
15 16		• Schedule G-4.1 contains a summary of Test Year advertising expense by FERC account.
17 18		• Schedule G-4.1a contains a summary of Test Year informational or instructional advertising by FERC account.
19 20		• Schedule G-4.1b contains a summary of Test Year advertising expense for promoting or retaining usage by FERC account.
21 22		• Schedule G-4.1c contains a summary of Test Year general advertising expense by FERC account.
23 24		• Schedule G-4.1d reflects the amount of Test Year advertising expense that was capitalized.
25 26		• Schedule G-4.2 contains a summary of Test Year contribution and donation expense by FERC account.
27 28		• Schedule G-4.2a contains a summary of Test Year educational contributions and donations expense by FERC account.

1 2		• Schedule G-4.2b contains a summary of Test Year community service contributions and donations expense by FERC account.
3 4		• Schedule G-4.2c contains a summary of Test Year economic development contributions and donations expense by FERC account.
5 6		• Schedule G-4.3 contains a summary of Test Year membership dues or support expense by FERC account.
7 8		• Schedule G-4.3a contains a summary of Test Year electric industry organization dues expense by FERC account.
9 10		• Schedule G-4.3b contains a summary of Test Year business and economic dues expense by FERC account.
11 12		• Schedule G-4.3c contains a summary of Test Year professional dues expense by FERC account.
13 14		• Schedule G-4.3d contains a summary of Test Year social, recreational, fraternal, or religious expenses by FERC account.
15 16		• Schedule G-4.3e contains a summary of Test Year political organization expense by FERC account.
17	Q.	Is SPS requesting recovery of all costs included in the G-4 series of schedules?
17 18	<b>Q.</b> A.	<b>Is SPS requesting recovery of all costs included in the G-4 series of schedules?</b> No. The G-4 series of schedules details the Texas retail amounts requested, which
18		No. The G-4 series of schedules details the Texas retail amounts requested, which
18 19		No. The G-4 series of schedules details the Texas retail amounts requested, which reflects exclusions for below-the-line items such as activities related to political
18 19 20		No. The G-4 series of schedules details the Texas retail amounts requested, which reflects exclusions for below-the-line items such as activities related to political events, charges attributable to other Operating Companies, charges attributable to
18 19 20 21		No. The G-4 series of schedules details the Texas retail amounts requested, which reflects exclusions for below-the-line items such as activities related to political events, charges attributable to other Operating Companies, charges attributable to SPS's New Mexico jurisdiction, and other items that do not benefit Texas retail
18 19 20 21 22	Α.	No. The G-4 series of schedules details the Texas retail amounts requested, which reflects exclusions for below-the-line items such as activities related to political events, charges attributable to other Operating Companies, charges attributable to SPS's New Mexico jurisdiction, and other items that do not benefit Texas retail customers.
18 19 20 21 22 23	Α.	<ul> <li>No. The G-4 series of schedules details the Texas retail amounts requested, which reflects exclusions for below-the-line items such as activities related to political events, charges attributable to other Operating Companies, charges attributable to SPS's New Mexico jurisdiction, and other items that do not benefit Texas retail customers.</li> <li>What information is addressed in Schedule G-5.1, Schedule G-5.1a, and</li> </ul>
18 19 20 21 22 23 24	А. <b>Q.</b>	<ul> <li>No. The G-4 series of schedules details the Texas retail amounts requested, which reflects exclusions for below-the-line items such as activities related to political events, charges attributable to other Operating Companies, charges attributable to SPS's New Mexico jurisdiction, and other items that do not benefit Texas retail customers.</li> <li>What information is addressed in Schedule G-5.1, Schedule G-5.1a, and Schedule G-5.1b?</li> </ul>

- legislation for SPS during the Test Year. I co-sponsor these schedules with Mr.
   Davis.
- 3 Q. What information is contained in Schedule G-7.11?
- A. Schedule G-7.11 requires the utility to list and explain all effects on federal income
  tax expense and accumulated deferred federal income tax expense of any post-test
  year adjustments to plant.
- 7 Q. What information is included in Schedule G-8?
- 8 A. Schedule G-8 presents information on all outside services expenses that appear in
  9 the FERC Account 900 series. I co-sponsor this schedule with Mr. Davis.
- 10 Q. What information is included in Schedule G-14.2?
- A. Schedule G-14.2 includes information on rate case expenses from prior dockets, or
   rate case expenses incurred in SPS's last base rate case that were severed and are
   being considered in another docket. I co-sponsor this schedule with Ms. Niemi.
- 14 Q. Please describe the information contained in the H schedules that you sponsor.
- A. The H schedules that I sponsor are divided into several different types. The first
  type involves information regarding nuclear generating stations. Because SPS does
  not own any of those stations, the information requested in the following
  H schedules has no applicability to SPS: H-1.1, H-1.1a, H-1.1a1, H-5.2a, H-5.3a,
  H-6.1, H-6.1a, H-6.1b, H-6.1c, H-6.3a, and H-10.
- The second group of H schedules that I sponsor relates to certain reconcilable fuel costs applicable to fuel reconciliation proceedings. Because fuel and purchased power costs are not being reconciled in this proceeding, SPS is

1		seeking a good-cause waiver of the requirement to provide the information
2		requested in Schedules H-12.4b, H-12.4d, H-12.4e, H-12.4f, and H-12.4g.
3		The third group of H schedules, which I co-sponsor, deals with the quality
4		of service provided by SPS. Schedule H-13.1 requires the utility to provide a
5		narrative description of the utility's efforts to maintain and improve the quality of
6		service. Schedule H-13.1c provides a description of the procedures for dealing with
7		quality of service complaints and a summary of the number of complaints received
8		during the Test Year. I co-sponsor these schedules with SPS witness Casey Meeks.
9	Q.	What information is presented in the I schedules that you sponsor?
10	A.	The I schedules present information regarding fuel and purchased power. A
11		number of them are intended to apply only to fuel reconciliation proceedings, so
12		they are not applicable in this case. Accordingly, SPS is seeking a good-cause
13		waiver of the requirement to provide the information requested in several of the
14		schedules. The specific schedules that I sponsor or co-sponsor are as follows:
15 16		• Schedule I-1.1 provides fuel expense by FERC account for each month in the Test Year. The costs are also segregated by types of fuel.
17 18 19		• Schedule I-1.2 presents fuel expense by generating station for each month in the Test Year. It contains information by dollar amounts and by MMBtu.
20 21 22 23		• Schedule I-1.3 presents fossil fuel purchased by each generating station for each month in the Test Year. The information is segregated by fuel type and includes MMBtu purchased, the cost of the fuel purchased, and the cost per MMBtu.
24 25		• Schedule I-2 describes SPS's fuel and purchased power procurement practices, including a separate description for each type of fuel.
26 27		• Schedule I-6 presents information regarding the natural gas delivery system. SPS is not filing a fuel reconciliation proceeding as part of this

1 2	base rate case, but SPS is including Schedule I-6 in the RFP because it remains applicable to information presented in SPS's base rate case.
3 • 4 5	Schedule I-7 presents information regarding SPS's natural gas storage contracts and facilities. Because SPS is not proposing a fuel factor in this case, rate year information is not applicable.
6 • 7 8 9 10	Schedule I-8 requires information regarding fuel properties. SPS does not own any fuel-related properties, although it receives royalty income from production from oil and gas leases on company-owned land. The counties in which those properties are located are identified in Schedule I-8.
11 • 12	Schedule I-9 presents employee organizational charts, and Schedule I-10 presents employee ethics documents.
13 • 14	Schedule I-11 requires a narrative about fuel and purchased power assumptions.
15 • 16	Schedule I-12 requires information regarding the utility's fossil fuel mix.
17 • 18 19 20 21 22	Schedule I-13 requires information regarding SPS's relationships with its fuel suppliers. The schedule notes that since the end of SPS's last fuel reconciliation period, no current or former managers, executives, or directors of SPS or any of its affiliates have been involved in any capacity with the management of any provider of fuel or fuel supply service to SPS.
23 • 24 25	Schedule I-14 requires information regarding audit reports for all audits conducted by SPS, or an independent auditor, on SPS's fuel suppliers, transporters, or other handlers during the reconciliation period.
26 • 27 28	The I-16 Schedule series addresses reconcilable fuel costs. Because SPS is not filing a fuel reconciliation in this proceeding, the information requested in the I-16 Schedule series is not applicable.
29 30	• Schedule I-16.1 requests the mix of contract and spot fossil fuels burned at each of SPS's generating stations by month.
31 32	• Schedule I-16.2 requests the mix of contract and spot fossil fuels purchased for each of SPS's generating stations by month.
33 34	• Schedule I-16.3 requests information by fuel type for spot fossil fuel purchases during each month in competitive acquisitions.

1 2 3		<ul> <li>Schedule I-16.4 requests documentation and a description of the process by which SPS acquired spot fossil fuel supplies, if other than by competitive bid.</li> </ul>
4 5 6 7		• Schedule I-21 requests a summary of all significant activities, and benefits of such, since the utility's last fuel reconciliation to reduce fuel, fuel-related, or purchased power energy costs, and workpapers to support the information.
8 9		• Schedule I-22 is not applicable because SPS is not seeking a fuel reconciliation and is not proposing a new fuel factor in this case.
10	Q.	What information is required to be presented in Schedule J-1?
11	A.	Schedule J-1 presents reconciliations of the balance sheet and the income statement
12		on a total company basis with the same information presented on a "total electric"
13		basis. This schedule is not applicable to SPS because SPS is an electric-only utility.
14	Q.	What information is required to be presented in the L schedules?
15	A.	The L schedules address financial information for river authorities. Because SPS
16		is not a river authority, none of the L schedules apply in this case.
17	Q.	What do the M schedules address?
18	A.	The M schedules address nuclear decommissioning. Because SPS does not have
19		any nuclear generating stations, none of the M schedules apply in this case.
20	Q.	What information is required to be included in the N schedules?
21	A.	The N schedules address energy efficiency expenses. Those schedules are not
22		applicable to SPS because it recovers all of its energy efficiency costs through the
23		Energy Efficiency Cost Recovery Factor.
24	Q.	What information is requested in Schedule O-5?
25	A.	Schedule O-5 requests the average cost per kilowatt hour ("kWh") for fuel at total
26		system unadjusted and total system adjusted kWh sales. Because SPS is not filing

- a fuel reconciliation application in this proceeding, the information requested in
   Schedule O-5 is not applicable.
- 3 Q. What information is presented in Schedule O-6.3?
- A. Schedule O-6.3 contains the total system line loss calculations from the line loss
  study supported by SPS witness Richard M. Luth.
- 6 Q. What information is required to be addressed for Schedule P-1.5?
- A. It requires financial information for non-investor-owned utilities. Because SPS is
  an investor-owned utility, this schedule does not apply.
- 9 Q. Please explain what the Q schedules that you sponsor address.
- A. The Q schedules address rate design. Schedule Q-1.1 is a narrative relating to the
  revenue summary. Schedule Q-2 requires information regarding the proposed fixed
  fuel factor. Because SPS is not proposing a new fuel factor in this case, that
  schedule is not applicable. Similarly, Schedule Q-8.7 is not applicable to SPS
  because it is not a distribution utility and because SPS generates the majority of its
  own energy.
- 16 Q. What information is required to be presented in the R schedules?
- A. The R schedules address generation and transmission cooperatives. Because SPS
  is not a generation and transmission cooperative, these schedules are not applicable.
- 19 Q. Is SPS providing information responsive to the S schedules?
- A. Yes. Although SPS requested a waiver of the requirement that it provide the S
  schedules in its last base rate case, Staff has requested that SPS provide responsive
  information in this case.

## 1 Q. What does the T schedule contain?

A. The T schedule contains the public notice of the filing of SPS's application to
change rates. That notice is also attached to the application.

4 Q. What information is included in the U schedule?

A. The U schedule lists the requirements from prior proceedings that SPS is addressing
in this case. That schedule identifies the particular requirements and identifies the
dockets from which the obligation arose.

## 8 Q. What information is included in the V schedule?

9 A. The V schedule contains a list of all schedules for which SPS seeks a waiver and
10 the specific waiver that SPS is requesting. I discuss SPS's requests for waivers in
11 more detail in Section IV of this testimony.

## 12 Q. What does the W schedule address?

A. The W schedule addresses the confidentiality disclosure agreement. SPS requests
permission in that schedule to use a protective order that is substantially the same
as the one approved in Docket No. 49831, rather than the protective order contained
in the RFP.

#### IV. REQUESTED RFP AND COMMISSION RULE WAIVERS

2 **O**.

## Is SPS requesting waivers of Commission rules or portions of the RFP?

3 A. Yes. SPS requests waivers of the portions of the RFP that request information 4 related to fuel reconciliation proceedings. As contemplated by 16 TAC § 25.236,<sup>5</sup> 5 SPS is not filing a fuel reconciliation proceeding in this docket, and therefore the 6 schedules dealing with fuel reconciliation proceedings are not applicable. SPS accordingly seeks a partial waiver of the requirement to file the Schedules I-4 and 7 8 I-15. SPS seeks a complete waiver of the requirement to file Schedules H-12.4b, 9 H-12.4d, H-12.4e, H-12.4f, H-12.4g, I-16, I-16.1, I-16.2, I-16.3, I-16.4, I-22, and 10 O-5.

11Additionally, since SPS is not proposing new fuel factors under 16 TAC §1225.237, the fuel information requested in Schedules I-7, I-11, I-12, and Q-2 is not13relevant to this proceeding. The information requested in Schedules H-12.1,14H-12.2a, H-12.2b, H-12.2c, H-12.3a, H-12.4a, and H-12.4c, and H-12.5a through15H-12.5f is also unnecessary. Accordingly, SPS requests a waiver of the16requirement to provide projected fuel use data or reconciliation period data as17requested in these schedules.<sup>6</sup>

In addition, certain of the RFP schedules require information for a "test
year" or "adjusted test year." For most schedules, SPS has provided the information

<sup>&</sup>lt;sup>5</sup> Rulemaking Proceeding to Amend P.U.C. Subst. R. 25.236 Relating to Recovery of Fuel Costs, Project No. 41905, Order Adopting Amendments to §25.236 as Approved at the May 16, 2014 Open Meeting at 23-24 (May 29, 2014).

<sup>&</sup>lt;sup>6</sup> If the Commission approves new loss factors in this case, SPS will update its then-current fuel factors using the new approved loss factors as part of its compliance filing in this case.

1	for the 12-month period ending September 30, 2020, but in some schedules SPS
2	has presented information for the 12-month period ending December 31, 2020. In
3	particular, SPS has provided information for the 12-month period ending December
4	31, 2020, for the following schedules: O-1.1, O-1.7, O-3.3, O-4.1, O-6.1, O-6.2,
5	P-10, P-11, Q-1, and Q-7. SPS seeks a waiver of the requirement to provide the
6	test year information for those schedules. Providing the information only for the
7	twelve-month period ending December 31, 2020 in those schedules is reasonable
8	because ultimately the information from that time period will be used to set rates
9	after estimates for the Update Period are replaced with actual amounts.

#### V. OVERVIEW OF APPLICATION AND WITNESSES

## 2 A. <u>SPS's Requested Relief</u>

#### 3 Q. Please summarize SPS's request in this proceeding.

A. SPS's Application requests a total increase of annual base rate revenues<sup>7</sup> in the amount of \$143,365,836 on a Texas retail jurisdictional basis, which constitutes a base rate revenue increase of 23% compared to the amounts approved in Docket No. 49831.<sup>8</sup> The requested rate increase is based upon an October 1, 2019 through September 30, 2020 Test Year Period ("Test Year") along with the Update Period October 1, 2020 through December 31, 2020.

However, SPS is concurrently requesting approval of a new fuel factor
formula in Docket No. 51625 that incorporates the savings from the Sagamore
Wind Project as well as the flow back of Production Tax Credits ("PTC") to
customers and significantly reduces the total bill impact of the requested base rate
increase.

#### 15 Q. Have you provided a quantification of SPS's projected fuel savings?

A. Yes. Attachment WAG-RR-2 shows that based on the fuel factor that SPS proposes
in Docket No. 51625, SPS projects that the Sagamore Wind Project will result in
approximately \$69 million in fuel savings on an annual basis. The fuel savings
combined with the base rate increase sought in this case result in a total Texas retail
revenue impact of \$74,023,612 annually, or 9.2%.

 $<sup>^7\,</sup>$  My reference to "base rate revenues" refers to revenue from both base rate tariffs and miscellaneous services tariffs.

<sup>&</sup>lt;sup>8</sup> See Attachment WAG-RR-1.

## Q. How would the proposed change in base rates affect a typical residential customer?

A. Under the rate request proposed in this proceeding, a typical Residential Service
customer using 1,000 kWh of energy per month would see a base rate increase of
\$13.22 per month, or 13.57%, compared to the base rates approved in Docket No.
49831. After taking into account the reduction in fuel costs, the incremental
increase over current rates for a typical Residential Service customer will be \$7.93
per month, or 6.71%.

# 9 Q. As part of its Application is SPS also requesting to implement temporary 10 rates?

Yes. SPS is requesting that its current rates become temporary rates on the 35<sup>th</sup> day 11 A. 12 following the filing of its Application ("the Temporary Rate Date") pursuant to 13 PURA § 36.109(a). Further, SPS requests that the final rates set in this case be 14 applied to usage on and after the Temporary Rate Date until the relate-back date in 15 this case under PURA § 36.211 ("the Temporary Rate Period"). SPS will refund 16 or surcharge customers for usage during the Temporary Rate Period in conjunction 17 with any refund or surcharge associated with the relate-back date under PURA 18 § 36.211.

## 19 Q. Does SPS's request for temporary rates satisfy the requirements of 16 TAC 20 § 22.125, relating to interim relief?

A. Yes. This case is a docketed proceeding and SPS's request for temporary rates has
been filed more than 30 days before the request is proposed to take effect. Further,
good cause exists to grant temporary rates and is consistent with the agreement

reached in the Unopposed Stipulation approved by the Commission in Docket No.
46936. In Docket No. 46936, the Signatories to the Unopposed Stipulation agreed
to support or not oppose SPS's request to establish temporary rates as part of the
first base rate case filed after the Sagamore Project was placed into commercial
operation. This case is the first base rate case filed by SPS since the Sagamore
Project was placed into commercial operation and SPS's request is consistent with
the Unopposed Stipulation approved by the Commission in Docket No. 46936.

#### 8 Q. What are the primary factors that have caused SPS to seek rate relief?

9 As SPS witness and President David T. Hudson explains in more detail in his direct A. 10 testimony, there are three main cost drivers: (1) investments in infrastructure 11 required to support our service area, to promote economic development, and to 12 maintain and improve our operations, including investment and operating costs for 13 the Sagamore Project; (2) reductions in wholesale transmission service sales; and 14 (3) changes in depreciation expense, including the requested shorter operating lives 15 of the Tolk Generating Station assets and the conversion of the Harrington 16 Generating Station from coal to gas.

17 **Q**.

## 2. Has SPS included rate case expenses in its requested revenue requirement?

A. Yes. Ms. Niemi included in the cost of service \$6,486,825 of rate case expenses
 that have been incurred or are expected to be incurred by SPS and the intervening
 municipalities in this case, SPS's currently pending Fuel Formula case, and SPS's
 currently pending base rate surcharge case. An itemization of SPS's requested rate
 case expenses for this case is set forth in my Attachment WAG-RR-8. SPS witness
 Thomas K. Anson will also discuss SPS's requested rate case expenses.

## B. <u>Presentation of Rate Case Information</u>

## 2 Q. What is the Test Year in this case?

3	A.	The Test Year for the base rate case is the historical twelve-month period from
5	11.	•
4		October 1, 2019 through September 30, 2020. SPS is providing information for
5		that Test Year in its testimony, attachments, and schedules.
6	Q.	Is SPS presenting additional information as part of its application?
7	A.	Yes. SPS is presenting additional information as authorized by PURA § 36.112.
8		Specifically, PURA § 36.112(b) provides that, in determining the base rate revenue
9		requirement for a utility operating solely outside of ERCOT, the Commission:
10 11		shall determine the utility's revenue requirement based on, at the election of the utility:
12		(1) information submitted for a test year; or
13 14 15 16 17 18		(2) information submitted for a test year, updated to include information that reflects the most current actual or estimated information regarding increases or decreases in the utility's cost of service, including expenses, capital investment, cost of capital, and sales.
19		SPS is providing information for the Test Year, as well as its most current estimate for
20		the Update Period, which is the three-month period from October 1, 2020 through
21		December 31, 2020. This effectively creates an Updated Test Year consisting of
22		calendar year 2020.
23	Q.	Will the estimates for the Update Period be replaced with actual amounts from
24		the Update Period?
25	A.	Yes. PURA § 36.112(d) requires an electric utility that provides estimated
26		information in the initial filing to supplement the filing with actual information not
27		later than the 45th day after the date the initial filing was made. In accordance with

1		that statute and 16 TAC § 25.246, SPS will make an update filing no later than 45
2		days after the Application in this case is filed.
3	Q.	Has SPS provided estimates for all elements of capital investment?
4	A.	Yes. SPS has provided estimates related to all capital investments, including
5		capitalized affiliate charges, through December 31, 2020. SPS witness Mark P.
6		Moeller summarizes the estimates of capital expenditures through the end of the
7		Update Period.
8	Q.	Has SPS also provided estimates for other types of costs?
9	A.	Yes. Mr. Baumgarten describes the process for updating O&M expense estimates.
10		Additionally, the SPS witnesses supporting affiliate class O&M expenses also
11		describe the estimated costs for their respective classes.
12	Q.	Has SPS provided estimates for sales and revenues as of December 31, 2020?
13	A.	Yes. SPS witness Richard M. Luth provides that information.
14	Q.	Is SPS also making any known and measurable adjustments?
15	A.	Yes. Consistent with 16 TAC § 25.231 and 25.246(a)(5), <sup>9</sup> SPS is making several
16		known and measurable adjustments to the information from the Test Year and the
17		Update Period. SPS witness Stephanie N. Niemi discusses those known and
18		measurable adjustments in her testimony.

 $<sup>^{9}</sup>$  16 TAC § 25.246(a)(5) ("In establishing the base rates of an electric utility, and electric utility that makes an election under paragraph (2) of this subsection is not precluded from proposing known and measurable adjustments to the utility's historical rate information as permitted by PURA and the commission's rules.").

1	Q.	What does SPS consider to be a known and measurable adjustment?
2	A.	Generally speaking, SPS considers a known and measurable adjustment to be an
3		adjustment that relates to events occurring after December 31, 2020, which is the
4		end of the Update Period.
5	C.	Introduction of SPS Revenue Requirement Witnesses
6	Q.	Please explain how SPS has organized its testimony in this case.
7	A.	SPS is presenting its testimony in two phases:
8		• Revenue Requirement; and
9		• Rate Design.
10		I am the overview witness in the Revenue Requirement phase, and I introduce the
11		other witnesses who support SPS's requests for relief. SPS witness Richard M.
12		Luth is the overview witness in the Rate Design phase of the case, and he introduces
13		the SPS witnesses who testify in that phase of the case.
14		The Revenue Requirement phase presents and supports SPS's cost of
15		service analysis, capital investments, depreciation expense, capital structure, return
16		on equity ("ROE"), O&M expenses, taxes, and other types of costs that SPS incurs
17		to provide service to customers. The revenue credits that are used to offset costs
18		are also presented in the Revenue Requirement phase.
19		The Rate Design phase addresses how the Texas retail revenue requirement
20		is allocated among SPS's customer classes and how the rates are designed for those
21		customer classes. The fundamental principles utilized are based on cost causation,
22		and they mirror how SPS has performed these functions in past cases. In this case,
23		as Mr. Luth discusses, SPS is proposing a rate increase distribution that is designed

1 to eliminate inter-class subsidies by moving all classes to the Texas retail 2 jurisdictional average rate of return. In the Rate Design phase, SPS witness Jannell E. Marks also introduces and supports the weather normalization that SPS is 3 utilizing in this case. Mr. Luth then provide the class cost allocation, the revenue 4 5 distribution, and rate design based on this weather normalization. Proposed new 6 tariffs and changes to tariffs are also presented and supported in this phase of the 7 case. Mr. Luth also presents the development of the baseline amounts for use in SPS's future TCRF, Purchased Power Capacity Cost Recovery Factor ("PCRF"), 8 9 and Distribution Cost Recovery Factor ("DCRF") filings.

10 Q. Please introduce the other SPS direct witnesses in the Revenue Requirement
11 phase of this docket and their areas of testimony.

12 A. In addition to my testimony, the following witnesses provide testimony supporting

13 SPS's case in the Revenue Requirement phase of this dock
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14

### Table WAG-RR-2

Witness	Area of Testimony
David T. Hudson	• Presents an overview of SPS's rate filing and explains the necessity for the requested base rate increase.
	• Describes SPS's commitments to provide reliable and affordable electricity and make smart investments for the future.
	• Presents the main factors driving the need for a change in rates, including capital investment to support growth, reductions in wholesale power sales, and retirements of fossil generation assets in response to water shortages and other environmental concerns.

Witness	Area of Testimony
Bryan R. Davis	• Explains that SPS maintains its books and records in compliance with Generally Accepted Accounting Principles.
	• Describes SPS's recovery of and accounting treatment of SPP's Attachment Z2 charges for the period from 2008 to 2016.
	• Explains SPS's request to recover incremental direct costs incurred as a result of COVID-19 and to establish a tracker for bad debt expense and to seek recovery of the additional bad debt expense in SPS's next base rate case.
Patricia L. Martin	• Discusses the financial issues that have important implications for the overall financial integrity of SPS, including the significance of Commission decisions on ROE, capital structure for the Test Year, and associated cost of financing for SPS's utility operations that should be used for setting rates in this case for SPS's Texas retail operations.
	• Presents SPS's capital structure, cost of debt, and overall required rate of return on its investments.
	• Discusses SPS's continuing need for access to capital on reasonable terms and SPS's capital expenditure plans.
Todd Shipman	• Discusses the importance of SPS's credit metrics in accessing capital on reasonable terms.
	• Explains credit rating agency methodologies for establishing SPS's credit metrics.
Jess K. Totten	• Supports SPS's ROE request based on quality of service and management and discusses the statutory factors that support adjusting ROE on such a basis.
Dylan D'Ascendis	• Presents evidence and provides a recommendation regarding the appropriate cost of equity for SPS.
	• Provides evidence and analysis regarding the appropriate ROE, cost of debt, and capital structure on SPS's Texas jurisdictional rate base.

Witness	Area of Testimony
Richard D. Starkweather	• Describes SPS's relative performance when compared with other utilities in Texas and across the United States on a variety of efficiency and quality-of-management metrics for different areas of utility operations.
	• Provides an analysis of commercial airfares that SPS would have incurred during the Test Year had commercial airline services been utilized for business travel rather than the XES corporate aircraft.
Dane A. Watson	• Explains the depreciation analysis philosophy.
	• Discusses the Technical Depreciation Update completed for SPS assets during the Test Year.
	• Supports and justifies the recommended depreciation rate changes for SPS assets for the Test Year, based on the results of the Technical Depreciation Update.
Mark P. Moeller	• Supports capital additions, including affiliate charges, closed to plant in service for the period from July 1, 2019 through September 30, 2020.
	• Supports the capital additions, including affiliate charges, closed to plant in service for the period from October 1, 2020 through December 31, 2020.
	• Supports the depreciation expense included in the cost of service.
	• Discusses the Texas-specific balance of SPS's accumulated depreciation.
	• Discusses SPS's development of the balance of accumulated depreciation for the Texas retail jurisdiction and related balance of accumulated deferred income taxes (the unblending adjustment).

Witness	Area of Testimony
Ross L. Baumgarten	• Provides an overview of the legal structure and the business area or operational and managerial structure of Xcel Energy and explains how that structure affects SPS.
	• Explains the XES accounting processes and how direct and indirect costs are billed from XES, the other Operating Companies, and other affiliates to and from SPS.
	• Explains XES's allocation methods, statistics, and factors.
	• Explains Xcel Energy's compliance with accounting and regulatory requirements regarding affiliate transactions.
	• Provides the supporting documentation for the expense charges from XES to SPS and a summary list of transactions with affiliates other than XES.
Casey S. Meeks	• Supports the costs, reasonableness, and necessity of Distribution capital additions, including affiliate charges.
	• Discusses the reasonableness and necessity of distribution-related native SPS costs.
	• Discusses the reasonableness and necessity of affiliate expense charges from the Distribution Business Operations, Distribution Electric Engineering, Distribution Planning & Performance, Vegetation Management & Pole Program, VP Distribution Operations, and Gas Operations affiliate classes during the Updated Test Year.
Perry D. Foster	• Discusses the reasonableness and necessity of affiliate expense charges from the Transmission & Substations affiliate class during the Updated Test Year.
	• Discusses the reasonableness and necessity of transmission-related native SPS costs.
	Discusses transmission reliability statistics.
Jarred J. Cooley	• Supports the costs, reasonableness, and necessity of the Transmission capital additions, including affiliate charges.

Witness	Area of Testimony
David A. Low	• Discusses SPS's power plant operations, maintenance, and cost-control operations.
	• Discusses the reasonableness and necessity of affiliate charges to SPS from the ES Engineering & Construction, ES Environmental, ES Technical Services, ES VP Energy Supply, and ES VP Operations affiliate classes during the Updated Test Year.
	• Discusses the reasonableness and necessity of SPS's native energy supply O&M costs.
Bennie F. Weeks	• Provides an overview of SPS's resource planning process and evaluation methods.
	• Discusses the analysis that supports SPS's request to shorten the service lives of the Tolk assets.
	• Explains the economic analysis that supports SPS's request to depreciate the coal-specific assets at Harrington by December 31, 2024.
	• Describes SPS's economic analysis regarding the Sagamore Project.
	• Discusses SPS's generating capacity.
	• Discusses the reasonableness and necessity of affiliate expense charges to SPS from the Resource Planning affiliate class during the Updated Test Year.
Mark Lytal	• Supports the costs, reasonableness, and necessity of the production plant capital additions, including the Sagamore Project and affiliate charges.
	• Discusses SPS's proposed change in the useful lives of certain generating units, including Tolk, Harrington, and Plant X Unit 3.
Richard L. Belt	• Discusses analyses regarding the water supply at Tolk.

Witness	Area of Testimony
Michael O. Remington	• Supports the costs, reasonableness, and necessity of certain Business Systems capital additions, including affiliate charges.
	• Discusses the reasonableness and necessity of affiliate expense charges to SPS included in the Business Systems affiliate class during the Updated Test Year.
Lawrence A. Bick	• Supports the costs, reasonableness, and necessity of the Property Services capital additions.
	• Discusses the reasonableness and necessity of affiliate expense charges from XES to SPS for the Safety class of affiliate services.
	• Discusses the reasonableness and necessity of affiliate expense charges from XES to SPS for six different affiliate classes in the Corporate Services business area during the Updated Test Year.
	• Supports A&G rent and maintenance of general plant native expenses.
James W. Sample	• Discusses the reasonableness and necessity of affiliate expense charges to SPS from the Chief Security Officer affiliate class during the Updated Test Year.
	• Supports the costs, reasonableness, and necessity of the Physical Security capital additions, including affiliate charges.
Adam Dietenberger	• Discusses the reasonableness and necessity of affiliate expense charges from XES to SPS for ten different affiliate classes in the Financial Operations business area during the Updated Test Year.
	• Discusses the capital budgeting process.
	• Supports the property and auto liability native costs.
Robert H. Kunze	• Discusses the reasonableness and necessity of the affiliate expense charges from the Supply Chain affiliate class during the Updated Test Year.

Witness	Area of Testimony
Nora Lindgren	• Discusses the reasonableness and necessity of affiliate expense charges from the Customer Care affiliate class during the Updated Test Year.
	• Supports the O&M and A&G native costs for meter reading, customer records, and collections.
	• Supports SPS's request to recover bad debt expense.
Carol C. Bouw	• Discusses the reasonableness and necessity of affiliate expense charges to SPS for the GC Claims, GC Legal Services, and Corporate Secretary affiliate classes during the Updated Test Year.
	• Discusses the reasonableness and necessity of SPS's native costs for legal services recorded in FERC Account 923.
Jeff R. Lyng	• Discusses reasonableness and necessity of affiliate charges from the Policy & Regulatory Compliance affiliate class.
Shawn M. White	• Discusses the reasonableness and necessity of affiliate expense charges to SPS from the Marketing affiliate class during the Updated Test Year.
	• Discusses the reasonableness and necessity of SPS's native energy efficiency and load management costs.
Jeffrey A. Butler	• Discusses the reasonableness and necessity of affiliate expense charges from the OS Senior VP Commercial Operations affiliate class during the Updated Test Year.
	• Addresses SPS's expense for fees related to the letter of credit that SPS posts for participation in the SPP's Transmission Congestion Rights auction.

Witness	Area of Testimony
Michael P. Deselich	Addresses the reasonableness and necessity of the compensation and benefits provided to the employees of SPS and its affiliate employees.
	•Discusses the reasonableness and necessity of affiliate expense charges included in the Human Resources, SS Company Benefits, and Enterprise Training affiliate classes during the Updated Test Year.
Richard R. Schrubbe	• Supports SPS's request for recovery of Updated Test Year qualified pension expense, retiree medical expense, and self-insured long-term disability expense.
	• Supports SPS's request for recovery of Updated Test Year expenses for active health and welfare, 401(k) match, and workers' compensation expense.
	• Discusses the calculation of the prepaid pension asset and explains the rationale for including the prepaid pension asset in rate base.
	• Supports the credit attributable to the pension and other post-employment benefits ("OPEB") cost tracker.
H. Craig Romer	• Discusses the reasonableness of coal-related costs included in base rates.
Jeffrey C. Klein	• Discusses the administration of SPS's long-term PPAs.
	• Identifies the capacity-related PPA costs incurred in the Test Year and adjustments to the Test Year costs.
Naomi Koch	• Supports the amounts of federal and state income tax expense included in SPS's cost of service and the amount of ADIT reflected in SPS's rate base.
	• Describes the normalization rules prescribed by the Internal Revenue Code and United States Department of the Treasury Regulations and explains that SPS has calculated its rates consistent with those normalization requirements.
	• Supports the property tax expense included in the cost of service.

Witness	Area of Testimony
Ruth M. Sakya	• Presents SPS's proposal to change the imputed price of Texas-generated wind Renewable Energy Credits ("RECs") from \$0.60 to \$0.86 per megawatt-hour.
	• Presents SPS's proposed REC sales revenue credit, which uses the proposed imputed price.
	• Addresses SPS's proposal to return 100 percent of the Hale and Sagamore wind facilities REC sales margins to SPS's Texas customers through base rates, through creation of a regulatory liability.
	• Presents SPS's request that the Commission continue its long-standing practice of establishing the value of Texas-generated RECs and recognizing the value of New Mexico-generated RECs established by the NMPRC.
Jannell E. Marks	• Describes SPS's load research function and the load research information that is used for cost allocation and rate design in this proceeding.
	• Explains the methodology that SPS undertakes to measure normal weather and to adjust both sales and demand that have been affected by abnormal weather during the Updated Test Year to determine the sales and demand for the Updated Test Year.
	• Discusses the process by which SPS forecasts information required for Schedule O-7.1 of the RFP.
Thomas K. Anson	• Discusses the reasonableness and necessity of SPS's external rate case expenses

Witness	Area of Testimony
Stephanie N. Niemi	• Addresses the jurisdictional allocation methods used in the cost of service study.
	• Presents SPS's total company and Texas retail jurisdictional revenue requirement and sponsors various schedules that support those revenue requirements.
	• Discusses the various components of the cost of service and the adjustments made to those components, including rate base, operating revenues, fuel expense, O&M expense, administrative and general expense, taxes other than income taxes, income tax expense, and capital structure.
	• Presents the Updated Test Year amounts for regional market and wheeling expenses and revenues.

1		VI. <u>SPS OVERVIEW</u>
2	Q.	Please generally describe SPS's high voltage system and interconnections with
3		other systems.
4	А.	SPS is uniquely located relative to the electrical grids of North America. It is a
5		member of the SPP RTO and is synchronously connected to the eastern grid through
6		interconnections with Mid-Kansas Electric Company, Public Service Company of
7		Oklahoma, Sunflower Electric Power Corporation, and AEP Texas Inc. The seven
8		primary interconnections with the SPP are a 230 kilovolt ("kV") transmission
9		power line to Elk City, Oklahoma; a 345 kV transmission power line to Oklaunion,
10		Texas; a 345 kV transmission power line between Amarillo, Texas and Holcomb,
11		Kansas; a 115 kV transmission line between Texas County, Oklahoma and Liberal,
12		Kansas; and two 345 kV lines to Woodward, Oklahoma (two connected to the north
13		part of the system and the other at TUCO, near Lubbock, Texas). SPS is also
14		connected to the western grid through three high-voltage direct-current ("DC")
15		back-to-back converters, or DC ties: (1) through interconnections with Public
16		Service Company of New Mexico ("PNM") at Clovis, New Mexico; (2) through
17		interconnections with El Paso Electric Company and PNM at Artesia, New Mexico;
18		and (3) through interconnections with Public Service Company of Colorado
19		("PSCo") at Lamar, Colorado. Although SPS operates adjacent to the ERCOT grid,
20		it has no direct interconnections with ERCOT transmission owners. Attachment
21		WAG-RR-3 is a map of SPS's high-voltage transmission system.

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#### Q. Please describe SPS's generating resources.

2 A. SPS's generation peak in the Test Year was 4,118 MW. During the Test Year, SPS had 478 MW of company owned wind capacity, increasing to 1,000 MW in 3 4 December 2020 with the completion of the Sagamore Project. SPS had installed net thermal generating capacity of 4,335 MW, with approximately 48% of this 5 thermal capacity from coal-fired generation and 52% from natural gas 6 7 generation. During the Test Year, 32.2% of SPS's total system energy needs were served by wind and solar generation, 19.9% by coal-fired generation and 47.5% by 8 9 natural gas generation. SPS also purchases firm power and energy under long-term 10 purchased power contracts.

As part of their power purchases, SPS and its Xcel Energy affiliates have 11 12 been very active in renewable energy development. According to the American 13 Wind Energy Association, Xcel Energy has been the largest utility wind provider 14 in 12 of the last 15 years. Table WAG-RR-3 (next page) lists each intermittent 15 renewable generator with whom SPS has a long-term PPA, the location of the 16 generating facility, the nameplate capacity of the facility, and the year in which SPS 17 began or will begin purchasing renewable intermittent energy from that facility. As 18 of 2020, SPS is purchasing 1,640 MW of energy from wind and solar production 19 facilities, although not all of these facilities are used to serve SPS's Texas retail 20 customers.

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**Table WAG-RR-3** 

Facility	Location	Nameplate Capacity (MW)	Start Year
Caprock	Quay Co, New Mexico	80	2004
San Juan Mesa	Chaves Co, New Mexico	120	2005
Wildorado	Oldham Co, Texas	161	2007
Long Road Solar	Lea/Eddy Co, New Mexico	50	2011
Spinning Spur	Oldham Co, Texas	161	2012
Palo Duro	Hansford Co, Texas	249	2014
Mammoth Plains	Dewey/Blaine Co, Oklahoma	199	2015
Roosevelt	Roosevelt Co, New Mexico	250	2015
Roswell Solar	Chaves Co., New Mexico	70	2016
Chaves County Solar	Chaves Co., New Mexico	70	2016
Bonita (Lorenzo)	Crosby Co., Texas	80	2018
Bonita (WildCat Ranch)	Cochran Co., Texas	150	2018

In addition, SPS currently purchases intermittent renewable energy at avoided cost from numerous Qualifying Facility ("QF") wind generation facilities in the Texas Panhandle. Counting the intermittent renewable energy purchased through long-term PPAs, the intermittent renewable energy received from QFs, the 478 MW from the Hale Wind Project, and the 522 MW from the Sagamore Project, SPS's system resources will include over 2,900 MW of intermittent renewable energy for its customers.

9 Q. Does SPS also make wholesale sales?

A. Yes. Historically, wholesale power sales and transmission services, which are
 regulated by FERC pursuant to the Federal Power Act, have been a significant
 business segment for SPS. However, SPS's wholesale sales have steadily declined

in recent years as a result of agreements that SPS entered into with its wholesale
 customers during the period from 2007 through 2010.<sup>10</sup> SPS's agreement to serve
 70 MW of Tri-County Electric Cooperative's load, which is managed by Golden
 Spread Electric Cooperative, Inc. ("GSEC"), terminated in June 2020.

5 Q. Do the reductions in wholesale sales volumes affect SPS's retail customers?

A. Yes. Those reductions affect SPS's retail customers in three ways. First, reducing
wholesale sales frees up lower-cost generating resources that can be used to serve
retail customers, which has the effect of lowering the system average fuel costs paid
by retail customers. In fact, SPS's customers have been benefiting from the lower
system-average fuel costs caused by the 70 MW reduction in GSEC's purchases
since that reduction took effect on June 1, 2020.

12 Second, the reduction in wholesale sales also enables SPS to avoid or defer 13 the need to either construct or acquire new generating resources to serve these 14 wholesale loads. This benefits SPS's retail customers because new generation 15 generally has significantly higher investment costs than older, depreciated 16 generation resources.

Finally, the reduction in wholesale sales means that more of SPS's costs will be allocated to the New Mexico and Texas retail jurisdictions. In this case, SPS has adjusted the jurisdictional allocators to reflect the departure of 70 MW of Tri-County Electric Cooperative load managed by GSEC in June 2020, which has the effect of shifting costs to the retail jurisdictions.

<sup>&</sup>lt;sup>10</sup> GSEC ceased all purchases of wholesale power from SPS on June 1, 2017, and sales to the four New Mexico electric cooperatives declined by 80 MW on June 1, 2017. SPS's contract with West Texas Municipal Power Authority expired on May 31, 2019.

### 1 VII. OBLIGATIONS AND PRECEDENT FROM PRIOR 2 DOCKETS

3 Q. Please describe the regulatory commitments that SPS has made in prior

4 dockets.

5 A. SPS is subject to the following obligations that are pertinent to this rate case

6 application:

7 8 9 10 11 12 13 14 15 16 17		<ul> <li>Docket No. 49831 – SPS must suspend the collection from customers of the historical-period expense related to Attachment Z2 of the Southwest Power Pool Open Access Transmission Tariff and must maintain the current regulatory asset with a balance of \$4,402,191.55 as of September 12, 2019, adjusted for the resolution of the related, currently pending cases at FERC. SPS must include a proposal to address this regulatory asset in its next base-rate proceeding following the resolution of the litigation at FERC regarding Attachment Z2. [Final Order, Section III, Ordering Paragraph 9]</li> <li>Docket No. 47527 – SPS must continue to unwind its excess accumulated deferred income tax and net operating loss-related balances resulting from</li> </ul>
18 19 20		the change in tax rates under the Tax Cuts and Jobs Act. [Final Order, Section IV, Ordering Paragraph 8]
21 22 23 24 25		• Docket No. 47527 – SPS must continue to unwind its excess accumulated deferred income tax balances associated with protected plant items based on the average rate assumption method. [Final Order, Section IV, Ordering Paragraph 9]
26 27 28 29 30 31 32		• Docket No. 47527 – SPS must address its excess accumulated deferred income tax balances and the unwinding of those balances, associated with protected and unprotected plant items, non-plant items, and net operating loss-related balances that may have accrued from the end of the updated test year in Docket No. 47527. [Final Order, Section IV, Ordering Paragraph 10]
33	Q.	Does SPS's rate request satisfy each of these commitments?
34	A.	Yes. Mr. Davis and I discuss the Attachment Z2 regulatory asset, and Mr. Moeller,
35		Ms. Niemi, and Ms. Koch address the matters relating to Docket No. 47527.

1		VIII. <u>QUALITY OF SERVICE</u>
2	Q.	How is quality of service measured for retail customers?
3	A.	Quality of service can be measured in various ways, but two common metrics are
4		the System Average Interruption Duration Index ("SAIDI"), which measures the
5		average number of outage minutes per customer per year, and the System Average
6		Interruption Frequency Index ("SAIFI"), which measures the average number of
7		times that a customer's service is interrupted.
8	Q.	Do other witnesses address SPS's quality of service?
9	A.	Yes. Mr. Meeks discusses SPS's SAIDI and SAIFI indices and explains that those
10		metrics show that SPS provides highly reliable service to its customers. Mr. Totten
11		discusses SPS's quality of service in the context of SPS's overall performance.
12	Q.	Are there other metrics that demonstrate that SPS provides a high quality of
13		service for its Texas retail customers?
14	A.	Yes. One important metric is the customer satisfaction survey performed by
15		JD Power. In the most recent JD Power survey, SPS ranked in the top 25%
16		compared to its peers for overall satisfaction among residential customers, power
17		quality and reliability, price, corporate citizenship, and customer care. The Edison
18		Electric Institute's ("EEI") recognition of SPS's storm restoration efforts also
19		demonstrates that SPS provides a high quality of service. In 2020, EEI awarded
20		Xcel Energy the Emergency Recovery Award for SPS's response to Winter Storm
21		Billy.
22	Q.	What is your conclusion regarding the quality of service that SPS provides to
23		its customers?
24	A.	As shown by the metrics discussed above and by Mr. Meeks, SPS provides a high
25		quality of service to its customers.

1

### IX. <u>RECOVERY OF CAPITAL INVESTMENT</u>

2	Q.	What amount of new capital investment does SPS seek to recover in this case?
3	A.	SPS seeks to begin recovering approximately \$1.75 billion of new capital
4		investment that SPS either placed in service or expects to place in service during
5		the 18-month period from July 1, 2019 through December 31, 2020. <sup>11</sup> These
6		capital investments were prudently incurred for the benefit of SPS's customers, to
7		support and promote economic development within SPS's service area, and
8		maintain and improve SPS's operations.
9	Q.	Please summarize the capital investment SPS placed into service between July
10		1, 2019 through September 30, 2020 and the SPS witnesses that support the
11		reasonableness and necessity of this investment.
12	A.	During the period July 1, 2019 through September 30, 2020, SPS placed in service:
13 14		• Approximately \$57.5 million of production plant investment. Mr. Lytal and Mr. Moeller support those capital additions;
15 16		• Approximately \$264.7 million of transmission investment. Mr. Cooley and Mr. Moeller support those capital additions;
17 18		• Approximately \$155.3 million of distribution investment. Mr. Meeks and Mr. Moeller support those capital additions; and
19 20 21		• Approximately \$61.5 million of general plant investment. Mr. Remington, Mr. Bick, Mr. Lytal, Mr. Cooley, Mr. Meeks, and Mr. Moeller support those capital additions.

<sup>&</sup>lt;sup>11</sup> As permitted under PURA § 36.112 and 16 TAC § 25.246, SPS has included investments that it will place in service during the three-month period from October 1, 2020 through December 31, 2020.

1	Q.	Is SPS seeking to include in rate base any other investment made between
2		July 1, 2019 and September 30, 2020 in this case?
3	А.	Yes. SPS is seeking Commission approval to include \$20.1 million of intangible
4		plant investment placed in service during this time period. Mr. Remington, Mr.
5		Cooley, Mr. Meeks, Mr. Sample, and Mr. Moeller support those capital additions.
6	Q.	Please summarize the capital investment SPS placed into service or expects to
7		place into service for the period October 1, 2020 through December 31, 2020
8		and the SPS witnesses supporting the reasonableness and necessity of this
9		investment.
10	A.	During the period October 1, 2020 through December 31, 2020, SPS has placed
11		into service the following investment:
12 13		• Approximately \$852.6 million in production plant projects. Mr. Lytal and Mr. Moeller support those capital additions;
14 15		• Approximately \$244.2 million in transmission plant projects. Mr. Cooley and Mr. Moeller support those capital additions;
16 17		• Approximately \$68.7 million in distribution plant projects. Mr. Meeks and Mr. Moeller support those capital additions; and
18 19 20		• Approximately \$18.8 million in general plant projects. Mr. Remington, Mr. Bick, Mr. Lytal, Mr. Cooley, Mr. Meeks, and Mr. Moeller support those capital additions.
21	Q.	Is SPS seeking to include in rate base any other investment for the period
22		October 1, 2020 through December 31, 2020?
23	A.	Yes. Approximately \$11.6 million is attributable to intangible plant projects that
24		SPS placed in service or expects to place in service from October 1, 2020 through
25		December 31, 2020. Mr. Remington, Mr. Sample, and Mr. Moeller support those
26		capital additions.

- 1 Q. Please summarize the new capital investment by function and by time period.
- 2 Table WAG-RR-4 contains a summary of the amount placed in service on a Total A.
- 3 Company basis.

Transmission

Distribution

General

Total

Intangible

- 4
- 5

Total Company Amount Placed in Service					
Function	Additions to Plant in Service July 1, 2019 – September 30, 2020	Expected Additions to Plant in Service October 1, 2020 – December 31, 2020	Total Requested Additions to Plant in Service		
Production	\$57,500,607	\$852,592,158	\$910,092,765		

244,173,604

68,734,498

18,842,269

11,602,518

\$1,195,945,047

Table WAC DD 4

6 Q. If plant that is expected to close during the Update Period does not actually 7 close, will the balance attributable to that plant be included in the actual 8 amounts presented as part of the update filing?

264,679,698

155,259,816

61,529,015

20,082,294

\$559,051,430

- 9 A. No. Only the amounts actually closed to plant in service on or before December 10 31, 2020 will be included in the actual amounts presented as part of the update 11 filing.
- 12 Q. If some plant actually did close to plant in service during the Update Period 13 but is not included in the estimated plant, will SPS include that plant balance in the actual amounts presented in the update filing? 14
- No. The actual amounts in the update filing will not include any projects that were 15 A. 16 not included in the estimates for the Update Period. However, the actual dollar

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508,853,302

223,994,314

80,371,284

31,684,812

\$1,754,996,477

amounts for the plant balances may be higher or lower than the estimated dollar
 amounts. Mr. Moeller discusses this issue in more detail.

### 3 Q. Please describe the Sagamore Project that SPS has recently placed into service.

A. The Sagamore Project, which was approved by the Commission in Docket No.
46936, is a 522 MW wind generating plant with associated facilities located in
Roosevelt County, New Mexico. The cost of the Sagamore Project totaled
approximately \$858 million (total company), and it began commercial operations
in December 2020. Mr. Lytal discusses the Sagamore Project in more detail as well
as the cost controls and processes SPS utilizes to ensure that its capital investments
are reasonable, necessary, and prudently incurred.

### 11 Q. Will Texas customers benefit from the Sagamore Project?

12 Yes. The Sagamore Project will enable SPS to take advantage of the federal PTCs A. 13 associated with the facility for the benefit of SPS's customers. More specifically, 14 except for the first 60 days of operation, SPS will credit customers, through eligible 15 fuel expense, with the Texas retail portion of the PTCs, including an income tax 16 gross-up, associated with generation from the Sagamore Project. In Docket No. 17 46936, SPS also agreed to provide Texas retail customers with various cost 18 protection measures, including a combined cost cap of \$1,675 per kW for the Hale 19 and Sagamore Projects, and assurance that Texas retail customers will receive a 20 minimum production guarantee up to the level of the 48% net capacity factor 21 beginning with the first full calendar year after commercial operation. SPS has also 22 agreed to perform an analysis, as specified in the stipulation, to ensure that there is 23 no net cost for customers for the first ten years of the operation of the wind facilities.

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1		These protections, coupled with the other benefits included in the stipulation,
2		ensure that Texas retail customers will benefit from the Sagamore Project.
3	Q.	Please describe SPS's decision timeline regarding the Sagamore Project.
4	А.	As explained in Docket No. 46936, SPS planned to place the Sagamore Project in
5		service by December 31, 2020. SPS had to decide by August 27, 2019 whether to
6		proceed with the project.
7	Q.	Was SPS able to construct the Sagamore and Hale Projects within the
8		combined cost cap established in Docket No. 46936?
9	A.	Yes. Though SPS faced significant challenges during construction of the Sagamore
10		Project, including delays in obtaining materials and labor shortages due to the
11		COVID-19 pandemic, SPS was able to control its costs and budget to complete the
12		project within the combined cost cap.
13	Q.	Were SPP interconnection costs for the Sagamore Project higher than SPS
14		initially projected?
15	А.	Yes, but as I explained above, SPS was able to complete the project within the
16		applicable cost cap.
17	Q.	Please describe the SPP transmission interconnection process.
18	A.	It is the responsibility of the SPP to manage and study requests for interconnecting
19		new generation resources ("GI Queue") to determine the need and costs of any new
20		transmission network upgrades to accommodate interconnection to the
21		transmission grid. The SPP interconnection study process continues to be
22		overwhelmed by numerous requests, which have created a backlog in processing

and studying new generator applications. For example, if a proposed generator
 resource was submitted into the SPP GI Queue this year, the final interconnection
 costs would not be known for a minimum of five years and possibly longer. The
 significant number of projects included in the GI Queue has also resulted in
 increased transmission interconnection costs.

## 6 Q. Please explain how the SPP transmission interconnection process impacted 7 SPS's plans regarding the Sagamore Project.

A. When SPS was determining whether to proceed with the Sagamore Project in early
2019, the SPP had determined that a 345 kV transmission line would be required to
serve the project due to the large number of projects included in the SPP
interconnection queue. Constructing a 345 kV transmission line would have
resulted in significantly increased costs that would have detrimentally impacted the
economic viability of the project.

## 14 Q. How did SPS resolve the issues related to the SPP transmission 15 interconnection process?

A. SPS's counterparty, Invenergy, negotiated with the parties who had projects listed
 in the queue ahead of the Sagamore Project and was able to reach a resolution that
 reduced the transmission interconnection costs associated with the Sagamore
 Project.

## Q. Was it necessary for SPS to resolve issues related to the SPP interconnection process in order to economically construct the Sagamore Project?

A. Yes. If SPS had not resolved issues relating to the SPP interconnection process,
 the transmission interconnection costs would have rendered the project
 uneconomic.

- Q. Prior to proceeding with the construction of the Sagamore Project, did SPS
   analyze whether the project would remain economic despite the increased
   costs resulting from the SPP interconnection process?
- 4 A. Yes. As explained by Ms. Weeks, SPS performed an economic analysis to
  5 determine whether it should proceed with construction of the Sagamore Project.
  6 That analysis demonstrated that the project remained economic and provides
  7 benefits to SPS and its customers.
- 8 Q. Does SPS's inclusion of the Sagamore Project in this case comply with the
  9 capital cost cap established in Docket No. 46936?
- A. Yes. The amount SPS is requesting to include in rate base for the Sagamore Project
  is \$857,993,968. The total cost for the Hale and Sagamore investment that will be
  placed in service by December 31, 2020 will be approximately \$1,563 per kW on
  a total company basis, which is well below the \$1,675 per kW cost cap adopted in
  Docket No. 46936.

## Q. Has SPS complied with the requirements established in Docket No. 46936 with regard to depreciation?

A. Yes. According to Section IX of the Unopposed Stipulation in Docket No. 46936,
the initial depreciation rate for Sagamore "will be 3.4%, which reflects a 30-year
service life and a negative 2.0% net salvage value." SPS has applied that
depreciation rate in this case.

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1		X. <u>NATIVE O&amp;M AND A&amp;G EXPENSE</u>
2	Q.	What issues do you address in this section of your testimony?
3	A.	In this section of my testimony, I discuss and support the reasonableness and
4		necessity of the O&M and A&G expenses that are native to SPS. I also discuss and
5		support the O&M expenses associated with specific affiliate classes. In particular,
6		I sponsor services and costs related to the following areas:
7		• Sales Expense:
8		<ul> <li>Demonstration and Selling Expense (FERC Account 912); and</li> </ul>
9		<ul> <li>Miscellaneous Sales Expense (FERC Account 916)</li> </ul>
10		• A&G Expenses:
11		<ul> <li>Office Supplies and Expenses (FERC Account 921);</li> </ul>
12		<ul> <li>Outside Services Employed (FERC Account 923); and</li> </ul>
13		<ul> <li>Regulatory Commission Expense (FERC Accounts 928 - 928.05).</li> </ul>
14		These costs include labor, materials, and other non-fuel O&M costs as reflected on
15		my Attachment WAG-RR-4. As shown on Attachment WAG-RR-4, I also sponsor
16		SPS's recoverable contributions, dues, and donations.
17	Q.	Are there other witnesses that support these O&M and A&G expenses?
18	A.	Yes. Mr. Baumgarten, Mr. Deselich, and Mr. Schrubbe provide testimony
19		regarding labor and associated costs (both native and affiliate), and Ms. Bouw
20		addresses outside legal services and third-party vendor costs recorded in FERC
21		Account 923. Ms. Niemi addresses SPS's contributions, dues, and donations.
22	Q.	What types of charges are included in the FERC accounts that you sponsor?
23	A.	These FERC accounts include O&M expenses comprised of both native SPS costs
24		and affiliate charges. Native SPS costs are those costs incurred directly by SPS to

1 provide electric service to its customers. These costs include labor, materials, and 2 other non-fuel O&M costs. For example, the salaries of SPS employees are native 3 costs. In addition, SPS receives services provided by XES, a centralized service 4 company, which are in addition to, and not duplicative of, the services that SPS 5 employees provide. XES provides these services "at cost," or without profit. 6 Finally, O&M expenses also include charges to SPS from other Operating 7 Companies or affiliated interests. Similar to the charges from XES, these services are charged to SPS "at cost" and generally involve emergency services, such as 8 9 storm restoration activities. Mr. Baumgarten provides additional details regarding 10 the methodology of charging affiliate costs to SPS from XES and other affiliated 11 interests.

### 12 Q. How are O&M activities identified and funded?

A. Preliminary budgets are developed at the department level based on current operating conditions, activity levels, and estimates of future business needs. These preliminary budgets are then used to develop an over-all budget for SPS. O&M expenditures are controlled by senior management who monitor and review the O&M trends and operating conditions on a frequent basis to ensure that expenditures are reasonable, necessary, and properly directed.

### 19 Q. What efforts do SPS and XES take to control O&M costs on an on-going basis?

A. Both SPS and XES strive to control its O&M costs, while maintaining the safety
 and reliability of its system, as well as providing effective and efficient customer
 service. The O&M budgeting and monitoring processes ensure that cost controls
 are in place to operate within reasonable limits. During each fiscal year there is on-

going monitoring and management of expenses at each of these levels.
 Furthermore, management recognizes that O&M cost control is a dynamic process,
 not an annual or periodic exercise. For that reason, senior management frequently
 meets to discuss O&M spending levels.

5

### Q. Does the procurement process also control O&M costs?

A. Yes. SPS and XES utilize a procurement process for both its material and supplies
as well as for a majority of its service contracts. Depending upon the product to be
purchased or the service to be performed, the procurement group, working with the
appropriate work group, either utilizes a bid process or a negotiated supplier
agreement to obtain the product or service. This procurement process ensures that
SPS receives a quality product or service at a reasonable price.

## 12 Q. What types of costs are associated with FERC Account 912, Demonstration 13 and Selling Expense?

- A. The native costs included in FERC Account 912 are those associated with labor and
  materials for demonstrations and sales. As Ms. Niemi notes in her testimony, image
  and promotional advertising have been excluded from the cost of service.
  However, other costs in FERC Account 912 are recoverable, and SPS is seeking to
  recover allowable costs that are included in this account.
- 19 Q. What types of costs are associated with FERC Account 916, Miscellaneous
  20 Sales Expense?
- A. FERC Account 916 includes the cost of labor, materials, and expenses incurred in
   connection with sales activities, except merchandising, that are not included in
   other sales expense accounts.

## Q. What types of costs are associated with FERC Account 921, Office Supplies and Expenses?

A. The native costs included in FERC Account 921 are those associated with office
supplies and expenses incurred with the administration of SPS's operations and are
not included in other FERC Accounts. The types of items include expenses for
office equipment, office supplies, materials, postage, printing, and communications
services.

## 8 Q. What types of costs are associated with FERC Account 923, Outside Services 9 Employed?

10 A. The native costs included in FERC Account 923 are those associated with the fees 11 and expenses of consultants that are not specific to a particular operating function 12 or other FERC accounts. These expenses include the fees and costs for contract 13 accountants, auditors, appraisers, and engineering consultants. It also includes the 14 supervision fees and expenses paid under contracts for general management 15 services. Ms. Bouw sponsors the expenses associated with consulting attorneys, so 16 I do not address those costs in my testimony.

# 17 Q. What types of costs are associated with FERC Account 928, Regulatory 18 Commission Expense?

A. The native costs included in FERC Accounts 928 are those expenses incurred by
SPS related to formal cases before regulatory commissions, including the
Commission, the NMPRC and FERC, as well as fees assessed by regulatory bodies,
including those for the administration of the Federal Power Act.

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## 1Q.Are the services and associated O&M costs you sponsor necessary and2reasonable for SPS's operations?

3 Yes. The services provided by SPS employees related to the above-described A. FERC accounts are necessary and reasonable to SPS's operations. These costs are 4 5 the types of costs all utilities incur, and they are essential to SPS's operations. These 6 costs include labor, materials, and other non-fuel O&M costs. Mr. Deselich and 7 Mr. Schrubbe provide testimony regarding labor costs, Mr. Kunze provides 8 testimony about sourcing and procurement of goods and services, and Mr. 9 Baumgarten provides testimony regarding the methodology of billings for labor and 10 labor overheads.

## 11 Q. Do SPS's Texas retail customers benefit from the services associated with the 12 specific O&M costs you discuss?

Yes. These services allow SPS to provide essential services to its Texas retail 13 A. 14 customers in an efficient manner. These services are provided through a centralized 15 organizational approach that reduces costs and enables the Operating Companies 16 to benefit from economies of scale, resource sharing during peak workloads, and 17 historical knowledge that enables the employees to respond quickly and with better 18 insights to ensure that the best overall work product is delivered. The centralized 19 organization allows each of the Operating Companies to benefit from the direct 20 experience of the others, leading to improved skills, and improved work practices. Further, the departments within the SPS operating company president organization 21 22 are focused solely on SPS's operations in Texas and New Mexico, and are attuned 23 to issues, operations, and services directly affecting Texas retail customers. In

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- 1 addition, the expenses are reasonable because the costs of the services are managed,
- 2 reviewed and minimized.

1		XI. SOUTHWEST POWER POOL SERVICES
2	Q.	Please describe SPP and the services it provides to its members.
3	А.	SPP, which is a FERC-approved RTO, is an Arkansas non-profit corporation with
4		its principal place of business in Little Rock, Arkansas. SPP has more than 92
5		members that include electric cooperatives, federal agencies, independent power
6		producers, independent electric transmission companies, investor-owned electric
7		utilities, marketers, municipal utilities, state authorities, and contract participants.
8		As an RTO, SPP provides several services to its members, including:
9		• reliability coordination;
10		• tariff administration;
11		<ul> <li>regional scheduling;</li> </ul>
12		<ul> <li>transmission expansion planning;</li> </ul>
13		• market operation;
14		• contingency reserve sharing;
15		• generation interconnection studies;
16		• scheduling authority function;
17		• compliance;
18		• training; and
19		• outage coordination.
20	Q.	How are SPP's policies, rules, and tariffs developed?
21	А.	SPP is a member-driven organization. As a result, various committees exist within
22		SPP to develop policy, rules, and tariff provisions related to a wide variety of topics.
23		The primary role of SPP stakeholder committees and working groups is to drive
24		major initiatives that improve or enhance SPP operations. The stakeholder process
25		also focuses on planning for the future. The various committees and working

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groups provide recommendations to the SPP independent Board of Directors on technical issues. The committees are further composed of working groups, steering committees, and task forces. The committees and groups are made up of representatives of SPP members, including SPS. An organizational chart of SPP's committees and working groups is attached to my testimony as Attachment WAG-RR-5.

7 Q. Do state retail rate regulators have a role in the SPP member-driven process?

- 8 Yes. The Regional State Committee ("RSC") is composed of retail regulators A. 9 across the SPP footprint and has its own working group, the Cost Allocation 10 Working Group, which is made up of staff members of the retail regulatory 11 authorities. The RSC actively engages in a broad range of issues where SPP has 12 ceded authority, including transmission planning and cost allocation, resource adequacy, allocation of transmission rights, and market evolution issues. For 13 14 example, the RSC determines: (1) the approach for resource adequacy across the 15 entire region and with respect to transmission planning; (2) whether transmission 16 upgrades for remote resources will be included in the regional transmission 17 planning process; and (3) the role of transmission owners in proposing transmission 18 upgrades in the regional planning process.
- 19 Q. Have the services that SPS receives from SPP changed since SPS's last rate
  20 case, Docket No. 49831?
- A. No. As a member of SPP, SPS continues to receive the same services that the
  Commission reviewed in SPS's last rate case.

## Q. How are the costs associated with new transmission infrastructure within SPP allocated to SPS?

- 3 A. SPP costs have been allocated to SPS based on four different allocation methods:
- 4 (1) Pre-2005; (2) Original Base Plan Funding; (3) the Balanced Portfolio; and (4)
  5 the Highway/Byway (Current Base Plan Funding). A matrix showing the effects
  6 of these methods during the Test Year is shown in Attachment WAG-RR-6.
- Q. How does SPP administer these cost allocations and collect the revenue for the
  regional transmission funding?
- 9 A. SPP administers the process through Attachment J of the SPP OATT and recovers
  10 the revenue through the resulting Schedule 11 charges under the SPP OATT. SPP
  11 collects both the zonal and any regionally-allocated costs under Schedule 11. SPP
  12 then distributes this revenue to the Transmission Owners.
- Q. How is SPS charged for the transmission identified and approved by SPP as
  part of integrated planning process?
- A. SPS is located in Zone 11. As such, the retail customers of SPS are assessed
  Schedule 11 charges for their share of regional transmission projects and their share
  of transmission system projects in Zone 11. Ms. Niemi discusses specific Schedule
  11 charges assessed by SPP to SPS in the Test Year.
- 19 Q. What is the SPP administrative fee?
- A. The SPP applies the administrative fee to all transmission service customers to cover its expenses for several of the services it provides under its OATT, such as reliability coordination, tariff administration, and seams agreements. The fee is set annually by the SPP Board of Directors based on the next year's expected budget,

1		including reconciliation from the previous year's over-or-under-collection. The fee
2		is assessed based upon transmission services purchased or provided pursuant to the
3		SPP Tariff. The SPP administrative fee is recorded in FERC Accounts 561.4,
4		561.8, and 575.7.
5	Q.	How does SPP collect these administrative fees?
6	А.	SPP collects these fees through Schedule 1-A of its OATT.
7	Q.	What administrative fee is SPS using in its Test Year?
8	А.	SPS used the SPP administrative fee for the Updated Test Year, which is \$0.430
9		per megawatt hour.
10	Q.	Are the new transmission investment amounts charged by SPP and the SPP
11		administrative fee a reasonable and necessary cost of providing service?
12	А.	Yes, the transmission investment has allowed SPS to reliably serve its customers
13		while gaining greater access to economic market resources to serve the SPS
14		customers. The administrative fee which covers the transmission planning cost and
15		operating the SPP Integrated Market has been beneficial to the SPS customers.

#### 1

### XII. <u>REQUESTED REGULATORY ASSETS</u>

### 2 A. <u>Attachment Z2 Charges</u>

- Q. Please describe SPS's request with respect to the recovery of amounts paid to
  SPP for Attachment Z2 charges for the 2008 through 2016 time period (i.e.,
  Attachment Z2 Historical Period).
- A. As discussed in Mr. Davis's direct testimony, SPS proposes to continue the
  treatment authorized by the Commission in Docket No. 49831 to maintain the
  current regulatory asset associated with historic period charges to SPS under
  Attachment Z2 of the SPP OATT given the continued uncertainty created by
  unresolved litigation at FERC.

### 11 B. Deferred Costs Resulting from the Effects of COVID-19

- 12 Q. Please describe SPS's request with respect to deferred costs resulting from the
  effects of COVID-19.
- 14 A. As explained by Mr. Davis, consistent with the Commission's order in Project No.
- 15 50664, SPS established a regulatory asset to capture expenses incurred as a result
- 16 of COVID-19. In this case, SPS proposes to recover incremental direct costs
- 17 incurred as a result of COVID-19, establish a tracker for bad debt expense, and seek
- 18 recovery of the additional bad debt expense in SPS's next base rate case.

### 1 XIII. KNOWN AND MEASURABLE IMPACT OF LP&L DISCONNECTING 2 FROM SPS'S TRANSMISSION SYSTEM

- 3 Q. What will you discuss in this section of your testimony?
- 4 A. I will explain SPS's request to reallocate transmission costs resulting from LP&L
  5 moving its transmission load to ERCOT in June 2021.

### 6 Q. What is LP&L's relationship to SPS?

A. Although LP&L was a wholesale customer of SPS in the past, SPS no longer
provides wholesale service to LP&L. LP&L has, however, remained a transmission
customer of SPS.

### 10 Q. Please briefly describe LP&L's planned transition from SPP to ERCOT.

11 A. In March 2018, the Commission approved LP&L's application for approval to 12 connect approximately 470 MW of its total load, and a large portion of its system 13 serving that load, to ERCOT on June 1, 2021. The Commission has approved CCN 14 applications for LP&L and a transmission service provider to construct the various 15 transmission lines necessary to integrate LP&L's affected load and system into 16 ERCOT. LP&L and the transmission service provider are currently constructing 17 the necessary transmission facilities, and LP&L files quarterly status reports on the 18 progress of the transition. As of September 15, 2020, those reports indicate that the 19 June 1, 2021 target date remains.

### 20 Q. How will LP&L's departure from SPS's transmission system affect the 21 allocation of transmission costs?

A. As discussed by Mr. Luth, LP&L's departure from SPS's transmission system will
result in a reallocation of transmission costs that increases the share of costs paid
by SPS's other customers.

# 1Q.If LP&L's transmission load does not transition to ERCOT until June 1, 2021,2why is SPS proposing to reallocate transmission costs in this case?

- 3 A. Because the impact of LP&L's departure on SPS and its Texas retail customers is
- 4 a known and measurable change, it is just and reasonable for SPS to address the
- 5 allocation of transmission costs in this case.

#### 1

#### XIV. DEPRECIATION RATES AND RELATED EXPENSE

2 **O**.

#### Please summarize SPS's depreciation request in this case.

A. In Docket No. 49831, SPS provided a complete depreciation study that addressed
all depreciable assets. In this case, SPS is providing a Technical Depreciation
Update, which provides updated information. The Technical Depreciation Update
is sponsored by Mr. Watson, and proposed depreciation rates are discussed by Mr.
Moeller. I will discuss SPS's requests related to depreciation of the coal-specific
assets at Harrington, the Tolk Generating Station Units, and Plant X Unit 3.

### 9A.Depreciable Service Life of the Coal-Specific Assets at the10Harrington Generating Station

#### 11 Q. Please briefly describe Harrington Station.

A. Harrington consists of three coal-powered steam turbine units, located in Potter
County, Texas with a total net capacity of 1,021 MW. Harrington Unit 1 has a net
capacity of 340 MW and a current retirement date of 2036; Harrington Unit 2 has
a net capacity of 355 MW and a current retirement date of 2038; and Harrington
Unit 3 has a net capacity of 355 MW and a current retirement date of 2040. All
three of the plant's boilers were designed to burn both coal and natural gas.

### 18 Q. Please describe SPS's request with respect to the coal-specific assets at 19 Harrington.

#### 20 A. SPS seeks to fully depreciate the coal-specific assets at Harrington by December

21 31, 2024 to comply with ambient air quality standards.

#### 22 Q. Do any other witnesses address this issue?

### A. Yes. Mr. Lytal describes the coal-specific assets that SPS seeks to depreciate by December 31, 2024, and Ms. Weeks discusses the economic analysis that SPS

performed to evaluate its options regarding Harrington and determine that SPS's
 proposed action is in the best interest of SPS and its customers. Mr. Watson's
 Technical Depreciation Update includes the coal-specific assets, and Mr. Moeller
 discusses depreciation rates.

5

#### Q. What factors led SPS to study alternative operations at Harrington?

6 A. The Clean Air Act requires the Environmental Protection Agency ("EPA") to set 7 National Ambient Air Quality Standards ("NAAQS") (40 CFR part 50) for 8 pollutants considered harmful to public health and the environment. The EPA has 9 set NAAQS for six principal pollutants, including sulfur dioxide ("SO2"). The 10 primary SO<sub>2</sub> standard sets a limit of 75 parts per billion (ppb), calculated using the 99<sup>th</sup> percentile of 1-hour daily maximum concentrations, averaged over 3 years. 11 Harrington Station emits approximately 99% of the SO<sub>2</sub> emissions in Potter 12 13 County.

In December 2016, the Texas Commission on Environmental Quality ("TCEQ") installed a SO<sub>2</sub> monitor in the vicinity of Harrington Station to collect ambient air quality data. The average reading over three years exceeds the primary standard limit of 75 ppb. Thus, SPS was required to develop an implementation plan to comply with the standard and show that Harrington will achieve compliance with the NAAQS by 2025. SPS presented its plan for complying with the emissions standard to the TCEQ, and an Agreed Order was finalized in October 2020.

21 Q. What does the Agreed Order require of SPS?

A. The Agreed Order requires SPS to cease coal operations at Harrington by December
31, 2024. Pursuant to the Agreed Order, at this time SPS plans to convert
Harrington from coal to natural gas.

### Q. Why isn't SPS seeking authorization to depreciate the remaining assets at Harrington?

- A. In its discussions with TCEQ, SPS evaluated the potential conversion of
  Harrington's fuel supply from coal to natural gas to comply with ambient air quality
  standards and determined that the plant could be converted. In that scenario, the
  assets that are not coal-specific would remain in service.
- 7 Q. Is SPS proposing to recover any costs associated with the conversion in this
  8 case?
- 9 A. No. In this case, SPS is only seeking authorization to fully depreciate the
  10 coal-specific assets at Harrington by December 31, 2024.

## 11 Q. Is SPS's request to fully depreciate the coal-specific assets at Harrington by 12 December 31, 2024 reasonable?

13 Yes. Harrington has provided service to SPS's customers for over 40 years, and A. 14 conversion of the plant's fuel source will allow SPS to continue to operate the units 15 for the benefit of SPS's customers until the end of their currently approved service 16 lives in 2036, 2038, and 2040, respectively. As Ms. Weeks explains, the proposed 17 conversion provides an economic solution to address the air quality issues in the 18 region. The conversion is also cost-effective because the plant's boilers were designed to burn both coal and natural gas. Converting Harrington's fuel supply 19 20 from coal to natural gas will provide environmental benefits and allow SPS to 21 comply with the Agreed Order. As a result, SPS requests authorization to fully 22 depreciate the coal-specific assets at Harrington by December 31, 2024.

1

#### B. <u>Depreciable Service Life of the Tolk Generating Station</u>

#### 2 Q. Please briefly describe the Tolk Generating Station Units.

3 A. Tolk Unit 1 began commercial operation in 1982, and Tolk Unit 2 began 4 commercial operation in 1985. The Tolk units originally had 35-year approved 5 service lives in Texas. Under those originally approved service lives, Tolk Unit 1 6 would have been retired in 2017, and Tolk Unit 2 would have been retired in 2020. In subsequent rate cases, however, the service lives of both units were extended 7 from 35 years to 60 years. Thus, Tolk Unit 1 was scheduled to retire in 2042, and 8 9 Tolk Unit 2 was scheduled to retire in 2045. In Docket No. 47527, the depreciation 10 rates for the Tolk Generating Station Units 1 and 2 were revised from 2042 and 2045, respectively, to 2037 for both units.<sup>12</sup> 11

#### 12 Q. Please summarize SPS's request with respect to Tolk.

13 As part of the Stipulation reached in Docket No. 47527, SPS agreed to update its A. 14 economic life analysis for the Tolk Generating Station and to include that analysis in its next base rate case.<sup>13</sup> SPS provided that analysis in Docket No. 49831 and 15 16 requested a 2032 retirement date for the Tolk units. As part of the Stipulation 17 reached in that case, the signatories agreed for SPS's depreciation rates for the Tolk 18 generating station to continue to reflect a depreciation rate based on a 2037 end-of-19 life assumption and for the depreciation rate to use an assumption of negative 5% 20 net salvage.

<sup>&</sup>lt;sup>12</sup> Application of Southwestern Public Service Company to Change Rates, Docket No. 47527, Order at FoF No. 51 (Dec. 10, 2018).

<sup>&</sup>lt;sup>13</sup> *Id.* at FoF No. 50.

1		In this case, SPS is providing a Technical Depreciation Update that supports
2		its need to increase depreciation expense and shorten the service lives of several of
3		its generating units, including the Tolk Generating Station units that are fueled by
4		coal. With respect to the Tolk units, SPS proposes to change the service lives of
5		these assets to have them retire at December 31, 2032. Mr. Watson, Mr. Lytal, Ms.
6		Weeks, Mr. Belt, and Mr. Cooley also present information related to SPS's request.
7	Q.	Is SPS still committed to retiring Tolk in 2032?
8	A.	Yes, because there will be insufficient water to operate the plant after that date.
9	Q.	How does SPS plan to operate Tolk until it is retired?
10	A.	In order to maximize the value of the 1,080 MW of Tolk summer capacity to meet
11		customer demand plus a planning reserve margin and to preserve groundwater,
12		beginning in 2021 SPS will offer the Tolk units into the market during the four on-
13		peak months based primarily on economic dispatch principles. During the eight
14		off-peak months, the units will be offline unless called upon by SPP to run because
15		of operational conditions.
16		SPS has installed synchronous condenser equipment at Tolk to provide
17		critical network voltage support and power stability as SPS uses increasing amounts
18		of renewable energy on its system. The generators will be detached from the steam
19		turbines and used as synchronous generators. Because the synchronous condensers
20		are expected to operate after 2032, SPS only proposes to fully depreciate the Tolk
21		assets that will no longer be used to generate electricity after that date. Mr. Cooley
22		provides additional information regarding the synchronous condensers in his direct
23		testimony.

### Q. Is SPS providing analyses to demonstrate that a 2032 retirement date is appropriate?

A. Yes. Ms. Weeks discusses SPS's additional analysis that continues to support a
2032 retirement date for Tolk. Mr. Belt provides an updated water study that also
continues to support a 2032 retirement date.

#### 6 Q. Please summarize your conclusions regarding Tolk.

A. For the reasons explained above and by Mr. Lytal, Mr. Belt, Mr. Cooley, and Ms.
Weeks, a 2032 retirement date is appropriate and is in the best interest of SPS and
its customers. Accordingly, SPS should be permitted to fully depreciate the Tolk
units by December 31, 2032.

#### 11 C. <u>Depreciable Service Life of Plant X Unit 3</u>

#### 12 Q. Please describe Plant X Unit 3.

A. Plant X Unit 3 is a gas-fired steam boiler unit located in Lamb County, Texas that
has a net capacity of 93 MW. Plant X Unit 3 began commercial operation in 1955
and had an initial approved service life of 40 years. The current approved service
life of Plant X Unit 3 is set to expire in 2024, which results in a service life of 69
years.

#### 18 Q. Please summarize SPS's request with respect to Plant X Unit 3.

- 19 A. SPS proposes to retire and fully depreciate the plant by December 31, 2022.
- 20 Q. Do any other witnesses discuss SPS's request to shorten the service life of
  21 Plant X Unit 3?
- A. Yes. Mr. Lytal discusses the status of Plant X Unit 3 and the capital expenditures
  that would be required to maintain and operate the unit until the end of its current
  service life. Mr. Moeller and Mr. Watson discuss the depreciation rate for the plant.

## Q. Why does SPS propose to fully depreciate Plant X Unit 3 by December 31, 2022?

A. As discussed by Mr. Lytal, SPS performed an initial analysis in January 2020 that
showed SPS would need to expend approximately \$4.5 million to repair the Plant
X Unit 3 boiler, although that repair alone would not be sufficient to allow the unit
to run reliably and efficiently. SPS also determined that it would need to incur
approximately \$625,000 of incremental O&M costs if Plant X Unit 3 was returned
to service. Based on that initial analysis, SPS decided it would not be cost-effective
to restore the unit to service.

10 In preparation for its request to retire Plant X Unit 3, SPS performed an 11 additional analysis in December 2020 to determine whether retiring the unit 12 remained more cost-effective than returning the unit to service. That analysis 13 concluded that SPS would be required to expend approximately \$10.5 million to 14 complete the repairs that would be necessary for the unit to run reliably and 15 efficiently. In addition, SPS concluded that it would need to incur nearly \$1 million 16 of incremental O&M costs if the unit were returned to service. These amounts are 17 significant, especially considering that the unit has a relatively high heat rate (i.e., 18 is relatively inefficient). It burns more natural gas to produce a kilowatt-hour of 19 electricity as compared to other more efficient units. Accordingly, SPS's analyses 20 confirmed that it would not be cost-effective to return Plant X Unit 3 to service.

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## Q. If Plant X Unit 3 is not currently in service, why does SPS propose to retire the unit in 2022 instead of 2021?

A. The SPP requires load serving entities to provide one-year notice of any retirement
so that a study can be performed to evaluate the potential impacts. In consideration
of this requirement, SPS proposes to retire Plant X Unit 3 in 2022.

## 6 Q. In your opinion, is it in the best interest of SPS and its customers for SPS to 7 retire Plant X Unit 3 in 2022?

8 A. Yes. As discussed above and by Mr. Lytal, the costs of operating the unit outweigh 9 the benefits. As a result, it is in the best interest of SPS and its customers for SPS 10 to retire Plant X Unit 3 in 2022, and SPS should be authorized to fully depreciate 11 the plant by that date.

#### XV. <u>CAPACITY ASSOCIATED WITH SOLAR POWER</u> <u>PURCHASE AGREEMENTS</u>

3	Q.	What will you discuss in this section of your testimony?
4	А.	I will discuss SPS's treatment of capacity associated with the Roswell Solar,
5		Chaves County Solar, and Long Road Solar (formerly Sun Edison) PPAs.
6	Q.	Please briefly describe the Roswell Solar, Chaves County Solar, and Long
7		Road Solar PPAs.
8	А.	SPS entered into the Roswell Solar and Chaves County Solar PPAs on March 4,
9		2015. SPS acquires 70 MW of energy under each PPA, and each agreement has a
10		25-year term.
11		SPS entered into the five Long Road Solar PPAs on December 11, 2009.
12		SPS acquires 50 MW of energy under each PPA, and each agreement has a 20-year
13		term.
14	Q.	Do these solar PPAs provide capacity benefits?
15	A.	Yes. As explained by Ms. Weeks, the Roswell and Chaves County Solar PPAs
16		provide 140 MW of solar capacity, which results in a 109 MW net planning
17		capability contribution to SPS's system capacity. The Texas allocation of
18		renewable capacity attributed to the Roswell and Chaves County PPAs would be
19		approximately 65 MW.
20		SPS's five Long Road Solar PPAs provide a total of 50 MW of solar
21		capacity to the SPS system and result in a 32 MW capacity contribution. If SPS

included a portion of the net planning capability from the Long Road Solar facilities
in Texas, approximately 19 MW would be attributed to Texas.

1	Q.	Do SPS's Texas retail customers pay costs associated with these solar PPAs?
2	A.	No. In SPS's most recent fuel reconciliation case, Docket No. 48973, the
3		Commission determined that costs associated with the Roswell Solar and Chaves
4		County Solar PPAs could not be recovered from SPS's Texas retail customers and
5		disallowed \$3.1 million of SPS's Texas retail fuel costs. <sup>14</sup>
6		The Commission also determined that the uneconomic portion of the cost
7		associated with the Long Road Solar PPAs would be directly assigned the New
8		Mexico jurisdiction. <sup>15</sup> This determination effectively assigns all of the costs
9		associated with the Long Road Solar PPAs to SPS's New Mexico customers.
10	Q.	Can capacity associated with these solar PPAs be considered in determining
11		capacity needs for SPS's Texas retail customers?
12	A.	No. SPS's Texas retail customers no longer benefit from the capacity provided
13		by the solar PPAs because they do not pay any of the associated costs. <sup>16</sup>
14		Accordingly, SPS has excluded the solar PPA capacity in determining the
15		capacity needs of its Texas retail customers. Ms. Weeks explains the effect of
16		this exclusion on SPS's Texas retail customers.

<sup>&</sup>lt;sup>14</sup> PUC Docket No. 48973, *Application of Southwestern Public Service Company to Reconcile Fuel and Purchased Power Costs*, Order on Rehearing issued February 18, 2020 at ¶ 164-169.

<sup>&</sup>lt;sup>15</sup> Id., ¶ 72-74. PUC Docket No. 35763. Application of Southwestern Public Service Company for Authority to Change Rates, to Reconcile Fuel and Purchased Power Costs for 2006 and 2007, and to Provide a Credit for Fuel Cost Savings, Order issued June 1, 2009 at 7.

<sup>&</sup>lt;sup>16</sup> PUC Docket No. 48973, *Application of Southwestern Public Service Company to Reconcile Fuel and Purchased Power Costs,* Order on Rehearing issued February 18, 2020 at ¶ 164-169.

1		XVI. <u>RESILIENCY SERVICE TARIFF</u>
2	Q.	What will you discuss in this section of your testimony?
3	A.	I will discuss SPS's proposal to implement a voluntary resiliency service tariff that
4		allows customers to acquire behind-the-meter equipment, such as battery storage
5		or back-up generation, to avoid interruptions in service.
6	Q.	Will other witnesses address this topic?
7	A.	Yes. Mr. Luth describes the proposed resiliency service tariff in his direct
8		testimony.
9	Q.	Please explain the concept of resiliency as it applies to the electric system.
10	А.	In the electric system, resiliency refers to the ability to recover from or adjust to
11		disruptions in the supply of electricity. The concept of resiliency in the electric
12		system is becoming more relevant as customers seek to navigate the risks of
13		weather events or other significant disruptions. Resiliency strategies are designed
14		to address anticipated severe electric disruptions to day-to-day life or a customer's
15		operations by investing in critical infrastructure and systems to sustain the customer
16		during electric disruption, and to hasten recovery. One of the most critical
17		objectives of a resiliency strategy is ensuring a secure power supply for critical
18		infrastructure. Installing on-site energy generation, battery storage, and/or control
19		equipment can allow a critical site or a customer's critical loads to operate
20		independently from the electric grid in the event of an emergency resulting in an
21		extended grid outage. These resources may also provide customer benefits during
22		times of normal grid operation.

1

#### Q. Please describe SPS's proposed resiliency service.

- A. SPS proposes to support customer resiliency through Company ownership,
  installation, operation, and maintenance of behind-the-meter equipment, such as
  battery storage, back-up generation, and switching and control equipment.
- 5

#### Q. What benefits will the resiliency service provide to customers?

- A. The proposed service will allow customers to obtain combinations of equipment
  that meet their specific resiliency and reliability needs. Customers will pay for their
  requested equipment through an on-bill charge that recovers the revenue
  requirement of the assets requested by each customer. Because costs are recovered
  through dedicated customer charges, the service does not rely on subsidization from
  non-participating customers.
- 12 Q. What types of customers would benefit from the proposed resiliency service?
- 13 Customers have their own needs and unique circumstances, but various types of А. customers would benefit from resiliency service. For example, some communities, 14 either through governmental initiatives or public private partnerships, may wish to 15 establish "resiliency centers" to maintain stable functioning during and 16 17 immediately following a major disruption or weather event. These resiliency centers could include existing structures, services, and/or facilities considered 18 19 crucial to the community (e.g., first responder facilities, wastewater treatment facilities, evacuation and shelter areas, communications, and traffic safety 20 21 infrastructure). Commercial and industrial customers are also increasingly 22 considering resiliency options in order to meet both their reliability and power

quality needs, often while also meeting sustainability objectives. These commercial and industrial customers often have sophisticated operations that do not tolerate grid outages, such as oil and gas production or manufacturing, or serve essential community functions, such as healthcare or education. Each customer is unique, but these customers are generally seeking increased resiliency at a reasonable price, with a desire to maximize the potential for resiliency assets to save money, and to rely on a trusted provider to help them achieve these goals.

## 8 Q. Would there be any requirement that customers take service under the 9 resiliency service tariff?

10 A. No, the proposed service is entirely optional.

#### 11 Q. Would the proposed resiliency service tariff benefit SPS and its customers?

12 A. Yes. The proposed tariff would allow SPS to provide a service that is not currently

- 13 available and would allow customers to pursue options to increase reliability based
- 14 on their individualized needs.

#### XVII. AFFILIATE CLASSES SPONSORED

- Q. Earlier in your testimony, you referred to "affiliate classes." What do you
  mean by the terms "affiliate classes" or "affiliate classes of services"?
- A. A portion of SPS's costs reflect charges for services provided by a supplying
  affiliate, specifically XES or one of the Operating Companies. These charges have
  been grouped into various affiliate classes, or aggregations of charges, based upon
  the business area, organization, or department that provided the service or, in a few
  instances, the accounts that captured certain costs. In his direct testimony, Mr.
  Baumgarten provides a detailed explanation of how the affiliate classes were
  developed and are organized for this case.
- 11 Q. Which affiliate class do you sponsor?

1

- A. I sponsor the following three classes of affiliate services: Strategic Revenue
  Initiatives; PSCo President; and Corporate Giving. Although the Corporate Giving
  class appears as an affiliate class on the affiliate cost attachments to my testimony,
- 15 SPS is not requesting recovery of the costs assigned to Corporate Giving.

#### XVIII. <u>AFFILIATE EXPENSES FOR THE STRATEGIC REVENUE</u> <u>INITIATIVES CLASS OF SERVICES</u>

### 3A.Summary of Affiliate Expenses for the Strategic Revenue4Initiatives Class of Services

5 Q. Is the Strategic Revenue Initiatives affiliate class a new affiliate class?

1

2

- A. No. I sponsored the costs related to this class in SPS's most recent base rate case,
  Docket No. 49831. As I discuss further below, the services of this class are
  necessary to address a variety of emerging customer needs that have arisen from
  changing demographics and demands.
- 10 Q. Where does the Strategic Revenue affiliate class fit into the overall affiliate
  11 structure?
- A. Attachment MLS-RR-6 to Mr. Baumgarten's direct testimony provides a list and a
   pictorial display of all affiliate classes, dollar amounts for those classes, and
   sponsoring witness for each class. As seen on that attachment, the Strategic
   Revenue Initiatives affiliate class was part of the Customer and Innovation business
   area during the Updated Test Year.

### 17 Q. What services are grouped into the Strategic Revenue Initiatives affiliate 18 class?

A. The services that are grouped into the Strategic Revenue Initiatives affiliate class
 are those associated with leading, coordinating, collaborating, and engaging in
 multiple innovative electric service options for the benefit of SPS and its customers.
 With advancements in technology and increased focus on energy efficiency, the
 Strategic Revenue Initiatives class works to meet customer desires for
 non-traditional services. By evaluating emerging technologies that can benefit

- Q. What is the dollar amount of the Updated Test Year XES charges that SPS
  requests, on a total company basis, for the Strategic Revenue Initiatives
  affiliate class?
- A. The following table summarizes the dollar amount of the estimated Updated Test
  Year charges for the Strategic Revenue Initiatives affiliate class. I will update the
  table below as part of SPS's 45-day case update filing to reflect the actual Updated
  Test Year costs for the Strategic Revenue Initiatives affiliate class.
- 11

Table WAG-RR-5<sup>17</sup>

	Requested Amount of XES Class Expenses Billed to SPS (Total Company)			
Class of Services	Total XES Class Expenses	Requested Amount	% Direct Billed	% Allocated
Strategic Revenue Initiatives	\$1,078,305	\$147,093	0%	100%

#### 12 Q. Please describe the attachments that support the information provided on

13Table WAG-RR-5.

14 A. There are four attachments to my testimony that present information about the SPS

15 affiliate expenses for the Strategic Revenue Initiatives affiliate class.

<sup>&</sup>lt;sup>17</sup> **Total XES Class Expenses** is the Dollar amount of total Updated Test Year expenses that XES charged to all Xcel Energy companies for the services provided by this affiliate class. This is the amount from Column E in Attachment WAG-RR-A. **Requested Amount** is SPS's requested amount after exclusions and pro forma adjustments. **% Direct Billed** is the percentage of SPS's requested XES expenses for the class that were billed 100% to SPS. **% Allocated** is the percentage of SPS's requested XES expenses for the class that were allocated to SPS.

1	Attachment WAG-RR-A: Prov	ides a summary of the affiliate expenses	
2	for this class during the Updated Test Ye	ear. The summary starts with the total of	
3	the XES expenses to SPS for the services provided by this affiliate class and ends		
4	with the requested dollar amount of XES expenses to SPS (total company) for this		
5	affiliate class after exclusions and pro forma adjustments. The columns on this		
6	attachment provide the following informa	ation.	
	Column A — Line number	Lists the Attachment line numbers.	
	Column B — Affiliate Class	Lists the affiliate class.	

Column B —	Aminate Class	Lists the affiliate class.
Column C —	Billing Method (Cost Center)	Shows the billing method that XES uses to charge the expenses to the affiliates, and the billing method short title. In his direct testimony, Mr. Baumgarten explains the billing methods and defines the codes.
Column D —	Allocation Method	Shows the allocation method applicable to the billing method (cost center).
Column E —	Billings for Class to all Legal Entities (FERC Acct. 400 – 935)	Shows XES billings to all legal entities for the affiliate class.
Column F —	Class to all Legal Entities Except for SPS (FERC Acct. 400 – 935)	Shows XES billings to all legal entities other than SPS for the affiliate class.
Column G —	XES Billings for Class to SPS (total company) (FERC Acct. 400-935)	Shows XES billings to SPS (total company) for the affiliate class.

Column H —	Exclusions	Shows the total dollars to be excluded from Column E. Exclusions reflect expenses not requested, such as expenses not allowed or other below-the-line items.			
Column I —	Per Book	Shows XES billings to SPS (total company), for the affiliate class, after the exclusions shown in Column F. The dollar amount in Column G is Column E plus Column F.			
Column J —	Pro Formas	Shows the total dollar amount of pro forma adjustments to the dollar amount in Column G. Pro forma adjustments reflect revisions for known and measurable changes to the Updated Test Year expenses.			
Column K —	Requested Amount (total company)	Shows the requested amount (total company) for the affiliate class. The dollar amount in Column I is Column G plus Column H.			
Column L —	Percentage of class charges	Shows the percentage of affiliate class charges billed using the cost center.			
In his direc	et testimony, Mr. Baum	garten provides a consolidated summary			
of affiliate expense	of affiliate expenses billed to SPS for all classes during the Updated Test Year, as				
well as the Test Y	ear (October 1, 2019 th	rough September 30, 2020).			
Attachme	Attachment WAG-RR-B(CD): Provides the detail of the XES expenses				
for the Strategic	for the Strategic Revenue Initiatives affiliate class that are summarized on				
Attachment WAC	Attachment WAG-RR-A. The detail shows the XES expenses billed to SPS for the				
Strategic Revenu	Strategic Revenue Initiatives affiliate class, itemized by the amount, with each				
expense listed by	y individual activity ar	nd billing method (cost center). When			
summed, these an	nounts tie to the amount	ts shown on Attachment WAG-RR-A and			

the detail regarding the expenses is organized to support that attachment.

1

2

Specifically, the columns on this attachment provide the following information.

Column A —	Line Number	Lists the Attachment line numbers.
Column B —	Legal Entity Receiving XES Expenses	Shows the legal entity (Xcel Energy or one of its subsidiaries) that received the XES expense.
Column C —	Affiliate Class	Lists the affiliate class.
Column D —	Cost Element	Provides the cost element number
Column E —	Activity	Provides a short title for the activity.
Column F —	Billing Method (Cost Center)	Identifies the billing method and short title. In his direct testimony, Mr. Baumgarten explains the billing methods and defines the codes.
Column G —	FERC Account	Shows the FERC Account in which the expense was recorded.
Column H —	XES Billings for Class to All Companies (FERC Acct. 400-935)	Shows the itemized amount of the listed XES expense that was billed to all companies.
Column I —	XES Billings for Class to All Companies Except SPS (FERC Acct 400-935)	Shows the itemized amount of the listed XES expense that was billed to all companies other than SPS.
Column J —	XES Billings for Class to SPS (total company) (FERC Acct. 400-935)	Shows the itemized amount of the listed XES expense that was billed to SPS. Therefore, the sum of this column provides total billings to SPS and ties to the total dollar amount for the affiliate class in Column E of Attachment WAG-RR-A.

Column K —	Exclusions	Shows the total dollars excluded from Column H. The total dollar amount for the affiliate class in Column I ties to the total dollar amount for the affiliate class in Column F of Attachment WAG-RR-A.		
Column L —	Per Book	Shows XES billings to SPS (total company), for the affiliate class, after the exclusions shown in Column I. The dollar amount in Column J is Column H plus Column I. The total dollar amount for the affiliate class in Column J ties to the total dollar amount for the affiliate class in Column G of Attachment WAG-RR-A.		
Column M —	Pro Formas	Shows the dollar amount of pro forma adjustments to the dollar amount in Column J. The total dollar amount for the affiliate class in Column K ties to the total dollar amount for the affiliate class in Column H of Attachment WAG-RR-A.		
Column N —	Requested Amount (total company)	Shows the requested amount (total company) for the affiliate class. The dollar amount in Column L is Column J plus Column K. The total dollar amount for the affiliate class in Column L ties to the total dollar amount for the affiliate class in Column I of Attachment WAG-RR-A.		
Mr. Baumgarten also provides a consolidated summary of this information				
for all affiliate classes during the Updated Test Year, as well as the Test Year				
(October 1, 2019	(October 1, 2019 through September 30, 2020).			
<u>Attachme</u>	ent WAG-RR-C:	Both Attachments WAG-RR-A and		
WAG-RR-B(CD)	show exclusions to the	ne XES expenses billed to SPS for the		

1	Strategic Revenue Initiatives affiliate class (A	ttachment WAG-RR-A, Column H;	
2	Attachment WAG-RR-B(CD), Column K). Attachment WAG-RR-C provides		
3	detail about those exclusions listed on	Attachments WAG-RR-A and	
4	WAG-RR-B(CD). The columns on this At	tachment WAG-RR-C provide the	
5	following information.		
	Column A — Line Number List	ts the Attachment line numbers.	
	Column B — Affiliate Class List	ts the affiliate class.	
		ntifies the FERC Account for the ense that has been excluded.	
	1	vides a brief rationale for the lusion.	
	(	ows the dollar amount of the lusion.	
6	In his direct testimony, Mr. Baum	ngarten describes the calculations	
7	underlying the exclusions.		
8	Attachment WAG-RR-D: Both	Attachments WAG-RR-A and	
9	WAG-RR-B(CD) show pro forma adjustments	s to SPS's per book expenses for the	
10	Strategic Revenue Initiatives (Attachment W	AG-RR-A, Column J; Attachment	
11	WAG-RR-B(CD), Column M). Attachment	WAG-RR-D provides information	
12	about those pro forma adjustments shown	on Attachments WAG-RR-A and	
13	WAG-RR-B(CD). The columns on Attachment WAG-RR-D provide the following		
14	information.		
	Column A — Line Number List	ts the Attachment line numbers.	
	Column B — Affiliate Class List	ts the affiliate class.	

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Column C —	FERC Account	Identifies the FERC Account affected by the pro forma adjustment.
Column D —	Explanations for Pro Formas	Provides a brief rationale for the pro forma adjustment.
Column E —	Sponsor	Identifies the witness or witnesses who sponsor the pro forma adjustment.
Column F —	Pro Formas (total company)	Shows the dollar amount of the pro forma adjustment.

Q. Does XES bill its expenses for the Strategic Revenue Initiatives class to SPS in
 the same manner as it bills other affiliates?

A. Yes. As discussed by Mr. Baumgarten, XES uses the same method for billing and
allocating costs to affiliates other than SPS that it uses to bill and allocate those
costs to SPS.

### 6 Q. Are there any exclusions to the XES billings to SPS for the Strategic Revenue 7 Initiatives affiliate class?

8 A. Yes. As I mentioned earlier, exclusions reflect expenses not requested, such as 9 expenses not allowed or other below-the-line items. Exclusions are shown on 10 Attachment WAG-RR-A, Column H, and on Attachment WAG-RR-B(CD), 11 Column K. The details for the exclusions are provided in Attachment WAG-RR-C. 12 Mr. Baumgarten describes how the exclusions were calculated. In SPS's 45-day 13 case update, I will present an updated Attachment WAG-RR-C that will provide 14 actual exclusions to replace any estimated exclusions included in my original 15 attachment.

Q. Are there any pro forma adjustments to SPS's per book expenses for the
 Strategic Revenue Initiatives affiliate class?

3 A. Yes. As I mentioned earlier, pro forma adjustments are revisions to Updated Test Year expenses for known and measurable changes. Pro forma adjustments are 4 5 shown on Attachment WAG-RR-A, Column J, and on Attachment WAG-RR-6 B(CD), Column M. The details for the pro forma adjustments, including the 7 witness or witnesses who sponsor each pro forma adjustment, are provided in 8 Attachment WAG-RR-D. As shown on that attachment, I sponsor two proforma 9 adjustments for the Strategic Revenue Initiatives Affiliate Class, one in the amount 10 of (\$180.20) that relates to office supplies and expenses and one in the amount of 11 (\$156.53) that relates to general advertising expenses. Given the time of SPS's 12 initial filing, only the first nine months of the Updated Test Year have completed the full pro forma adjustment review process. In SPS's 45-day case update, I will 13 14 present an updated Attachment WAG-RR-D that will complete the full pro forma 15 adjustment review process for the last three months of the Updated Test Year.

### 16B.The Strategic Revenue Initiatives Class of Services are Necessary17Services

## 18 Q. Are the services that are grouped in the Strategic Revenue Initiatives affiliate 19 class necessary for SPS's operations?

A. Yes. The services grouped in the Strategic Revenue Initiatives affiliate class are
 critical to SPS's economic development and ability to deliver innovative electric
 service options to customers. The Strategic Revenue Initiatives class is responsible
 for the Corporate Economic Development Program, which provides customer and

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1		Operating Company support for business expansion, retention, and attraction. In
2		addition, the Strategic Revenue Initiatives class is responsible for the development
3		and cost-effective protocol implementation of electric service options and program
4		development and includes the Customer and Innovation Business Area. For
5		example, programs under evaluation include storage solutions (i.e., batteries),
6		electric vehicles, microgrid initiatives, and other emerging technological advances
7		that are important to meet long-term customer demands.
8	Q.	What are the specific services that the Strategic Revenue Initiatives affiliate
9		class provides to SPS?
10	A.	The specific services that the Strategic Revenue Initiatives affiliate class provides
11		to SPS are:
12 13 14 15		• evaluating emerging technologies that can benefit the system and customers through reduced energy usage, improved grid management, and other measures and developing new technologies to be deployed when they are cost-effective;
16 17		<ul> <li>directly leading and competing for new customers and load growth, including national sales and economic development;</li> </ul>
18 19		• working with SPS employees to meet with various communities regarding economic development potential; and
20 21		• processing potential certified sites for prospective customers to build or expand within the SPS service territory.
22	Q.	Are any of the Strategic Revenue Initiatives class of services that are provided
23		to SPS duplicated elsewhere in XES or in any other Xcel Energy subsidiary
24		such as SPS itself?
25	A.	No. Within XES, none of the services grouped in the Strategic Revenue Initiatives
26		affiliate class are duplicated elsewhere. No other Xcel Energy subsidiary performs

these services for the Operating Companies. In addition, SPS does not perform
 these services for itself.

## 3 Q. Do SPS's Texas retail customers benefit from the services that are part of the 4 Strategic Revenue Initiatives class of services?

5 The services of the Strategic Revenue Initiatives class benefit SPS's A. Yes. 6 customers in many ways. For example, this class is responsible for the Corporate 7 Economic Development program, which has established key communications with 8 national customers to enable expansion opportunities, renewable energy options, 9 and capital investment in the SPS region. These efforts are focused on not only 10 maintaining jobs, but also aiding in the ability to maintain and expand healthy 11 communities and utilization of the electric system. The Corporate Economic 12 Development program also actively markets SPS as a viable location for new future industrial and commercial customers. The potential load growth from these new 13 14 customers could enable SPS to maintain more steady rates. This benefits SPS's 15 Texas retail customers from multiple perspectives, those that directly impact their 16 utility bill and those that impact their communities and potentially their own livelihood. 17

### 18 C. <u>The Strategic Revenue Initiatives Class of Services are Provided at</u> 19 <u>a Reasonable Cost</u>

#### 20 Q. Are the costs of the Strategic Revenue Initiatives class of services reasonable?

A. Yes. The costs of the Strategic Revenue Initiatives class of services are reasonable.
The services are provided on a consolidated basis for multiple Xcel Energy legal
entities. As a result, SPS benefits from sophisticated services, the consolidated

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	costs of which are shared. The economies of scale inherent in this system result in			
	reasonable costs for SPS for these services.			
	1. Additional Evidence			
Q.	Is there additional support for your opinion that the costs of the Strategic			
	Revenue Initiatives affiliate class are reasonable?			
A.	Yes. Approximately 64% of the costs for the Strategic Revenue Initiatives class			
	consists of compensation and benefits costs for XES personnel. Mr. Deselich			
	establishes that the level of Xcel Energy's compensation and benefits is reasonable			
	and necessary.			
	2. Budget Planning			
Q.	Is a budget planning process applicable to the Strategic Revenue Initiatives			
	class of affiliate costs?			
A.	Yes. Annual O&M budgets are created for the Customer and Innovation business			
	area, which includes the Strategic Revenue Initiatives class of affiliate costs, using			
	guidelines developed at the corporate level. Each manager within the Customer			
	and Innovation business area carefully reviews historical spend information,			
	identifies changes that will be coming in the future, and analyzes the costs			
	associated with those changes prior to submitting a proposed budget. The			
	budgeting process is discussed in more detail in the testimony of Mr. Dietenberger.			
Q.	During the fiscal year, does the Customer and Innovation business area			
	monitor its actual expenditures versus its budget?			
A.	Yes. Actual versus expected expenditures are monitored on a monthly basis.			
	Deviations are evaluated each month to ensure that costs are appropriate. In			
	А. <b>Q.</b> <b>Q.</b>			

addition, action plans are developed to mitigate variations in actual to budgeted
 expenditures. These mitigation plans may either reduce or delay other expenditures
 so that the revised budget supports the authorized budget. If authorized budget
 adjustments are required, they are identified and approved at an appropriate level
 of management.

### 6 Q. Are employees within the Customer and Innovation business area held 7 accountable for deviations from the budget?

A. Yes. The managers of the Customer and Innovation business area, which includes
the Strategic Revenue Initiatives department, are required to manage their expenses
to support the financial goals established by the business area. Budgets are
reviewed monthly to ensure adherence to the goals and to discuss action necessary
to address variances. Failure to meet these performance goals may affect the
business area overall results and the managers' performance evaluations and overall
compensation.

15

#### 3. Cost Trends

Q. Please state the dollar amounts of the actual charges (per book) from XES to
 SPS for the Strategic Revenue Initiatives class of services for the three fiscal
 years preceding the end of the Updated Test Year and the charges (per book)
 for the estimated Updated Test Year.

A. The following table shows, for the fiscal years 2017, 2018, and 2019 (calendar
years), the actual per book and, for the Updated Test Year, the estimated per book
affiliate charges (Column I on Attachment WAG-RR-A) from XES to SPS for the
services grouped in the Strategic Revenue Initiatives affiliate class.

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Class of Services	2017	2018	2019	Updated Test Year (Estimated)
Strategic Revenue Initiatives	\$142,635	\$186,773	\$154,872	\$148,288

### Table WAG-RR-6 Strategic Revenue Initiatives (Per Book) Charges Over Time

#### 3 Q. What are the reasons for this trend?

1

2

15 16

4	A.	The increase in costs between 2017 and 2018 resulted from the addition of
5		employees to the Strategic Revenue Initiatives class. The decrease between 2018
6		and 2019, and between 2019 and the Updated Test Year, resulted from a
7		reorganization that involved the movement of some employees into other areas.
8		4. Staffing Trends

9 Q. Please provide the staffing levels for the Strategic Revenue Initiatives class of

10 services for the three fiscal years preceding the end of the Updated Test Year

#### 11 and the Updated Test Year.

A. The following table shows, for the fiscal years 2017, 2018, and 2019 (calendar
years) and for the Updated Test Year, the average of the end of month staffing
levels for the Strategic Revenue Initiatives class of services.

### Table WAG-RR-7 Strategic Revenue Initiatives Staffing Trends

	Average End of Month # of Staff			
Class of Services	2017	2018	2019	Updated Test Year (Estimated)
Strategic Revenue Initiatives	5	8	6	4

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1	Q.	What are the reasons for the change in staffing over this time period?
2	А.	The Strategic Revenue Initiatives affiliate class was created in September 2016 and
3		was not fully staffed at the time it was created. Additional staff was added in 2017
4		and 2018. The decrease in staff between 2018 and 2019, and between 2019 and the
5		Updated Test Year, resulted from a reorganization that involved the movement of
6		some employees into other areas.
7		5. Cost Control and Process Improvement Initiatives
8	Q.	Separate from the budget planning process, does the Strategic Revenue
9		Initiatives affiliate class take any steps to control its costs or to improve its
10		services?
11	A.	Yes. As a subsidiary of the Customer and Innovation business area, the Strategic
12		Revenue Initiatives affiliate class continually reviews its plans and initiatives and
13		staffing to ensure they are appropriate and to identify and implement
14		improvements. For example, the department carefully evaluates hiring
15		replacements if employees leave. Updates in systems or the development and
16		implementation of new systems may also lead to savings in headcount or contractor
17		costs. Use of electronic technology may also lead to small additional cost
18		reductions by converting the manual dissemination of information into electronic
19		format.

### 1D.The Costs for the Strategic Revenue Initiatives Affiliate Class of2Services are Priced in a Fair Manner

- Q. For those costs that XES charges (either directly or through use of an
  allocation) to SPS for the Strategic Revenue Initiatives class of services, does
  SPS pay any more for the same or similar service than does any other Xcel
  Energy affiliate?
- 7 A. No.
- 8 Q. Why do you answer "no"?

A. The XES charges to SPS for any particular service are no higher than the XES
charges to any other Xcel Energy affiliate. The costs charged for particular services
are the actual costs that XES incurred in providing those services to SPS. A single,
specific allocation method, rationally related to the cost drivers associated with the
service being provided, is used with each cost center (billing method). In his direct
testimony, Mr. Baumgarten discusses the selection of billing methods and XES's
method of charging for services in more detail.

## 16 Q. How are the costs of the Strategic Revenue Initiatives affiliate class billed to 17 SPS?

A. My Attachment WAG-RR-B(CD) shows all of the costs in this class broken out by
activity and, in conjunction with Column C in my Attachment WAG-RR-A, shows
the billing method associated with each activity. My Attachment WAG-RR-A,
shows the allocation method (Column D) associated with each billing method
(Column C) used in the affiliate class.

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	In SPS's 45-day case update, I will present updated Attachments
	WAG-RR-A and WAG-RR-B(CD) so that the entries for the last three months of
	the Updated Test Year provide actual data and conform to the information provided
	for the first nine months. In the event the predominant billing methods and
	associated allocation methods for the Strategic Revenue Initiatives affiliate O&M
	expenses on my updated Attachments WAG-RR-A and WAG-RR-B(CD) differ
	from those discussed below, I will explain those differences in supplemental
	testimony in SPS's 45-day case update filing.
Q.	What are the predominant allocation methods used for billing the costs that
	SPS seeks to recover for the Strategic Revenue Initiatives affiliate class of
	services?
A.	All of the XES charges to SPS for this class were charged using one allocation
	method:
	<ul> <li>Assets/Revenue/No. of Employees – 100% of XES charges to SPS – \$147,093.17.</li> </ul>
Q.	Why is it appropriate to allocate costs based upon the "Assets/Revenue/No. of
	Employees" method for the costs captured in the cost centers that use that
	allocation method?
A.	Cost Center 200092, which uses the "Assets/Revenue/No. of Employees" method
	as the allocator, captures costs associated with studying, developing, and
	demonstrating new energy technologies for future utility uses, providing Operating
	Company strategy and planning support, and providing leadership for Xcel
	Energy's renewable energy strategy and business development. Because these
	services are comprised of a broad spectrum of activities, no measurable method of
	А. <b>Q.</b>

cost causative allocation was found to allocate these costs; therefore, the threefactor formula was used. These services are allocated to a subset of companies
based on who benefits from the services. For the cost centers that assign costs based
upon this allocation method, the per unit amounts charged by XES to SPS as a result
of the application of this allocation method are no higher than the unit amounts
billed by XES to other affiliates for the same or similar services and represent the
actual costs of the services.

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#### XIX. <u>AFFILIATE EXPENSES FOR PSCO PRESIDENT</u> <u>CLASS OF SERVICES</u>

1

2

### A. <u>Summary of Affiliate Expenses for the PSCo President Class of</u> <u>Services</u>

#### 5 Q. Where does the PSCo President affiliate class fit into the overall affiliate 6 structure?

A. Attachment MLS-RR-6 to Mr. Baumgarten's direct testimony provides a list and a
pictorial display of all affiliate classes, dollar amounts for those classes, and
sponsoring witness for each class. As seen on that attachment, the PSCo President
affiliate class was part of the Group Presidents business area during the Updated
Test Year. Attachment WAG-RR-7 to my testimony is an organization chart
showing the Group Presidents organization.

#### 13 Q. What services are grouped into the PSCo President affiliate class?

- A. The services that are grouped into the PSCo President affiliate class are rate
  analysis, economic analysis, interest rate forecasts, bond due diligence, rate entry,
  rate structure modification, and billing implementation of new rates in the
  Customer Resources System ("CRS") for all four Operating Companies.
- Q. What is the dollar amount of the Updated Test Year charges that SPS requests,
   on a total company basis, for the PSCo President affiliate class?
- A. The following table summarizes the dollar amount of the estimated Updated Test
  Year charges for the PSCo President affiliate class. The table headings are
  explained following the table. I will update the table below as part of SPS's 45-day

- 1 case update filing to reflect the actual Updated Test Year costs for the PSCo 2 President affiliate class.
- 3

13

**Table WAG-RR-8** 

		Requested Amount of XES Class Expenses Billed to SPS (Total Company)		
Class of Services	Total XES Class Expenses	Requested Amount	% Direct Billed	% Allocated
PSCo President	\$1,726,880	\$127,560	29%	71%

4 **Q**. Please describe the attachments that support the information provided in 5 Table WAG-RR-8.

6 A. There are four attachments to my testimony that present information about the 7 requested SPS affiliate expenses for the PSCo President affiliate class. I explained 8 these attachments in detail previously in Section XVIII of my testimony.

9 **Q**. Does XES bill its expenses for the PSCo President affiliate class to SPS in the 10 same manner as it bills other affiliates for those expenses?

- Yes. As discussed by Mr. Baumgarten, XES uses the same method for billing and 11 A. 12 allocating costs to affiliates other than SPS that it uses to bill and allocate those costs to SPS.
- 14 Q. Are there any exclusions to the XES billings to SPS for the PSCo President affiliate class? 15
- 16 Yes. There is one exclusion in the amount of \$129.39. As I mentioned earlier, A. 17 exclusions reflect expenses not requested, such as expenses not allowed or other 18 below-the-line items. Exclusions are shown on Attachment WAG-RR-A, Column

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H, and on Attachment WAG-RR-B(CD), Column K. The details for the exclusions
 are provided in Attachment WAG-RR-C. As I mentioned earlier, Mr. Baumgarten
 describes how the exclusions were calculated. In SPS's 45-day case update, I will
 present an updated Attachment WAG-RR-C that will provide actual exclusions to
 replace any estimated exclusions included in my original attachment.

- 6 Q. Are there any pro forma adjustments to SPS's per book expenses for the PSCo
  7 President affiliate class?
- 8 Yes. As I mentioned earlier, pro forma adjustments are revisions to Updated Test A. 9 Year expenses for known and measurable changes. Pro forma adjustments are 10 shown on Attachment WAG-RR-A, Column J, and on Attachment WAG-RR-B, 11 Column M. As shown on Attachment WAG-RR-D, I sponsor one pro forma 12 adjustment for the PSCo President affiliate class. Given the time of SPS's initial filing, only the first nine months of the Updated Test Year have completed the full 13 14 pro forma adjustment review process. In SPS's 45-day case update, I will present 15 an updated Attachment WAG-RR-D that will complete the full pro forma 16 adjustment review process for the last three months of the Updated Test Year.
- 17 B. <u>The PSCo President Class of Services are Necessary Services</u>
- 18 Q. Are the services that are grouped in the PSCo President affiliate class
   19 necessary for SPS's operations?
- A. Yes. The services grouped in the PSCo President affiliate class are necessary to ensure that rate and billing information entered in CRS is in accordance with SPS approved tariffs, customer bills are generated using the correct rates, and that economic data used in regulatory filings before the Commission and elsewhere are

accurate and informative. These are functions required by all utilities and without
 which SPS would not be able to provide electric service to its customers.

# 3 Q. What are the specific services that the PSCo President affiliate class provides 4 to SPS?

- 5 The specific services that are provided to SPS by the PSCo President affiliate class A. 6 are associated with updating the CRS with new or revised SPS tariffs and rates. As 7 mentioned previously, the CRS system is the billing and information system used throughout Xcel Energy, including by SPS, and employees within the PSCo 8 9 President department have the specialized training required to input this 10 information. These employees are responsible for reviewing all changes in SPS 11 tariffs, understanding the design of the tariffs, building a project plan for 12 implementation of each tariff in the CRS system, working with information 13 technology personnel for scheduling and testing, and working with the billing 14 department to ensure that the tariffs have been correctly implemented in the CRS 15 system and that customers will receive accurate bills. In addition, this class 16 provides SPS with economic analysis, interest rate forecasts, bond due diligence, 17 and expert witness testimony on these issues as necessary.
- Q. Are any of the PSCo President class of services that are provided to SPS
  duplicated elsewhere in XES or in any other Xcel Energy subsidiary such as
  SPS itself?
- A. No. Within XES, none of the services grouped in the PSCo President affiliate class
  are duplicated elsewhere. No other Xcel Energy subsidiary performs these services

1	for the Operating Companies. In addition, SPS does not perform these services for
2	itself.

# Q. Do SPS's Texas retail customers benefit from the services that are part of the PSCo President class of services?

5 A. Yes. The services of the PSCo President class benefit SPS customers by ensuring 6 that the billings to customers are at the approved tariff rates and that information 7 and resources are available for regulatory filings.

## 8 C. <u>The PSCo President Class of Services are Provided at a Reasonable</u> 9 <u>Cost</u>

- 10 Q. Are the costs of the PSCo President class of services reasonable?
- A. Yes. The costs of the PSCo President class of services are reasonable. The services
  are provided on a consolidated basis for multiple Xcel Energy legal entities. As a
  result, SPS benefits from sophisticated services, the consolidated costs of which are
  shared. The economies of scale inherent in this system result in reasonable costs
  for SPS for these services.
- 16 *1. Additional Evidence*
- 17 Q. Is there additional support for your opinion that the costs of the PSCo
  18 President affiliate class are reasonable?
- 19 A. Yes. Of the estimated Updated Test Year costs for the PSCo President affiliate
- 20 class, approximately 95% are compensation and benefits costs for XES personnel.
- Mr. Deselich and Mr. Schrubbe establish that the level of Xcel Energy's
  compensation and benefits is reasonable and necessary.

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#### 1. Budget Planning

# 2 Q. Is a budget planning process applicable to the PSCo President class of affiliate 3 costs?

A. Yes. Annual O&M budgets are created for the Group Presidents business area,
which includes the PSCo President class of affiliate costs, using guidelines
developed at the corporate level. Each manager within the Utilities & Corporate
Services business area carefully reviews historical spend information, identifies
changes that will be coming in the future, and analyzes the costs associated with
those changes prior to submitting a proposed budget. The budgeting process is
discussed in more detail in the testimony of Mr. Dietenberger.

# Q. During the fiscal year, does the Group Presidents business area monitor its actual expenditures versus its budget?

A. Yes. Actual versus expected expenditures are monitored on a monthly basis. Deviations are evaluated each month to ensure that costs are appropriate. In addition, action plans are developed to mitigate variations in actual to budgeted expenditures. These mitigation plans may either reduce or delay other expenditures so that the revised budget supports the authorized budget. If authorized budget adjustments are required, they are identified and approved at an appropriate level of management.

# Q. Are employees within the Group Presidents business area held accountable for deviations from the budget?

A. Yes. The managers of the Group Presidents business area, which includes the PSCo
 President department, are required to manage their expenses to support the financial

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1		goals established by the business area. Budgets are reviewed monthly to ensure					
2		adherence to the goals and to discuss action necessary to address variances. Failure					
3		to meet these performance goals may affect the business area overall results and the					
4		managers' performance evaluations and overall compensation.					
5		2. Cost Trends					
6	Q.	Please state the dollar amounts of the actual charges (per book) from XES to					
7		SPS for the PSCo President class of services for the three fiscal years preceding					
8		the end of the Updated Test Year and the charges (per book) for the estimated					
8 9		the end of the Updated Test Year and the charges (per book) for the estimated Updated Test Year.					
	A.						
9	A.	Updated Test Year.					
9 10	A.	Updated Test Year. The following table shows, for the fiscal years 2017, 2018, and 2019 (calendar					
9 10 11	А.	Updated Test Year. The following table shows, for the fiscal years 2017, 2018, and 2019 (calendar years), the actual per book and, for the Updated Test Year, the estimated per book					

## Table WAG-RR-9PSCo President (Per Book) Charges Over Time

Class of Services	2017	2018	2019	Updated Test Year (Estimated)
PSCo President	\$10,769	\$90,935	\$106,374	\$123,500

## 16 Q. What are the reasons for this trend?

A. The increase between 2017 and 2018 resulted from the formation of the Group
President business area in 2018. The increase between 2018 and the Updated Test
Year resulted from the PSCo President affiliate class providing additional services
to SPS and from increased salary and benefits costs.

1		3. Staffing Trends
2	Q.	Please provide the staffing levels for the PSCo President class of services for
3		the three fiscal years preceding the end of the Updated Test Year and the
4		Updated Test Year.
5	A.	The following table shows, for the fiscal years 2017, 2018, and 2019 (calendar
6		years) and for the Updated Test Year, the average of the end of month staffing
7		levels for the PSCo President class of services.

9

Table WAG-RR-10 **PSCo President Staffing Trends** 

	Average End of Month # of Staff			
Class of Services	2017	2018	2019	Updated Test Year (Estimated)
PSCo President	15	13	10	9

#### 10 **Q**. What are the reasons for this trend?

11 The staffing change is due to the movement of PSCo Regulatory employees from A. 12 XES to PSCo.

13

4. Cost Control and Process Improvement Initiatives

14 Q. Separate from the budget planning process, does the PSCo President affiliate

15 class take any steps to control its costs or to improve its services?

16 Yes. The PSCo President organization continually reviews its plans and initiatives A. 17 and staffing to ensure they are appropriate and to identify and implement For example, the department carefully evaluates hiring 18 improvements. 19 replacements if employees leave. Positions are often left vacant for several months

in order to evaluate if an employee needs to be replaced. Updates in systems or the
development and implementation of new systems may also lead to savings in
headcount or contractor costs. Use of electronic technology may also lead to small
gains in cost reductions by converting the manual dissemination of information into
electronic format.

## 6 D. <u>The Costs for the PSCo President Class of Services are Priced in a</u> 7 <u>Fair Manner</u>

8 Q. For those costs that XES charges (either directly or through use of an
9 allocation) to SPS for the PSCo President class of services, does SPS pay any
10 more for the same or similar service than does any other Xcel Energy affiliate?
11 A. No.

12 **O.** Why do you answer "no"?

A. The XES charges to SPS for any particular service are no higher than the XES
charges to any other Xcel Energy affiliate. The costs charged for particular services
are the actual costs that XES incurred in providing those services to SPS. A single,
specific allocation method, rationally related to the cost drivers associated with the
service being provided, is used with each cost center (billing method). In his direct
testimony, Mr. Baumgarten discusses the selection of billing methods and XES's
method of charging for services in more detail.

## 20 Q. How are the costs of the PSCo President affiliate class billed to SPS?

A. My Attachment WAG-RR-B shows all of the costs in this class broken out by
activity and, in conjunctions with Column C in my Attachment WAG-RR-A, shows
the billing method associated with each activity. My Attachment WAG-RR-A

shows the allocation method (Column D) associated with each billing method
 (Column C) used in the affiliate class.

3 In SPS's 45-day case update, I will present updated Attachments WAG-RR-4 A and WAG-RR-B so that the entries for the last three months of the Updated Test 5 Year provide actual data and conform to the information provided for the first nine 6 months. In the event the predominant billing methods and associated allocation 7 methods for the PSCo President affiliate O&M expenses on my updated 8 Attachments WAG-RR-A and WAG-RR-B differ from those discussed below, I 9 will explain those differences in supplemental testimony in SPS's 45-day case 10 update filing.

## Q. What are the predominant allocation methods used for the PSCo President affiliate class of services?

# A. 100% of the XES charges to SPS for this class were charged using two allocation method:

- 15
- Direct Billing 28.78% of XES charges to SPS \$36,711.03.
- 16 17
- Assets/Revenue/No. of Employees 71.22% of XES charges to SPS \$90,849.18.

18 Q. Why is the "Direct Billing" method appropriate for assigning the costs
19 captured in the cost centers that use that allocation method?

A. For the cost centers that are assigned using the "Direct Billing" method, the costs
normally reflect work that was performed specifically for SPS only. In some cases,
however, the direct billing occurred after the application of an off-line allocator that
tracks the relevant cost drivers. In either situation, the cost centers charged using
the "Direct Billing" method are appropriate because the assignment of costs is in

1 accordance with the distribution of benefits for the services received. For example, 2 the labor costs associated with personnel who enter new SPS tariff billing rates into CRS are assigned using the "Direct Billing" method. The cost of these services 3 benefitted SPS, the work was performed specifically for SPS alone, and the cost 4 5 driver is an SPS tariff change. Thus, the "Direct Billing" method is appropriate 6 because it assigns costs in accordance with cost causation and benefits received. 7 For the cost centers that assign costs using Direct Billing, the per unit amounts 8 charged by XES to SPS are no higher than the unit amounts billed by XES to other 9 affiliates for the same or similar services and represent the actual costs of the 10 services.

Q. Why is it appropriate to allocate costs based upon the "Assets/Revenue/No. of
 Employees" method for the costs captured in the cost centers that use that
 allocation method?

14 A. Cost Center 200063, which uses the "Assets/Revenue/No. of Employees" method 15 as the allocator, captures costs associated with corporate governance. Because these services are comprised of a broad spectrum of activities, no measurable 16 17 method of cost causative allocation was found to allocate these costs; therefore, the 18 three-factor formula was used. These services are allocated to a subset of companies 19 based on who benefits from the services. For the cost centers that assign costs based upon this allocation method, the per unit amounts charged by XES to SPS as a result 20 of the application of this allocation method are no higher than the unit amounts 21 22 billed by XES to other affiliates for the same or similar services and represent the 23 actual costs of the services.

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1		XX. <u>RATE CASE EXPENSES</u>
2	Q.	What amount of rate case expenses is SPS seeking to recover in this docket?
3	А.	SPS requests rate case expenses totaling \$6,486,825. This requested amount
4		includes estimates of \$5,489,800 for this current case, \$685,575 for SPS's currently
5		pending Fuel Formula docket, and \$311,450 for SPS's currently pending base rate
6		surcharge docket. An itemization of the SPS's requested rate case expenses for this
7		case, as well as the expenses incurred in currently pending dockets is set forth in
8		my Attachment WAG-RR-8.
9	Q.	Does SPS's requested revenue requirement include the \$6.5 million in rate case
10		expenses?
11	A.	Yes.
12	Q.	What opinion are you providing regarding the reasonableness and necessity
13		of the rate case expenses that SPS is requesting?
14	A.	I discuss and express my opinion regarding the reasonableness, necessity, and
15		recoverability of the rate case expenses that SPS has incurred so far in this rate case
16		and the other cases mentioned above. I wish to point out, however, that to date SPS
17		has incurred only a small fraction of the total amount of expenses it likely will incur
18		in this case. These expenses include: (1) the fees and expenses of both outside
19		counsel and consultants who performed work on the current rate case and other
20		litigation matters for SPS; and (2) expenses incurred by SPS personnel associated
21		with the current rate case and prior rate-related matters.

**Q**.

#### Please describe your qualifications to offer rate case expense testimony?

2 A. I know firsthand the rate case process and what it takes to assemble, file, and process a base rate case, fuel reconciliations, and other regulatory proceedings. I 3 have actively participated in rate case activities, including coordinating the 4 5 management of the case; developing and adapting case strategy; selecting both 6 internal and external witnesses and consultants; reviewing and approving schedules 7 and testimony, discovery responses, and other filings; negotiating settlements; and 8 participating in hearing and post-hearing briefing efforts. Based on my extensive 9 experience with regulatory proceedings, I am familiar with the work that 10 consultants and outside counsel perform for SPS in regulatory matters and have 11 developed the expertise needed to determine whether the work performed is reasonable and necessary, as well as the expertise needed to determine whether the 12 13 expenses charged are reasonable for the scope of work performed.

## 14 Q. Are any other SPS witnesses also addressing rate case expenses?

A. Yes. Mr. Thomas Anson, a Partner at the law firm of Clark Hill PLC, is also
providing testimony on SPS's requested rate case expenses.

Q. What factors did you consider in analyzing whether the work to be performed
 by SPS's consultants and outside counsel is reasonable and necessary for
 purposes of this rate case and whether the budgeted amounts through the end
 of this case are reasonable?

A. In assessing the reasonableness of the expenses and the budgeted amounts, I
considered the factors included in 16 TAC § 25.245(b). In addition, I considered

other factors, such as the benefit that SPS derived from the consultant's and outside
 counsel's services.

## 3 A. <u>Expenses Incurred or Estimated to be Incurred in this Proceeding</u>

- Q. Has SPS incurred rate case expenses to prepare and prosecute this rate case?
- A. Yes. SPS has incurred rate case expenses to prepare the RFP and to perform the
  other tasks attendant to filing a base rate case before the Commission. SPS expects
  to incur additional rate case expenses to pursue this base rate case before the
  Commission and, if necessary, on appeal. In addition, SPS expects to receive
  requests for reimbursement of rate case expenses incurred by municipalities
  participating in the rate case.

#### 11 Q. How has SPS managed its current rate case?

4

A. SPS has reasonably managed its current base rate case by using a mix of internal
 resources, outside counsel, and external consultants to develop, file, and litigate its
 requests in this case, with an eye toward keeping expenses at a reasonable level.

As to internal resources, SPS's lead counsel for this case, Mr. William DuBois, is an experienced public utility lawyer who understands the details of a rate filing. SPS is also relying on two additional internal, experienced public utility lawyers, Ms. Zoë Lees and Mr. Mark Walker. Additionally, SPS has appropriately relied on its own employees to provide testimony and support for the proceedings in their respective areas of subject matter expertise.

For outside counsel, SPS has engaged Winstead, P.C. (the "Winstead
Firm"); Eversheds Sutherland (US) LLP ("Eversheds Sutherland"); and the Santa
Fe office of Hinkle Shanor LLP (the "Hinkle Firm"). In addition, Amy Shelhamer,

1 of the Amarillo firm of Courtney, Countiss, Brian & Bailey L.L.P., has been 2 engaged. The Winstead Firm, Eversheds Sutherland, the Hinkle Firm, and Ms. Shelhamer all have deep experience in handling public utility matters and rate 3 cases. These lawyers are highly regarded and well qualified to handle their case 4 The work has been staffed in a reasonable manner with 5 responsibilities. 6 appropriately experienced lawyers who charge reasonable fees for their services, 7 and these attorneys have experience that allows them to understand SPS and efficiently perform the necessary work with a minimum amount of research. 8

9 Duplication of work is avoided through the attorney work assignment 10 process. Witnesses are in many cases matched with attorneys who have experience 11 in the subject matter fields of the witness, so that the case preparation process is 12 streamlined as much as reasonably possible. Younger and less experienced lawyers 13 are also used in an appropriate way for legal tasks, including time-intensive 14 discovery and research matters.

15 Similarly, the external witnesses and outside consultants are all necessary 16 and experienced, and they have been delegated responsibilities that could not be 17 performed efficiently by internal resources. The use of outside consultants to 18 support certain rate case issues is common and helps defray overall costs when their 19 services are not needed on a day-to-day basis to operate the utility.

# Q. Was it reasonable for SPS to select the Winstead Firm, Eversheds Sutherland, the Hinkle Firm, and Ms. Shelhamer as outside counsel?

A. Yes. These firms and attorneys have extensive experience and the resources
 necessary to efficiently and professionally handle all the requirements of a rate case.

1		In addition, these law firms often represent other utilities that have rate cases before
2		the Commission, other state regulatory commissions, the FERC, or other state
3		agencies, so the firms understand not only the substantive issues involved, but how
4		to prepare and prosecute a rate case without learning how to litigate these types of
5		cases from scratch. Furthermore, many of the attorneys associated with these firms
6		have experience representing other large electric utilities. As a result, SPS enjoys
7		access to attorneys that have deep and immediate knowledge of a wide breath of
8		regulatory issues that could affect the utility. SPS's outside counsel can also
9		provide immediate and sound advice to SPS without performing the extensive
10		research that some other firms might have to undertake.
11	Q.	What consultants has SPS retained for purposes of this rate case?
12	A.	For this rate case, SPS has hired the following consultants to help prepare and
13		present the information required by the Rate Filing Package:
14 15 16		• Richard D. Starkweather of ScottMadden, who prepared the cost benchmarking study and commercial aviation study presented in SPS's testimony;
17 18		• Dylan W. D'Ascendis of ScottMadden, who testifies on ROE and the cost of equity;
19 20		• Todd Shipman of Utility Credit Consultancy LLC, who testifies on SPS's credit metrics and access to capital;
21 22		• Jess K. Totten of Osprey Energy Group, LLC, who testifies regarding SPS's ROE request;
23 24		• Dane A. Watson of Alliance Consulting prepared the depreciation study of SPS's assets and supports the resulting depreciation rates;
25 26		• Thomas Anson of Clark Hill PLC, who testifies regarding SPS's rate case expenses;

1 2 3		• Management Applications Consulting, which provides assistance regarding the class cost of service;
3 4 5		• Willis Towers Watson, which provided the 2020 General Industry Salary Budget Survey; and
6 7		• Deloitte and Touche, which provided the Independent Accountants' Review Report.
8		The estimated amount of rate case expenses for each of the consultants retained by
9		SPS for this case as shown in Attachment WAG-RR-8.
10	Q.	Has SPS been able to realize certain efficiencies and economies through the
11		engagement of these consultants and outside legal counsel?
12	А.	Yes. On January 4, 2021, SPS filed a general rate case with respect to its retail
13		operations in New Mexico. With the exception of Mr. Starkweather, Ms. Totten,
14		and Mr. Anson, all of the outside consultants retained to support SPS in this case
15		are also assisting SPS with the New Mexico case. Although each case involves
16		unique facts and circumstances, the contemporaneous engagements for two cases
17		allow efficiencies that would not be realized were the consultants engaged for this
18		case alone.
19		As for legal counsel, aside from their experience and qualifications, the
20		attorneys representing SPS in this case will also represent SPS in its pending New
21		Mexico rate case. Their assignments in this case include working with the same
22		witnesses and the same issues for which they are responsible in New Mexico,
23		thereby enabling SPS to realize efficiencies and economies in both consulting and
24		legal expenses.

2

**Q**.

# Are the billing rates, budget projections, and terms of engagement for the consulting services reasonable in your opinion?

- A. Yes. SPS (or, in some instances, XES) has professional services agreements with
  each of the consultants or their firms engaged for this case. These agreements detail
  the scope of work to be performed by the consultant, the applicable billing rates,
  and the maximum authorized contract amounts for the scheduled work. Change
  orders must be submitted and approved before the contract limits can be exceeded.
  The agreements include rigorous terms and conditions intended to control costs,
  assure quality, on-time performance, and protect the interests of SPS.
- Based on my review of the professional services agreements, it is my opinion that SPS has reasonably and prudently engaged each of the consultants and firms to provide services needed for this case. As discussed in detail by Mr. Anson, their rates and charges are reasonable in light of their expertise and experience.

## 14 Q. Are the outside counsel billing rates reasonable in your opinion?

A. Yes. Based upon my experience with rate proceedings in both Texas and New
Mexico, it is my opinion that the hourly billing rates for the attorneys are reasonable
in light of the lawyer's experience and expertise, and the cities in which the
attorneys are located.

- 19 Q. Are the miscellaneous expenses reasonable in your opinion?
- A. Yes. Rate case filings are voluminous, and during the course of the case, SPS will
  likely be reproducing thousands of copies of discovery materials for distribution to
  Commission Staff and intervenors. SPS will be publishing and mailing notices to
  its customers. At key points in the case, temporary employees may be needed to

produce and distribute case materials and provide other logistical support.
 Implementing new rates at the conclusion of the case will involve substantial
 reprogramming of billing and accounting systems.

# 4 Q. Does SPS's request include the expense for services of SPS or XES employees 5 who are participating in the case?

- A. No. The requested rate case expenses do not include the time (and associated
  compensation and benefits expenses) for the services provided by SPS or XES
  employees, except for overtime charges for hourly employees. Overtime pay for
  hourly employees is necessarily included in the rate case expense amount because
  SPS is required by law to pay overtime and other expenses incurred by hourly
  employees working on the rate case.
- 12 In addition, employees' miscellaneous out-of-pocket expenses directly 13 incurred in connection with the rate case, such as travel expenses, are included 14 within rate case expenses. Travel expenses primarily include trips by SPS and XES 15 employees to Austin for the hearing on the merits, prehearing conferences, 16 technical conferences, settlement meetings, and other reasons. The expenses 17 consist of hotel costs, transportation costs, and meals, all of which are unavoidable 18 if the case goes to hearing. SPS's witnesses are from places other than Austin, and 19 therefore they must travel to Austin and stay in hotels during the hearing. Employee 20 expenses also include travel expenses to Amarillo, Denver, Minneapolis and Austin 21 incurred by SPS and XES employees while preparing this case. For these types of 22 internal expenses, employees are required to submit detailed expense reports, 23 including all receipts. Employee expenses are reviewed and approved by the

1		employee's supervisor. Finally, all rate case expenses are reviewed by accounting
2		and regulatory personnel to ensure that all expenses are rate-case related.
3	Q.	Has SPS undertaken any other steps to control or reduce rate case expenses?
4	A.	Yes. SPS has undertaken a number of steps to control or reduce rate case expenses:
5 6 7 8 9		• SPS performs a detailed review of posted rate case expenses each month on a transaction-by-transaction basis by a regular salaried employee (i.e., no overtime). That activity catches potential errors in billings to the rate case expense work order and ensures no charges for other cases are being charged as rate case expenses.
10 11		• SPS offers technical conferences and teleconferences with parties in an effort to avoid or prevent unneeded follow-up discovery.
12 13		• SPS prohibits travel to meetings and prehearing conferences by employees whose presence is not necessary at those events.
14 15 16		• Employees must book the lowest fare options for airline flights, and employees must share a rental car if multiple employees are going to be traveling to the same city at the same time.
17 18 19		• If employees are also traveling for business other than the rate case, they must carefully split the travel costs between the rate case and the other business purpose.
20	Q.	Does SPS monitor consultants' expenses to ensure that they are reasonable
21		and properly billable to the rate case?
22	A.	Yes. For the expenses described in this testimony, SPS reviews the invoices to
23		ensure the charges reflect work performed for this case or expenses incurred for
24		this case. If some or all of the time entries or expenses do not pertain to this rate
25		case, SPS will reject the invoice and ask the consultant or law firm to submit a
26		revised invoice or the employee to submit a revised expense report. For
27		consultants' and legal invoices, SPS also reviews whether the time charged for a
28		particular task is reasonable and is at the hourly rate set out in the contract. If the

hours for a task are questionable, SPS will ask the consultant or law firm for further
explanation and, when applicable, will request a revised invoice with a reduced
number of hours. SPS further reviews whether the expenses contain charges for
first-class air fare or for entertainment or personal items, none of which should be
charged to SPS (and if it is charged, will not be passed on to SPS's customer).

# 6 Q. Does SPS monitor the work performed by consultants and outside counsel to 7 ensure that it is necessary?

A. Yes. While the consultants and outside counsel are working on this case, SPS stays
in continual contact with them to ensure they are complying with the scope of work
set out in the contracts, are making progress to meet preparation deadlines, are
providing the quality of work SPS expects to receive, and are staying within budget.
SPS takes an active role in monitoring the consultants' and outside legal work and
does not simply hand over portions of the case preparation and prosecution to the
consultants and outside law firms.

# 15 Q. Does SPS take steps to ensure that the rate case expenses are not included in 16 other O&M accounts?

A. Yes. SPS records rate case expenses in a separate deferred account to ensure that
they are tracked separately from other expenses and therefore are not included in
other cost of service amounts. SPS also reviews entries to the general ledger to
ensure employee expenses from New Mexico or other Operating Company rate
cases are not being charged to an SPS work order. If SPS is being incorrectly
charged, SPS's Regulatory Department corrects the error by journal entries. SPS
Regulatory personnel also ensure that no regular time is charged to the rate case

- expense work order. Only appropriate employee expenses related to the rate case
   are recorded.
- 3 Q. Are any of SPS rate case expenses contingent upon a certain outcome?
- 4 A. No.
- 5 Q. Do you have an overall opinion regarding the reasonableness and necessity of
  6 consultants' expenses?
- A. Yes. I have reviewed the consultant-related expenses estimated to be incurred by
  SPS for preparing and litigating this case. Based on my training and experience in
  regulatory matters as well as litigating SPS's prior base rate cases, I conclude that
  the estimated consultant-related costs are reasonable and necessary, considering the
  complexity of the case and the number of issues to be addressed, the amount of
  money at stake, the extent of each consultant's responsibility, and the benefit that
  SPS derived from each consultant's services.
- Q. Do you have an opinion regarding whether the budgeted rate case legal
  expense amounts are reasonable and necessary?
- A. Yes. The services that SPS has asked the law firms to provide are reasonable and
   necessary, and the hourly rates or fee arrangements are reasonable. SPS's legal
   department manages the work performed to keep the total level of cost at a
   reasonable level. Thus, the budgeted amounts are reasonable and necessary.
- Q. Is SPS willing to submit its actual rate case expenses as this case progresses as
  a gauge to evaluate the reasonableness of its estimated expenses?
- A. Yes. I caution, however, that much of the actual rate case expense is incurred in
  the later stages of the case, just before, during, and after the public hearing. Thus,

a great portion of the actual expenses will not be known at the time this case
 proceeds to hearing.

## 3B.Expenses Incurred or Expected to be Incurred in Other Texas4Regulatory Proceedings

- 5 Q. Please summarize the rate case expenses that SPS has incurred in prior Texas
- 6 regulatory proceedings that it seeks to recover in this case.
- 7 A. SPS asks the Commission to authorize recovery of \$997,025 in rate case expenses
- 8 that were incurred or are expected to be incurred by SPS and the intervening
- 9 municipalities in the following dockets:
- \$685,575 rate case expenses associated with Docket No. 51625, SPS's
   pending Fuel Formula docket; and
- \$311,450 rate case expenses associated with Docket No. 51644, SPS's surcharge proceeding associated with Docket No. 49831.
- 14 These amounts are included in Schedule G-14.2 and additional support provided by
- 15 SPS is included in the supporting workpapers.
- 16 Q. Please describe your review of SPS's expenses associated with these dockets.
- A. I conducted the same due diligence regarding SPS's expenses associated with these
   dockets that I used to support the rate case expenses in the current rate case, as
- 18 dockets that I used to support the rate case expenses in the current rate case, as
- 19 described above. To the extent applicable, SPS is also requesting recovery of those
- 20 amounts reimbursed to the municipalities for their expenses associated with these
- 21 dockets.

## 22 Q. Please describe SPS's management or staffing in these dockets.

A. SPS managed these dockets in generally the same manner employed in this rate
case, which is described above. The Company staffed these dockets utilizing one

outside legal team per docket. SPS worked to control costs in the same manner as
 described above.

# 3 Q. Was it reasonable and necessary for SPS to retain outside legal counsel in these 4 dockets?

- 5 A. Yes. It is common for investor-owned electric utilities in Texas to utilize outside 6 legal counsel for fuel formula and base rate surcharge proceedings. As in a base 7 rate proceeding, the utility has the burden of proof and must address various 8 complex issues. The utility also has the burden to prove the reasonableness and 9 necessity of requested rate case expenses.
- In my experience, outside counsel working on fuel factor and base rate surcharge proceedings must have good practice skills as well as a highly specialized knowledge of not only Commission procedure, but the substantive components of the proceedings discussed above, to effectively manage the proceedings. Thus, it was reasonable for the Company to employ outside counsel to efficiently and effectively manage these proceedings.
- 16 Q. Are the rate case expenses that SPS seeks to recover for these dockets
  17 reasonable and necessary?
- A. Yes. I have applied the same criteria used to evaluate the reasonableness of SPS's
  requested rate case expenses in connection with this case to the costs that were
  incurred or are expected to be incurred in connection with the dockets listed above.
  Based on this criteria, I conclude that SPS's requested recovery of \$997,025 in rate
  case expenses was reasonable, necessary, and should be approved for recovery in
  this case.

## 1 C. <u>Rate Case Expense Recovery Mechanism</u>

### 2 Q. How does SPS propose to recover rate case expenses approved in this case?

A. SPS has included its requested rate case expenses as part of its requested revenue requirement in this case. If approved, SPS will recover its requested rate case expenses as part of its base rates. However, in the event that the Commission severs all or part of the rate case expense issues from this docket, as it has done in prior SPS base rate cases, SPS will remove those rate case expense amounts from the cost of service in this case, and SPS will present detailed information supporting the rate case expenses in the severed docket.

1		XXI. SPS'S REQUESTS OF THE COMMISSION
2	Q.	What topic do you discuss in this section of your testimony?
3	A.	As the overall overview witness in this case, I will summarize the relief that SPS is
4		requesting from the Commission in this case.
5	Q.	What relief is SPS requesting from the Commission in this docket with respect
6		to the Revenue Requirement phase?
7	A.	SPS asks the Commission to grant the following relief regarding the Revenue
8		Requirement phase:
9 10 11 12 13		1. SPS asks the Commission to approve a total Texas retail base rate revenue requirement (including miscellaneous tariff charges) of \$765,521,011 and a base rate increase of \$143,365,836, which SPS has calculated based on an overall weighted average cost of capital ("WACC") of 7.56%. That WACC is based on:
14		• a proposed equity ratio of 54.60%;
15		• a proposed long-term debt ratio of 45.40%;
16		• a proposed cost of long-term debt of 4.20%; and
17		• a proposed ROE of 10.35%.
18 19		This request is supported by my testimony and by the testimony of the other SPS witnesses who testify in the Revenue Requirement phase of this docket.
20 21 22 23 24 25		2. SPS asks the Commission to find that the capital additions placed into service during the period from July 1, 2019 through December 31, 2020 are reasonable and necessary, and that the costs incurred by SPS for those capital additions are reasonable and prudent. The witnesses supporting this request are Mr. Meeks, Mr. Bick, Mr. Remington, Mr. Lytal, Mr. Harkness, Mr. Cooley, Mr. Sample and Mr. Moeller.
26 27 28 29 30		3. SPS asks the Commission to approve SPS's Technical Depreciation Update and resulting depreciation rates, including shorter service lives for: the Tolk Generating Station Units 1 and 2 based upon a retirement date of 2032; the coal-specific assets at Harrington based on a retirement date of 2024; and Plant X Unit 3 based on a retirement date of 2022.

29 30 31		1.	SPS asks the Commission to approve SPS's proposed Texas retail cost allocation and proposed revenue distribution and rate design, which Mr. Luth discusses.
28		phase of	of this case:
27	A.	SPS as	sks the Commission to grant the following relief regarding the Rate Design
26		Rate I	Design phase of this case?
25	Q.	What	relief is SPS requesting from the Commission regarding the issues in the
23 24			<ul> <li>\$311,450 – rate case expenses associated with Docket No. 51644, SPS's surcharge proceeding associated with Docket No. 49831.</li> </ul>
21 22			<ul> <li>\$685,575 – rate case expenses associated with Docket No. 51625, SPS's currently pending Fuel Formula Docket;</li> </ul>
19 20			<ul> <li>\$5,489,800 - rate case expenses associated with this immediate docket;</li> </ul>
16 17 18		10.	SPS asks the Commission to authorize recovery of \$6,486,825 in rate case expenses that were incurred or are expected to be incurred by SPS and the intervening municipalities in the following dockets:
14 15		9.	SPS asks the Commission to approve SPS's proposed Resiliency Service Tariff.
11 12 13		8.	SPS asks the Commission to approve its request to reallocate transmission costs as a result of LP&L moving its transmission load to ERCOT in June 2021.
7 8 9 10		7.	SPS asks the Commission to approve SPS's request to recover incremental direct costs incurred as a result of COVID-19, establish a tracker for bad debt expense, and seek recovery of the additional bad debt expense in SPS's next base rate case.
5 6		6.	SPS asks the Commission to approve SPS's request to maintain the current Attachment Z2 regulatory asset.
3 4		5.	SPS asks the Commission to approve the waivers to the RFP Schedules described in Section IV of my testimony.
1 2		4.	SPS asks the Commission to establish SPS's baseline levels for the pension and OPEB expenses, which are supported by Mr. Schrubbe.

1 2 3		2.	SPS asks the Commission to approve the complete set of proposed tariff schedules presented in Schedule Q-8.8 of the RFP, including the proposed changes to SPS's rate and rule tariffs. <sup>18</sup> Mr. Luth supports this request.
4 5 6 7		3.	SPS asks the Commission to establish SPS's base line revenue requirement components for purposes of setting (i) the TCRF, (ii) the DCRF, (iii) and the PCRF. Mr. Luth supports the baseline revenue requirement components.
8	Q.	Does t	his conclude your pre-filed direct testimony?

9 A. Yes.

<sup>&</sup>lt;sup>18</sup> If the Commission approves new loss factors, SPS proposes to update its then-current fuel factors by using the newly approved loss factors to recalculate the fuel factors, and to provide those recalculated fuel factors in its tariff compliance filing for this application.

#### **AFFIDAVIT**

STATE OF TEXAS ) ) COUNTY OF JASPER )

WILLIAM A. GRANT, first being sworn on his oath, states:

I am the witness identified in the preceding testimony. I have read the testimony and the accompanying attachment(s) and am familiar with the contents. Based upon my personal knowledge, the facts stated in the testimony are true. In addition, in my judgment and based upon my professional experience, the opinions and conclusions stated in the testimony are true, valid, and accurate.

Willia G. Grat WILLIAM A. GRANT

Subscribed and sworn to before me this 4 day of February, 2021 by WILLIAM A. GRANT.



Notary Public, State of Texas

My Commission Expires: 4-13-2622

Grant Direct – Revenue Requirement

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			(1)		(2)		(3)		(4) Net	(5) Net
Line No.	Description		Current Revenue		Rate Case Request		Proposed Revenues		Revenue Increase	Percent Increase
_	Base Rate Revenues	<del>\$</del>	622,155,175	S	143,365,836	S	765,521,011	S	143,365,836	23.0%
7	EECRF Revenue		5,194,401				5,194,401			
3	Rate Case Expense Rider Revenue <sup>1</sup>		1,232,894				1,232,894			
4	Net Non-Fuel Revenue	S	628,582,470			÷	771,948,306	÷	143,365,836	22.8%
5	Fuel and Purchased Energy Revenue <sup>2</sup>		177,997,146				108,654,922	S	(69,342,224)	-39.0%
9	Total Texas Retail Revenue	S	806,579,616			S	880,603,228	S	74,023,612	9.2%

## **Summary of Texas Fuel Savings**

Fuel factor using proposed fuel formula (\$/MWh)	13.553208
Fuel factor using current fuel formula (\$/MWh)	18.633780
Difference in fuel factors (\$/MWh)	(5.080572)
Annual Texas retail sales at meter (MWh)	13,648,513
Annual Texas Fuel Savings (\$)	(69,342,254)

#### 2021 Forecast Period Fuel Factor Calculation Revised Voltage Level Fuel Factors

#### Fuel Cost Factor expressed in \$ per MWh = $15.236 + (2.754 (W_n - 2.734)) - 0.0733M_H - L$

Line		<b>Description</b>	Source
1	$\mathbf{W}_{n}$ =	2.733538	NYMEX <sub>n</sub> + WBDn NYMEXn is the average of NYMEX closing prices for natural gas at the Henry Hub WBDn is the average Waha closing basis differentials Price is the 20 day average
2		2.734000	Jan 2021 - Dec 2021 average of Waha from 20 trading days from Sept 30 - Oct 27, 2020
3		-0.000463	Line 1 minus Line 2
4		2.754000	The expected change in the forecast period system average eligible fuel and purchased power expense for every dollar change in the cost of natural gas
5		-0.001275	Line 3 times Line 4
6		15.236000	The forecast period system average eligible fuel and purchased power expense in \$/MWh
7		15.234725	Average fuel cost factor in $MWh$ before accounting for margins and LPL capacity credit (Lines $5 + 6$ )
8		0.073300	The customer rate impact of a given level of historical margin
9	$M_{H} =$	15.887000	The level of historical margin credited to customer rates for the 24-month period in \$ millions
10		1.164517	Line 8 times Line 9
11	L =	0.517000	Credit for the revenue from sale of capacity to LPL. This term will be omitted from the formula and factor calculations after the contract with LPL ends in May 2021
12		13.553208	Average fuel cost factor in \$/MWh Line 7 - Line 10 - Line 11
13		1.000000	Ratio
14		13.553208	Line 12 x Line 13

#### Average Fuel Factor Differentiated by Voltage Level

(A) <u>Voltage Level</u>	(B) <u>Loss Multiplier</u>	Voltage Le	nes Column (B) evel Fuel Factors <u>per kWh)</u>
Secondary Distribution Level	1.044719	\$	0.014159
Primary Distribution Level	1.025217	\$	0.013895
Sub-Transmission Level	0.960343	\$	0.013016
Backbone Transmission Level	0.954515	\$	0.012937

#### 2020 Forecast Period Fuel Factor Calculation Revised Voltage Level Fuel Factors

#### Fuel Cost Factor expressed in \$ per MWh = $17.865 + (2.800 (W_n - 1.896)) - 0.0697M_H - L$

Line		Description	Source
1	$\mathbf{W}_{n} =$	2.733538	NYMEX <sub>n</sub> + WBDn NYMEXn is the average of NYMEX closing prices for natural gas at the Henry Hub WBDn is the average Waha closing basis differentials Price is the 20 day average
2		1.896000	Jan 2020 - Dec 2020 average of Waha from 20 trading days from Mar 19 - Apr 15, 2019
3		0.837537	Line 1 minus Line 2
4		2.800000	The expected change in the forecast period system average eligible fuel and purchased power expense for every dollar change in the cost of natural gas
5		2.345104	Line 3 times Line 4
6		17.865000	The forecast period system average eligible fuel and purchased power expense in \$/MWh
7		20.210104	Average fuel cost factor in $MWh$ before accounting for margins and LPL capacity credit (Lines $5 + 6$ )
8		0.069700	The customer rate impact of a given level of historical margin
9	M <sub>H</sub> =	15.887000	The level of historical margin credited to customer rates for the 24-month period in \$ millions
10		1.107324	Line 8 times Line 9
11	L =	0.469000	Credit for the revenue from sale of capacity to LPL. This term will be omitted from the formula and factor calculations after the contract with LPL ends in May 2021
12		18.633780	Average fuel cost factor in \$/MWh Line 7 - Line 10 - Line 11
13		1.000000	Ratio
14		18.633780	Line 12 x Line 13

#### Average Fuel Factor Differentiated by Voltage Level

(A) <u>Voltage Level</u>	(B) <u>Loss Multiplier</u>	Voltage Le	nes Column (B) vel Fuel Factors <u>per kWh)</u>
Secondary Distribution Level	1.045516	\$	0.019482
Primary Distribution Level	1.025999	\$	0.019118
Sub-Transmission Level	0.961076	\$	0.017908
Backbone Transmission Level	0.955244	\$	0.017800

NYMEX and WAHA Basis Differential Futures Prices and Calculation of WAHA Futures Prices

2.985

\* Data Source - New York Mercantile Exchange (NYMEX)

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Annual

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# NYMEX and WAHA Basis Differential Futures Prices and Calculation of WAHA Futures Prices

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Jm.21         Teb.21         Mar.21         Mar.21 </th <th>WAHA</th> <th></th>	WAHA											
3.0625         2.9175         2.6575         2.5795         2.574         2.7735         2.8345         2.6985         2.6355         2.8445           3.115         2.9945         2.6615         2.5366         2.603         2.778         2.8345         2.7365         2.8343           3.1153         2.9945         2.6615         2.5965         2.6455         2.6475         2.7895         2.8345         2.7905         2.9445         2.8445         2.7445         2.8447           3.1464         2.9905         2.6615         2.7175         2.8445         2.8915         2.7955         2.9205           3.1495         2.9915         2.7717         2.8055         2.8445         2.8915         2.7955         2.9205           3.1495         2.9915         2.7717         2.8055         2.8445         2.8915         2.7955         2.9205           3.1495         2.9915         2.7717         2.8055         2.7415         2.7135         2.8455           2.9743         2.6545         2.611         2.716         2.6455         2.6895         2.6655         2.8455           2.9815         2.815         2.8015         2.6135         2.6455         2.6895         2.6695         2.6695	-21		Mar-21	Apr-21	May-21	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21
3.1215         2.9555         2.6615         2.586         2.602         2.778         2.8345         2.736         2.834           3.1735         2.9945         2.678         2.6005         2.637         2.7895         2.8345         2.709         2.745         2.844           3.163         2.9905         2.6655         2.6075         2.6955         2.6955         2.799         2.7995         2.7955         2.9975           3.164         2.9915         2.777         2.7175         2.8915         2.8055         2.7955         2.9075         2.9075           3.1051         2.7717         2.0176         2.7765         2.8015         2.7955         2.9205           3.1464         2.833         2.6545         2.511         2.7175         2.8915         2.7955         2.9205           3.147         2.8715         2.8915         2.8915         2.8915         2.8915         2.8955         2.8455           3.147         2.7745         2.6615         2.533         2.6635         2.8455         2.8455         2.8455           3.8175         2.8169         2.7415         2.7110         2.6695         2.8455         2.8455           2.8175         2.6698 <td< td=""><td>087</td><td></td><td>2.9175</td><td>2.652</td><td>2.5795</td><td>2.574</td><td>2.7735</td><td>2.8215</td><td>2.698</td><td>2.7365</td><td>2.8445</td><td>3.026</td></td<>	087		2.9175	2.652	2.5795	2.574	2.7735	2.8215	2.698	2.7365	2.8445	3.026
3.1735         2.9945         2.678         2.6675         2.635         2.7395         2.8335         2.709         2.7445         2.844           3.163         2.9905         2.6855         2.607         2.6455         2.7385         2.790         2.7465         2.847           3.164         2.9905         2.6855         2.607         2.6455         2.738         2.7405         2.7405         2.745         2.847           3.1495         2.9915         2.7717         2.8915         2.8935         2.7905         2.7975         2.9055           2.9740         2.813         2.6514         2.5171         2.8035         2.4845         2.8915         2.7715         2.77155         2.77155         2.77155         2.77155         2.77155         2.8455         2.8455           2.8175         2.817         2.543         2.563         2.6895         2.649         2.653         2.8355         2.8455           2.8175         2.8445         2.8445         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8455         2.8	.146		2.9555	2.6615	2.586	2.602	2.778	2.824	2.6995	2.736	2.838	3.0205
3.163         2.986         2.675         2.5965         2.637         2.7875         2.8335         2.709         2.7465         2.847           3.164         2.9905         2.6885         2.607         2.6455         2.798         2.843         2.7905         2.7925         2.847           3.231         3.0615         2.717         2.7125         2.8445         2.8915         2.7925         2.9275           3.1495         2.9915         2.747         2.7175         2.8905         2.7925         2.9275           3.1495         2.9915         2.747         2.7175         2.8055         2.8895         2.9275         2.9275           2.9747         2.815         2.661         2.5435         2.621         2.7116         2.7115         2.7135         2.8355         2.8355           2.8175         2.693         2.6645         2.643         2.543         2.6515         2.6835         2.6655         2.835         2.7845           2.8175         2.843         2.543         2.554         2.615         2.6835         2.6655         2.833         2.784           2.843         2.7165         2.543         2.573         2.7835         2.6657         2.683         2.643 </td <td>.204</td> <td>3.1735</td> <td>2.9945</td> <td>2.678</td> <td>2.6005</td> <td>2.637</td> <td>2.7895</td> <td>2.8345</td> <td>2.709</td> <td>2.7445</td> <td>2.844</td> <td>3.0265</td>	.204	3.1735	2.9945	2.678	2.6005	2.637	2.7895	2.8345	2.709	2.7445	2.844	3.0265
3.164         2.905         2.6855         2.607         2.6455         2.792         2.8445         2.8445         2.8085         2.7722         2.8475           3.231         3.0615         2.717         2.7125         2.786         2.8445         2.8085         2.7925         2.9205           3.1495         2.9915         2.7717         2.8035         2.8035         2.8035         2.7925         2.9205           3.1495         2.9915         2.7717         2.8035         2.8035         2.8035         2.7925         2.9205           2.9744         2.833         2.6545         2.6211         2.716         2.8055         2.8355         2.8455           2.9747         2.574         2.5475         2.6235         2.6885         2.7105         2.6835         2.8455           2.8175         2.608         2.747         2.7716         2.7105         2.6835         2.8455           2.8175         2.698         2.747         2.7715         2.6655         2.8335         2.8455           2.8435         2.8455         2.6085         2.5435         2.6655         2.8355         2.8455           2.8435         2.7415         2.7415         2.7415         2.7105	.201	3.163	2.986	2.675	2.5965	2.635	2.7875	2.8335	2.709	2.7465	2.84	3.0245
3.231         3.0615         2.747         2.7125         2.786         2.8445         2.8915         2.7925         2.9205           3.1495         2.9915         2.757         2.7117         2.8035         2.8915         2.7925         2.9275           2.974         2.833         2.6545         2.621         2.716         2.8055         2.7135         2.9275           2.974         2.833         2.6545         2.621         2.716         2.8055         2.7135         2.9355           2.974         2.815         2.6565         2.533         2.6985         2.7105         2.6835         2.8355           2.8705         2.747         2.574         2.543         2.6235         2.6985         2.7105         2.6835         2.8355           2.8175         2.698         2.543         2.503         2.6935         2.6655         2.8335         2.8455           2.8175         2.698         2.747         2.7755         2.6995         2.6655         2.8335         2.7845           2.8435         2.649         2.661         2.543         2.6635         2.783         2.784           2.8435         2.7755         2.693         2.661         2.653         2.7835	.217	3.164	2.9905	2.6855	2.607	2.6455	2.798	2.843	2.7405	2.752	2.847	3.0315
3.1495         2.9915         2.771         2.8035         2.8895         2.825         2.795         2.9275           2.974         2.833         2.6545         2.621         2.716         2.776         2.8055         2.7135         2.8355           2.9525         2.815         2.6215         2.6233         2.688         2.7415         2.7135         2.8355         2.8455           2.9745         2.573         2.688         2.747         2.7105         2.6835         2.6835         2.8455           2.8175         2.608         2.574         2.579         2.6685         2.6695         2.6335         2.8355           2.8175         2.608         2.747         2.7105         2.6895         2.6675         2.8335         2.8455           2.8175         2.608         2.747         2.615         2.685         2.649         2.633         2.784           2.8435         2.7165         2.533         2.5312         2.591         2.667         2.633         2.784           2.8435         2.7735         2.543         2.667         2.649         2.633         2.784           2.8435         2.7715         2.619         2.617         2.617         2.693	3065		3.0615	2.747	2.7125	2.786	2.8445	2.8915	2.8085	2.7925	2.9205	3.102
2.974         2.833         2.6545         2.621         2.716         2.8055         2.7415         2.7135         2.8585           2.9525         2.815         2.6526         2.593         2.688         2.747         2.7755         2.7105         2.6835         2.8455           2.8705         2.747         2.574         2.5475         2.6335         2.6985         2.7775         2.6895         2.6655         2.8235           2.8705         2.608         2.574         2.573         2.503         2.6985         2.7715         2.6895         2.6655         2.8235           2.8175         2.608         2.741         2.7715         2.6895         2.653         2.783           2.784         2.669         2.493         2.572         2.543         2.572         2.547         2.617         2.617         2.623         2.784           2.8435         2.7165         2.6167         2.623         2.667         2.623         2.784           2.8435         2.7165         2.543         2.571         2.511         2.711         2.669         2.633         2.784           2.8435         2.7165         2.531         2.513         2.643         2.633         2.784 <td>2025</td> <td>3.1495</td> <td>2.9915</td> <td>2.757</td> <td>2.717</td> <td>2.8035</td> <td>2.86</td> <td>2.8895</td> <td>2.825</td> <td>2.795</td> <td>2.9275</td> <td>3.1135</td>	2025	3.1495	2.9915	2.757	2.717	2.8035	2.86	2.8895	2.825	2.795	2.9275	3.1135
2.9525         2.815         2.6265         2.593         2.688         2.747         2.7755         2.6835         2.8455         2.8455           2.8705         2.747         2.574         2.5475         2.6935         2.6935         2.6895         2.6655         2.8235           2.8705         2.698         2.5245         2.503         2.579         2.6535         2.6895         2.6635         2.8235           2.8175         2.698         2.5245         2.503         2.579         2.655         2.6835         2.633         2.733           2.8155         2.698         2.5495         2.503         2.579         2.655         2.6835         2.633         2.783           2.7165         2.543         2.5275         2.599         2.672         2.711         2.693         2.633         2.784           2.9085         2.77165         2.534         2.551         2.591         2.657         2.633         2.784           2.9085         2.77165         2.534         2.551         2.691         2.667         2.633         2.784           2.9085         2.77165         2.534         2.561         2.667         2.633         2.763         2.763 <td< td=""><td>3.02</td><td>2.974</td><td>2.833</td><td>2.6545</td><td>2.621</td><td>2.716</td><td>2.776</td><td>2.8055</td><td>2.7415</td><td>2.7135</td><td>2.8585</td><td>3.0525</td></td<>	3.02	2.974	2.833	2.6545	2.621	2.716	2.776	2.8055	2.7415	2.7135	2.8585	3.0525
2.8705         2.747         2.5475         2.6235         2.6985         2.7275         2.6895         2.6655         2.8235           2.8175         2.698         2.5245         2.503         2.579         2.655         2.685         2.633         2.733           2.8175         2.698         2.5245         2.503         2.579         2.657         2.695         2.633         2.733           2.8155         2.7165         2.543         2.5275         2.599         2.672         2.695         2.633         2.734           2.8435         2.71165         2.543         2.5275         2.599         2.672         2.671         2.696         2.633         2.784           2.9085         2.7165         2.534         2.5215         2.599         2.667         2.669         2.633         2.784           2.9085         2.7165         2.534         2.5121         2.511         2.669         2.633         2.784           2.8432         2.7165         2.534         2.5121         2.5134         2.753         2.784           2.842         2.7115         2.7116         2.669         2.669         2.633         2.7638           2.8431         2.5193         2	.987		2.815	2.6265	2.593	2.688	2.747	2.7755	2.7105	2.6835	2.8455	3.0415
2.8175         2.698         2.5245         2.503         2.579         2.655         2.685         2.649         2.623         2.783           2.784         2.669         2.495         2.4835         2.556         2.65         2.657         2.699         2.798         2.776           2.8435         2.7165         2.543         2.5543         2.559         2.615         2.672         2.669         2.633         2.784           2.8435         2.77165         2.547         2.615         2.615         2.672         2.633         2.734           2.9085         2.77165         2.534         2.511         2.511         2.633         2.784           2.9085         2.77165         2.534         2.512         2.569         2.683         2.633         2.784           2.842         2.7165         2.534         2.524         2.591         2.683         2.643         2.608         2.753           2.863         2.7165         2.534         2.524         2.591         2.683         2.643         2.608         2.763           2.863         2.7405         2.514         2.363         2.683         2.643         2.648         2.7648         2.6485	.899		2.747	2.574	2.5475	2.6235	2.6985	2.7275	2.6895	2.6655	2.8235	3.0215
2.784         2.669         2.495         2.4835         2.556         2.63         2.667         2.6295         2.598         2.756           2.8435         2.7165         2.543         2.5275         2.599         2.672         2.665         2.633         2.784           2.8435         2.77165         2.572         2.599         2.672         2.706         2.6655         2.633         2.784           2.9085         2.7735         2.572         2.591         2.615         2.682         2.633         2.633         2.784           2.9085         2.7735         2.572         2.591         2.615         2.687         2.669         2.63         2.633         2.784           2.803         2.7395         2.534         2.591         2.673         2.687         2.643         2.608         2.753           2.863         2.7395         2.349         2.748         2.533         2.643         2.608         2.7635           2.601         2.5375         2.349         2.533         2.449         2.510         2.643         2.643         2.6485           2.601         2.5195         2.349         2.353         2.643         2.613         2.6485         2.477	2.846		2.698	2.5245	2.503	2.579	2.655	2.685	2.649	2.623	2.783	2.978
2.8435       2.7165       2.543       2.5275       2.599       2.672       2.706       2.6665       2.633       2.784         2.9085       2.7735       2.572       2.547       2.615       2.682       2.711       2.669       2.63       2.7845         2.9085       2.7735       2.534       2.512       2.547       2.615       2.682       2.711       2.669       2.63       2.7845         2.842       2.7395       2.534       2.521       2.591       2.657       2.687       2.647       2.608       2.753         2.863       2.7395       2.534       2.524       2.59       2.653       2.683       2.7635       2.7635         2.861       2.5375       2.396       2.393       2.478       2.533       2.643       2.7635       2.7635         2.601       2.5195       2.341       2.362       2.433       2.569       2.733       2.643       2.6685       2.6685         2.601       2.5195       2.349       2.458       2.499       2.514       2.477       2.6485         2.6101       2.5195       2.349       2.358       2.4685       2.405       2.477       2.6485       2.6485       2.6485       2.6485	2.799		2.669	2.495	2.4835	2.556	2.63	2.667	2.6295	2.598	2.756	2.944
2.9085       2.7735       2.572       2.547       2.615       2.682       2.711       2.669       2.63       2.7845         2.842       2.7165       2.534       2.521       2.591       2.657       2.687       2.647       2.608       2.753         2.842       2.7395       2.534       2.521       2.591       2.657       2.687       2.608       2.753         2.863       2.7395       2.542       2.524       2.59       2.653       2.683       2.668       2.7635         2.601       2.5195       2.334       2.509       2.533       2.569       2.511       2.477       2.6485         2.601       2.5195       2.341       2.362       2.459       2.533       2.546       2.477       2.6485         2.601       2.5195       2.341       2.362       2.489       2.499       2.514       2.477       2.6485         2.4455       2.3665       2.3349       2.4335       2.4885       2.477       2.6485       2.6485         2.4405       2.3665       2.3365       2.3435       2.4885       2.409       2.713       2.6485       2.5715         2.4405       5.1246       2.1375       2.4885       2.409 <td>2.873</td> <td></td> <td>2.7165</td> <td>2.543</td> <td>2.5275</td> <td>2.599</td> <td>2.672</td> <td>2.706</td> <td>2.6665</td> <td>2.633</td> <td>2.784</td> <td>2.971</td>	2.873		2.7165	2.543	2.5275	2.599	2.672	2.706	2.6665	2.633	2.784	2.971
2.842       2.7165       2.534       2.521       2.591       2.657       2.687       2.647       2.608       2.753         2.863       2.7395       2.542       2.524       2.59       2.653       2.683       2.608       2.753         2.863       2.5375       2.396       2.524       2.59       2.653       2.683       2.608       2.7635         2.601       2.5195       2.341       2.362       2.45       2.533       2.569       2.511       2.477       2.6485         2.601       2.5195       2.341       2.362       2.449       2.546       2.511       2.477       2.6485         2.593       2.4895       2.349       2.438       2.499       2.546       2.473       2.6485         2.593       2.4895       2.3349       2.4335       2.4685       2.473       2.6485         2.4405       2.3665       2.2365       2.3725       2.4335       2.405       2.713       2.6485         2.4405       2.3663       2.7635       2.3435       2.4085       2.4075       2.6485       2.5715         2.8.187       55.518       51.225       51.979       53.775       54.509       53.225       52.924       55.	.9435		2.7735	2.572	2.547	2.615	2.682	2.711	2.669	2.63	2.7845	2.9715
2.863       2.7395       2.524       2.524       2.59       2.653       2.683       2.608       2.7635         2.627       2.5375       2.396       2.393       2.478       2.533       2.569       2.534       2.5       2.6685         2.601       2.5195       2.341       2.362       2.458       2.533       2.546       2.511       2.477       2.6685         2.601       2.5195       2.341       2.362       2.438       2.508       2.546       2.473       2.6485         2.593       2.4895       2.334       2.349       2.499       2.546       2.473       2.6485         2.593       2.4895       2.3349       2.4335       2.499       2.574       2.473       2.6345         2.4455       2.3665       2.2365       2.3725       2.4335       2.405       2.405       2.5715         2.4455       2.3665       2.2645       2.3725       2.405       2.405       2.5715         58.187       55.518       51.225       50.635       51.979       53.275       52.924       55.736         2.909       2.776       2.561       2.532       52.924       2.786       2.786       2.786       2.786 <td>2.879</td> <td></td> <td>2.7165</td> <td>2.534</td> <td>2.521</td> <td>2.591</td> <td>2.657</td> <td>2.687</td> <td>2.647</td> <td>2.608</td> <td>2.753</td> <td>2.943</td>	2.879		2.7165	2.534	2.521	2.591	2.657	2.687	2.647	2.608	2.753	2.943
2.627       2.5375       2.396       2.393       2.478       2.533       2.569       2.534       2.5       2.6685         2.601       2.5195       2.341       2.362       2.45       2.508       2.511       2.477       2.6485         2.503       2.4895       2.334       2.362       2.45       2.508       2.511       2.477       2.6485         2.593       2.4895       2.33       2.349       2.438       2.499       2.546       2.473       2.6485         2.593       2.3665       2.334       2.349       2.433       2.499       2.54       2.473       2.6485         2.4455       2.3665       2.23645       2.3725       2.4335       2.405       2.405       2.5715         58.187       55.518       51.225       50.635       51.979       53.775       54.509       53.225       52.924       55.736         2.909       2.776       2.561       2.532       2.646       2.787       2.646       2.787	2.897		2.7395	2.542	2.524	2.59	2.653	2.683	2.643	2.608	2.7635	2.9575
2.601       2.5195       2.341       2.362       2.45       2.508       2.511       2.477       2.6485       2         2.593       2.4895       2.33       2.349       2.438       2.499       2.54       2.504       2.473       2.6345       2         2.593       2.4895       2.33       2.349       2.438       2.499       2.54       2.504       2.473       2.6345       2         2.4455       2.3665       2.2365       2.3725       2.3435       2.4055       2.4055       2.5715       2         5.1455       2.2645       2.3725       2.4055       2.4055       2.4055       2.5715       2         5.8.187       55.518       51.225       50.635       51.979       53.775       54.509       53.225       52.924       55.736         2.909       2.776       2.561       2.532       2.569       2.785       2.787       2.787	2.639		2.5375	2.396	2.393	2.478	2.533	2.569	2.534	2.5	2.6685	2.8625
2.593       2.4895       2.33       2.349       2.438       2.6345       2.6345       2.6345         2.4455       2.3665       2.2365       2.3725       2.4335       2.4685       2.4055       2.5715       2         2.4455       2.3665       2.2365       2.3725       2.4335       2.4685       2.4055       2.4085       2.5715       3         5.4405       2.2365       2.2645       2.3725       2.4335       2.4685       2.4055       2.5715       3         58.187       55.518       51.225       50.635       51.979       53.775       54.509       53.225       52.924       55.736         2.909       2.776       2.561       2.532       2.599       2.689       2.725       2.646       2.787	2.619		2.5195	2.341	2.362	2.45	2.508	2.546	2.511	2.477	2.6485	2.8415
2.4455         2.3665         2.2645         2.3725         2.4335         2.4685         2.4005         2.5715         1           58.187         55.518         51.225         50.635         51.979         53.775         54.509         53.225         52.924         55.736         1           2.909         2.776         2.561         2.532         2.599         2.689         2.725         2.646         2.787	2.588		2.4895	2.33	2.349	2.438	2.499	2.54	2.504	2.473	2.6345	2.8285
58.187 55.518 51.225 50.635 51.979 53.775 54.509 53.225 52.924 55.736 5 2.909 2.776 2.561 2.532 2.599 2.689 2.725 2.661 2.646 2.787	4575		2.3665	2.2365	2.2645	2.3725	2.4335	2.4685	2.4405	2.4085	2.5715	2.7685
2.909 2.776 2.561 2.532 2.599 2.689 2.725 2.661 2.646 2.787	8.811	58.187	55.518	51.225	50.635	51.979	53.775	54.509	53.225	52.924	55.736	59.526
	2.941	2.909	2.776	2.561	2.532	2.599	2.689	2.725	2.661	2.646	2.787	2.976

2.734

Annual

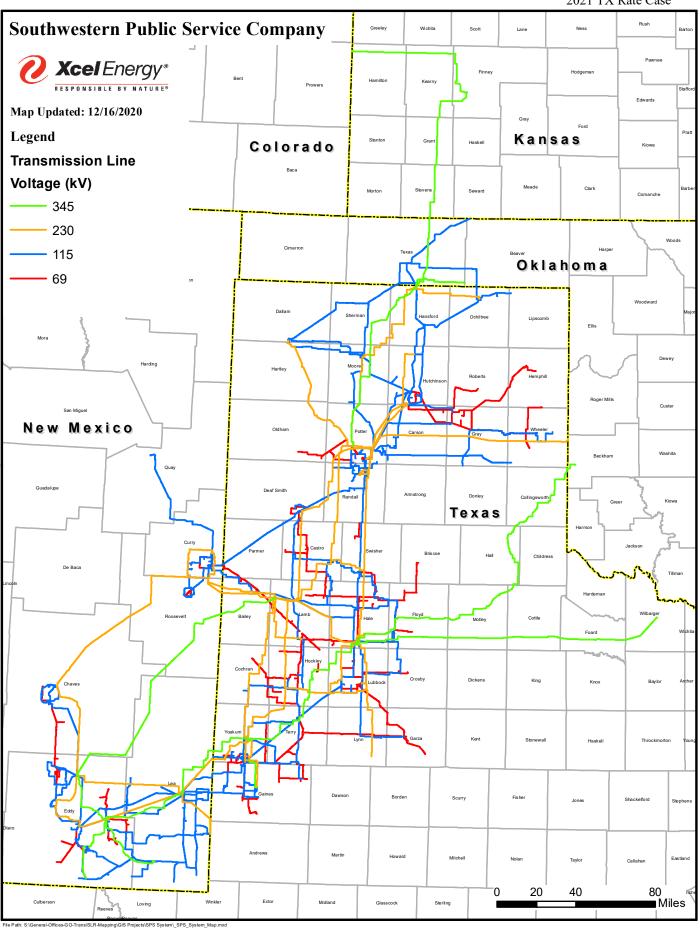
	Nov-21 Dec-21	-0.2225 -0.175	-0.245 -0.1975																		-0.2175         -0.1675           -0.2175         -0.1675           -0.2175         -0.1675           -0.2255         -0.175           -0.2255         -0.175           -0.2355         -0.185           -0.2355         -0.185           -0.2355         -0.185           -0.2355         -0.185           -0.2755         -0.225           -0.2775         -0.2275           -0.2775         -0.2275           -0.2775         -0.2275           -0.2775         -0.2275           -0.2775         -0.2275
	Oct-21	-0.2675																			-0.2925 -0.3075 -0.2925 -0.305 -0.32 -0.35 -0.35 -0.35 -0.36 -0.36 -0.36
	Sep-21	-0.27	-0.2875	-0.29	-0.29	-0.2525	-0.2375	-0.22		-0.2275	-0.2275 -0.2425	-0.2275 -0.2425 -0.2275	-0.2275 -0.2425 -0.2275 -0.24	-0.2275 -0.2425 -0.2275 -0.24	-0.2275 -0.2425 -0.2275 -0.227 -0.2525 -0.2525	-0.2275 -0.2425 -0.2275 -0.24 -0.2525 -0.2525 -0.28	-0.2275 -0.2275 -0.2275 -0.24 -0.24 -0.2525 -0.28	-0.2275 -0.2425 -0.2275 -0.24 -0.2525 -0.28 -0.28 -0.28	-0.2275 -0.2425 -0.2425 -0.24 -0.24 -0.2525 -0.28 -0.28 -0.28	-0.2275 -0.2425 -0.2425 -0.24 -0.24 -0.2525 -0.28 -0.28 -0.29 -0.29	-0.2275 -0.2425 -0.2425 -0.2425 -0.2525 -0.2525 -0.28 -0.29 -0.29
	Aug-21	-0.1575	-0.175	-0.1775	-0.1775	-0.165	-0.1675	-0.1675		-0.1775	-0.1775 -0.1925	-0.1775 -0.1925 -0.2025	-0.1775 -0.1925 -0.2025 -0.215	-0.1775 -0.1925 -0.2025 -0.215 -0.225	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.225	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.225	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.225 -0.255	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.255 -0.255 -0.255	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.255 -0.255 -0.255 -0.265	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.255 -0.255 -0.265 -0.265	-0.1775 -0.1925 -0.2025 -0.215 -0.225 -0.255 -0.255 -0.265 -0.265 -0.265
	Jul-21	-0.1925	-0.21	-0.2125	-0.2125	-0.2	-0.2025	-0.185		-0.195	-0.195 -0.21	-0.195 -0.21 -0.2175	-0.195 -0.21 -0.2175 -0.23	-0.195 -0.21 -0.2175 -0.23 -0.23	-0.195 -0.21 -0.2175 -0.23 -0.245 -0.245	-0.195 -0.21 -0.2175 -0.23 -0.245 -0.245 -0.245	-0.195 -0.21 -0.2175 -0.235 -0.245 -0.245 -0.275	-0.195 -0.21 -0.2175 -0.23 -0.245 -0.245 -0.275 -0.275 -0.275	-0.195 -0.21 -0.23 -0.23 -0.245 -0.245 -0.245 -0.275 -0.275 -0.285	-0.195 -0.21 -0.2175 -0.235 -0.245 -0.245 -0.245 -0.275 -0.275 -0.285 -0.285	-0.195 -0.21 -0.2175 -0.235 -0.245 -0.245 -0.245 -0.275 -0.275 -0.285 -0.285 -0.285
	Jun-21	-0.35	-0.345	-0.325	-0.325	-0.3125	-0.22	-0.1975		CU2.U-	-0.2.0- -0.22	-0.2.0- -0.22 -0.2425	-0.20 -0.22 -0.2425 -0.255	-0.205 -0.22 -0.2425 -0.255 -0.255	-0.205 -0.22 -0.2425 -0.255 -0.265 -0.265	-0.205 -0.22 -0.255 -0.255 -0.265 -0.265 -0.265	-0.205 -0.22 -0.255 -0.255 -0.265 -0.265 -0.295	-0.205 -0.22 -0.255 -0.265 -0.265 -0.295 -0.295 -0.305	-0.205 -0.22 -0.255 -0.265 -0.265 -0.265 -0.295 -0.295 -0.305 -0.295	-0.205 -0.22 -0.255 -0.265 -0.265 -0.265 -0.295 -0.295 -0.295 -0.295 -0.295 -0.295 -0.295 -0.295	-0.205 -0.225 -0.255 -0.265 -0.265 -0.265 -0.295 -0.295 -0.295 -0.29 -0.29
	May-21	-0.3125	-0.33	-0.3325	-0.3325	-0.32	-0.2625	-0.25	30.0	07.0-	-0.275	-0.20 -0.275 -0.2775	-0.20 -0.275 -0.2775 -0.29	-0.20 -0.2775 -0.2775 -0.29	-0.275 -0.2775 -0.2775 -0.29 -0.2925 -0.2925	-0.275 -0.2775 -0.2925 -0.2925 -0.2925 -0.325	-0.275 -0.2775 -0.29 -0.2925 -0.2925 -0.325 -0.325	-0.275 -0.275 -0.2925 -0.2925 -0.2925 -0.325 -0.335	-0.275 -0.2775 -0.2925 -0.2925 -0.2925 -0.325 -0.335 -0.335	-0.275 -0.275 -0.2925 -0.2925 -0.2925 -0.325 -0.335 -0.335	-0.275 -0.2775 -0.2925 -0.2925 -0.325 -0.335 -0.335 -0.335
	Apr-21	-0.275	-0.2925	-0.295	-0.295	-0.2825	-0.27	-0.245	-0.2525		-0.2675	-0.2675 -0.27	-0.2675 -0.27 -0.2825	-0.2675 -0.27 -0.2825 -0.29	-0.2675 -0.27 -0.2825 -0.29 -0.29	-0.2675 -0.27 -0.2825 -0.29 -0.29 -0.29	-0.2675 -0.27 -0.27 -0.29 -0.29 -0.29 -0.32	-0.2675 -0.27 -0.27 -0.29 -0.29 -0.32 -0.32 -0.33	-0.2675 -0.27 -0.2825 -0.29 -0.29 -0.32 -0.33 -0.33	-0.2675 -0.27 -0.27 -0.29 -0.32 -0.32 -0.33 -0.33	-0.2675 -0.27 -0.27 -0.29 -0.29 -0.32 -0.33 -0.33 -0.33
	Mar-21	-0.2575	-0.2575	-0.2525	-0.25	-0.2425	-0.2225	-0.2275	-0.23		-0.23	-0.23 -0.23	-0.23 -0.23 -0.235	-0.23 -0.23 -0.235 -0.235	-0.23 -0.23 -0.235 -0.235 -0.235	-0.23 -0.23 -0.235 -0.235 -0.2425 -0.2425	-0.23 -0.23 -0.235 -0.235 -0.235 -0.2425 -0.2525	-0.23 -0.23 -0.235 -0.235 -0.235 -0.2425 -0.2525 -0.2525	-0.23 -0.23 -0.235 -0.235 -0.235 -0.235 -0.2525 -0.2525 -0.2575	-0.23 -0.23 -0.235 -0.235 -0.235 -0.2525 -0.2525 -0.2575 -0.2575	-0.23 -0.235 -0.235 -0.235 -0.235 -0.2525 -0.2575 -0.2575 -0.2575 -0.2575
ifferential*	Feb-21	-0.2225	-0.2075	-0.2025	-0.2	-0.2	-0.185	-0.1825	-0.185		-0.1875	-0.1875 -0.1875	-0.1875 -0.1875 -0.1875	-0.1875 -0.1875 -0.1875 -0.19	-0.1875 -0.1875 -0.1875 -0.19 -0.19	-0.1875 -0.1875 -0.1875 -0.1975 -0.1975 -0.2075	-0.1875 -0.1875 -0.1875 -0.1975 -0.1975 -0.2075	-0.1875 -0.1875 -0.1875 -0.1975 -0.1975 -0.2075 -0.215	-0.1875 -0.1875 -0.1875 -0.1975 -0.1975 -0.2075 -0.215 -0.222	-0.1875 -0.1875 -0.1875 -0.1975 -0.1975 -0.2075 -0.225 -0.225	-0.1875 -0.1875 -0.1875 -0.1975 -0.1975 -0.215 -0.215 -0.22 -0.22 -0.225
WAHA Basis Differential*	Jan-21	-0.235	-0.225	-0.22	-0.21	-0.2	-0.1625	-0.1725	-0.175		-0.19	-0.19 -0.185	-0.19 -0.185 -0.185	-0.19 -0.185 -0.185 -0.2	-0.19 -0.185 -0.185 -0.2 -0.2	-0.19 -0.185 -0.185 -0.2 -0.2 -0.2	-0.19 -0.185 -0.185 -0.2 -0.2 -0.2 -0.2075 -0.215	-0.19 -0.185 -0.185 -0.2 -0.2 -0.215 -0.215	-0.19 -0.185 -0.185 -0.2 -0.2 -0.275 -0.215 -0.225	-0.19 -0.185 -0.185 -0.2 -0.2 -0.215 -0.215 -0.225 -0.225	-0.19 -0.185 -0.185 -0.2 -0.2 -0.215 -0.215 -0.225 -0.225 -0.225 -0.225
>	Trade Date	10/23/2020	10/26/2020	10/27/2020	10/28/2020	10/29/2020	10/30/2020	11/2/2020	11/3/2020		TT/4/2020	11/4/2020 11/5/2020	11/4/2020 11/5/2020 11/6/2020	11/4/2020 11/5/2020 11/6/2020 11/9/2020	11/5/2020 11/5/2020 11/6/2020 11/9/2020 11/10/2020	11/4/2020 11/5/2020 11/6/2020 11/9/2020 11/11/2020	11/4/2020 11/5/2020 11/6/2020 11/10/2020 11/11/2020 11/11/2020	11/4/2020 11/5/2020 11/6/2020 11/10/2020 11/11/2020 11/11/2020 11/13/2020	11/4/2020 11/5/2020 11/6/2020 11/10/2020 11/11/2020 11/11/2/2020 11/13/2020 11/16/2020	11/4/2020 11/5/2020 11/9/2020 11/10/2020 11/11/2020 11/12/2020 11/13/2020 11/16/2020 11/17/2020	11/4/2020 11/5/2020 11/9/2020 11/10/2020 11/11/2020 11/12/2020 11/13/2020 11/13/2020 11/13/2020 11/18/2020

\* Data Source - Intercontinental Exchange (ICE)

Southwestern Public Service Company

NYMEX and WAHA Basis Differential Futures Prices and Calculation of WAHA Futures Prices

Attachment WAG-RR-3 Page 1 of 1 2021 TX Rate Case



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#### SPS Native Operation & Maintenance Expenses

Line FERC No. Acct		Account Description	Native SPS O&M Expense through the Update Period (Jan '20-Dec '20)			Update Test Year Affiliate O&M Expense (Jan '20-Dec '20)	Total Company Requested O&M for the Updated Test Year	
Р	roduction							
1	500	Operation Supervision and Engineering	S	1,584,420	\$	2.220.371	\$ 3,804,791	
2	501.35	Coal Non-Mine; Non-Freight	S	32,900,061	\$	-	32,900,061	
3		Coal Ash Sales	S	(1,525,777)	\$	1,603,318	77,540	
4	502	Steam Expenses	S	10,813,001	\$	300	10,813,301	
5	505	Electric Expenses	S	9,365,875	\$	(6)	9,365,868	
6	506	Miscellaneous Steam Power Expenses	S	9,583,693	\$	4,165,010	13,748,704	
7	507	Rents	S	29,041	\$	3,320,913	3,349,954	
8	509	Steam Operation SO2 Allowance Expense	S	-	\$	-	-	
9	509.02	Allowances - NM Nox Expense Amortz	S	34,908	\$	-	34,908	
10	510	Maintenance Supervision and Engineering	S	506,357	\$	134,911	641,268	
11	511	Maintenance of Structures	S	3,673,190	\$	4,228	3,677,418	
12	512	Maintenance of Boiler Plant	S	11,792,802	\$	879,815	12,672,617	
13	513	Maintenance of Electric Plant	S	6,855,891	\$	400,864	7,256,756	
14	514	Maintenance of Miscellaneous Steam Plant	S	9,297,296	\$	19,963	9,317,259	
15	546	Operation Supervision and Engineering	S	(59,716)	\$	465,664	405,948	
16	546W	Operation Supervision and Engineering Wind	S	113,231	\$	34,346	147,577	
17	548	Generation Expenses	S	293,086	\$	39,164	332,249	
18	549	Misc Other Power Generation Expenses	S	342,737	\$	358,506	701,243	
19	549W	Misc Other Power Generation Expenses Wind	S	8,507,925	\$	-	8,507,925	
20	550	Rents	S	11,758	\$	364,276	376,034	
	550W	Rents Wind	S	5,319,674	\$	-	5,319,674	
21	551	Maintenance Supervision and Engineering	S	1,180	\$	449,473	450,653	
22	552	Maintenance of Structures	S	234,508	\$	(1)	234,507	
23	553	Maintenance of Generating and Electric Equipment	S	1,605,028	\$	424,153	2,029,181	
24	553W	Maintenance of Generating and Electric Equipment Wind	S	4,398,462	\$	1,289	4,399,751	
25	554	Maintenance of Misc Other Power Generation Plant	S	(67,888)	\$	11,490	(56,398	
26	554W	Maintenance of Misc Other Power Generation Plant Wind	S	4,104,846	\$	_	4,104,846	
27	556	System Control and Load Dispatching	S	_	\$	1,095,557	1,095,557	
28	557	Purchased Power Other	\$	(5,214,908)	\$	1,952,664	(3,262,244	
29	557.90	REC Costs	\$	4,110,497	\$	-	4,110,497	
30 T	otal Produ	ction O&M Expense	S	118,611,178	\$	17,946,268	\$ 136,557,446	

#### SPS Native Operation & Maintenance Expenses

Line	FERC		Exp U	tive SPS O&M ense through the Jpdate Period an '20-Dec '20)		Update Test Year Affiliate O&M Expense (Jan '20-Dec '20)	Total Company Requested O&M for the Undeted Test Veen	
No.	Acct	Account Description	(J	an 20-Dec 20)		(Jan 20-Dec 20)	Updated Test Year	
т	Fransmissio	n						
31		Operation Supervision and Engineering	S	1.046,989	S	6,958,673	\$ 8.005.661	
32		Load Dispatch - Reliability	s	(169,941)		-	(169,941)	
52		Load Dispatch - Reliability	s	170,599	s		(10),)+1	
33		Load Dispatch - Monitor and Operate Trans. System	s	2,098,567	s S	1,195,630	3,294,196	
34		Scheduling, System Control and Dispatching Services	s	3,637,403	s	-	3,637,403	
35		Scheduling, System Control and Dispatching Services - Wholesale	s	1.065.179	s	_	1.065.179	
36		Reliability, Planning and Standards Development	s	1,005,175	s	27.616	27,616	
37	561.6		s	10.956	s	22,033	32,989	
38	561.7	Generation Interconnection Studies	s	(13,397)		158,983	145,587	
39	561.8	Reliability Planning and Standards Development Services	s	2,756,221	s	-	2,756,221	
40		Reliability Planning and Standards Development Services - Wholesale	s	464,991	s	-	464,991	
40	562	Station Expenses	s	1,479,573	s	- 43	1,479,616	
41	563	Overhead Line Expenses	s	1,491,499	s	1,527	1,493,026	
42	565	Transmission of Others	s	288,806	s S	1,327	1,495,020	
43	565	Wheeling Lamar DC Tie	s	200,000	s	-		
43	565	0	s	403,986	s	-	403,986	
44 45	565	Wheeling Meter Charges	s	4,036,141	5 S			
	565	Wheeling Miscellaneous	s S				4,036,141	
46 47	565	Wheeling Schedule 11	s	140,353,019	\$ \$	-	140,353,019	
47		Wheeling Schedule 11 - Wholesale	s	31,315,163	5 S	-	31,315,163	
48 49	565	Wheeling Schedule 12	s	2,678,896		-	2,678,896	
	565	Wheeling Schedule 12 - Wholesale	s	639,203	\$	-	639,203	
50	565	Wheeling Schedule 1 - Wholesale		599,438	\$	-	599,438	
51	565	Wheeling Schedule 2	S	107,336	\$	-	107,336	
52 53	565	W-Wheeling Schedule 2 - Wholesale	S S	30,251	\$ \$	-	30,251	
	565	Wheeling Schedule 9	s	10,448,848		-	10,448,848	
54	565	Wheeling Schedule 9 - Wholesale		31,154,821	\$	-	31,154,821	
55	565	Z2 Direct Assigned Upgrade Charge	S	249,444	\$	-	249,444	
56	565	Z2 Direct Assigned Upgrade Charge - Wholesale	S	17,766	\$	-	17,766	
57	565	Z2 Schedule 11 Charges	S	-	\$	-	-	
58	565	Z2 Schedule 11 Charges - Wholesale	S	-	\$	1 202 759	-	
59	566	Misc Transmission Expenses	S	2,142,416	\$	1,293,758	3,436,174	
60	567	Rents	S	115,413	\$	1,509,504	1,624,917	
<i>C</i> 1	569	Transmission Mtce of Structures	S	-	\$	-		
61	568	Maintenance Supervision and Engineering	S	-	\$	-	-	
62	570	Maintenance of Station Equipment	S	1,490,422	\$	(2)	1,490,419	
63 64 S	571 Sub-Total T	Maintenance of Overhead Lines ransmission O&M Expenses	\$ \$	560,841 240,670,851	\$ \$	48,655 11,216,420	609,496 \$ 251,427,866	
04 3	uu-ivtal l	ransmission Geen Expenses	3	240,070,031	J	11,210,420	0 431,447,000	
R	Regional Ma	arket Expenses						
65	575.1	Operation Supervision	\$	13,612		154,014	\$ 167,626	
66	575.2	Day-Ahead and Real-Time Market Administration	\$	-	\$	306,670	306,670	
67	575.5	Ancillary Services Market Administration	\$	-	\$	15,371	15,371	
68	575.6	Market Monitoring and Compliance	S	-	\$	26,637	26,637	
69	575.7	Market Admin, Monitoring, and Compliance Services	\$	5,692,999	\$	-	5,692,999	
70	575.7W	Market Admin, Monitoring, and Compliance Services - Wholesale	S	1,849,773	\$	-	1,849,773	
71	575.8	Regional Market Rents	\$	4,944	\$	39,759	44,703	
72 T	fotal Regio	nal Market Expenses	S	7,561,327	S	542,452	\$ 8,103,779	

#### SPS Native Operation & Maintenance Expenses

Line	FERC		Expo U	tive SPS O&M ense through the pdate Period an '20-Dec '20)		Update Test Year Affiliate O&M Expense (Jan '20-Dec '20)	Request for	ompany ed O&M the Test Year
No.	Acct Distribution	Account Description		,				
74	580	Operation Supervision and Engineering	S	4,159,461	\$	653,231	S	4.812.691
75	581	Load Dispatching	s	53.518	s	325,552	φ	379.070
76	582	Station Expenses	s	1.061.336	ŝ	(5)		1,061,332
77	583	Overhead Line Expenses	s	593.544	ŝ	88.191		681,736
78	584	Underground Line Expenses	ŝ	625,682	s	(0)		625.682
79	585	Street Lighting and Signal Systems Expenses	ŝ	564,247	s	31,248		595,496
80	586	Meter Expenses	ŝ	2,080,418	s	168,816		2,249,234
81	587	Customer Installations Expenses	ŝ	672,562	\$	233		672,796
82	588	Misc Distribution Expense	s	5,154,037	s	1.901.606		7.055.643
83	589	Rents	s	306,415	\$	2,112,339		2,418,754
84	590	Maintenance Supervision and Engineering	s	19,265	\$	30,466		49,732
85	591	Maintenance of Structures	s	(22,102)		-		(22,102)
86	592	Maintenance of Station Equipment	ŝ	724,252	s	2.662		726,914
87	593	Maintenance of Overhead Lines	s	10,191,875	s	203,106		10.394.982
88	594	Maintenance of Underground Lines	ŝ	88,641	ŝ	(0)		88,641
89	595	Maintenance of Line Transformers	ŝ	1,262	s	-		1.262
90	596	Maintenance of Street Lighting and Signal Systems	s	304,806	s	(1)		304,806
91	597	Maintenance of Meters	s	55,405	s	(*)		55,405
92	598	Maintenance of Misc Distribution Plant	s	41.218	s	3.158		44.376
93		bution O&M Expenses	ŝ	26,675,843	s	5,520,604	S	32,196,447
	Customer A	-						
94	901	Supervision	S		S	22.478	S	22,478
94 95	901	Meter Reading Expenses	s S	4,408,365	s S	640,349	9	5,048,714
96	902	Customer Records and Collection Expenses	s S	2,872,880	\$	4,497,473		7,370,353
97	904	Uncollectible Expenses	s	6,043,905	s			6,043,905
98	904	Uncollectible Expenses	s S	(588,242)		-		(588,242)
20	904	Customer Accounts Miscellaneous	s S	(388,242)	\$	59.453		(300,242)
99		Customer Deposit Interest Expense	s	126.563	s	59,455		126,563
		mer Accounts Expense		120,303	s S	5,219,752	S	120,303
		*						
1.0.1	Customer S		~	1.000.175	<i>_</i>		¢	1.052.52.5
101		Customer Assistance Expense	S	1,757,163	\$	116,564	S	1,873,726
102		Historical EE Amortization	S	-	\$	-	S	-
103		EE Amortization - Texas	S	-	\$	-		-
104		EE Amortization - New Mexico	S	-	\$	-		-
105		SaversSwitch	S	667,364	\$	5,947		673,311
106		Informational and Instructional Advertising Expense	S	(39,529)		39,529		0
107		Miscellaneous Customer Service Expense	<u> </u>	64,360 2.449.358	\$ \$	34,403 196,443	S	98,763
108	1 otal Custo	mer Service Expense	5	2,449,358	5	190,443	3	2,645,801
100	Sales	Demonstration and Colling Expanse Features Devolution	e.	210 200	e	59 2 12	£	276 452
108	912.00	Demonstration and Selling Expense-Economic Development	\$	218,209	3	58,243	3	276,452
109		Miscellaneous Sales Expense	\$	5,516	\$		\$	8,592
110	Total Sales	Expense	\$	223,725	\$	61,318	3	285,043

SPS Native Operation & Maintenance Expenses

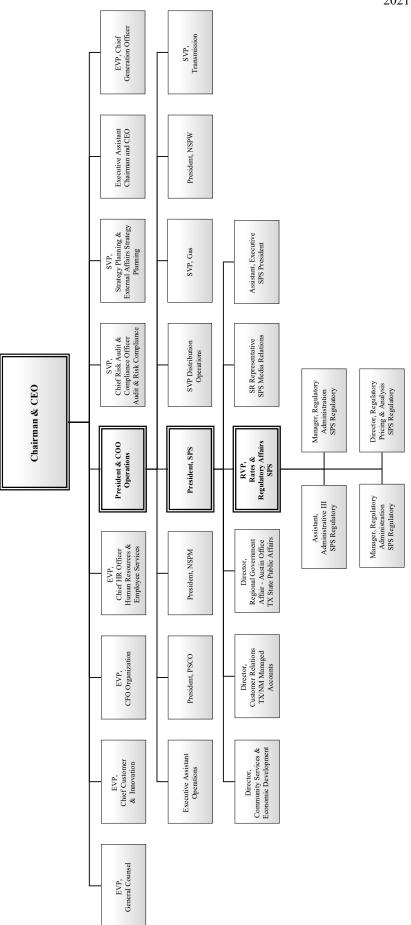
Line No.	FERC Acct	Account Description	Expe U	ive SPS O&M nse through the pdate Period n '20-Dec '20)	Jpdate Test Year Affiliate O&M Expense (Jan '20-Dec '20)	Total Company Requested O&M for the Updated Test Year
1101		ive and General Expenses				
111	920	Administrative and General Salaries	S	4,567,528	\$ 29,033,835 \$	33,601,363
112	921	Office Supplies and Expenses	S	3,128,572	\$ 17,013,148	20,141,721
113	922	Administrative Expenses Transferred-Credit	S	(19,367,350)	\$ (504,767)	(19,872,117)
114	923	Outside Services Employed	S	888,279	\$ 5,816,408	6,704,688
115	924	Property Insurance	S	3,853,753	\$ 1,543	3,855,296
116	925	Injuries and Damages	S	5,657,269	\$ 2,213,162	7,870,431
117	926.01	Employee Pensions and Benefits	S	17,512,113	\$ 9,035,911	26,548,023
118	926.03	Deferred Pension Expense	S	-	\$ -	-
	928	A&G Regulatory Commission Expense	\$	-	\$ -	
119	928	Regulatory Commission Expense - TX	\$	1,489,288	\$ -	1,489,288
120	928.01	Regulatory Commission Expense - NM	\$	2,293,032	\$ -	2,293,032
121	928.02	Regulatory Commission Expense - Wholesale	\$	1,949,917	\$ -	1,949,917
122	928.03	Regulatory Commission Expense - Transmission Related	\$	-	\$ -	-
123	928.04	Regulatory Commission Expense - Misc	\$	(83,936)	\$ (12)	(83,947)
124	928.05	Regulatory Commission Expense - Energy Related	\$	-	\$ -	-
125	929	Duplicate Charges-Credit	S	(1, 149, 547)	\$ -	(1,149,547)
126	930.11	General Advertising Expenses	S	-	\$ -	-
127	930.20	Misc General Expenses	S	(39,822)	\$ 310,444	270,623
128	931	Rents	S	(1,913,122)	\$ 13,846,230	11,933,108
129	935	Maintenance of General Plant	S	76	\$ 38,890	38,966
130		Recoverable Contributions, Dues, and Donations	\$	2,130,030	\$ -	2,130,030
131	Total Admir	istrative and General Expenses	\$	20,916,080	\$ 76,804,794 \$	97,720,874
132	Total Opera	tions and Maintenance Expense	\$	430,049,088	\$ 117,508,051 \$	546,961,027

Note: All amounts included in this attachment are included in the cost of service study provided as Attachment SNN-RR-2

њ.,	Membership Chair – Larry Altenbaumer Vice Chair – Graham Edwards Secty – Paul Suskie	F	System Protection & Control WG Chair – Stephen Wadas Vice Chair – John Anderson Secty – Zachary Sharp Chair – Nathan McNeil Vice Chair – Derek Brown Secty – Adam Bell Model Development WG Chair – Jerad Ethridge Secty – Sunny Raheem	Attachment WAG-RR-5 Page 1 of 1 2021 TX Rate Case
<b>Organizational Chart</b>		Market and Operations Policy Committee Chair – Holly Carias Vice Chair – Denise Buffington Secty – Lanny Nickell	Project Cost WG         Chair – Tom Hestermann         Vice Chair – Brian Johnson         Secty – John O'Dell         Reliability Compliance WG         Chair – John Allen         Vice Chair-Jennifer Flandermeyer         Secty – Matthew Harward         Chair – Robert Pick         Vice Chair – Robert Pick         Vice Chair – Mo Awad         Secty – Marisa Choate         Chair – John Allen         Vice Chair – Robert Pick         Vice Chair – Jun Jacoby         Vice Chair - Jim Jacoby         Vice Chair - Bary Warren         Secty – Clint Savoy	Security WG Chair – Phil Clark Vice Chair – Chad Wasinger Secty – Michael Goad Supply Adequacy WG Chair – Natasha Henderson Vice Chair – Tom Hestermann Secty - Chris Haley
Group Organiz	SPP Board of Directors/Members Committee Chair - Larry Altenbaumer Vice Chair – Graham Edwards Secty – Paul Suskie	Market and Ope Cha Vice Chai Sect	Business Practices WG Chair - Grant Wilkerson Vice Chair - Kass Portra Secty - Ken Quimby Chair - Carrie Dixon Vice Chair - Jodi Hall Secty - Terry Rhoades Chair - Alan Myers Chair - Alan Myers Secty - Joshua Norton Barket WG Chair - Jim Owens Secty - Joshua Norton Secty - Joshua Roton Secty - Jim Flucke Chair - Jim Flucke Secty - Erin Cathey	Operating Reliability WG Chair – Allen Klassen Vice Chair – Ron Gunderson Secty – Jason Tanner Operations Training WG Chair – Russell Moore Vice Chair – Michael Gaunder Secty – Michael Daly
SPP Southwest Power Pool	<b>Regional State Committee</b> President – Dennis Grennan Secty – Paul Suskie	Cost Allocation Working Group Chair – John Krajewski Vice Chair-Greg Rislov Secty – Lee Elliott SPP Staff President - Barbara Sugg	Executive VP - Lanny Nickell Executive VP - Paul Suskie Senior VP - Bruce Rew Senior VP - Mike Ross VP - Michael Desselle, Sam Ellis, Antoine Lucas, Malinda See Oversight Committee Chair - Joshua Martin Secty - Michael Desselle Chair - Barbara Sugg VC-Larry Altenbaumer Secty - Paul Suskie Finance Committee Chair - Susan Certoma Secty - Tom Dunn	Chair - Mark Holler Chair - Mark Holler Vice Chair - Terri Wendlandt Secty - Jared Barker Human Resources Committee Chair - Mark Crisson Secty - Malinda See Chair - Larry Altenbaumer Vice Chair - Larry Altenbaumer Vice Chair - Mike Wise Secty - Bruce Rew

Updated 07/15/20

	Sum	imary of SPP C	Summary of SPP Cost Allocation Methods	Methods		
Date Range	Upgrade Type	Zonal	Regional	Customer	Sponsor	Comments
Dra-2005	Pre-BPF Needs	100%				Before Regional Cost Sharing
C007-214	Other	100%				
	Sponsored				100%	
	Reliability	67%	33%			Based on Need-By Date - Zonal on MW-Mi beneficiary %
	Generation Interconnection			100%		
Traditional Base Plan Funding	NITS Service Upgrade costs covered by Safe Harbor limit	67%	33%			Zonal on MW-Mi
NTC Issue Date Before	NITS Service Upgrade costs NOT			2000		Safe Harbor Limit: E&C Cost
June 19, 2010	covered by Sate Harbor limit			100%		<=\$180,000/MW Requested
	PtP Service Upgrade costs that do not qualify for Base Plan Funding			100%		costs in excess of access charges
Deleased Doutfelie	Balanced Portfolio		100%			
Balariceu Portiolio	Sponsored				100%	
	Reliability/Economic Updgrade Voltage greater than or equal to 300 kV	%0	100%			
	Reliability/Economic Updgrade	Ì	2000			
	voltage greater than or equal to 100 kV and under 300 kV	D1%	33%			
	Reliability/Economic Updgrade Voltage under 100 kV	100%	%0			
	Upgrades related to delivery of					
Porco Dion Erunding	power from Wind projects outside TSR Customer's Load Zone and less than 300kV		67%	33%		Effective in 2009
Highway Byway NTC) Issue Date of June 19, 2010 or	Upgrades related to delivery of power from Wind projects greater than or equal to 300kV		100%			
ופרבו	NITS Service Upgrade costs	Voltage Dependent: =>300kV=100% Regional, +0 200kV-23% Regional-	Voltage Dependent: =>300kV=100% Regional, 100kV +0.290kV-232% Regional+67%			"Highway/Byway" method, upgrade =>300kV 100% Regional in
		Zonal, <100kV=100% Zonal	/=100% Zonal			all cases
	NITS Service Upgrade costs NOT covered by Safe Harbor limit or do not qualify for Base Plan Funding			100%		
	PIP Service Upgrade costs that do not qualify for Base Plan Funding			100%		
	Generation Interconnection			100%		



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Southwestern Public Service Company Organization Chart – Group Presidents As of September 30, 2020

# Rate Case Expenses 2021 TX Rate Case

Line No.	Description	terim Rate	-	dence quiry	General Expenses	 Total
	<u>Consultant Expenses:</u>					
1	Accounting	\$ -	\$	-	\$ 650,000	\$ 650,000
2	Engineering	-		-	-	-
3	Legal	-		-	2,788,700	2,788,700
	Other					
4	Testifying Consultant	-		-	283,200	283,200
5	Non-Testifying Consultant	-		-	32,500	32,500
6	Sub-Total Consultant Expenses	\$ -	\$	-	\$ 3,754,400	\$ 3,754,400
	Company Expenses:					
7	Employee	\$ -	\$	-	\$ 115,400	\$ 115,400
8	Other	-		-	120,000	120,000
9	Sub-Total Company Expenses	\$ -	\$	-	\$ 235,400	\$ 235,400
10	Intervenor Expenses	\$ -	\$	-	\$ 1,500,000	\$ 1,500,000
11	Total Request	\$ -	\$	-	\$ 5,489,800	\$ 5,489,800

**Note:** Please refer to the workpapers to the Direct Testimony of Stephanie N. Niemi for a detailed estimate of rate case expenses expected to be incurred through the full litigation of this proceeding.

## Rate Case Expenses Dkt 51625 - Fuel Formula

### Rate Case Expenses Related to SPS's Pending Fuel Formula Docket

Line No.	Description	Interim Rate	Prudence Inquiry	General Expenses	Total
	<u>Consultant Expenses:</u>				
1	Accounting	\$ -	\$ -	\$ -	\$ -
2	Engineering	-	-	-	-
3	Legal	-	-	350,000	350,000
	Other				
4	Testifying Consultant	-	-	-	-
5	Non-Testifying Consultant	-	-	-	-
6	Sub-Total Consultant Expenses	\$ -	<b>\$</b> -	\$ 350,000	\$ 350,000
	<u>Company Expenses:</u>				
7	Employee	\$ -	\$ -	\$ 15,575	\$ 15,575
8	Other	-	-	20,000	20,000
9	Sub-Total Company Expenses	\$ -	\$ -	\$ 35,575	\$ 35,575
10	Intervenor Expenses	\$ -	\$ -	\$ 300,000	\$ 300,000
11	Total Request	\$ -	\$ -	\$ 685,575	\$ 685,575

Note: Please refer to the Direct Testimony of William A. Grant. Amounts included on this

### Rate Case Expenses Dkt 51644 - Base Rate Surcharge

### Rate Case Expenses Related to SPS's Pending Base Rate Surcharge Docket

Line No.	Description	Interim Rate	Prudence Inquiry	General Expenses	Total
	<u>Consultant Expenses:</u>				
1	Accounting	\$ -	\$ -	\$ -	\$ -
2	Engineering	-	-	-	-
3	Legal	-	-	200,000	200,000
	Other	-	-	-	
4	Testifying Consultant	-	-	-	-
5	Non-Testifying Consultant	-	-	-	-
6	Sub-Total Consultant Expenses	\$ -	<b>\$</b> -	\$ 200,000	\$ 200,000
	<u>Company Expenses:</u>				
7	Employee	\$ -	\$ -	\$ 6,450	\$ 6,450
8	Other	_	_	100,000	100,000
9	Sub-Total Company Expenses	\$ -	\$ -	\$ 106,450	\$ 106,450
10	Intervenor Expenses	\$ -	\$ -	\$ 5,000	\$ 5,000
11	Total Request	\$ -	<b>\$</b> -	\$ 311,450	\$ 311,450

Note: Please refer to the Direct Testimony of William A. Grant. Amounts included on

Summary of XES Expenses to SPS by Affiliate Class and Billing Method For the Twelve Months Ended December 31, 2020

(Y)	(B)	(C)	(0)	(E) Total XES	(F) XES Billir	F) lings for X	(F) (G) XES Billings for XES Billings for		(H)	(j)	( <b>f</b> )	(K)	(T)
Line No.		Affliate Class Billing Method (Cost Center) Allocation Method	Allocation Method	Billings for Class to all Legal Entities (FERC Acct. 400-935)		Class to all Legal Entities Except SPS (FERC Acct. 400-935)	Class to SPS (Total Company) (FERC Acct. 400-935)	Ex	Exclusions	Per Book	Pro Formas	Requested Amount (Total Company)	% of Class Charges
-	Corporate Giving	200076 - Xcel Foundation	Assets/Revenue/No. of employees	\$ 286,157.04	s	249,021.09 \$		\$	(10,219.13) \$	26,916.82 \$	(26,916.82)	•	0.00%
7	Corporate Giving	Direct	Direct	5,769.37		4,024.46	1,744.91			1,744.91	52.35	1,797.26	100.00%
3	Corporate Giving Total	ng Total		\$ 291,926.41	s	253,045.55 \$	\$ 38,880.86	s	(10,219.13) \$	28,661.73 \$	(26,864.47)	s 1,797.26	100.00%
4	NSPW President	Direct	Direct	\$ (8,754.88) \$		(8,754.88) \$	'	<del>ss</del>	•			•	100.00%
5	NSPW President Total	nt Total		\$ (8,754.88)	s	(8,754.88) \$	-	s	•	•		۰ د	100.00%
9	PSCo President	200063 - Executive - Corporate Assets/Revenue/No. Governance employees	Assets/Revenue/No. of employees	\$ 681,748.75	S	593,760.83 \$	87,987.92	÷	(129.39) \$	87,858.53 \$	2,990.65	\$ 90,849.18	71.22%
٢	PSCo President Direct	Direct	Direct	1,045,131.39		1,009,489.61	35,641.78			35,641.78	1,069.25	36,711.03	28.78%
8	PSCo President Total	t Total		\$ 1,726,880.14	4 \$ 1,603,250.44	3,250.44 S	\$ 123,629.70	s	(129.39) \$	123,500.31 \$	4,059.91	\$ 127,560.22	100.00%
9 10	SPS President Direct SPS President Total	Direct Fotal	Direct	\$         (22,389.00)         \$           \$         (22,389.00)         \$	) \$ ()		(22,389.00) (22,389.00)	<b>∞ ∞</b>	•• ••	(22,389.00) \$ (22,389.00) \$	• •	\$         (22,389.00)           \$         (22,389.00)	100.00%
11	Strategic Revenue Initiatives	200092 - Corporate Strategy & Assets/Revenue/No. Business Development employees	Assets/Revenue/No. of employees	\$ 1,035,174.53	Ś	882,946.61 \$	\$ 152,227.92	÷	(3,939.66) \$	148,288.26 \$	(1,195.09)	\$ 147,093.17	100.00%
12		Direct	Direct	43,130.49		43,130.49	ı			ı	I	I	0.00%
13		Strategic Revenue Initiatives Total		\$ 1,078,305.02	s	926,077.10 \$	\$ 152,227.92	s	(3,939.66) \$	148,288.26 \$	(1,195.09)	\$ 147,093.17	100.00%
14		Total Witness William A. Grant		\$ 3,065,967.69	S	2,773,618.21 \$	\$ 292,349.48	s	(14,288.18) \$	278,061.30 \$	(23,999.66)	\$ 254,061.64	

Amounts may not add or tie to other schedules due to rounding

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Attachment WAG-RR-B(CD) Page 1 of 1 2021 TX Rate Case

**Southwestern Public Service Company** 

XES Expenses by Affiliate Class, Activity, Billing Method and FERC Account

William A. Grant

2021 TX Rate Case

### APPLICATION OF SOUTHWESTERN PUBLIC SERVICE COMPANY FOR AUTHORITY TO CHANGE RATES

WAG-RR-B(CD) is provided in electronic format.

#### Exclusions from XES Expense to SPS For the Twelve Months Ended December 31, 2020

(A)	<b>(B)</b>	(C)	(D)	(E)
Line No.	Affiliate Class	FERC Account	Explanation for Exclusions	Exclusions al Company)
1	Corporate Giving	426.1 - Donations	Below the Line	\$ (10,219.13)
2	Corporate Giving Total			\$ (10,219.13)
3	PSCo President	426.5 - Other Deductions	Below the Line	\$ (129.39)
4	PSCo President Total			\$ (129.39)
5	Strategic Revenue Initiatives	426.1 - Donations	Below the Line	(3,804.61)
6	Strategic Revenue Initiatives	426.5 - Other Deductions	Below the Line	(135.05)
7	Strategic Revenue Initiative	s Total		\$ (3,939.66)
8	Total Witness William A. G	rant		\$ (14,288.18)
	Amounts may not add or tie to	o other schedules due to rounding		

Pro Forma Adjustments to XES Expenses by Affiliate Class and FERC Account For the Twelve Months Ended December 31, 2020

(¥)	(B)	(C)	(D)	(E)	(F)
Line No.	Affiliate Class	FERC Account	Explanation for Pro Formas	Sponsor	Pro Formas (Total Company)
1	Corporate Giving	408.1 - Tax Other Than Income Tax - Payroll	Foundation	William A. Grant	\$ (67.68)
7	Corporate Giving	920 - Administrative and general salaries 3% Wage Adjustment	3% Wage Adjustment	Stephanie N. Niemi/Michael P. Deselich	52.35
ю	Corporate Giving	920 - Administrative and general salaries Foundation	Foundation	William A. Grant	(19,165.88)
4	Corporate Giving	921 - Office supplies and expenses	Business Area Adjustment	William A. Grant	(8.23)
S	Corporate Giving	921 - Office supplies and expenses	Foundation	William A. Grant	(6,408.97)
9	Corporate Giving	923 - Outside services employed	Foundation	William A. Grant	(96.33)
٢	Corporate Giving	925 - Injuries & Damages	Foundation	William A. Grant	(1.11)
8	Corporate Giving	926 - Employee pensions and benefits	Foundation	William A. Grant	(225.00)
6	Corporate Giving	930.1 - General advertising expenses	Advertising	Stephanie N. Niemi	(51.88)
10	Corporate Giving	930.2 - Miscellaneous general expenses	Foundation	William A. Grant	(891.74)
11	Corporate Giving Total	ç Total			\$ (26,864.47)
12	PSCo President	920 - Administrative and general salaries 3% Wage Adjustment	3% Wage Adjustment	Stephanie N. Niemi/Michael P. Deselich	\$ 4,085.52
13	<b>PSCo</b> President	921 - Office supplies and expenses	Business Area Adjustment	William A. Grant	(25.61)
14	<b>PSCo President Total</b>	otal			\$ 4,059.91

#### Attachment WAG-RR-D Page 1 of 2 2021 TX Rate Case

Pro Forma Adjustments to XES Expenses by Affiliate Class and FERC Account For the Twelve Months Ended December 31, 2020

(Y)	(B)	(C)	(D)	(E)	(F)
Line No.	Affiliate Class	FERC Account	Explanation for Pro Formas	Sponsor	Pro Formas (Total Company)
15	Strategic Revenue Initiatives	Strategic Revenue 920 - Administrative and general salaries 3% Wage Adjustment Initiatives	3% Wage Adjustment	Stephanie N. Niemi/Michael P. Deselich	\$ 2,596.56
16	Strategic Revenue Initiatives	Strategic Revenue 921 - Office supplies and expenses Initiatives	Business Area Adjustment	William A. Grant	(180.20)
17	Strategic Revenue Initiatives	Strategic Revenue 930.1 - General advertising expenses Initiatives	Advertising	Stephanie N. Niemi	(3,454.92)
18	Strategic Revenue Initiatives	Strategic Revenue 930.1 - General advertising expenses Initiatives	Business Area Adjustment	William A. Grant	(156.53)
19	Strategic Revenue Initiatives Total	e Initiatives Total			\$ (1,195.09)
20	Total Witness William A. Grant	liam A. Grant			\$ (23,999.66)
	Amounts may not a	Amounts may not add or tie to other schedules due to rounding	60		